

Department of Planning, Zoning & Building

2300 North Jog Road West Palm Beach, FL 33411-2741 (561) 233-5000

Planning Division 233-5300 Zoning Division 233-5200 Building Division 233-5100 Code Enforcement 233-5500 Contractors Certification 233-5525 Administration Office 233-5005 Executive Office 233-5228 www.pbcgov.com/pzb

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Palm Beach County Board of County Commissioners

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MEMORANDUM

- **TO:** The Honorable Burt Aaronson, Chair, and Members of the Board of County Commissioners
- FROM: Lorenzo Aghemo, Planning Director Planning, Zoning and Building Dept.

DATE: October 14, 2010

RE: Western Northlake Corridor Land Use Study (WNCLUS) commercial and office needs update

The WNCLUS was prepared and adopted in 1998, with a Status Report in 1999. The original study recommended periodically updating the commercial and office square footage estimates. This update determines the mid and long-term commercial and office needs analysis of the subject area (see Map 1). With the findings outlined below, both the City of Palm Beach Gardens, and the City of West Palm Beach have approved similar resolutions approving this update to the study.

After reviewing buildout figures, land use approvals, and growth in the last 10 years, the main finding of the update is that, based upon approved and existing uses, the commercial and office needs of the WNCLUS area are met through buildout (expected to occur around 2025), according to Future Land Use designations and densities.

To date, commercial and/or office approvals in the WNCLUS Market Area total 587,885 SF, of which 189,463SF have been built (table 6). It is expected that the entirety of the approved square footage will be exercised as the area develops. To determine the existing commercial/office needs of the market area, the staff team agreed that 27SF per person was an adequate multiplier, and that said number is consistent with approved/existing square footage per capita, recent research produced as part of the Central Western Communities Overlay, the county's Commercial Needs Analysis, and national averages. As of 2008, the WNCLUS Market Area has a population of 16,443 (table 1); which would necessitate 443,961SF of commercial/office space. By the expected 2025 buildout, staff anticipates that the population of 18,982 would need 512,514SF of commercial/office space based on the multiplier above; therefore, approvals to date exceed the buildout demand of the area by 75,371SF.

An alternative analysis can be performed using the 2008 population (16,443 people) and the current amount of households (6,277), the people per household number for the area is 2.61 persons/household. At buildout of the area (8,126 homes), the area would house 21,208 people, who would need 572,616 SF of commercial office, using the 27SF multiplier.

Using either method, land use approvals in the area have the capacity to provide the needs for commercial and office uses to 2025 or buildout, respectively. As the group has discussed, it is expected that if/when Vavrus develops, it will incorporate various uses and will take care of any additional need for commercial/office uses.

As part of the collaborative efforts, the staff team presented these findings to the about 50 community members on January 12, 2010, at Seminole Ridge Community High School. Residents stressed their desire to be notified earlier when land development proposals are filed with the local governments.

CC: Barbara Alterman, Esq., Executive Director, PBC Planning, Zoning and Building Verdenia Baker, Deputy County Administrator Bob Banks, Esq. Assistant County Attorney Isaac Hoyos, Principal Planner, Palm Beach County Planning Natalie Wong, Growth Management Administrator, City of Palm Beach Gardens Tanya Quickel, District Administrator, Indian Trail Improvement District Charles Wu, Planning Director, City of West Palm Beach

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Res 170-10 Contract No. 07736

FIRST AMENDMENT TO INTERLOCAL AGREEMENT PROVIDING FOR HEIGHTENED REVIEW REGARDING LANDS LOCATED WITHIN THE WESTERN NORTHLAKE BOULEVARD CORRIDOR PLANNING AREA.

THIS FIRST AMENDMENT TO THE INTERLOCAL AGREEMENT ENTERED INTO BY THE BOARD OF COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, THE CITY OF PALM BEACH GARDENS AND THE CITY OF WEST PALM BEACH PROVIDING FOR HEIGHTENED REVIEW REGARDING LANDS LOCATED WITHIN THE WESTERN NORTHLAKE BOULEVARD CORRIDOR PLANNING AREA (the "First Amendment") is made and entered into this ______ day of ______, 2010, by and between the CITIES OF PALM BEACH GARDENS AND WEST PALM BEACH, Florida municipal corporations, (hereinafter the "Cities") and the BOARD OF COUNTY COMMISSIONERS of PALM BEACH COUNTY, FLORIDA, a political subdivision of the State of Florida (hereinafter the "County"). (This Cities and County are jointly referred to herein as "parties.")

WITNESSETH

WHEREAS, Section 163.01, Florida Statutes, known as the "Florida Interlocal Cooperation Act of 1969" authorizes local governments to make the most efficient use of their powers by enabling them to cooperate with other localities on a basis of mutual advantage and thereby to provide services and facilities that will harmonize geographic, economic, population, and other factors influencing the needs and development of local communities; and

WHEREAS, both the County and the Cities exercise comprehensive planning authority pursuant to the Local Government Comprehensive Planning and Land Development Regulation Act, as set forth in Part II of Chapter 163, Florida Statutes (hereinafter, the "Planning Act"), and enforce land development regulations to regulate the development of land within the respective areas of jurisdiction of each party; and

WHEREAS, the County and the Cities previously entered into that certain "Interlocal Agreement Providing for Heightened Review Regarding Lands located within the Western Northlake Boulevard Corridor Planning Area" (R99-695D), dated April 20, 1999 (hereinafter the "Agreement"); and

WHEREAS, said Agreement was entered into in order to ensure efficient and orderly development, and intergovernmental coordination and cooperation and to provide heightened review of development proposals within the subject corridor; and

WHEREAS, the County and the Cities all recognized and accepted the Western Northlake Corridor Land Use Study (hereinafter the "Study") as a policy and growth management guide in the review of development proposals and plan amendments in order to preserve and enhance the character within the study area; and

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WHEREAS, certain data and information contained in said Study must be updated from time to time in order for the Study to retain its value and relevance as a policy and growth management guide and the parties have determined that it is in their collective best interest to provide the opportunity to update such data.

NOW, THEREFORE, the County and the Cities, in consideration of the covenants made by each party, the mutual obligations, undertakings, and advantages to be realized by the parties hereto, the parties do hereby covenant and agree as follows:

SECTION 1. The foregoing recitals are true and correct, were relied upon by the parties entering into this First Amendment and are a part hereof and are incorporated into this Agreement.

<u>SECTION 2.</u> Section 6 as set forth in the Agreement is hereby amended to hereafter read as follows:

<u>SECTION 6.</u> Commitment by each Local Government to Consider the Findings of the Western Northlake Boulevard Corridor Land Use Study and to Provide the ability to Update same.

The County and the Cities hereby approve of the Western Northlake Corridor Land Use Study as a policy and growth management guide and an expression of the desires of the community in the review of development proposals and plan amendments, and encourage intergovernmental cooperation and coordination through the implementation of the study findings. <u>The County</u> <u>and the Cities encourage updates of the Study when determined to be necessary by</u> <u>the respective planning directors.</u>

SECTION 3. This First Amendment shall be attached to the current Agreement entered into by and between the parties on April 20, 1999, which shall become a part thereof. All other Sections of the Agreement shall remain in full force and effect as set forth in the Agreement and there shall be no changes to the Agreement with the exception of those items specifically set forth in this First Amendment. Further, the parties agree as follows:

- 1. This First Amendment may be modified only by the mutual and written consent of both parties.
- 2. If any provision or any portion contained in this First Amendment is held unconstitutional, invalid, or unenforceable, the remainder of this First Amendment, or portion thereof, shall be deemed severable, shall not be affected, and shall remain in full force and effect.

IN WITNESS WHEREOF, the parties through their duly authorized representatives do hereby execute this First Amendment on the date first written above.

ATTEST: SHARON R. BOCK, Clerk

PALM BEACH COUNTY, FLORIDA, BY ITS BOARD OF COUNTY **COMMISSIONERS**

By: _____ Deputy Clerk

By:_

Burt Aaronson, Chairperson

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

By: _

Assistant County Attorney

ATTEST:

By:

Patricia Snider, CMC, City Clerk

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

By: R. Max Lohman, City Attorney

CITY OF PALM BEACH GARDENS, FLORIDA

By: David Levý, Mayor

ATTEST:

By: City Clerk

APPROVED AS TO FORM AND LEGAL SUFFICIENCY

By: <u>Manuhuluk 9.2.10</u> Deputy City Attorney

CITY OF WEST PALM BEACH, **FLORIDA** By:

Lois J. Frankel, Mayor

	Western Northlake Corridor Land Use Study													
	Table 1 -	Population P	rojections by	TAZ										
TAZ	2008	2010	2015	2020	2025									
823	-	_	-	-	-									
824	-		-	-	-									
825	825 662		723	865	998									
826	4,410	4,435	4,597	4,742	4,914									
853	-	-	-	-	_									
854	-	-	-	270	270									
855	-	-	-	389	389									
859	1,276	1,339	1,375	1,392	1,396									
860	1,119	1,178	1,213	1,225	1,228									
1066	1,345	1,370	1,438	1,463	1,471									
1070	1,240	1,270	1,329	1,370	1,386									
1071	1,255	1,292	1,337	1,357	1,362									
1072	1,306	1,337	1,370	1,385	1,389									
1073	1,300	1,358	1,397	1,414	1,418									
1074	1,296	1,342	1,394	1,419	1,425									
1075	1,234	1,267	1,318	1,333	1,336									
Total	16,443	16,838	17,491	18,624	18,982									
Source: 2009 PBC	Planning Building a	and Zoning Populat	ion Allocation Mode											

Western Northlake Coorridor									
Land Use Study									
Table 2 - Existing Land Use									
Land Use	Acres								
Residential	5,946.77								
Commercial	35.42								
Institutional	50.45								
Agriculture	80.05								
Conservation	2,219.93								
Recreation	1,140.89								
Open Space	169.27								
Transportation and Utilities	1,829.20								
Right-of-way	215.67								
Vacant	11,179.39								
Water	528.86								
Total	23,395.90								
Source: Acreage calculated with ES	SRI ArcGIS								
using PBC Existing Land Use shap	əfile								

Owner	Acres	Perc
Avocado Northlake	34.44	
Balsamo Salvatore	94.12	0.4
Bell South	10.10	
Coconut Northlake	29.84	
Comcast	7.12	0.0
George Elmore	22.73	0.1
Four Jr Corp	9.87	0.0
Huong Pham	55.10	0.2
Indian Trail Improvement District	6.66	0.0
Northlake 20 LLC	17.68	0.0
Northlake Maintenance LLC	19.28	0.0
Phil OcOnnell Jr.	34.44	0.1
Palm Beach County	8,345.28	
Palm Beach Gardens	142.65	
Phanitdasack Lo	13.77	0.0
Q Broadcasting	8.26	0.0
PBC School Board	14.92	0.0
SCI Funeral Services	29.84	0.1
Seminole Pratt Investments	15.39	0.0
Spear Northlake LLC	61.29	0.2
USPS	11.25	0.0
Vavrus, Charles	4,722.22	20.1
Villa Nursery	39.03	0.1
W&W IX LLC	5.39	0.0
Source: Acreage calculated with ESRI ArcGIS	using PBC	
Property Appraiser shapefile		

Western Northlake Corridor Land Use Study Table 4 - Vacant Parcels on Northlake Blvd.							
Future Land Use	Acres						
RES	1,926.59						
СОМ	20.66						
CON	484.39						
Total	2,431.64						
Source: Acreage calculated with ES	RI ArcGIS						
using PBC Existing Land Use shape	əfile						

		Table 5	.1 - Square	e Footage for Non-	Residential Approv	vals on Northlake E	Blvd Updated 2/08/2010			
Map ID	Petition Number			Land Use Approval (Sq. Ft)	Maximum Dev. Potential	Property Owner	Use			
1	01-077	R-04-0509	5,980	5,980	-	-	Planet Kids	Institutional		
2	05-355	R-05-1055	-	2,000	-	-	Grosso	Utility		
3	03-029	N/A	112,267	112,267	_	-	PBCSB Northlake Elementary	Institutional		
4	93-036	R-94-0497	_	504	-		Bellsouth Mobility	Utility		
5	06-147	N/A	_	106,656	106,656	133,772 (0.1 FAR)	Coconut Northlake LLC	Commercial		
6	01-075	R-02-0503	-	21,473			USPS	Institutional		
7	07-094	N/A	_	39,259*	37,274	42,819 (0.1 FAR)	Northlake 20 LLC	Commercial/Offic		
8	06-529	R-08-1693	_	52,390	94,089	94,089 (0.2 FAR)	W&W IX LLC	Office		
9	78-240	R-78-1421	-	3,352		_	Comcast	Utility		
10	05-599	R-07-0430	-	82,625	82,625	150,630 (.35 FAR)	Four JR Corp	Office/CLF		
11	81-205	R-76-0126	21,459	22,909	-		SCI Funeral Services	Institutional		
12	98-023	R98-1810	93,400	107,462	107,462	107,462 (0.1 FAR)	Pratt and Orange	Com/Institutional		
	Total County Approved:		233,106	517,618	428,106	528,772				
13	Total W	PB Approved:	96,063	170,000	245,866	245,866 (.35 FAR)	IBIS	Commercial/Office		
14	Total P	BG Approved:	-	-	•	•	Palm Beach County	Conservation		
	То	tal Approved:	329,169	726,877	673,972	774,638		erzen 2000.		

Western Northlake Corridor Land Use Study (WNCLUS)

* Proposed

Map ID			Existing (Sq. Ft)	Zoning Approval (Sq. Ft)	Land Use Approval (Sq. Ft)	Max Com/Office Dev. Potential (Sq. Ft)	Property Owner	Use
1	98-023 R98-1810 93,400			93,400	93,400	107,462 (0.1 FAR)	Pratt and Orange	Commercial
2	06-147	N/A	-	106,656	106,656	133,772 (0.1 FAR)	Coconut Northlake LLC	Commercial
3	07-094	N/A	_	39,259*	37,274	42,819 (0.1 FAR)	Northlake 20 LLC	Commercial/Office
4	06-529	R-08-1693		52,390	94,089	94,089 (0.2 FAR)	W&W IX LLC	Office
5	05-599	R-07-0430		10,600	10,600	150,630 (.35 FAR)	Four JR Corp	Office
	Total Co	ounty Approved:	93,400	302,305	342,019	528,772		
6	WPB	2959-96	96,063	170,000	245,866	245,866 (.35 FAR)	IBIS	Commercial/Office
		Total Approved:	189,463	472,305	587,885	774,638		

Western Northlake Corridor Land Use Study (WNCLUS)

* Proposed

					Table C							Land Us		Line of a t	11/00/0	04.0								
					Table 6 -		Land		esign	ations	with Allo	wable D	ensities -	Update	· · · · · · · · · · · · · · · · · · ·		Sanangka nangkana sama an		<u>\2</u>	and a state of the		an a	ndiniandi	an a
			<u> </u>				1			Non-Residential Uses (**1	
			Acres		Existing U		Reside	Residential Buildout ³				nmercial			Office			Institu		Utilities		To		1
PBC FLU	Description	Study Area	Market Area	Total	Study Market Area Area	Total	Study Area	Market Area	Total	Existing	Zoning Approval	Land Use Approval	Max Dev. Potential	Existing	Zoning Approval	Land Use Approval	Max Dev. Potential		Land Use/ Zoning Approval	Zoning Approval	Existing	Zoning Approval	Land Use Approval	Max Dev Potentia
LR-1	Low Residential, 1 du/acre	173.25	0.00	173.25	243 (243	243	0	243	0	0	0	0	0	0	0	0	0	0	0	0	0	0	. (
RR-2.5	Rural Residential, 1 du/2.5 acres	1,582.34	5,283.47	6,865.81	742 3,222	3,964	963	3,920	4,883	0	0	0	0	0	0	0	0	5,980	5,980	2,000	5,980	7,980	0	(
RR-5	Rural Residential, 1 du/5 acres	364.67	0.00	364.67	61 (61	77	0	77	0	0	0	0	0	0	0	0	0	0	3,352	0	3,352	0	(
RR-10	Rural Residential, 1 du/10 acres	4,241.41	0.00	4,241.41	1 () 1	297	0	297	0	0	0	0	0	0	0	0	112,267	112,267	504	112,267	112,771	0	(
RR-20	Rural Residential, 1 du/20 acres	134.14	0.00	134.14	0 0	00	0	0	0	0	00	0	0	0	0	0	0	0	21,473	0	0	21,473	0	(
CL-0/1	Commercial Low-Office, underlying 1 du/ac	9.88	0.00	9.88	0 0	0	0	0	0	0	0	0	0	0	10,600	10,600	150,630 (.35 FAR)		72,025	0	0	82,625	82,625	150,630 (.35 FAR
CL/RR-2.5	Commercial Low, underlying 1 du/2.5 ac	0.00	24.67	24.67	0 0	0	0	0	0	93,400	93,400	93,400	107,462 (0.1 FAR)	0	0	0	o	0	14,062	0	93,400	107,462	107,462	107,462 (0.1 FAR
CL-O/RR-5	Commercial Low-Office, underlying 1 du/5 ac	10.80	0.00) 10.80	0 (0	0 0	0	0	0	0	0	0	0	52,390	94,089	94,089 (0.2 FAR)		0	0	0	52,390	94,089	
CL/RR-5	Commercial Low, underlying 1 du/5 ac	30.71	0.00	30.71	0 (0 0	0	0	0	0	106,656	106,656	133,772 (0.1 FAR) 42,819	0	0	0	c	0	0	0	0	106,656	106,656	133,772 (0.1 FAR 42,819
CL/RR-5	Commercial Low, underlying 1 du/5ac	9.83	0.00	9.83	0 0	0 0	0	0	0	0	15,000*	37,274		0	24,259*	0	c	0	0	0	0	39,259*	37,274	(0.1 FAR
	Institutional	30.00			0 0) 0	0	0	0	0	0	0	0	0	0	0	c	21,459	22,909	0	21,459	22,909	, C	
CON	Conservation	605.38			0 0	0 0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	C	
UT	Transportation and Utilities	1,846.81	0.00		0 () 0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
																								.
PBG FLU														!							4			
	Rural Residential 1 du/10 acres	3,394.28	0.00	3,394.28	0 0	0	338^	0	338	0	0	0	0	0	0	0	C	0	0	0	0	0	0	
RR20	Rural Residential 1 du/20 acres	1,323.77	0.00	1,323.77	0 () 0	70^	0	70	0	0	0	0	0	0	0	C	0	0	0	0	0	C	
CONS	Conservation	2,429.75	0.00		0 0) 0	121^	0	121	0	0	0	0	0	0	0	0	0	0	0	- 0	0	C	
G	Golf	140.15			0 0	0 0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
											•													
WPB FLU				-																				
PC	Planned Community	1,836.75	0.00	1,836.75	2,008	2,008	2,097	0	2,097	92,063	151,000	226,866	245,866 (.35 FAR)		19,000	19,000	C	0	0	0	96,063	170,000	245,866	245,86 (.35 FAR
	17.26 Acres Commercial/Office		Ĺ																				and the	_
Total		18,163.92	5,308.14	23,472.06	3,055 3,222	2 6,277	4,206	3,920	8,126	185,463	366,056	464,196	529,919	4,000	95,649	123,689	244,719	139,706	248,716	5,856	329,169	726,877	673,972	774,63
¹ Parcelink 200 ² Based on zor ³ Buildout base • Gross legal a	ge calculated with ESRI ArcGIS using PBC, PBG, 18 data ning and land use approvals (ePZB) and FAR calcu ed on FLU designations or vested densities (In rura acres (PAPA) of the parcel x standard density allow ncorporated PBC is wetland and unlikely to be dev	lations I areas where ^y /ed			efore 1989, a mini	mum of 1	unit is al	lowed even	n when th	he acreage	is less than	2.5 acres)												
 Parcels with 	underlying residential FLU are not assigned any po	otential units, a	as they are r	more likely to b	e developed at the	e more in	tense use	; ·								,								
	R20 residential impacts based on 2008 Palm Beach								res (Palm	Beach Ga	rdens Comp	rehensive Pla	n)											
^ Proposed							1																	























