Agricultural Reserve Technical Sessions



February 2nd & 5th, 2015

- Follow-up to September Roundtable
- Same session on Feb. 2 & 5
- Presentations to be posted by Feb. 6
- Comment window open: Feb. 5-10
 - All comments will be posted
 - IG reps will be asked to review in preparation for Roundtable
- Roundtable: Tuesday, Feb. 17
- BCC Workshop: Tuesday, Mar. 24

Agenda

- Residential:
 Preserve Area Uses:
- Commercial:
- Agricultural Issues:

Maria Bello Maryann Kwok

Isaac Hoyos

Audrey Norman

Impact of Proposed Changes to Agricultural Reserve Residential Development Provisions

Questions

Where can current Ag Reserve provisions still be applied?

and

What could be the impacts of the proposed changes?

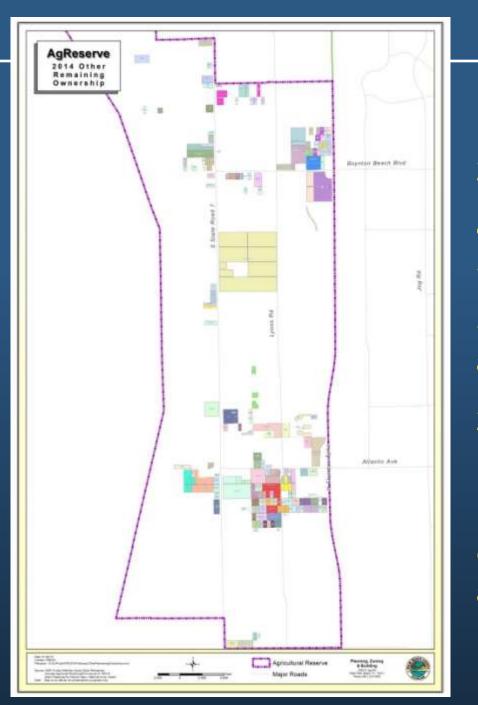


- Data are imperfect
- Conditions change

Snapshot 2014

Approval Status	Acres	%
Residential & Non-Res. Includes Subdivisions, AGR PUD/TMD Buildable Areas, Vested/Built Uses	6,290	29%
Lands Preserved		
Natural/Conservation	6,168	28%
Agricultural and other uses allowed in preserves	6,262	28%
Other Remaining Lands	2,776	13%
Other Uses	556	3%
(Right-of-way, canals, etc.)	550	J /0
Total Land Area	22,052	100%





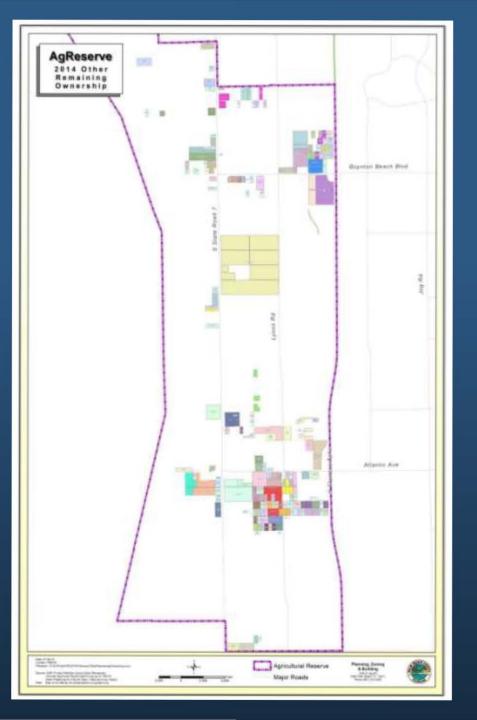
Overview of Other Remaining 2584 acres in 243 parcels 462 of these acres west of SR 7. Size ranges from less than 1/4 acre to 584 acres.

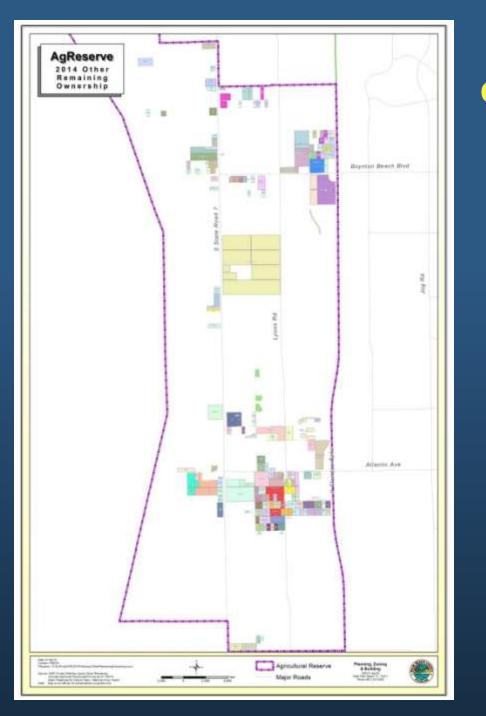
2 groups exceed 100 acres, both east of SR 7.

Largest single owner grouping west of SR 7 is 50 acres.

Question 1

Where can current Ag Reserve provisions still be applied?





AGR Uses: every remaining parcel (ULDC)

1 DU/5 Acres: every remaining parcel

Sell TDRs: every remaining parcel, minus 5 acres for any house, if eligible



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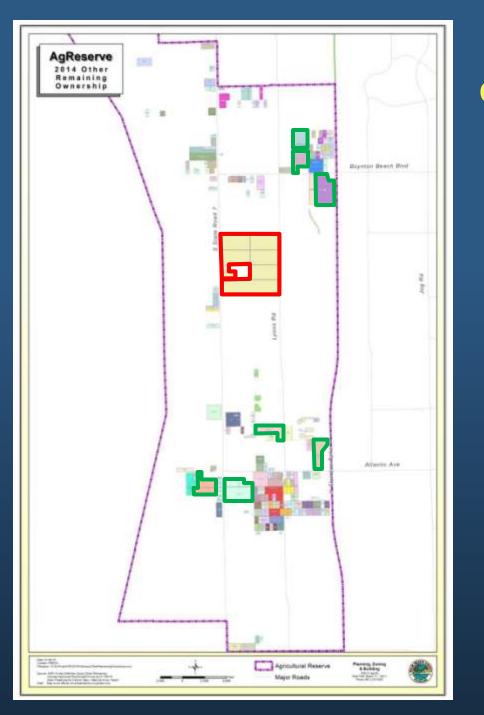
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PUDS:

80/20 PUD: EIGHT parcels



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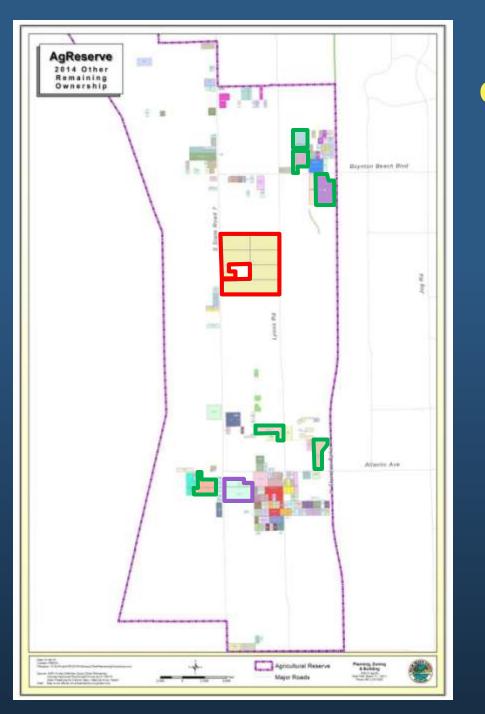
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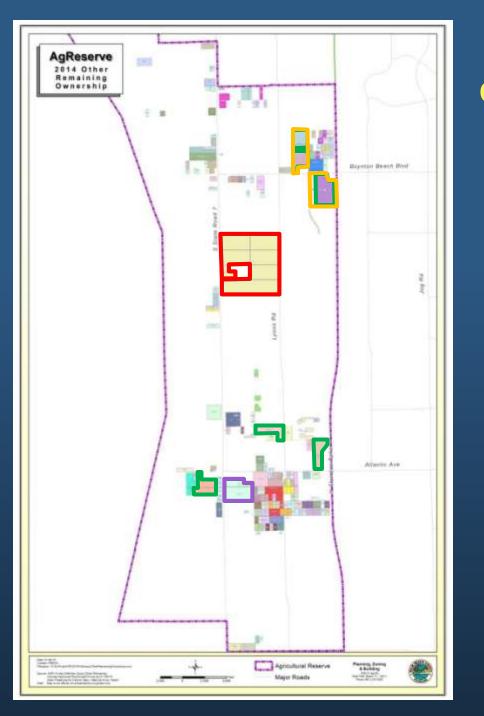
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PUDS:

80/20 PUD: EIGHT parcels

60/40 PUD (on-site preserves): ONE parcel

60/40 PUD development area: ONE parcel



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PUDS:

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60/40 PUD (on-site preserves): **ONE** parcel

60/40 PUD development area: ONE parcel

60/40 PUD development areas with 2 owners: TWO areas

Commercial/industrial parcels not included.

Currently Allowed Uses in AGR

Agricultural Uses

Agriculture, Bona Fide Agriculture, Light Manufacturing Agriculture, Packing Plant Agriculture, Research/ Development Agriculture, Sales and Service Agriculture, Storage Agriculture, Transshipment Aviculture, Hobby Breeder **Community Vegetable Garden** Equestrian Arena, Commercial **Farmers Market** Farrier **Groom's Quarters** Nursery, Retail Nursery, Wholesale **Potting Soil Manufacturing Produce Stand** Shadehouse Stable, Commercial Stable, Private

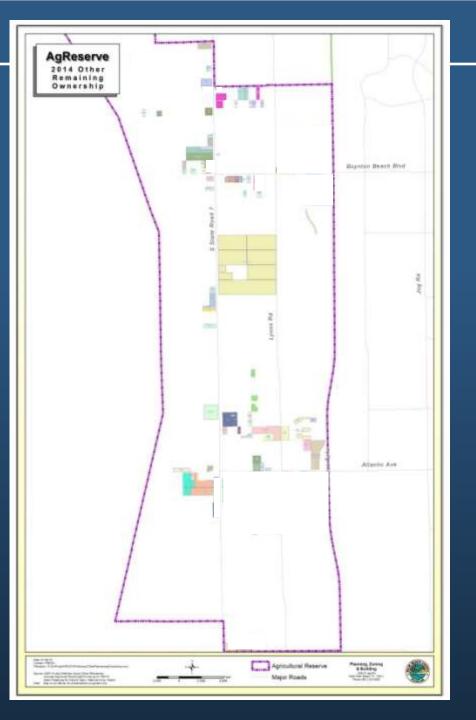
Residential Single Family Mobile Home Dwelling Accessory Dwelling Estate Kitchen Farm Residence Farm Workers Quarters Garage Sale Guest Cottage Home Occupation Kennel, Type I (Private) Security or Caretaker Quarters

Commercial

Auction, Enclosed Auction, Outdoor Green Market, Temporary Kennel, Type II (Commercial) Landscape Service Retail Sales, Mobile or Temporary Veterinary Clinic

Public and Civic Uses Assembly, Nonprofit Institutional Place of Worship Day Care, General Day Care, Limited Government Services Helipad Landing Strip School, Elementary or Secondary

Utilities & Excavation Air Stripper, Remedial Chipping and Mulching Communication Cell Sites on Wheels (COW) Tower, Mobile Communication Panels, or Antennas, Commercial Communication Tower, Commercial Composting Facility Electric Transmission Facility Excavation, Agriculture Excavation, Type I Excavation, Type II Renewable Energy Facility, Solar Renewable Energy Facility, Wind Utility, Minor



60/40 PUDs require preserve areas:

To sell development rights and become a 60/40 PUD preserve, a property must be:

- 150+ acres or contiguous to preserve
- have an acceptable use
- exclude 5 acres for any home

Of the 243 other remaining parcels:

- 146 are not adjacent to preserves
- 97 are adjacent to preserves, but
 - approx 13 have unacceptable use
 - approx 11 < 5 acres and have a house

Result: 73 eligible parcels yield 1124 development rights, with 584 in 1 property.

Putting it Together, under Current Rules: 60/40 PUD Potential Development Areas and Preserves

	Available Preserves							
Balance Today:		1124 ²		1124		1124		
If largest parcel ¹ (584 ac)	develops with off-site preserves	-584 -876	develops with on-site preserves (or doesn't develop)	-584	doesn't develop and is available as preserve	-0		
(Deficit) /Balance		(336)		540		1124		
Other Potential Developments ³ :								
1 owner: 441 Acquisitions (108)				-162		-162		
2 owners: Logan/Mazzoni (131)				-197		-197		
Swaney/Chinnik (101)				-152		-152		
(Deficit) /Balance				29		613		

¹ Also eligible as a preserve

² Comprising **73** Parcels with approximately 60 different owners

³ Preserves require participation of a minimum of 20 property owners.

Under current rules

Largest remaining parcel cannot readily exercise 60/40 option with completely off-site preserves

Creating off-site preserves for 60/40 development of remaining large parcels would require purchase of development rights from numerous owners

The areas that are NOT eligible to be either a preserve area or a development area under current rules would be limited to:

Other AGR Uses 1/5 residential, or 80/20 PUD (if 40+ acres) TDR sale to Receiving Area outside Ag Reserve

Potential exists to become eligible in the future

Question 2

What is the impact of the proposed changes to current rules?

Proposed Changes from 3/14 Workshop

1. Residential (60/40 PUDs)

- Preserve Areas
 - a. Eliminate Contiguity/size requirements
 - b. Encumber only 1 acre for a Single Family Dwelling
 - c. Allow other preserve uses such as chipping/mulching
- Development Areas
 - a. Eliminate Frontage Requirement
 - b. Reduce minimum size to 35 acres
 - c. Allow west of SR 7

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2. Residential (TDR Overlay)
a. For uncommitted/unbuilt lands
b. Up to 3 du/ac through TDR purchase from County Bank – no preserve area

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200 additional acres of commercial land use, requiring 1 **TDR** per acre

2. Residential (TDR Overlay) a. For uncommitted/unbuilt lands b. Up to 3 du/ac through TDR purchase from County Bank – no preserve area

Premise:

From 3/25/14 BCC Workshop:

...staff would proceed on the basis that Ag Reserve agriculture had to be preserved, changes would be minimized...

Order:

Changes Proposed to Preserve Area a.Eliminate Contiguity/size requirements b.Encumber only 1 acre for a dwelling (Farm Residence/Caretaker's Quarters) c.Allow other preserve uses, such as chipping/mulching, landscaping

Changes Proposed to Development Area a.Eliminate Frontage Requirement b.Reduce minimum size to 35 acres c.Allow west of SR 7

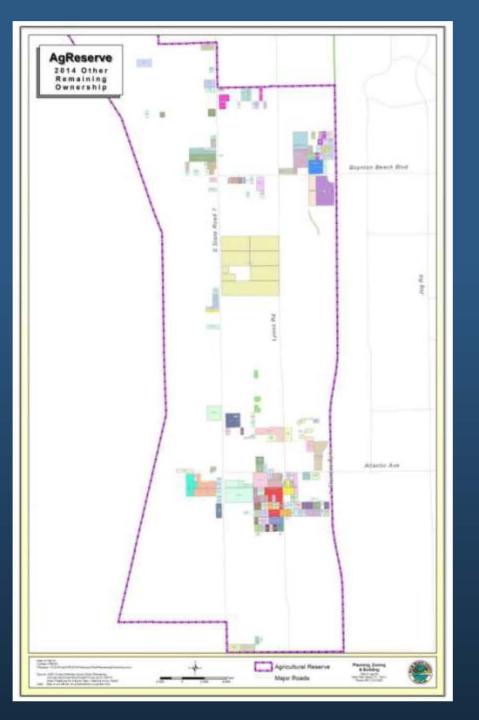
Creation of TDR Overlay

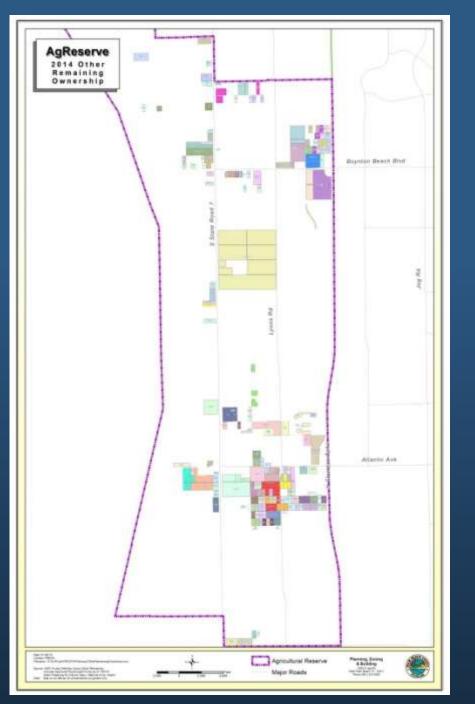
Additional Preserve Area Transferable Units Yielded By:

Current Available Balance	1124
Additional Preserves Generated By	
Eliminating Contiguity Requirement (132 parcels)	+ 1042
+ Encumbering Only One Acre per SFD (45 parcels)	+ 171
+ Allowing Additional Preserve Uses (17 parcels)	+ 156
TOTAL	2493

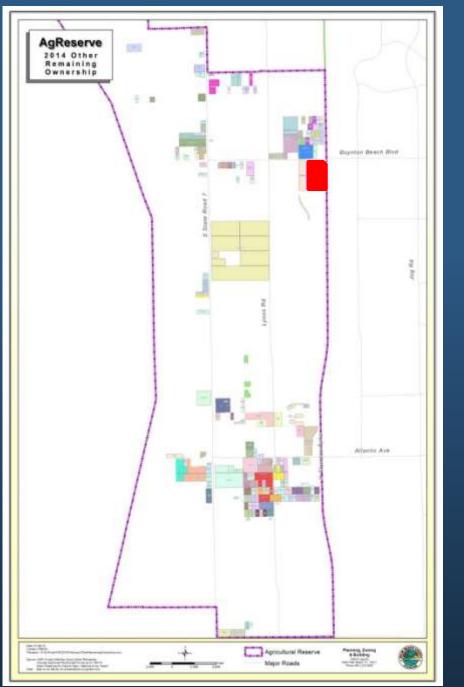
Additional Potential <u>Development Areas</u> Yielded If:

Frontage Requirements are Eliminated	: (none)	0
Minimum size reduced to 35 Acres: Chinnik Logan Mazzoni Mulvehill Morningstar Taheri Gray Seven T's (with Thomas)	Valico	38 53 39 93 39 51 40 44 38
Both Changes Above: Frangis	Swaney	47 46
Sites West of SR 7 are Allowed: Pero FPL Amerigrow AMKBJ with VW	Agriculture Property	36 37 36 61 37
	TOTALACRES	735





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 Without the on-site preserve, eight additional single-owner parcels emerge, not counting Whitworth



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 - Two sites would become eligible



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Only **one** parcel is large enough to do preserves on site

- Without the on-site preserve, eight additional single-owner parcels emerge, not counting Whitworth
- 3) Combining change 1 & 2 above:
 - Two sites would become eligible
- 4) Allowing 60/40 Dev Area W of SR 7
 - None with 100 acres (w/1 or 2 owners)
 - Four with 35 acres and one owner
 - One more with two owners

Putting it together:

	Scenario 1: Largest Parcel Develops with Off-site Preserves	Scenario 2: Largest Parcel Develops with On-site Preserves (or doesn't develop)	Scenario 3: Largest Parcel Does not Develop and is available for preserves
Changes to Preserve Area Rules	1	3	5
Changes to Development Area Rules	2	4	6

Scenario 1: Assume Largest Parcel Develops with Off-site Preserves

Effect of **Proposed Changes Related to Preserve Areas**

		Balance	Applied to Development of	Which Require	Balance
		1124	Whitworth (584) (off site preserves)	584 + 876	-336
Proposed Change	Add'I Dev. Rights				
Eliminate Contiguity Requirement	1042	706	441 Acquisitions (108) Logan/Mazzoni (131) Swaney/Chinnik (101)	108 + 162 131 + 197 101 + 152 = 851	-145
Encumber Only 1 Acre per SFD	171	26			26
Allow Additional Preserve Uses	156	182			182

Making all the changes proposed to preserve area rules would allow development of the currently viable development areas with off-site preserves

Add In: Effect of Proposed Changes Related to Development Areas

Balance	Proposed Change	Allows Development of	Which Require	Balance
182	Eliminate Frontage Requirements	No add'l development areas become eligible		182
182	Allow 35 Acre Development Areas	Valico Mulvehill Morningstar Taheri Gray Seven T's	38 + 57 39 + 58 51 + 76 40 + 60 44 + 66 38 + 57	-442
-442	Both Above Changes	Frangis	46 + 70	-558
-558	Allow Sites West of SR 7	Agriculture Property Inc. Pero FPL Amerigrow AMKBJ + VW	36 + 54 37 + 55 36 + 54 61 + 91 37 + 55	-1074

Changes to Development Area Rules create very limited opportunity for additional projects

Scenario 2: Assume Largest Parcel Develops with **On-site** Preserves

Effect of **Proposed Changes Related to Preserve Areas**

		Balance	Applied to Development of	Which Require	Balance
		1124	Whitworth (584) (on-site preserves)	584	540
Proposed Change	Add'l Dev. Rights				
Eliminate Contiguity Requirement	1042	1582	441 Acquisitions (108) Logan/Mazzoni (131) Swaney/Chinnik (101)	108 + 162 131 + 197 101 + 152 = 851	731
Encumber Only 1 Acre per SFD	171	902			902
Allow Additional Preserve Uses	156	1084			1084

Making all the changes proposed to preserve area rules would allow development of the currently viable development areas with off-site preserves, and leave a balance of 1084

Add In: Effect of Proposed Changes Related to Development Areas

Proposed Change	Balance	Allows Development of	Which Require	Balance
Eliminate Frontage Requirements	1084	No add'l development areas become eligible		1084
Allow 35 Acre Development Areas	1084	Valico Mulvehill Morningstar Taheri Gray Seven T's	38 + 57 39 + 58 51 + 76 40 + 60 44 + 66 38 + 57 = 624	460
Both Above Changes	460	Frangis	46 + 70	344
Allow Sites West of SR 7	344	Agriculture Property Inc. Pero FPL Amerigrow AMKBJ + VW	36 + 54 37 + 55 36 + 54 61 + 91 37 + 55 = 516	-172

Most new developments enabled through changes to Development Area Rules could be developed

Scenario 3: Assume No Development of Largest Parcel

Effect of Proposed Changes Related to Preserve Areas

		Balance	Applied to Development of	Which Require	Balance
		1124			1124
Proposed Change	Add'I Dev. Rights				
Eliminate Contiguity Requirement	1042	2248	441 Acquisitions (108) Logan/Mazzoni (131) Swaney/Chinnik (101)	108 + 162 131 + 197 101 + 152	1397
Encumber Only 1 Acre per SFD	171	1568			1568
Allow Additional Preserve Uses	156	1724			1724

Making all the changes proposed to preserve area rules would allow development of the currently viable development areas with off-site preserves, and leave a balance of 1724

Add In: Effect of Proposed Changes Related to Development Areas

Proposed Change	Added Units to Transfer	Balance	Allows Development of	Which Require	Balance
Eliminate Frontage Requirements		1724	No add'l development areas become eligible		1724
Allow 35 Acre Development Areas		1724	Valico Mulvehill Morningstar Taheri Gray Seven T's	38 + 57 39 + 58 51 + 76 40 + 60 44 + 66 38 + 57 = 624	1100
Both Above Changes		1100	Frangis	46 + 70	984
Allow Sites West of SR 7		984	Agriculture Property Inc. Pero FPL Amerigrow AMKBJ + VW	36 + 54 37 + 55 36 + 54 61 + 91 37 + 55 = 516	468

All new developments enabled through changes to Development Area Rules could proceed, with surplus of 468

Additional Considerations: PRESERVE AREA USES:

Allowing parcels with <u>existing uses</u> such as chipping/mulching, landscaping, etc to sell development rights would affect about 20 properties and create 156 units

Would enable these uses in <u>other</u> existing and future preserves.

FARM DWELLINGS:

Allowing parcels with <u>existing dwellings</u> to sell development rights from all but one acre would create about 171 units

Would expect to pressure to allow this development pattern (of < 5 acres with a house) throughout future preserve areas (through retention of some development rights) or existing preserves (through the purchase of development rights)

FARM DWELLINGS:

Ability to sell development rights above one for a home <u>cannot be restricted to parcels with</u> <u>an active agricultural use</u>, as there is no means to ensure the continuation of that use, or the removal of the home if use ceases.

TDR Overlay Option

Clustering units to create a preserve is fundamental to the premise of ag preservation as adopted and implemented in PBC; TDR Overlay option includes no ag preservation

As proposed, would apply to "other remaining" parcels, as well to revisit approved but unbuilt projects, but would anticipate pressure to revisit approved, built areas

TDR Overlay Option proposed to be capped by 7,000 unit balance in PBC TDR Bank. Comp Plan policy allows BCC to increase balance of units in TDR bank.

Questions?

ULDC AMENDMENTS

- Use Regulation Project The Agricultural Use Types were originally scheduled to commence in August 2014.
- Postpone to tentatively March/April 2015 at request of Farmers in the Glades Area, and pending conclusion of the AGR Workshop/direction of BCC.
- Zoning Division will hold a KICK-OFF meeting for Agricultural Uses. Anyone interested can contact Zoning Code Revision Staff at <u>PZBCodeRevision@pbcgov.org</u>

