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INTERGOVERNMENTAL COORDINATION ELEMENT

I. INTRODUCTION

Coordination among the numerous entities that affect land development in Palm Beach County is essential for efficiently meeting the needs of Palm Beach County residents. The sheer number of governmental entities affecting Palm Beach County requires substantial efforts of coordination. The County, 38 municipalities, the School Board, South Florida Water Management District, more than 20 secondary drainage districts and several other sub-county, Countywide, regional and state agencies, authorities and taxing districts all make direct or indirect decisions influencing land development. It is critical that Palm Beach County create and maintain viable mechanisms to enhance close working relationships with these agencies. All should work together to avoid conflict and build cooperation, with the goal of improved and efficient service to the public. Conflicts invariably arise if there is lack of communication and interaction. Such conflicts can lead to a loss of trust among the various units of local government and, more, importantly, the public.

Intergovernmental coordination is also critical because the County does not guide growth and its impacts solely on its own initiative. Historically, Palm Beach County managed the County's growth almost exclusively through its own zoning authority and by its road building program. Municipal annexation and the incorporation of Wellington have significantly reduced the unincorporated area, however, between 1989 and 1996 over 43,000 residential building permits had been issued in the unincorporated area. Given current and potential development, the population of the unincorporated area is expected to account for more than 48% of the permanent population in the year 2015, which keeps the unincorporated county the single most populated jurisdiction within the county.

A. Purpose

The Growth Management Act requires that the Intergovernmental Coordination Element show relationships and state principles and guidelines to be used in the accomplishment of coordination of the County's Comprehensive Plan with the plans of school boards and other units of local government providing services but not having regulatory authority over the use of land, with the comprehensive plans of adjacent municipalities, adjacent counties, or the region, and with the state comprehensive plan, as the case may require and as such adopted plans in preparation may exist. Each individual element of the Comprehensive Plan addresses the specific facilities, services, issues and mechanisms of intergovernmental coordination between the County and other governmental entities. It is the purpose of this element to identify coordination measures for addressing intergovernmental issues and to provide policy direction for implementing County programs affecting other jurisdictions.

This Element is designed to satisfy the special needs of Palm Beach County and to satisfy the requirements of Chapter 163.3177, F.S., and Rule 9J-5.015, F.A.C. A result of the implementation of this Element will be increased communication among Palm Beach County governments. This Element deals with coordination mechanisms and conflict resolution systems that are necessary for the implementation of the Palm Beach County Comprehensive Plan.

B. Assessments & Conclusions

Proper strategies of intergovernmental coordination are essential if Palm Beach County is to achieve efficient governance for all of its residents and orderly development and redevelopment

within its borders. The mechanisms described in this Element and in the remainder of the Comprehensive Plan are designed to facilitate this process. Four overall goal areas are addressed by the Intergovernmental Coordination Element. These areas are listed below.

GOAL 1 Plan Coordination: It is the Goal of Palm Beach County to provide a continuous coordination effort with all affected governmental entities in order to accomplish the goals of the Palm Beach County Comprehensive Plan and consider recommendations of affected governmental entities in the County's decision-making process and to ensure consistency with state and regional plans.

GOAL 2 Glades Revitalization: It is the Goal of Palm Beach County to revitalize the Glades area through cooperative efforts with the Glades Communities, residents and organizations in a manner consistent with the goals, objectives and policies of the Palm Beach County Comprehensive Plan.

GOAL 3 Conflict Resolution: It is the Goal of Palm Beach County to resolve conflicts with the plans of other governments that may result from implementation of the County's goals, objectives and policies through coordination, mediation or other dispute resolution measures.

GOAL 4 Service Delivery Coordination: It is the Goal of Palm Beach County to coordinate service provision to assure the most effective and efficient service delivery to the residents of Palm Beach County and its municipalities.

The element contains 9 objectives, which address the above coordination areas for meeting the Intergovernmental Coordination Goals. The goals and objectives and other background information are discussed in more detail below.

1. Plan Coordination

The key element in any coordination strategy is communication. Goal area 1 and Objectives 1.1 through 1.5 address plan coordination and communication on planning activities. Intergovernmental relations and coordination have evolved considerably since the Plan's adoption in 1989. Plan coordination has generally been accomplished through the regional and state plan amendment review processes as called for in Chapter 163 and Rule 9J-5. Originally, local coordination on land use planning was to have occurred through the Countywide Planning Council and increased contact between the 38 municipalities and the County. However, the Countywide Planning Council was disbanded and a coordination process was established in its place to coordinate plan amendments between Palm Beach County local governments. Currently, Plan coordination is mostly accomplished through the Intergovernmental Coordination Program established by interlocal agreement.

a. Palm Beach County Intergovernmental Coordination Program

In 1989, the Countywide Planning Council, which was established by Charter Amendment, was "to coordinate the land use planning process of all governments within the County and to establish a cooperative effort that will resolve or prevent incompatibilities and conflicts among local governments' land use planning efforts". Coordination of the 38 land use plans was to have occurred through the Countywide Planning Council, however, in 1991, under provisions within the Charter, the Council was sunset by a majority of the municipalities and efforts to reinstate the Council through a ballot measure was not approved by Palm Beach County voters.

Following the defeat of the Countywide referendum, the municipal planning directors within the County created a substitute organization with the purpose to establish a countywide comprehensive plan amendment coordinated review process. In October, 1993, the Multi-Jurisdictional Issues coordination forum and the Comprehensive Plan Amendment Coordinated Review Process were established through the execution of two interlocal agreements. Current program membership includes the County, 314 municipalities, the South Florida Water Management District, the School Board, South Indian River Water Control District, Lake Worth Drainage District, Indian Trail Improvement District, Jupiter Inlet District, Loxahatchee River Environmental Control District, Loxahatchee Groves Water Control District, and the Northern Palm Beach County Water Control District. The coordination program contains two components: 1) an Issues Coordination Forum for the identification and possible resolution of multi-jurisdictional issues and 2) a plan amendment review program for coordination of comprehensive plan amendments. These programs are referred to as the Issues Forum and IPARC (Intergovernmental Plan Amendment Review Committee) respectively; and are collectively known as the "Palm Beach County Intergovernmental Coordination Program."

The purpose of the Issues Forum is:

1. to identify and assist in the resolution of multi-jurisdictional issues by providing a vehicle for consensus building.
2. to provide direction on the resolution of a multi-jurisdictional issue and the implementation of a program of multi-jurisdictional significance.
3. to take a countywide position relative to multi-jurisdictional and growth management needs.
4. to take the initiative for programs and policies to address items of a multi-jurisdictional nature.

The purpose of IPARC is:

1. to achieve coordination of local comprehensive plans in accordance with Part II of Chapter 163, Florida Statutes.
2. to establish an intergovernmental coordination program for reviewing proposed changes to adopted comprehensive plans with minimal bureaucracy and expense.
3. to provide an opportunity to resolve potential disputes with the least amount of infringement upon existing processes.

The Intergovernmental Program provides an ideal structure for addressing intergovernmental conflicts and also serves as a means to organize local governments to address multi-jurisdictional issues.

b. Notification

Under the Plan Coordination Objective of this Element, several policies are aimed at increasing communication and awareness of the County's planning, transportation and zoning actions. Through the County's plan amendment process and Development Review Committee affected municipalities, outside agencies and other service providers are given the opportunity to comment on development proposals. The County notifies the respective local governments of proposed land used amendments, zoning map amendments, applications for conditional use or variances, planned development review, if the project is within one mile or within the annexation area of a municipality.

c. Communication

Along with the on-going coordination program, there have been numerous productive efforts within Palm Beach County to promote communication and provide for coordination among the many local governments and the public. Prior to the adoption of the 1989 comprehensive plan civic leaders held workshops known as Directions '84, '85, and '88 and the City/County Workshops to provide forums for people to discuss problems, voice opinions and reach agreements on issues of public policy. Since 1989, there have been additional Countywide forums, meetings and efforts to discuss and coordinate issues affecting the unincorporated area, other jurisdictions and agencies. Countywide and sub-county forums have provided opportunities to identify critical issues and provide recommendations on addressing those issues. Three meetings, which exemplify the coordination activities, have been the Economic Summit (1993), the Northern Palm Beach County/Southern Martin County Forum (1993/on-going), and Directions '94 (1994).

The result of the Economic Summit was a new Overall Economic Development Program (OEDP) for the County, the creation of an Economic Coordinator position in the County, and a Business Development Plan. The Northern Palm Beach County/Southern Martin County Planning Forum Implementation Committee has developed a strategic growth and development plan outlining recommendations for northern Palm Beach County. The participants of Directions '94 identified five critical issues which need to be addressed these are Education, Economic Development, Neighborhoods, At-Risk People, and Intercultural and Race Relations. Directions '94 also identified a need for a county-wide mediation program to resolve intergovernmental conflicts.

The County maintains the Citizen's Service Center as a public service designed to respond to inquiries and to provide accurate and timely information, enhance communications and improve citizen satisfaction. The County's Public Affairs Department and the Board of County Commissioners use the Citizen's Service Center to respond to requests from municipalities. Receiving prompt responses from the County helps to reduce conflicts. Another coordination effort within the County is the Municipal Coordinator function within Public Affairs, which serves as a point of contact with municipalities and as an information distribution center to the League of Cities and individual municipalities. Also, to promote intergovernmental cooperation the Board of County Commissioners participates in joint meetings with the School Board, League of Cities and the South Florida Water Management District, and also reserves space for monthly joint workshops with the municipalities.

Using geographic and land information is vital to the mission of Palm Beach County. Virtually all departments and agencies maintain records containing some references to our geography. Studies have consistently shown that 80 to 90 percent of all information that is created, collected, maintained and used by local governments is land based. There is a great deal of data (databases or mapped) redundancy within and across agencies. In order to reduce redundancies and provide linkages with a common spatial base map, the Palm Beach County GIS Policy Advisory Committee (GISPAC) identified the need for the development of a formal implementation plan which would focus the efforts of the County departments toward a unified and integrated approach to attain a successful Geographic Information System/Land Information System (GIS/LIS) environment and to create a GIS operational data model. The implementation of this effort will be carried out by the County Departments, which currently have Geographic Information Systems with coordination through the GISPAC. The GIS/LIS information will be available in some form for inter-agency and public use. A GISPAC sub-committee is also exploring alternatives for digital access of GIS\LIS maps and information for easier dissemination.

d. Special Coordination Needs

Specific intergovernmental policies are included in the relevant Comprehensive Plan element, while general coordination issues and concerns affecting more than one element are included in the Intergovernmental Coordination Element. The coordination objective addresses some specific intergovernmental coordination issues necessary to further the Goals of the Comprehensive Plan.

In 1985, the Palm Beach Countywide Beaches and Shores Council was created to coordinate the protection, preservation and enhancement of the oceanfront beaches and shores in the County. The Council consists of twenty-seven participants, including Palm Beach County, inlet and special districts, two environmental entities, affected coastal municipalities and the League of Cities of Palm Beach County. The Council considers all projects and/or actions involving any beach or shore located in Palm Beach County on the Atlantic Ocean and seaward of the Coastal Construction Control Line (CCCL).

The Port of Palm Beach was chartered by the State of Florida in 1915 to assist the economic development of Palm Beach County. A port taxing district was also created that includes approximately 1,000 square miles of property within the County. Because the Port of Palm Beach is a deep-water port, the Goals, Objectives and Policies for the Port of Palm Beach are adopted by reference in the Coastal Management Element. Data and analysis for the Port are located in the Coastal Management Support Document. The Port as a private entity has limited direct contact with the County regarding plan coordination. The Intergovernmental Coordination Element provides direction to develop appropriate strategies for coordination with the Port.

The County's Department of Airports operates four airports in unincorporated Palm Beach County and are responsible for coordination of the Comprehensive Airport Compatibility Ordinance. All municipal governments containing "airport hazard areas" as defined in state airport zoning legislation, Chapter 333, FS, are required to adopt airport height ordinances. The County shall coordinate with these governments toward their adoption and implementation of the Comprehensive Airport Compatibility Ordinance.

Over the past five years the County's Planning staff has been developing and refining a population disaggregation model to distribute the Bureau of Economic and Business Research (BEBR) population projections across traffic analysis zones (TAZ). The County's Planning Division has established an ongoing working relationship with the Metropolitan Planning Organization and has coordinated with other municipalities for information to provide population estimates for specific geographic areas. Based on the work to develop the disaggregation model, the County is now in a position to effectively coordinate with other jurisdictions and agencies on population projections for small areas. Such coordination would be consistent with direction under Chapter 163.177 (6)(h)2 which calls for cooperation on population projections.

Palm Beach County has full responsibility for coordination of all evacuation procedures during a natural disaster. For this reason, the Palm Beach County Comprehensive Emergency Management Plan and Post Disaster Redevelopment Plan are countywide in scope. The Division of Emergency Management is the County entity responsible for coordinating evacuation of the population at risk during a hurricane event and coordination of emergency preparedness efforts in cases of threatening natural or manmade disasters.

e. Annexation

The intention of the Annexation Objective within the Intergovernmental Coordination Element was to insure that there are mechanisms to guide the annexation process, that annexations are based on cost-effective patterns of service delivery and compliance with state statutory requirements. The County has implemented an Interim Annexation Policy and Annexation Incentive Program and is working toward the development of an ultimate annexation policy supported by the municipalities. An important part of the Annexation Objective is the creation of an Annexation Assistance Program involving joint County/municipal planning efforts to develop specific planning strategies for ultimate municipal boundaries.

When the County's plan was first adopted in 1989 there were more than 100 enclave areas within the county. Unincorporated enclave and pocket areas present irregular boundaries which create confusion in service delivery for both municipal and County service providers. The County has available two specific approaches for reducing the number of unincorporated enclaves and pockets, 1) a cost sharing program for infrastructure improvements and 2) interlocal agreements with municipalities to annex areas pursuant to chapter 171.046 F.S. Enclave annexation through interlocal agreement has proved the most successful method of reducing or eliminating existing unincorporated enclaves. Since the amendment to Chapter 171 six cities have entered into interlocal agreements with the County for the annexation of 35 enclave areas. Despite recent success in annexing enclaves Chapter 171.046 presents a limited option since areas to be annexed can be no more than 10 acres in size. The County can encourage or discourage annexation through policies and programs, but has only a limited ability to affect annexation efforts by municipalities and certainly cannot mandate or prohibit annexation.

The County may pursue joint planning areas established through formal agreement for unincorporated areas at the edge of municipal boundaries. Joint planning areas provide an opportunity to resolve any land use issues and avoid potential conflict during the annexation process and would ensure smooth service delivery transition.

f. Linked Open Space Program

Linked Open Space Program (LOSP) enables connections consisting of lands designated as "Conservation", "Agricultural Production" or other land categories between lands identified as "Conservation," "Parks and Recreation," and "Residential." The greenways/linked open space network proposed for Palm Beach County includes areas within both incorporated and unincorporated Palm Beach County, and is depicted on the map included within the Land Use Element, entitled "Palm Beach County Linked Open Space."

The County's Linked Open Space coordinator will work with other municipalities to achieve LOSP project priorities. The links will be accomplished using the following techniques: purchase of connecting lands (and redesignation of such lands as either "Conservation" or "Parks and Recreation"); use of existing publicly owned rights-of-way for roads or drainage canals; modification of the Palm Beach County Unified Land Development Code to allow the consideration of connections between upland areas set-aside pursuant to Conservation Element Policy 2.1-c; or the use of "overlay" districts within the Palm Beach County Land Development Code to allow development as designated, but with design features which will preserve a connection between the open spaces to be linked.

2. Glades Coordination/Community Revitalization

The area shown as Agricultural Production on the Land Use Plan Map in the Land Use Element, along with the cities of Belle Glade, Pahokee and South Bay and adjacent unincorporated areas designated for residential and non-residential development, are referred to as the "Glades Area". As a result of dealing with the growth management problems in the eastern coastal areas and the great distance between the Glades and coastal communities, it often seems like the Glades communities are isolated from the decisions and benefits of eastern Palm Beach County.

The special needs of the Glades Area are addressed in this plan through the creation of additional forums, Land Development Regulations and increased representation on County boards, agencies and committees. Representation of the Glades Area on County boards, committees currently comprise 4% of the total eligible positions. This is consistent with the Glades share of countywide population. The County has established the Glades Technical Advisory Committee to coordinate the County's efforts with Glades communities and organizations. The advisory committee identifies Glades resources, promotes information sharing and establishes implementation priorities. The County has also increased economic development efforts in Glades and in coordination with Glades municipalities have secured a state enterprise zone designation for portions of Belle Glade, South Bay and Pahokee. The County has established the Glades Area Economic Development Overlay District to provide flexibility in the range of land uses and property development regulations allowed in the underlying districts in the Glades area. The Overlay also accommodates uses which, if deemed appropriate, will increase job opportunities and improve the economic vitality of the area and to recognize the character of the area. However, the overlay zone has not been used and does not appear to significantly assist or benefit potential users.

The County participates in an interlocal agreement with Belle Glade, Pahokee and South Bay to provide 64 hours of technical assistance monthly to address the land use, historic preservation and economic issues of the area.

3. Conflict Resolution

Even with the best communication and coordination mechanisms in place, conflicts will invariably arise. The Treasure Coast Regional Planning Council (TCRPC) and the South Florida Regional Planning Council (SFRPC) have informal mediation procedures for resolving conflicts between adjacent jurisdictions. The County has established a policy to use the Treasure Coast Regional Planning Council's mediation services for conflict resolution when other efforts have failed. Other avenues to address and resolve issues are through the Issues Forum and IPARC.

Directions '94 identified a need for a county-wide mediation plan to resolve intergovernmental conflicts. The Intergovernmental Coordination Program provides an ideal structure for addressing intergovernmental conflicts and also serves as a means to organize local governments to address multi-jurisdictional issues. The County has also established a Municipal Coordinator function within the Public Affairs Department to address issues raised by other jurisdictions. In addition, to the formalized intergovernmental efforts informal contacts, County staff maintains individual contacts with municipalities for the purpose of eliminating or reducing conflicts. These meetings have minimized or resolved conflicts in land use proposals.

4. Service Delivery Coordination

Almost all intergovernmental policies addressing coordination of level of service standards are located in the relevant Comprehensive Plan element (Traffic Circulation Element, Mass Transit, Sanitary Sewer Sub-Element, Potable Water Sub-Element, Solid and Hazardous Waste Sub-Element, Drainage Sub-Element, Fire-Rescue Element, Recreation and Open Space Element, Capital Improvement Element). This objective identifies where other elements, objectives and policies relate to LOS standards are located as well as establish mechanisms to be used for coordination or resolution of level of service issues.

II. GOALS, OBJECTIVES AND POLICIES

GOAL 1 PLAN COORDINATION

It is the **GOAL** of Palm Beach County to provide a continuous coordination effort with all affected governmental entities in order to accomplish the goals of the Palm Beach County Comprehensive Plan and consider recommendations of affected governmental entities in the County's decision-making process and to ensure consistency with state and regional plans.

OBJECTIVE 1.1 Plan Coordination

Palm Beach County shall utilize existing mechanisms to coordinate planning efforts with the plans of school boards, other units of local government providing services, adjacent municipalities, adjacent counties, the region, the State, and with the residents of Palm Beach County. In coordinating with other governmental entities the County shall address compatibility of land uses, zoning changes and the impacts of development to be permitted by the Palm Beach County Comprehensive Plan in general.

Policy 1.1-a: The County shall actively support and participate in the Intergovernmental Coordination Program (Intergovernmental Plan Amendment Review Committee and Issue Forum) to coordinate planning activities in Palm Beach County. The purpose of the Coordination Program is to:

1. establish an intergovernmental coordination program for review of proposed comprehensive plan amendments;
2. provide a vehicle for consensus building on multi-jurisdictional issues;
3. provide an opportunity for mediation and potential resolution of multi-jurisdictional conflicts; and
4. share information.

All results obtained through the IPARC Process, including any written determinations received, shall be submitted as data and analysis to DCA with proposed and adopted comprehensive plan amendments.

Policy 1.1-b: The County shall support and participate in the Palm Beach County Intergovernmental Program by:

1. Serving on Program committees including the Executive Committee, Multi-jurisdictional Issue Forum and IPARC
2. Serving on fact-finding committees or other ad hoc committees as necessary

3. Providing technical support through staffing and other means for standing committees
4. Providing payment of annual participation fee
5. Providing proposed comprehensive plan amendment materials to the IPARC clearinghouse for distribution
6. Participating in the Intergovernmental Plan Amendment Review Process
7. Participating in conflict resolution panels when appropriate

Policy 1.1-c: Palm Beach County will continue to ensure coordination between the County's Comprehensive Plan and plan amendments and land use decisions with the existing plans of adjacent governments and governmental entities through the following mechanism:

1. the Palm Beach County Intergovernmental Plan Amendment Review Committee (IPARC) as set forth in Policy 1.1-a, 1.1-b of this element;
2. the Development Review Committee as set forth in 1.1-e of this element;
3. the Treasure Coast Regional Planning Council (Plan Amendment/DRI processes);
4. the MPO Technical Advisory Committee;
5. the County's Annexation Review Process.

Policy 1.1-d: The Planning, Zoning and Building Department shall notify the Intergovernmental Plan Amendment Review (IPARC) clearinghouse of proposed land use amendments pursuant to the Comprehensive Plan Amendment Coordinated Review Interlocal Agreement and shall notify individual local municipalities of proposed Land Use Plan amendments, zoning and other development actions within the larger of the following:

1. Areas that municipalities have identified as "probable" future annexation areas (see 1.4-c);
2. Areas within one mile of the proposed change; or
3. Identified Municipal Service Areas.

Policy 1.1-e: The County shall utilize the Development Review Committee meeting to review zoning and land development petitions for compliance with the County's Comprehensive Plan and shall coordinate the review with and request comment from the following entities: any affected municipalities (see notification criteria in Policy 1.1-d), adjacent counties, the School Board, State Health Department, appropriate special districts, and any other public or private utility as appropriate.

Policy 1.1-f: The County shall continue to support the use of area wide Developments of Regional Impact as a means of satisfying the goals, objectives and policies of the County's Comprehensive Plan and as an effective intergovernmental coordination mechanism that may include participation with adjacent counties and municipalities.

Policy 1.1-g: The Planning, Zoning and Building Department shall coordinate with the City of West Palm Beach in protecting the City's Water Catchment Area by notifying the City of proposed land use plan amendments, zoning and other development approvals as provided in Policy 1.1-c and 1.1-d.

Policy 1.1-h: Coordination of Plan elements with the plans of other governmental entities shall be enhanced by implementing the objectives and policies of the subject Comprehensive Plan Elements as follows:

1. Land Use Element - Objectives 1.2,1.3, 2.2, Policies 1.1-d, 1.1-g, 1.1-i, 1.1-o, 1.2-a, 1.2-b, 1.3-h, 2.1-a, 2.1-b, 2.1-c, 2.2-a, 2.2-b, 2.2-c, 2.2-d, 2.2-e, 2.2-f, 3.4-f
2. Traffic Circulation Element- Objectives 1.3,1.4, 1.6, 1.9, 1.14, Policies 1.1-a, 1.4-c, 1.8-f,
3. Mass Transit Element - Objective 1.4, 1.5, Policies 1.1-b, 1.1-e, 1.1-f, 1.5-g, 1.5-h, 2.1-b, 2.1-c, 2.2-b, 1.2-e, 1.2-f
4. Aviation and Related Facilities Element - Policies 1.1-i, 1.1-j, Objective 1.3
5. Potable Water and Sanitary Sewer Element - Objectives 1.1, 1.2, 1.3, 1.4, Policy 1.7-c, 1.9-e, 1.9-f, 1.9-g, 1.9-h, 1.9-i
6. Storm Water Management Element - Objectives 1.1, 3.1, 3.2, Policies 3.2-a, 3.2-b
7. Solid Waste Sub-Element - Objectives, 1.1, 1.2, 1.3
8. Fire-Rescue Element - Objective 1.4
9. Public Education Element - Objectives 2.1, 2.2, 2.3, Policies .1-b, 1.2-a, 1.2-d, 2.1-a, 2.1-b, 2.2-a, 2.2-b, 2.2-c, 2.2-d, 2.3-a, 2.3-b, 2.3-c,
10. Housing Element - Objectives 1, 5, Policies 2-a, 2-e, 6-d
11. Health and Human Services Element - Objective 2, 3, 5.1, 6.3 Policies 1.2-d, 1.2-e, 1.2-h, 2.1-d, 3.1-a, 3.1-b, 3.1-i, 3.1-j
12. Recreation and Open Space Element - Objectives 2, 3, 4, 5, 7, 10 Policies 6-b, 6-e, 7-d, 7-f, 8-b, 9-c
13. Conservation Element - Objectives 9, 10, 11, Policies 2.1-e, 2.1-f, 2.1-g, 3.1-b, 6.1-a, 6.1-c, 6.1-d, 7.1-c.
14. Coastal Management Element - Objective 3.2, Policies 1.1-a, 1.1-c, 1.2-a, 1.3-a, 1.3-e, 2.4-b, 2.5-a
15. Capital Improvement Element - Objectives 1.1, Policies 1.3-b, 1.3-c, 1.5-d, 1.6-e

Policy 1.1-i: The County shall coordinate with the South Florida Water Management District to ensure consistency between the County's and the District's planning efforts and to address the combined long-term flood control and water supply needs of the environment, agriculture and urban areas through measures identified in Potable Water & Wastewater Policy 2.1-e.

Policy 1.1-j: The County shall coordinate on the development of campus master plans or amendments thereto, to be done in accordance with § 240.155 of the Florida Statutes, with the schools in its jurisdiction, which are a part of the State University System. Adopted campus master plans will be identified on the Future Land Use Atlas Maps.

Policy 1.1-k: The Planning Division shall work with the League of Cities, the Metropolitan Planning Organization and Intergovernmental Plan Amendment Review Committee (IPARC) to increase awareness of the Managed Growth Tier System.

Policy 1.1-l: The County shall support efforts to integrate land use and water resource planning to ensure the availability of water for regional water management purposes. Accordingly, the SFWMD shall be designated as a commenting agency on large-scale land use plan amendments that may have an impact on the Comprehensive. Comments prior to any action on the amendment by the Land Use Advisory Board or the Board of County Commissioners.

Policy 1.1-m: The County shall continue its joint planning efforts with the Town of Jupiter within the recognized Indiantown Road Overlay Zoning District (IOZ), to enable the Town to undertake primary land use planning functions in this important gateway

area. Town of Jupiter land use designations and administrative processes regarding land development will apply to unincorporated areas within the IOZ.

Policy 1.1-n: The Western Northlake Boulevard Corridor Planning Area shall be delineated as part of the Map Series of the 1989 Comprehensive Plan, as amended, as Map ICE 1.1. This area is generally located south of the Beeline Highway; west of the West Palm Beach Water Catchment Area; east of the J.W. Corbett Wildlife Management Area and Seminole Pratt Whitney Road; and north of the southern boundary of Ibis, Rustic Ranches, Bay Hill Estates, and Hamlin Boulevard. Through an Interlocal Agreement, the County, the City of Palm Beach Gardens, and the City of West Palm Beach shall provide for a means of enhanced intergovernmental cooperation in implementing the recommendations of the Western Northlake Corridor Land Use Study, dated June 8, 1998, as amended. The Interlocal Agreement shall also establish a procedure for "heightened review" of plan amendments and development applications.

Policy 1.1-o: The County shall continue to coordinate with Martin County and the Town of Jupiter on the planning and development of the Western Corridor, consistent with the provisions of the Western Corridor Interlocal Agreement signed by these jurisdictions in 2002.

Policy 1.1-p: The Northlake Boulevard Overlay shall be delineated as part of the Map Series of the 1989 Comprehensive Plan, as amended, as Map LU 3.1. This area is generally located east of Military Trail and west of U.S. Highway One, and stretches approximately one property north and south of Northlake Blvd. The purpose and intent of the Northlake Boulevard Overlay is to provide a consistent, comprehensive and coordinated approach for development and redevelopment for the Northlake corridor through site improvement, landscape enhancement, streetscape design and building renovation. These guidelines were developed by the Northlake Boulevard Corridor Task Force, a task force created through an interlocal agreement between the Town of Lake Park, Village of North Palm Beach, City of Palm Beach Gardens and Palm Beach County to facilitate improvements along the corridor and shall be adopted as part of the ULDC.

OBJECTIVE 1.2 Communication

Palm Beach County shall increase public awareness of the County's planning, transportation and zoning processes and increase efforts to bring as many of the County's diverse interests into the process and shall involve as many people and organizations as possible.

Policy 1.2-a: The County shall increase its efforts to ensure balanced geographic representation on advisory boards and increase minority and women membership through appointment to advisory boards when vacancies occur.

Policy 1.2-b: The County shall continue to support and provide funding for Countywide and sub-County forums, including a League of Cities/County Workshop to be held on at least a yearly basis.

Policy 1.2-c: The County shall continue its present practice of utilizing citizen participation in developing and reviewing plans, implementation, and monitoring programs.

Policy 1.2-d: The County shall continue to support and coordinate with the League of Cities and the municipalities it represents, to convey and receive information on Countywide planning issues.

Policy 1.2-e: The Department of Public Affairs shall continue its program of regular written communication to the municipalities for the purpose of informing municipalities of County actions, policies and programs.

Policy 1.2-f: The County shall assure interchangeability of data base system information and availability of that information to all appropriate County departments, interested governmental agencies and the public.

Policy 1.2-g: The County shall continue to support the development of a Countywide geographic and land information system (GIS/LIS) with coordination through the Geographic Information Systems Policy Advisory Committee (GISPAC). The GIS/LIS information shall be maintained in a form for inter-agency use and be accessible to the public.

OBJECTIVE 1.3 Plan Element Coordination Needs

Palm Beach County shall utilize the intergovernmental coordination strategies described herein or develop new strategies to satisfy special planning needs and to further Goals, Objectives and Policies of the Palm Beach County Comprehensive Plan that would be advanced by additional intergovernmental cooperation.

Policy 1.3-a: The County shall continue to assist the Palm Beach Countywide Beaches and Shores Council in protecting, preserving and/or enhancing Atlantic Ocean beaches and shores by providing technical, financial and staff support.

Policy 1.3-b: The County shall coordinate with the Port of Palm Beach to resolve problems related, but not limited to, transportation, land use, natural and manmade hazards and protection of natural resources through participation on existing and future committees, public board meetings and other applicable forums.

Policy 1.3-c: The Department of Airports shall coordinate proposed airport development and master plans with adjacent local governments and their plans as set forth in the Palm Beach International Airport (PBIA) overlay section of the Land Use Element, the Comprehensive Airport Zoning and Land Use Compatibility Ordinance and the policies under Transportation Element Objectives 1.13, 1.15 and 1.16.

Policy 1.3-d: Palm Beach County shall utilize the Palm Beach Countywide Intergovernmental Coordination Process as a regular formal forum in which to deal with issues unique to Palm Beach County and the municipalities therein. The Multi-Jurisdictional Issues Coordination Forum shall be utilized as a means of collaborative planning for matters of interjurisdictional significance including, but not limited to the siting of facilities with countywide significance and locally unwanted land uses.

Policy 1.3-e: The Planning Division shall update population projections and estimates by mid January each year to reflect the latest Bureau of Economic and Business Research estimates.

Policy 1.3-f: Palm Beach County shall use the Population Disaggregation Model, as maintained by the Planning Division, as a basis for population projection coordination for collaborative planning and public school siting with other local governments and the school board.

Policy 1.3-g: The County, through the Emergency Management Division of the Public Safety Department, shall implement strategies identified in the Palm Beach County Comprehensive Emergency Management Plan and the Palm Beach County Post-Disaster Redevelopment Plan to address the following:

1. Coordination with all pertinent municipalities, local, regional or state agencies to assure an efficient and timely evacuation process in the case of a hurricane event;
2. Coordination with state and federal government, Palm Beach County municipalities, other counties and agencies to respond to natural or manmade disasters in the coastal area.

OBJECTIVE 1.4 Annexation

Palm Beach County shall adopt policies and implementation strategies, which support municipal efforts to secure boundary changes and that, maintain cost-effective service delivery, assist in the elimination of enclaves, pockets, and finger-like areas and ensure consistency between municipal and County land use.

Policy 1.4-a: Palm Beach County shall support and encourage rational and logical annexation conducted in accordance with Chapter 171.F.S. and which maintains or enhances plan consistency and service delivery.

Policy 1.4-b: The County shall work to reach general agreement on ultimate municipal boundaries, to the maximum extent possible through, the Palm Beach County Intergovernmental Coordination Program, County Commissioner District meetings with municipalities and direct staff contact with municipal agencies.

Policy 1.4-c: The County shall work with municipalities to determine areas to be considered for annexation over the next five to ten years. These "probable" annexation areas or "spheres of influence" will be based on municipal service delivery areas and adopted future land use policies and municipal annexation plans or programs. The "probable" annexation areas will be used by the County for municipal notification and comment of development actions and review processes.

Policy 1.4-d: The County shall pursue interlocal agreements with municipalities that have identified future land use designations for adjacent unincorporated area. These agreements would establish "Joint Planning Areas," pursuant to Chapter 163.3171, F.S. The County shall encourage joint planning agreements that include as many of the following planning considerations as are applicable. Additional items could be addressed at the concurrence of both parties.

1. Cooperative planning and review of land development activities within areas covered by the agreement;
2. Specification of service delivery transition or continuation;

3. Elimination of enclaves, pockets or finger-like areas and incorporation of undesirable areas as well as desirable areas;
4. Funding and cost-sharing issues within Joint Planning Areas; and
5. Enforcement/implementation;

Policy 1.4-e: The County's Engineering Department and Planning Division shall continue to use the Annexation Incentive Program to encourage annexation of service delivery enclaves. The Incentive program requires active participation from municipalities and residents within those annexation areas. The incentive program will make use of Municipal Service Taxing Unit (MSTU) funds to improve infrastructure in unincorporated enclave areas, which are not within the Palm Beach County Water Utilities Department Service Area.

Policy 1.4-f: *Deleted in Amendment Round 00-1*

Policy 1.4-g: The County shall work with the League of Cities, the Association of Counties and the Palm Beach Legislative Delegation to develop and support state legislation to resolve annexation issues and to develop charter amendments to resolve annexation problems.

Policy 1.4-h: The County shall support and enter into interlocal agreement for the annexation of enclaves pursuant to §171.046 that are consistent with goals, objectives and policies of the County's Comprehensive Plan.

Policy 1.4-i: The County shall promote the use of County-city interlocal agreements with annexing municipalities to address service delivery issues where efficiency and effectiveness can be enhanced.

Policy 1.4-j: The County shall implement annexation review procedures for evaluating the consistency of proposed municipal annexations with Chapter 171 F.S., the County's Comprehensive Plan and for determination of service delivery impacts on annexed areas. The annexation review procedures shall address the following:

1. Inter-agency coordination;
2. Impact on service delivery;
3. Consistency with Chapter 171, F.S.;
4. Interlocal agreements for service delivery;
5. Consistency of future land use designations;
6. Facilitation/mediation of interjurisdictional conflicts resulting from annexation.

Policy 1.4-k: The County shall monitor implementation of each annexation policy and amend Comprehensive plan annexation provisions when appropriate to insure that the policy directives are consistent with the needs of the County. The County's Planning Division shall monitor annexation policy directives by:

1. Maintaining a monthly log of municipal annexations;
2. Maintaining a map and listing of remaining service delivery enclaves; and
3. Preparing a yearly evaluation report concerning annexation activity and impact on County land use for the Board of County Commissioners, the League of Cities and all municipalities.

Policy 1.4-l: The County will work with an annexing municipality to resolve issues related to any statutory deficiencies, or conflicts with the County's plan prior to the adoption hearing. If issues are unresolved, the County shall make use of conflict resolution measures identified under ICE Objective 3.1, if the municipality withholds annexation to attempt agreeable resolution. If a municipality adopts an annexation that violates Chapter 171 F.S. and materially affects Palm Beach County, the Board of County Commissioners will determine whether to appeal the annexation pursuant to §171.081, F.S.

Policy 1.4-m: The County shall encourage the annexation of neighborhoods in the Revitalization and Redevelopment Overlay through the use of incentives. The Planning Division shall work in partnership with the municipalities to investigate and develop incentives which include, but are not limited to, collaborative code enforcement efforts, economic development, community outreach assistance and/or neighborhood revitalization and redevelopment programs.

OBJECTIVE 1.5 Linked Open Space Program

Implement a Countywide voluntary linked open space/greenway program.

Policy 1.5-a: The Palm Beach County Engineering and Public Works Department shall continue to work with the School District and Sheriff's Department, and shall formalize its joint planning process, to assure that pedestrian facilities are provided to serve all new schools. The Pathway Program shall also accord a high priority to the provision of pedestrian facilities for existing schools lacking such facilities.

Policy 1.5-b: Palm Beach County shall implement County linked open space networks through the following program:

1. By January 1, 1997, the County shall assign the responsibilities of implementing and coordinating the Linked Open Space Greenways/Trail program to an existing administrative position. The incumbent in that position will either develop a work program and timetable intended to carry out the recommendations contained within the adopted Linked Open Space Program, or will assign the responsibilities to individual departments.
2. The Greenways/Trail administrator or that administrator's designee will serve on the Development Review Committee, and will be advised by a Greenways Commission or panel. By November 1, 1997, the Board of County Commissioners will appoint a Greenways commission consisting of representatives from concerned County departments and special districts, the South Florida Water Management District, the Florida Department of Environmental Protection Division of Parks and Recreation, as well as tourism, hiking, environmental, bicycling, equestrian, and disabled citizen organizations.

Policy 1.5-c: By January 1, 1997, the Board of County Commissioners of Palm Beach County shall request the Governing Board of the SFWMD to include a public comment period and a review of potential impacts on the adopted Linked Open Space/Greenways in any actions taken by that Governing Board which may affect identified Linked Open Spaces and Greenways, such as requests for releases of reservations on canal rights-of-way.

Policy 1.5-d: By January 1, 1997, the Board of County Commissioners of Palm Beach County shall request the County's Legislative Delegation to support legislation which will limit the liability of water control and water management districts which permit uncompensated public access to their lands for passive non-motorized recreational purposes.

Policy 1.5-e: The projects contained within the Linked Open Space Program of the Palm Beach County Comprehensive Plan are to be prioritized as follows: Immediate priority shall be assigned to projects contained within the Loxahatchee Greenways Program and to Trail projects for which funding arrangements, interlocal agreements, or maintenance agreements exist or are underway. These projects include: the Pal-Mar greenway (which is included in the Loxahatchee Greenways Project), the multi-purpose Lake Trails project in the Glades Area, the Juno Beach Bicycle Route and the C-18 multi-purpose equestrian/hiking trail. Secondary priority shall include multi-purpose urban bicycle/pedestrian open space links identified on the Linked Open Space Overlay map of the County Comprehensive Plan, linkages between environmentally sensitive lands which will be acquired through the County Bond Program or other funding source, and environmentally desirable linkages of upland areas set aside pursuant to Conservation Element Policy 2.1-c.

GOAL 2 GLADES REVITALIZATION

It is the **GOAL** of Palm Beach County to revitalize the Glades area through cooperative efforts with the Glades Communities, residents and organizations in a manner consistent with the goals, objectives and policies of the Palm Beach County Comprehensive Plan.

OBJECTIVE 2.1 Glades Enhancement and Economic Diversification

Palm Beach County shall use existing mechanisms or develop new strategies to assist Glades communities, residents and organizations to promote economic diversification, cultural preservation, greenways planning, local redevelopment, area beautification and coordinated land use planning.

Policy 2.1-a: The County shall continue to coordinate with community organizations and local governments to promote opportunities to expand the types of business and jobs available to Glades residents, including business expansion and development, tourism development and agricultural enhancement.

Policy 2.1-b: Palm Beach County Office of Economic Development shall assist business formation or expansion in the Glades area using, but not limited to, the following strategies:

1. Provide financial and technical assistance for small business development
2. Encourage use of the Glades Economic Overlay Zone
3. Promote benefits of the Enterprise Zones
4. Coordinate with private and non-profit business development entities
5. Procure business development grants

Policy 2.1-c: The County shall continue to provide technical assistance pursuant to the joint planning agreement with the cities of Belle Glade, South Bay, Pahokee and the

Glades Community Development Corporation to promote community revitalization, cultural preservation, and comprehensive planning.

OBJECTIVE 2.2 Communication with Glades Communities

Palm Beach County shall increase communication and participation with Glades Communities, organizations and residents on Glades and Countywide matters through formal agreements, appointed committees, County programs and other informal efforts.

Policy 2.2-a: The Planning Division shall provide an annual report to the BCC and Glades Technical Assistance Committee (GTAC) members on health and human services, housing and human development, land use, economic development, governmental structure and infrastructure finance issues to develop consensus recommendations on issues affecting the communities' revitalization.

Policy 2.2-b: The County shall maintain or increase the number of Glades representatives on County boards, agencies and committees.

Policy 2.2-c: The County shall continue to organize and staff a regular meeting for overall Glades coordination. County staff shall work with agencies, organizations, and individuals to promote Glades revitalization efforts through information-sharing and program coordination. The purpose of the overall Glades coordination meeting will be to:

1. Share information concerning programs and opportunities with organizations involved in Glades revitalization efforts.
2. Identify additional Glades Technical Assistance Resources for coordination on Glades revitalization
3. Determine the extent to which the goal, objectives and policies of the element are being achieved and identifying areas requiring additional attention
4. Keep GTAC network updated regarding ongoing activities
5. Regularly update the Board of County Commissioners on GTAC activities and areas needing County attention.

GOAL 3 CONFLICT RESOLUTION

It is the **GOAL** of Palm Beach County to resolve conflicts with the Plans of other governments that may result from implementation of the County's goals, objectives and policies through coordination, mediation or other dispute resolution measures.

OBJECTIVE 3.1 Conflict Resolution

Palm Beach County shall actively work to reduce and resolve conflicts with other public entities through the use of dispute resolution services or programs identified herein.

Policy 3.1-a: The County shall use the mediation procedures of the Treasure Coast Regional Planning Council, the South Florida Regional Planning Council, or other acceptable mediation services when mediating conflicts with other jurisdictions.

Policy 3.1-b: The County shall make use of and participate in the Palm Beach County Intergovernmental Coordination Program Comprehensive Plan Amendment coordination review conflict resolution and mediation panel process

Policy 3.1-c: The County Planning Director, or County Attorney shall bring forth plan conflicts between the County and other jurisdictions before the Board of County Commissioners for determination of whether to proceed with conflict resolution measures as outlined within this element, or seek other means such as formal objection to state agencies, or seek legal action.

Policy 3.1-d: The Public Affairs Department shall continue to use the County's Municipal Coordination Function and Citizen's Service Center to identify and resolve conflicts before they intensify.

GOAL 4 LEVEL OF SERVICE COORDINATION

It is the **GOAL** of Palm Beach County to coordinate service provision to assure the most effective and efficient service delivery to the residents of Palm Beach County and its municipalities.

OBJECTIVE 4.1 Service Delivery Coordination

Coordination in establishing and maintaining level of service standards for public facilities with any state, regional or local entity having operational and maintenance responsibilities for such facilities shall be achieved by implementing the objectives and policies of the Intergovernmental Coordination Element and the subject Comprehensive Plan elements.

1. Traffic Circulation Element-Objective 1.4
2. Mass Transit-Objective 1.1
3. Potable Water and Sanitary Sewer Sub-Element-Objectives 1.2, 1.3, Policy 1.7-c
4. Solid and Hazardous Waste Element-Objective 1.2
5. Storm Water Management Element-Objective 1.1
6. Fire-Rescue Element-Objectives 1.2, 1.3
7. Recreation and Open Space Element-Objectives 2, 3, 4, 5, Policy 1-c
8. Capital Improvement Element-Objective 1.1, Policies 1.3-b, 1.3-c, 1.5-d, 1.6-e

Policy 4.1-a: The County shall continue coordination with special taxing districts through the concurrency management and development review processes.

Policy 4.1-b: The County's Water Utility Department shall work with each municipality or special taxing district to define the ultimate boundaries of that entity's sewer and water service areas and to coordinate the development of consistent Master Plans.

III. REFERENCES

ABBREVIATED AMENDMENT HISTORY			
Action	Date	Ord. No.	Effective Date
<i>Adoption of the Original Element</i>	<i>08/31/89</i>	<i>89 - 17</i>	<i>09/11/89</i>
<i>90-1 Revisions: Completion dates for Policies 1-a, 2-b</i>	<i>09/18/90</i>	<i>90 - 32</i>	<i>10/04/90</i>
<i>91-1 Revisions: Completion dates for Policies 2-b, 3-a, 3-e, 4-n</i>	<i>08/22/91</i>	<i>91 - 31</i>	<i>09/15/91</i>
<i>91-2 Revisions: Amended text language for Policy 4-y</i>	<i>12/16/91</i>	<i>91 - 48</i>	<i>12/27/91</i>
<i>92-1 Revisions: Added Objective 7 Enhancement of Culture and Policy 7-a.</i>	<i>10/26/92</i>	<i>92 - 31</i>	<i>11/09/92</i>
<i>95-2 Revisions: Added Objective 8 Linked Open Space and Policies 8a thru 8e.</i>	<i>12/06/95</i>	<i>95 - 58</i>	<i>02/06/96</i>
<i>97-1 EAR Re-write Adopted: The entire element was re-written and re-organized based on the findings of the 1996 Evaluation & Appraisal Report.</i>	<i>09/22/97</i>	<i>97 - 32</i>	<i>12/03/97</i>
<i>98-2 Revisions: Added "the Emergency Management Division of the Public Safety Dept." as the implementing agency for Policy 1.3-g.</i>	<i>12/02/98</i>	<i>98 - 60</i>	<i>01/22/99</i>
<i>99-1 Revisions: Revisions for consistency with the Managed Growth Tier System</i>	<i>08/17/99</i>	<i>99 - 29</i>	<i>10/14/99</i>
<i>99-1 Revisions: Revisions regarding Intergovernmental Coordination</i>	<i>08/17/99</i>	<i>99 - 33</i>	<i>10/14/99</i>
<i>99-2 Addition: Policy 1.1-m related to the Indiantown Road Overlay Zone</i>	<i>12/13/99</i>	<i>99 - 65</i>	<i>01/19/00</i>
<i>99-2 Addition: Policy 1.1-n related to the Western Northlake Boulevard Corridor Planning Area</i>	<i>12/13/99</i>	<i>99 - 66</i>	<i>01/19/00</i>
<i>00-1 Revisions and Updates throughout the element</i>	<i>09/18/00</i>	<i>2000 - 31</i>	<i>11/14/00</i>
<i>02-2 Revisions and Updates</i>	<i>12/18/02</i>	<i>2002 - 85</i>	<i>02/19/03</i>
<i>03-1 Addition: Policy 1.1-p related to the Northlake Boulevard Overlay</i>	<i>08/21/03</i>	<i>2003 - 42</i>	<i>10/27/03</i>

Note: For a complete history of the specific changes to this element, please contact the Planning Division at (561) 233-5300.

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