# Palm Beach County Criminal Justice Commission



# 2002 Annual Report

301 North Olive Avenue, Suite 1001 West Palm Beach, Florida 33401-4705

**Phone:** (561) 355-4943 **Fax:** (561) 355-4941

**Home Page:** <a href="http://www.pbcgov.com/cjc">http://www.pbcgov.com/cjc</a> <a href="dcunning@co.palm-beach.fl.us">dcunning@co.palm-beach.fl.us</a>

The Criminal Justice Commission (CJC) acts as the advisory board to the Palm Beach County Board of County Commissioners on all criminal justice programs, policies and funding. It has 33 members and works through its 12 committees.

IN ACCORDANCE WITH THE PROVISIONS OF ADA, THIS DOCUMENT MAY BE REQUESTED IN AN ALTERNATIVE FORMAT. CONTACT THE PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION (561) 355-4943.

This report was written and designed by CJC staff with Ms. Jenise Gibson as production editor.



# **Goals**

- Study the aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies
- Provide overall coordination to law enforcement and crime prevention efforts
- Provide an efficient, cost effective and timely criminal justice system
- Effect the reduction of crime on a permanent basis
- Serve as an advisory board to the Board of County Commissioners on criminal justice issues
- Develop permanent funding solutions for CJC initiatives
- Raise the level of knowledge of the local citizenry about the criminal justice system

# **2002 Annual Report**



	Page
Message from the Chairman	1
Successes of 2002	2
Members	3
Officers	4
Member Picture Gallery	5-6
<b>Board of County Commissioners</b>	7
<b>Message from County Administration</b>	8
Message from the Executive Director	9
<b>History and Mission</b>	10
<b>Process of Prioritization</b>	11
Staff	12
The CJC and Its Committees at Work	13-27
The CJC's Special Initiatives	28-35

### A MESSAGE FROM THE CHAIRMAN



As Chairman of the Criminal Justice Commission, I am pleased to present the 2002 Annual Report. I am proud to report that the Criminal Justice Commission, through its many worthwhile programs, has succeeded in enhancing the effectiveness and efficiency of the criminal justice system.

Under our number one priority for the year, the Permanent Funding Solutions committee reviewed four funding options, reviewed the proposed "Criminal Justice System Act," created a technical workgroup to conduct program evaluations and agreed on a motion to express its willingness to consider an Independent taxing district.

George T. Elmore Chairman The Law Enforcement Planning Council completed studies and made recommendations in the important areas of recruitment and retention of law enforcement officers, gang activity in the county, participation in the "Amber Alert" missing child program, state accreditation, and development of a protocol for dealing with child abuse cases in Palm Beach County.

At the beginning of this year, the Board of County Commissioners directed the CJC to review and create a clearinghouse for grant/funding proposals that resulted in the creation of a multidiscipline Terrorism Grant Review Committee.

The Weed and Seed program received nearly \$1 million in federal funds, which has been used to weed and seed in the highest crime areas in our county. A request has been submitted to the executive office of Weed and Seed to consider a  $4^{th}$  Weed and Seed site in Belle Glade.

Statistics indicate that more than 50% of ex-offenders will recidivate within two years. To reverse that trend, the CJC, in partnership with the Public Defender's Office and other criminal justice entities, created a re-entry program to help ex-offenders achieve a productive lifestyle upon release from jail. During the past year, the Corrections Task Force has looked at the challenge of an increasing number of mental health assessments ordered by the courts, the feasibility of creating a Day Reporting Center, and a Crisis Intervention Team to assist law enforcement officers in dealing with mentally ill offenders. Community Court continues to do its good work in the West Palm Beach Weed and Seed area. This year, more than 1,650 low-level misdemeanor cases have been diverted from a traditional court setting to Community Court. Staff reports a 90% completion rate on neighborhood clean up projects, and each month more than 700 non-offenders receive food and transportation assistance, counseling, job training and placement services through Community Court assistance.

A new project was established in April to pursue the use of advanced technologies in order to integrate law enforcement data as well as other data sources within the county and surrounding areas. This system, Visual Planning Technologies, will work to apply innovative crime mapping and analysis tools and a data sharing platform for criminal justice agencies.

The creation of a countywide interoperable radio system continued to move forward. This year the Municipal Public Safety Communications Consortium selected MACOM as the vender to provide this system. To help fund this system, the BCC passed a resolution allowing the municipalities' access to the \$12.50 traffic fine revenues. In addition, the state approved the MPSCC system as part of the County's communication plan.

The CJC has fulfilled its mandate to serve as a catalyst to bring together criminal justice and related agencies in partnerships to make Palm Beach County a better place to work and live. It has been my privilege to serve as the Chairman of the Criminal Justice Commission this past year and I would like to thank CJC members for their contribution of time and expertise. The CJC could not have accomplished so much were it not for their dedication and commitment. I would also like to thank you, the Board of County Commissioners, for creating the Criminal Justice Commission and giving us the opportunity to serve the people of Palm Beach County.

Sincerely,

George Elmore

George Elmore, Chairman

1

### CJC 2002 SUCCESSES

The CJC engaged in many initiatives and commitments in 2002. Some are on-going with their true benefit yet to be realized. The successes highlighted here are accomplishments that have taken, in some instances, years to realize. They represent initiatives that have come to fruition. All illustrate the exceptional commitment to partnerships made by both the public and private sectors that incorporate the work of almost every facet of life in Palm Beach County.

#### **Anti-Terrorism Grant Application Planning**

The Anti-Terrorism Grant Application Planning Committee made several recommendations to the Board of County Commissioners such as: creating a permanent Terrorism Grant Review Committee; designating the Terrorism Grant Review Committee as the central repository for all anti-terrorism grant/funding proposals emanating from county, municipal, and recognized organizations within Palm Beach County; establishing four Evaluation Subcommittees and signing of a Memorandum of Understanding by all participating entities.

#### **Public Relations**

The Public Relations Task Force coordinated the taping of Individual CJC programs for airing to inform citizens about the CJC and the many programs they have created. The panel moderator and panel members are made up of CJC members, various committee members, and staff. Three Panel Discussions were completed in 2002 and aired on TV Channel 20.

#### **Community Court**

The Community Court processed 2,756 cases as of November 12, 2002 and had a 90% compliance rate on community service sanctions. In addition, staff saw over 700 non-offender walk-ins monthly requesting social service assistance during the year.

#### **Ex-Offender Reentry**

The Ex-Offender Program successfully became operational in April of this year. As of November, 134 offenders have been interviewed and held the first program graduation in October.

#### **Corrections Task Force**

The Corrections Task Force created a mentally ill offenders in-jail workgroup to deal with problems regarding mental health assessments ordered by courts

#### **Law Enforcement Planning Council**

The LEPC unanimously endorsed using the "Amber Alert" Missing Child Notification System in Palm Beach County. And on September 5, 2002, members of LEPC and representatives from the State Attorney's Office, Department of Children and Families (DCF), Community Alliance of Palm Beach County and others met to formally sign the Memorandum of Understanding (MOU) with regard to child abuse protocols for DCF and law enforcement officers. This protocol will ensure that law enforcement responds with DCF investigators for any calls that come in over the 911 lines or the DCF Hotlines. Whether the original call comes to law enforcement or to DCF, both agencies will respond and proceed with both a criminal investigation and a child abuse investigation.

#### **Gun Safety**

The Gun Safety Task Force distributed 8,604 gunlocks and 3,305 Gun Safety videos to the residents of Palm Beach County through: Locks to Cops Program through which gunlocks are distributed to all local law enforcement to distribute to any resident in need; Gun Safety Day at the Palm Beach County Fair; Florida's Fish and Wildlife Commission for its Gun Safety Courses; All Palm Beach County School District schools; Florida Sportsman Coalition for its annual "Youth Day" during which youths come out to the Corbitt Area to learn about Hunting Safety.

#### Visual Planning Technologies

The Visual Planning Technologies Project was established in April as a part of the Criminal Justice Commission's five-year strategic plan to address the need for countywide crime analysis and information sharing. This year a Steering committee was created in conjunction with the Law Enforcement Planning Council to provide input on needs to be addressed by the project.

#### **Municipal Public Safety Communications Consortium**

The MPSCC became incorporated as a Florida not-for-profit corporation. This year, MACOM was selected as the vendor for the radio system through a competitive Request For Proposal process. The Board of County Commissioners passed a resolution in February 2002 establishing the procedures for municipalities to access the \$12.50 traffic fine revenues. And the State approved the MPSCC system as a part of Palm Beach County's Intergovernmental Communications Plan. This was the final approval necessary for access to the \$12.50 funding.

# **2002 CJC MEMBERS**

#### PRIVATE SECTOR

George Elmore

Hardrives of Delray, Inc.

Carlos Arruza **Sugar Supply, Inc.** 

Max Davis *Economic Council* 

Roy H. Davidson **BallenIsles Development Co.** 

Jorge Dominicis *Florida Crystals* 

Dr. Effie C. Grear *Economic Council* 

Randolph K. Johnson, Sr. *Communications by Johnson* 

Wendy Sartory Link *Ackerman, Link, & Sartory, P.A.* 

Richard G. Lubin Lubin, Volker & Olea, P.A.

Leo E. Noble **Economic Council** 

Gerald Richman **Richman, Greer, Weil, Brumbaugh, Mirabito & Christensen, P.A.** 

Priscilla Taylor *Economic Council* 

#### **PUBLIC SECTOR**

Dale Armstrong **Bureau of Alcohol, Tobacco, Firearms & Explosives** 

Edward Bieluch **Sheriff** 

Robert Blomquist Town of Juno Beach

Ric Bradshaw West Palm Beach Police Dept.

Douglas Duncan Criminal Defense Lawyers Assoc.

Edward H. Fine *Chief Judge* 

Marshall Gage

Chiefs of Police Association

Carey Haughwout **Public Defender** 

David Kerr Florida Dept. of Juvenile Justice

Barry Krischer **State Attorney** 

Thomas Lynch **School Board** 

Karen Martin *Administrative Judge, Juvenile* 

Jeff Messer

Crime Prevention Officers Assoc.



Kenneth Morrow **Drug Enforcement Administration** 

Warren H. Newell County Commissioner

Valerie Rolle *Florida Dept. of Corrections* 

Tom Rossin *Florida Senate* 

Alan Sadowski Federal Bureau of Investigation

Mike Washam Florida Dept.of Law Enforcement

Emalyn Webber *U.S. Attorney's Office* 

Dorothy Wilken *Clerk of the Court* 

Ad Hoc Member Dr. Art Johnson School District Superintendent

# CRIMINAL JUSTICE COMMISSION 2002 OFFICERS



#### George Elmore **Chairman**

George T. Elmore came to Florida in 1947 from New Castle, Pennsylvania. He attended the University of Miami and later served in the Korean Conflict. He founded Hardrives, Inc. in 1953. He is the President of this highway construction

and land development company. Mr. Elmore is currently serving as a Director on the Boards of United Way, Boy Scouts of America, WPBT-Channel 2, Kravis Center, Palm Beach County Council of the Arts, Economic Council of Palm Beach County, Palm Beach Community College Foundation, and International Museum of Cartoon Art and Palm Beach Historical Society. Mr.. Elmore is past President and Director of the Florida East Coast Chapter of Associated General Contractors of America, past President of the FAU Foundation, and past President of Crisis Line Information and Referral Services, Inc. He is a Founding member and past Chairman of the Economic Council of Palm Beach County. He has been a CJC member since January 1999.



Leo E. Noble **Secretary** 

Leo E. Noble, 2002 Chairman of the Economic Council of Palm Beach County, is the owner and founder of Noble Consulting, Inc. Mr. Noble is the retired chairman of the Board of Lawson, Noble and Webb,

Inc., a South Florida consulting engineering firm founded in 1981. Through Lawson Noble, he was extensively involved in a wide variety of public, private and transportation related design and construction projects, which extended through Florida and the Caribbean Basin. In addition to his leadership position on the Economic Council, he also is chairman of the Citizens Advisory Committee of the Palm Beach County Metropolitan Planning Organization and chairman of the Technical Advisory Group to oversee the implementation of school concurrency in Palm Beach County. His past public service includes membership on the Boards of Directors of the Greater Boca Raton Chamber of Commerce, the Chamber of Commerce of the Palm Beach, SunFest of Palm Beach County, the Law Enforcement Assistance Foundation and Palm Beach County's Environmentally Sensitive Lands Acquisition Selection Committee. Mr. Noble is a former chairman of the county's Policy Development Task Force, which was charged with rewriting Palm Beach County's Comprehensive Plan. He has been a CJC member since 1997.



#### Jorge Dominicis Vice Chairman

Jorge A. Dominicis is Vice President, Corporate Relations, for Florida Crystals. He holds a Bachelor's Degree in Finance and International Business from Florida International University. He served as

President of the Florida International University student body during his senior year, as well as a member of the Post Secondary Education Planning Commission in 1986. He is a past Chair of the Workforce Development Board and of the Palm Beach Community College Board of Trustees. In addition to the Criminal Justice Commission, he is a member of the Board of the Economic Council of Palm Beach County, a member of the Florida Atlantic University Board of Trustees, and is active in a number of other community organizations. Born in Fort Campbell, Kentucky, Mr. Dominicis has resided in Florida for 38 years, and lives with his wife, Virginia, and two sons, Jorge and Andres, in West Palm Beach. He has been a CJC member since 1994.



#### Wendy Sartory Link Treasurer

Wendy Sartory Link is President and Managing Partner of Ackerman, Link & Sartory, P.A. She concentrates her practice in the areas of commercial loan transactions, general corporate

matters, real estate acquisitions and sales, leasing, workouts, real estate and asset-based financing, and title insurance. Mrs. Link received her B.S. with Distinction from the University of North Carolina Chapel Hill, and her J.D. from Duke University School of Law. In addition to serving on the Criminal Justice Commission, Ms. Link serves on the Board of Directors of the Economic Council of Palm Beach County, the Chamber of Commerce of the Palm Beaches, SunFest of Palm Beach County, the ARC, The Education Foundation and served as the Chair of the Professional Division for the 2000-2001 United Way Campaign. She is an active member of a variety of other community organizational committees. She resides in Palm Beach Gardens with her husband, Scott, and their twin sons, Christopher and Michael.

# **2002 CJC MEMBERS**



**Dale Armstrong**Resident Agent in Charge
Bureau of Alcohol, Tobacco,
Firearms & Explosives



**Carlos Arruza** Vice President, Sugar Supply, Inc.



**Edward Bieluch** Sheriff, Palm Beach County



**Robert Blomquist** League of Cities



**Ric Bradshaw** Chief, West Palm Beach Police



**Roy Davidson**President, BallenIsles
Development Corporation



**Max Davis**Economic Council of Palm
Beach County



**Douglas Duncan** Criminal Defense Lawyers Association



**Edward Fine** Chief Judge, 15<sup>th</sup> Judicial Circuit



**Marshall Gage** Chiefs of Police Association



**Effie Grear**Economic Council of Palm
Beach County



**Art Johnson**Palm Beach County School
District Superintendent



**Randy Johnson, Sr.**President, Communications by Johnson, Inc.



Carey Haughwout
Public Defender
15<sup>th</sup> Judicial Circuit



**David Kerr**Florida Department of
Juvenile Justice

Dedication to Service

# **2002 CJC MEMBERS**



**Barry Krischer** State Attorney 15th Judicial Circuit



Richard G. Lubin Attorney-at-Law Lubin, Volker & Olea, P.A.



Thomas E. Lynch Chairman Palm Beach County School Board



**Karen Martin** Administrative Juvenile Judge



**Jeff Messer** President **Crime Prevention Officers** Association



**Kenneth Morrow** Resident Agent in Charge **Drug Enforcement Administration** 



**Warren Newell** Commissioner **Palm Beach County** 



**Gerald Richman** Attorney-at-Law Richman, Greer, Weil, Brumgaugh, Mirabito & Christensen, P.A.



Valerie Rolle Circuit Administrator Florida Department of Corrections

to



**Tom Rossin** Senator, 35<sup>th</sup> District



Alan Sadowski Sr. Supervisory Resident Agent,



**Priscilla Taylor** Economic Council



Mike Washam Special Agent in Charge Florida Department of Law Enforcement



**Emalyn Webber** Managing Assistant U.S. Attorney



**Dorothy Wilken** Clerk of the Court

# **BOARD OF COUNTY COMMISSIONERS**

The Board of County Commissioners of Palm Beach County created the Criminal Justice Commission in 1988 as an innovative process for coordinating criminal justice issues. In Florida, county government is responsible for a large portion of criminal justice costs but has little authority in determining these costs. The most effective way to control costs is through a more collaborative criminal justice system. The Board of County Commissioners has been supportive of the CJC since its inception, with a Commissioner being an active member of the CJC. Commissioner Warren Newell is currently the Board's representative on the CJC and has served as such since December 1994.





Warren H. Newell *Chair*• *District 3* 



Carol A. Roberts *Vice Chair*• *District 2* 



Karen T. Marcus
• *District 1* 



Mary McCarty
• *District 4* 



Burt AaronsonDistrict 5



Tony Masilotti
• *District 6* 



Addie L. Greene
• *District 7* 

# A MESSAGE FROM COUNTY ADMINISTRATION

# Dear Commissioner Marcus, Chair and Members of the Palm Beach County Board of County Commissioners:

The Criminal Justice Commission, which was established in 1988, is truly a unique organization. Bringing together 33 individuals representing both the private and public sector to act as a forum to discuss criminal justice issues has been effective and successful.

The CJC's concentration on research and analysis has provided the County with a sound way of examining our County's policies and programs. The County continues to face a number of challenges regarding crime, courts and corrections.

This year, the CJC established a Permanent Funding Solutions Committee to identify a more stable and permanent funding source since the CJC relies almost entirely on grant funding to sustain its programs and initiatives. In addition, the County asked the CJC to create an Anti-Terrorism Grant Application Planning committee as part of the Countywide Anti-Terrorism Committee.

Bringing together diverse groups from the private and public sector has been the special hallmark of the CJC. We salute the work the Commission has done in the past year. We believe 2003 will be another interesting year for all aspects of the criminal justice field.

We thank the CJC members and staff, whose diligence and determination are the cornerstones of the CJC's success, for their ongoing support and hard work.



Robert Weisman County Administrator



Vince Bonvento Assistant County Administrator

Sincerely,

# Robert Weisman

Robert Weisman County Administrator

# Vince Bonvento

Vince Bonvento Assistant County Administrator

# A MESSAGE FROM THE EXECUTIVE DIRECTOR



I am pleased to provide you with an annual report for 2002 detailing the activities and successes of the CJC, along with plans for the new-year. With the dedication and commitment of our members, the CJC was able to accomplish the goals identified at the Annual Planning meeting.

The strength of the CJC is the leadership that each member provides and the unique collaboration between the public and private sector partnership. This collaboration allows the CJC to continue to address with success, many vital issues.

Diana Cunningham Executive Director

During 2002, new and emerging issues caused the creation of several new committees and task forces. As an example, the CJC made Permanent Funding Solutions its number one priority for the year. The purpose of the committee is to

research and identify a more permanent funding source for CJC programs rather than to rely strictly on federal grant sources. Also, at the direction of the Board of County Commissioners, an Anti-Terrorism Grant Application Planning Group was created to develop a cooperative rather than competitive grant application process to ensure that the submission of funding requests throughout the county would be based on a pre-approved identification of priority needs.

Our Corrections Task Force works with all criminal justice and related agencies to monitor the county jail population and to ensure public safety while reducing corrections cost to the county. I am happy to report that, due to collaborative efforts, the average daily population of the county jail is below the projected forecast. In addition, the task force created a Mentally Ill Offenders Workgroup to develop methods to decrease the backlog of mental health assessments ordered by the courts for incarcerated offenders. Our Community Court project began in 1999 as the first in the state of Florida. 3,042 cases have been heard as of the end of 2002. In addition to dealing with quality of life offenses that lead to deterioration of neighborhoods, Community Court continues to provide social service assistance to over 700 non-offender needy walk-ins monthly. In April 2002, the CJC in collaboration with the Office of Public Defender initiated an Ex-Offender Reentry Program to provide a support system of social service and literacy assistance to offenders being released from county jail. The program purpose is to reduce recidivism rates that nationally exceed 50%. Finally, the CJC administers the Local Law Enforcement Block Grant and the Byrne Memorial grant. These funds are used for drug control and cranial justice system improvement. The CJC also administers the Drug Abuse Trust Fund (DATF) that is used for drug abuse prevention, education and treatment and the Crime Prevention Fund. Both funds are generated from offender fees. The DATF is a principal funding source for the local Drug Court program.

Because we have been so successful in the structure of our committees and issues addressed, coupled with the level of commitment from our members, I believe that the CJC is well positioned to make great progress in the years to come. The CJC membership, staff and I remain dedicated to our goals and committed to our mission "to serve as a catalyst to bring together criminal justice and related agencies in partnership".

Sincerely,

L. Diana Cunningham

L. Diana Cunningham, CJC Executive Director

\_\_\_\_\_

# HISTORY AND MISSION

The Palm Beach County Criminal Justice Commission (CJC) was established by County Ordinance 88-16 in August 1988. It is composed of 21 representatives from the public sector and 12 representatives from the private sector.

#### Mission

The Criminal Justice Commission is established to study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies within the county. This purpose shall include the study of the health and human services and educational systems, among others, as they pertain to criminal justice or crime prevention.

The CJC was established to affect the rising crime rate and its accompanying rising cost to the County. The County and the State have shared the costs of the system. The County has extensive responsibilities for paying expenses, but virtually no authority to determine acceptable levels. The State pays the salaries of the state attorney and public defender

offices, the judges and their support positions. The County pays for the buildings to house all of the court personnel, the jails to house pretrial detainees and offenders sentenced to less than one year, corrections staff for the jails, and the County Sheriff's Office.

The CJC was established by county ordinance in August 1988.

County officials and business leaders built a unique partnership when they created the CJC.

The theory of government and business working as a team to solve the problems of a community was not the norm. The CJC is a statewide model for criminal justice cooperation and coordination.

The CJC is composed of 33 members: 12 private sector 21 public sector

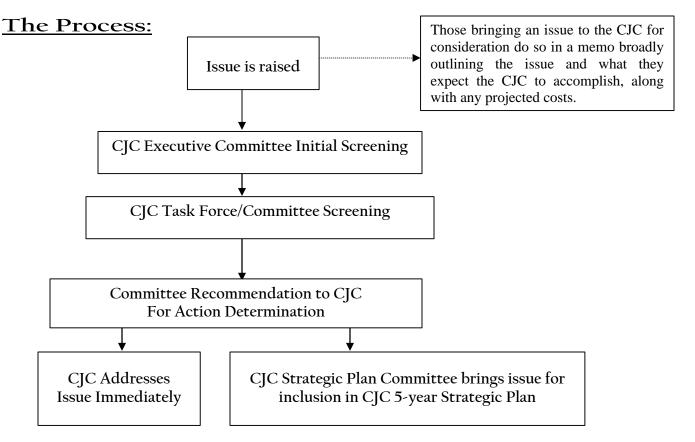
The CJC is now respected as the forum for review of any policy, procedure, program, grant, legislation, or issue that impacts the criminal justice system in the County.

Initially, the CJC obtained a comprehensive study of the entire criminal justice system in Palm Beach County. This 1990 study resulted in almost 100 recommendations for improving the cost-effectiveness and efficiency of the system. The CJC then created eight task forces, including the Criminal Justice Information System, Corrections, Drug/Alcohol Abuse Prevention, Crime Prevention, Court System, Human Services, Juvenile Justice/Education, and Law Enforcement to assess the recommendations and develop implementation plans. This committee structure has evolved into its present form.

#### **Prior Chairmen**

1989, 1990— Jon C. Moyle 1991, 1992— M.A. "Al" Coogler Jr. 1993, 1994— Malcolm F. Cunningham Jr. 1995— Sidney A. Stubbs 1996— Donald Middlebrooks 1997— Max Davis 1998— Randolph K. Johnson Sr. 1999— Roy Davidson 2000, 2001— Richard G. Lubin

# PROCESS AND CRITERIA FOR CJC PRIORITIZATION



<u>Strategic issues</u> are those identified and held for inclusion in the annual planning meeting process for the CJC's Strategic Plan. These are issues that will be addressed over time by employing a plan toward an overall organizational goal.

<u>Prominent issues</u> are defined as issues of immediate concern that emerge and need to be addressed promptly.

#### Screening Criteria:

#### CJC Executive Committee Initial Screening

- 1. Is there an agency responsible for handling this issue? If so, have they been approached?
- 2. Does this issue involve multiple agencies?
- 3. Does this issue have a significant impact on: (a) the County? (b) the criminal justice system?
- 4. Does this issue fall within the objectives set out for the CJC in the enabling ordinance?

#### CJC Task Force/Committee Screening

- 1. Why was the issue referred: what problem, service gap, new opportunity exists?
- 2. What outcome is desired: develop a strategy, incubate a program, write a grant, etc.?
- 3. What is the likelihood of achieving the desired outcome?
- 4. What is the impact if the CJC does not address the issue?
- 5. Does the Committee and staff have the expertise required?
- 6. What goals and objectives should be established?
- 7. What are the requirements for CJC staffing?
- 8. What is the estimated timeframe for program evaluation?
- 9. What is the estimated cost savings/fiscal impact?
- 10. What are some potential long-term funding options?
- 11. Does this issue need to be addressed immediately or held for inclusion in the annual planning process for the CJC's strategic plan?

\_\_\_\_\_

# **CJC STAFF**



Gerald T. Wardrop

Criminal Justice Manager



Carrie Ann-Kopelakis *Financial Analyst II (Grant Funded)* 



L. Diana Cunningham *Executive Director* 



Sandi Nadolny *Administrative Secretary* 



Michael Rodriguez

Sr. Criminal Justice

Analyst



Krissy Neumann

Administrative Assistant
(Grant Funded)



Wayne English

Criminal Justice Visual Planning

Technologies Project

Coordinator

(Grant Funded)



Dolores Cutlip Senior Secretary (Grant Funded)



**Community Court** 

Tom Becht

Community Court

Coordinator

(Grant Funded)



Ron Hinkle

Community Service

Supervisor

(Grant Funded)



Jenise Gibson

Criminal Justice Analyst

(Grant Funded)



Michael Grant

Sr. Criminal Justice

Analyst

(Grant Funded)



Sabrina Cornish **Court Case Advisor** (Grant Funded)



Ann Kosinski Clinical Service Specialist (Grant Funded)



Lillian Chappelle Court Reporter (Grant Funded)

12

\_\_\_\_\_

# The CJC



**And its Committees at Work** 

### PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION

2002 Organizational Chart



#### PALM BEACH COUNTY **BOARD OF COUNTY COMMISSIONERS**

Honorable Warren H. Newell

#### CRIMINAL JUSTICE COMMISSION George T. Elmore, Chairman

Also Serves as Substance Abuse Advisory Board

**CRIMINAL JUSTICE COMMISSION EXECUTIVE COMMITTEE** 

#### COLLABORATING BODIES & CJC LIAISONS

Municipal Public Safety Communications Consortium, Robert Mangold

Lake Worth H. S. Criminal Justice Academy, Belle Glade Community H. S. Criminal Justice Academy, Effie Grear Justice Information System, Leo E. Noble Juvenile Justice Board, Brenda Oakes Probationers' Educational Growth Program, Max Davis Weed and Seed Program, Emalyn Webber Friends of Weed and Seed, Inc., Susan Petersen

> Drug Court, Valerie Rolle Education Commission of PBC, Max Davis Crime Mapping Training Center, Jamie Price

#### **PROGRAMS**

Community

Court

Citizens Advisory

**Board** 

Ex-Offender Reentr

**Advisory Board** 

Richard Lubin

Program

Edith Bush

#### **TASK FORCES**

#### **Permanent Funding** Solutions

Barry Krischer

Anti-Terrorism Grant Application

#### Community Justice Gerald Richman

Court System

Jack Goldberger

**Gun Safety** 

Warren Newell

Ex-Offender Reentry **Public Relations** Max Davis Carey Haughwout

Serious & Violent Offender Reentry Crime Mapping/Visual Initiative **Technologies Project** Dept. of Corrections Workforce Dev. Alliance

Crime Mapping **Project Advisory** Board

# Planning Group

#### Subcommittees:

Critical Infrastructure Joseph Carusi **Emergency Services** Peter Bergel **Human Services** Tenna Wiles **Public Information** Dena Peterson

Membership Paul Milelli

Legislative Issues Committee Randolph Johnson, Sr.

#### MANDATED

Byrne Grant Committee Peter Blanc

Corrections Task Force/ Public Safety Coordinating Council Douglas Duncan

> Crisis Intervention Team Kai Li Aloe Fouts

**Probation Advisory Board** William Bollinger

Law Enforcement Planning Council Andrew Scott

> Traffic Ticket Technology Marshall Gage

Anti-Terrorism Law **Enforcement Operations** Andrew Scott & Michael Reiter

#### **ADMINISTRATIVE**

**Endorsement Review** Roy Davidson

> Nomination Roy Davidson

**B**vlaws Jorge Dominicis

Drug Abuse Trust Fund Wendy Sartory Link

Strategic Plan Committee Leo Noble



### **COURT SYSTEMS TASK FORCE**

# **PURPOSE**

To make recommendations to improve the efficiency of the court process in addition to providing oversight for the Community Court, Drug Court and the Ex-Offender Reentry Programs.



Jack Goldberger Chair

# 2002 ACTIVITIES

- The Court Systems Task force monitored the operation of the Ex-Offender Reentry program.
- Examined the urinalysis testing procedures for Drug Court.

#### **Ex-Offender Reentry**

The Ex-Offender Reentry program became operational this year and is being administered by the Public Defender's Office. This initiative assists in the reintegration of offenders back into the community after being released from jail.

#### **Community Court**

A county court judge hears pleas on quality-of-life offenses every Wednesday afternoon. The community service hours are performed on

community court supervised work crews at sites throughout the community. The offender thus pays back the neighborhood, which is the victim of these crimes.

#### **Drug Court**

The Court was established to unite criminal justice entities, substance abuse treatment providers and non-violent substance abusing offenders in a therapeutic court setting, in order to assist the participant in developing a structured, disciplined, law-abiding drug and alcohol free way of life.

On May 9<sup>th</sup>, the National Association of Drug Court Professionals officially designated Drug Court as a mentor court site. The local Drug Court team will mentor states planning on implementing a Drug Court in the future in the planning, implementation and operational aspects of a Drug Court.

This is a voluntary program, which includes regular court appearances before a designated Drug Court Judge and treatment, which includes drug testing, individual/group counseling, and regular attendance at 12-step meetings (Narcotics or Alcoholics Anonymous).



Judge Nelson Bailey presides over Drug Court

#### **Members**

Edward Bieluch, PBC Sheriff
Sharon Bock, Office of the Clerk of Court
Don Chester, Intracoastal Health Systems
Carey Haughwout, Public Defender
David Kerr, Florida Dept. of Juvenile Justice
Barry Krischer, State Attorney
Richard Oftedal, Circuit Court Judge
Debra Moses-Stephens, County Court Judge
Alan Ortman, West Palm Beach Police Dept.

# **COMMUNITY JUSTICE TASK FORCE**

# **PURPOSE**

To oversee the implementation of community justice in crime hot spots throughout the County. Community justice strives to give community residents the resources, knowledge, and information to plan and manage local criminal justice resources

to develop programs that target that particular community's needs. It includes restoration of communities through offender accountability and service and proactive problem-solving approaches that seek to address and resolve the root causes of crime. The CJC has established a demonstration site in Delray Beach to test the practicalities of the community justice philosophy.



Gerald Richman Chair

# 2002 ACTIVITIES

The Community Justice Task Force faced difficulties this year. Even with the well-known support from the community, the group encountered an economic issue that was insurmountable. The Task Force had a very

good planning retreat with the Community Court project as the focal point. And from there, the Task Force has two options: (1) try to find an alternate location for a Community Court

Community Justice Task Force Meeting somewhere else in Palm Beach County and shelve doing anything further in Delray Beach until their financial situation and support improves or (2) to discontinue the Task Force.

### **About Community Justice**

Community Justice is a concept that calls for our justice system to link its actions to the quality and safety of community life. There are four core elements to community justice: (1) Operates at the neighborhood level; (2) Is problem solving; (3) Decentralizes authority and accountability; (4) Involves citizens in the justice process.

Community justice begins with a focus on solving neighborhood problems by drawing on local resources and initiatives and supporting them with additional local resources, which are often necessary in order to create viable local organizations and programs. Community justice provides the framework in which community residents, justice agencies, and private organizations can work together to improve the quality of life in a community.

#### **Members**

Lula Butler, City of Delray Beach

Karen Casey Acevedo, Ph.D., Lynn University

Barry Cohen, County Court Judge

Roy H. Davidson, BallenIsles Development Co.

Brahm Dubin, *Dubin & Associates* 

Dorothy Ellington, *Delray Beach Housing Authority* 

Articia Futch, PBC Sheriff's Office

Carolyn Gholston, *Community Representative* 

Carey Haughwout, Public Defender

David Kerr, *Florida Dept. of Juvenile Justice* 

Barry Krischer, State Attorney

James Martz, State Attorney's Office

William McCollom, *Delray Beach Police Dept.* 

Charles Massey, Ph.D., Florida Atlantic University

Leonard Mitchell, *Community Representative* 

Janet Patrick, *Community Representative* 

Chuck Ridley, MAD DADS

Valerie Rolle, Florida Department of Corrections

Bill Sanders, Community Development Corp.

Mara Schiff, Ph.D., Florida Atlantic University

Elivio Serrano, Community Foundation

Seabron Smith, TED Center

Tommy Stephens, Roots Cultural Organization

Alton Taylor, *Drug Abuse Foundation* 

Gerald Thompson, *Agape Bible Church* 

Jimmy Weatherspoon, Urban League of PBC

Emalyn Webber, *U.S. Attorney's Office* 

Clay Wideman, Delray Merchants Association

Bill Wood, Chamber of Commerce



# **CORRECTIONS TASK FORCE**

# **PURPOSE**

To assess the population status of all correctional facilities and formulate recommendations to ensure that the capacities of such facilities are not exceeded. These recommendations shall include assessments of the

availability of pretrial intervention or probation, work-release, substance abuse programs, gain-time schedules, bail bond schedules, and the confinement status of the inmates housed within each facility.



Douglas Duncan Chair

# 2002 ACTIVITIES

- Created a mentally ill offenders in jail workgroup to deal with problems regarding mental health assessments ordered by courts
- Researched feasibility of a Day Reporting Center to alleviate jail population
- Continue developing a Crisis Intervention Team to deal with mentally ill offenders

#### **Members**

Nelson E. Bailey, *County Court Judge*Ted Booras, *State Attorney's Office*Robert Bozzone, *Comprehensive Alcoholism Rehabilitation Program* 

Jack Cook, Circuit Court Judge
Olga Fields, Public Defender's Office
Brian Harper, Pride Integrated Services, Inc.
Kenneth Montgomery, Workforce Development Board
Warren H. Newell, Board of County Commissioners
George Ottmer, PBC Sheriff's Office
Valerie Rolle, Florida Dept. of Corrections
Linda Rondone, Office of the Clerk of the Court
Alton Taylor, Drug Abuse Foundation
Charlie Trotta, Pretrial Services Agency

#### **Crisis Intervention Team**

Six members of the Crisis Intervention Team workgroup traveled to Memphis, Tennessee on May 23-24 to observe the Memphis CIT officers and program in action. Representatives of mental health facilities and law enforcement visited a shooting range to observe the non-lethal weapons in use by the Memphis Police Department in conflicts with mentally ill offenders if necessary. Members went to the training academy to meet with National Alliance of the Mentally Ill (NAMI) members and a consumer to share CIT experiences and successes. In November the workgroup went back to Memphis to attend the actual week-long CIT training program.

#### **COUNTY JAIL BEDS**

Facility	2002 Average Daily	Current Beds	Current Occupancy	Design Capacity	
	Population	Opened			
<b>Main Detention Center</b>	1,558	1,919	81%	2,199	
Stockade	713	993	72%	993	
West County	90	150	60%	274	
Total	2,361	3,062	77%	3,466	



# ANTI-TERRORISM GRANT APPLICATION PLANNING

# **PURPOSE**

To create a permanent steering committee which will administer an equitable, cooperative process for prioritizing proposals, enhance anti-terrorism preparedness and response capability countywide, and maximize local, state, and federal resources

# 2002 ACTIVITIES

The Anti-Terrorism Grant Application Planning Committee made the following recommendations to the Board of County Commissioners:

- Create a permanent Terrorism Grant Review Committee
- Designate the Terrorism Grant Review Committee as the central repository for all anti-terrorism grant/funding proposals emanating from county, municipal, and recognized organizations within Palm Beach County

#### **Members**

Pete Bergel, PBC Fire Chiefs Association
Ed Bieluch, PBC Sheriff's Office
Joe Carusi, PBC Public Safety Department
Dwight Chenette, Health Care Taxing District
Marshall Gage, Chiefs of Police Association
Jean Malecki, PBC Health Department
Paul Milelli, PBC Public Safety Department
Andrew Scott, Boca Raton Police Department
Al Sierra, PBC Fire-Rescue Department
John Snow, Local Emergency Managers Network
Jamie Titcomb, PBC League of Cities, Inc.
Mike Washam, Florida Department of Law Enforcement
Tenna Wiles, PBC Medical Society

- The Terrorism Grant Review Committee will establish four Evaluation Subcommittees: Human Services, Emergency Services, Critical Infrastructure, and Public Information to rank proposals in these areas
- If a proposal requires the expertise of more than one Evaluation Subcommittee, a Temporary Joint-Evaluation Subcommittee will be created to evaluate and score that proposal
- In order to ensure a commitment from county, municipal, and authorized private organizations, a Memorandum of Understanding should be signed by all participating entities
- Adopt bylaws that will include membership qualifications, duties, voting rights, creation of subcommittees, meeting schedules, and a method for conflict resolution among participants
- Update the Proposal Prioritization List every year

These recommendations went before the Board of County Commissioners on October 22, 2002 as part of a Resolution to create a Countywide Anti-Terrorism Committee. The Board approved the resolution.



Palm Beach County Sheriff's Offices' Jerry Nicholas and Captain Man Fuhrman

18

\_\_\_\_

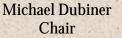


# **EX-OFFENDER REENTRY WORKGROUP**

# **PURPOSE**

The purpose of the Ex-Offender Reentry Program is to reduce crime and thus reduce recidivism rates by assisting offenders in successfully reintegrating back into society at the end of their incareration.







Richard G. Lubin Chair

# 2002 ACTIVITIES

- Program became operational April 2002
- 134 offenders interviewed since the program began
- Currently have 40 offenders actively enrolled
- Five participants graduated from the program in October

The planning required the involvement of local law enforcement and public and private sector social service agencies along with the support of the local criminal justice system. Participation in the reentry program is voluntary on the part of the offender and program emphasis is placed on those offenders who demonstrate an interest in changing their behavior. The Office of the Public Defender is administering the Ex-Offender Reentry Program. During the planning phase, offender eligibility was determined by the Workgroup as:

- → Offenders serving a 6 12 month county jail sentence
- **→** Voluntary
- Unemployed
- ★ Educational and/or vocational deficiency
- Primary healthcare and/or mental health needs
- **→** Repeat offenders
- → Transportation needs
- + Homeless
- **→** Substance abuse treatment
- ◆ Under no form of supervision

Workgroup meeting chaired by Mr. Lubin. The Ex-Offender Reentry Workgroup began meeting on June 25, 2001 with regularly scheduled monthly meetings.

# The goals of the Ex-Offender Reentry Program are to:

Decrease crime

Decrease victimization

Decrease recidivism of offenders leaving incarceration from county jail

Increase cooperation with ex-offenders

Assist ex-offenders in achieving crimefree and productive lifestyles upon release from county jail

Decrease county jail population and expenses in Palm Beach County



# EX-OFFENDER REENTRY WORKGROUP

#### **Members**

Grace Diez Arguelles, Office Of State Attorney

Sharon Bock, Clerk's Office

Katherine Burns, *PEG Program* 

Articia Futch, *PBC Sheriff's Office* 

Donna Harris, Oakwood Center

Carey Haughwout, Public Defender

Michele Jacobs, C.A.R.P.

Jennifer Loyless, *Public Defender's Office* 

Pam Middleton, Drug Abuse Treatment Assoc.

Ken Montgomery, Workforce Development Board

Allan Ortman, West Palm Beach Police Dept Jamie Price, Florida Atlantic University

Valerie Rolle, *Florida Dept. of Corrections* 

Linda Rondone, Clerk's Office

Chuck Shaw, PBC School District

Darlene Silvernail, Forest Hill Counseling Center

Joe Speicher, *South County Mental Health* Alton Taylor, *Drug Abuse Foundation* 

Priscilla Taylor, P. Taylor Insurance Association

Charlie Trotta, Court Administration

A reentry initiative assists in the reintegration of offenders back into the community after being released from jail. The goals are to reduce recidivism by providing literacy, job training and placement, temporary food and housing, life skills assistance and other social service needs.

#### Transition Services Needed

The Reentry Workgroup identified the following transitional services as critical to offender needs:

- Personal identification
- Job training/placement
- Housing
- Primary healthcare
- Mental health counseling
- Transportation assistance
- Literacy assistance
- Substance abuse counseling
- Food and clothing
- Life-skills training





The first graduation of the re-entry program took place in October this year.



# LAW ENFORCEMENT PLANNING **COUNCIL**

# **PURPOSE**

- To discuss, evaluate, and develop policy
- issues for the law enforcement community
- To develop strategic plans for ensuring better coordination and cooperation among law enforcement agencies, as well as other criminal justice entities
- Research and evaluate national trends in law enforcement issues for local implementation

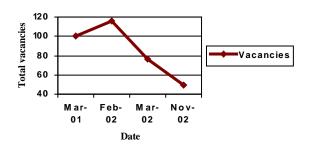


**Andrew Scott** Chair

# 2002 ACTIVITIES

The Law Enforcement Planning Council (LEPC) accomplished several activities in 2002. This year, LEPC completed a study and provided recommendations on recruiting and retention of law enforcement

officers in Palm Beach County. Throughout the year the "Recruiting/Retention" subcommittee met regularly to examine and discuss a number of issues and trends relating to this subject, while monitoring the actual level of law enforcement officer vacancies in Palm Beach County. It is noteworthy that our March 2002 vacancies of 76 positions, or 2.7% of total law enforcement allocations in Palm Beach County, is the lowest number reported since tracking began in May 2001. The council also strongly endorsed recommending all law enforcement agencies in the county to pursue and maintain state accreditation.



Officer vacancies in Palm Beach County

#### **Members**

Chief Clay Walker, Vice Chair, Manalapan

Chief Robert Mangold, Atlantis

Chief Mike Miller, Belle Glade

Chief Marshall Gage, **Boynton Beach** 

Chief Larry Schroeder, *Delray Beach* 

Chief August Washington, Florida Atlantic University

Chief Greg Smith, Greenacres

Chief Garrett Ward, Gulf Stream

Chief Tony Cervasio, Highland Beach

Chief H. C. (Skip) Clark II, Juno Beach

Chief Joseph Benevento, Jupiter Inlet Colony

Chief Richard J. Westgate, Jupiter

Chief Wes Smith, Lake Clarke Shores

Chief William E. Smith, Lake Worth

Chief Rick Lincoln, Lantana

Chief Joseph VonDembowski, Mangonia Park

Chief Earl Johnson, North Palm Beach

Chief Edward G. Hillery, Ocean Ridge

Chief Gary Frechette, Pahokee

Chief James Kelly, PBC School District

Sheriff Edward Bieluch, PBC Sheriff's Office

Chief Michael S. Reiter, Palm Beach

Chief James O. Fitzgerald, *Palm Beach Gardens* 

Chief Roger Wille, Palm Beach Shores

Chief Jay Pickens, Palm Springs

Chief Clarence Williams III, Riviera Beach

Acting Chief, Ed Stepnowski, Royal Palm Beach

Chief Danny Jones, South Bay

Chief Roger Crane, South Palm Beach

Chief Stephen Allison, Tequesta

Chief Ric Bradshaw, West Palm Beach

# LAW ENFORCEMENT PLANNING COUNCIL

#### Issues addressed by the council included:

New funding approaches to the Truancy Interdiction Program (TIP) and Juvenile Assessment Center (JAC) security funding

Locks for Cops program

Traffic ticket technologies

Gang Activity and Gang Enforcement in Palm Beach County

#### **Amber Alert**

The LEPC unanimously endorsed using the "Amber Alert" Missing Child Notification System in Palm Beach County. Along with Clear Channel Network, it was implemented this year.

#### **TV 20 Panel Discussion**

Members participated in a televised panel discussion to talk about the Law Enforcement Planning Council and to inform the public about the many crime prevention/public safety programs that the CJC researches and develops.





22

Monthly LEPC meetings



Chiefs of Police, Andrew Scott, Rick Lincoln, and Robert Mangold as the panelists for the county's TV 20 channel

#### **Child Abuse Protective Investigation Protocol**

On September 5, 2002, members of LEPC and representatives from the State Attorney's Office, Department of Children and Families (DCF), Community Alliance of Palm Beach County and others met to formally sign the Memorandum of Understanding (MOU) with regard to child abuse protocols for DCF and law enforcement officers. This protocol will ensure that law enforcement responds with DCF investigators for any calls that come in over the 911 lines or the DCF

Hotlines. Whether the original call comes to law enforcement or to DCF, both agencies will respond and proceed with both a criminal investigation and a child abuse investigation

\_\_\_\_\_



# MENTALLY ILL OFFENDERS WORKGROUP

# **PURPOSE**

- Evaluate the impact of mentally ill offenders on the local criminal justice system
- Identify a method to prevent the arrest of mentally ill offenders
- Review options available to the decision-makers in the criminal justice process, i.e., law enforcement, judges, attorneys, corrections staff
- Foster improved agency communication and coordination to assist mentally ill offenders transitioning from jail back into the community



Kai Li Aloe Fouts Chair

# 2002 ACTIVITIES

The CJC Implemented a Crisis Intervention Team program in Palm Beach County during 2002 under a grant awarded from the Quantum Foundation Inc.

#### **Crisis Intervention Team (CIT) Program**

Because police serve as the front-line of response to crisis situations, police encounters with the mentally ill are a common daily occurrence. The typical police response methods are drastically different from those required to effectively handle encounters with persons with mental illnesses. Scenarios are playing out across the nation where citizens and/or police are killed due to the untrained response. CIT began in Memphis in response to a crisis in which an individual with a history of mental illness and substance abuse was fatally shot by a police officer while holding a knife. CIT is made up of officers specially trained to handle encounters with the mentally ill. The ultimate goal is to have one or more CIT trained officers on duty at all times in each police agency in the County who would respond to calls involving the mentally ill. The program is widely promoted as a "best practice" model in national studies and reports by organizations representing both the criminal justice and mental health systems.

#### CIT has three primary objectives:

- (1) pre-arrest diversion of the mentally ill from the criminal justice system;
- (2) provide law enforcement with the tools needed to handle encounters with mentally ill persons; and
- (3) delivery of proper care for the individual in crisis through a collaboration of mental health and criminal justice systems to provide the appropriate infrastructure.

#### **Members**

Jack Ackerman, State Attorney's Office

Mary Andrews. Mental Health Association of PBC. Inc.

Robert Boxold, State Attorney's Office

Chris Brett, West Palm Beach Police Dept.

Bill Bruckner, *PBC Sheriff's Office* 

Donna Harris, 45<sup>th</sup> Street Mental Health Center

Patrick Kenny, *PBC Sheriff's Office* 

Capt. Chris Kneisley, *PBC Sheriff's Office* 

Laura Leonard, Florida Dept. of Children & Families

Jeff Lefton, South County Mental Health Center

Jim Marinelli, *Palm Beach Community College* 

Allen McCormack, West County Mental Health Center

Earl Moore, League of Cities

Mary Olsen, West Palm Beach Police Dept.

Linda O'Rourke, Prison Health Services

Juan Pagan, Eli Lilly Company/Public Health

Tina Philips, Palm Beach Habilitation Center

Linda Rondone, Clerk's Office

Louis Sessa, PBC Sheriff's Office

Elinor Siklossy, *NAMI/PBC* 

Joe Speicher, *South County Mental Health Center* 

Barbara White, Public Defenders Office

# PERMANENT FUNDING SOLUTIONS

# **PURPOSE**

To reduce the CJC's reliance on grants for funding established initiatives and projects by identifying a more permanent funding source

Annual Planning Meeting: CJC members voted to make permanent funding a number one priority for 2002.



Barry Krischer Chair

# 2002 ACTIVITIES

- Reviewed four funding options including Independent and Dependent Taxing Districts, County Comprehensive Plan, Municipal Services Taxing Unit, and BCC funding of Criminal Justice Commission programs and services
- Reviewed draft language of a proposed "Criminal Justice System Act"
- Agreed on a motion to express its willingness to consider an Independent taxing district providing a program analysis for cost-benefit ratio was conducted on all CJC programs
- Agreed to create a technical workgroup to conduct program evaluations and report back to the committee in six months



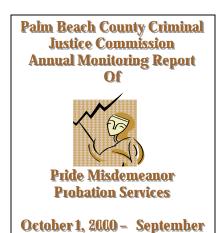
Permanent Funding Solutions Committee Members

#### **Members**

Vincent J. Bonvento, Assistant County Administrator Don Chester, St. Mary's Medical Center Roy Davidson, BallenIsles Development Co. Max Davis, Economic Council Jorge Dominicis, Florida Crystals George T. Elmore, CJC Chairman Edward Fine, Chief Judge, 15th Judicial Circuit Carey Haughwout, Public Defender James Kelly, School District Police Dept. David Kerr, Florida Dept. of Juvenile Justice Wendy Sartory Link, Ackerman, Link & Sartory, P.A. Warren Newell, Board of County Commissioners Leo E. Noble. Economic Council Will Ray, PBC Cultural Council Michael Reiter, Palm Beach Police Dept. Glen Torcivia, Glen Torcivia, P.A.



Attorney Glen Torcivia, State Attorney Barry Krischer and Criminal Justice Commission Executive Director Diana Cunningham



30, 2001

# PROBATION ADVISORY BOARD

# **PURPOSE**

To monitor the County professional services contract with Pride Integrated Services, Inc., for the provision of misdemeanor probation services to Palm Beach County.



William Bollinger Chair

# 2002 ACTIVITIES

- Conducted a random programmatic audit on 450 terminated probation cases
- Recommended renewal of the County-Pride Misdemeanor Probation Services contract for another three-year period effective December 6, 2002 through December 5, 2005
- Completed changes to Scope of Work section of the contract
- Requested the County Internal Auditor conduct a financial audit on Pride Integrated Services

# **History**

In 1993, the Board of County Commissioners, through a Request For Proposal (RFP) process, selected Pride Integrated Services, Inc. as the sole misdemeanor probation service provider. The County Professional Services contract required the creation of a Probation Advisory Board to monitor and ensure compliance with the terms of the probation contract with Pride and to report to the BCC. An annual program audit is conducted on all four Pride offices to ensure terms of the contract are being adhered to in the delivery of misdemeanor probation services.

#### **TYPICAL PROFILE**

#### MISDEMEANOR OFFENDER ON PROBATION

Male

Caucasian

Age 26 – 35

Single

12<sup>th</sup> grade education

**Prior convictions** 

**Employed** 

Drugs/Alcohol involvement

**DUI** most common offense

#### **Members**

Ted Booras, State Attorney's Office
Steven A. Cohen, Private Defense Attorney
George T. Elmore, CJC Chairman
Justine Patterson, Florida Dept. of Corrections
Virginia Cataldo, United States Probation
John Rivera, Assistant Public Defender
Linda Rondone, Office of the Clerk of the Court

# **PUBLIC RELATIONS TASK FORCE**



# **PURPOSE**

The purpose of the Public Relations Task Force is to educate citizens about CJC issues, programs and accomplishments and to provide educational forums whereby citizens can learn more about the criminal justice system and how it operates.



Max Davis Chair

# 2002 ACTIVITIES

#### **Citizen's Criminal Justice Academy**

The Citizen's Criminal Justice Academy was created by the CJC and Palm Beach Community College to provide an opportunity for citizens to learn more about the criminal justice system in PBC. The eleven-week Citizen Academies are scheduled twice a year in February and September and are free

to the public. Courses are taught by local criminal justice practitioners and include tours of the County Courthouse, County Jail, Juvenile Assessment Center, Sheriff's Office, Home Safe Facility and the Eagle

Academy. Production began this year on ten 30-minute Palm Beach County Sheriff's Office's Production Company to be distributed to those citizens who are not able to commit to the 11-week course.



The 9th graduating class of the Citizen's Criminal Justice Academy

the

videos

#### **Cable Channel TV 20 Video Programs**

Individual CJC programs are videotaped for airing to inform citizens about the CJC and the many programs it has created. The panel moderator and members are made up of CJC members, various committee members, and staff. Three Panel Discussions were completed in 2002 and aired on TV Channel 20 on the following topics:

- Ex-Offender Re-Entry, with Max Davis, CJC Member, as the moderator, and the Honorable Carey Haughwout Public Defender for the 15<sup>th</sup> Judicial Circuit, Kay Oglesby, Ex-Offender Re-Entry Program Coordinator, and Jonathan White, Ex-Offender Re-Entry Program participant on the panel.
- Crisis Intervention Team, with Doug Duncan, CJC Member, as the moderator, Chief Andrew Scott, Boca Raton Police Department, Jeff Lefton, Chief Operating Officer for South County Mental Health, and Dorothy Kelleher of National Alliance for the Mentally Ill on the panel.
  - Law Enforcement Planning Council, with Chief Ric Bradshaw, CJC Member, as the

#### **Members**

Dale Armstrong, Bureau of Alcohol, Tobacco & Firearms
Jeffrey Colbath, Circuit Court Judge
Roy Davidson, BallenIsles Development Co.
Jorge Dominicis, Florida Crystals
Ric Bradshaw, West Palm Beach Police Dept.
Carey Haughwout, Public Defender
Randolph K. Johnson, Sr., Communications by Johnson
Wendy Sartory Link, Ackerman, Link & Sartory, P.A.
Richard Lubin, Lubin, Volker & Olea, P.A.
Priscilla Taylor, P. Taylor Insurance Assoc.

moderator, Chief Andrew Scott, Chairman of the Law Enforcement Planning Council and Chief of the Boca Raton Police Department, Chief Rick Lincoln, Lantana Police Department, and Chief Robert Mangold, Atlantis Police Department on the panel.



West Palm Beach Police Chief. Ric Bradshaw

### STRATEGIC PLAN COMMITTEE

# **PURPOSE**

To monitor, amend and update the CJC's Five Year Strategic Plan and report on its progress to the CJC. The Plan includes: Vision Statement, Mission Statement, Core Values, Goals, and Strategies. It takes into account all of the CJC's existing committees, initiatives, and commitments. A timeline provides deadlines and milestone events.



Leo Noble Chair

#### **VISION**

Cultivate and enrich local criminal justice practice, policy, and program development

#### **MISSION**

Serve as a catalyst to bring together criminal justice and related agencies in partnerships

# 2002 ACTIVITIES

- •Met periodically to review Plan status and program progress
- •Recommended changes to the 2003-2007 Strategic Plan that were approved by CJC members at the November 12, 2002 Annual Planning Meeting

#### **Core Values**

- An efficient, effective, and timely criminal justice system is vital for the health, safety, and welfare of the County's citizens
- Crime is best addressed through cooperative efforts that involve both public and private sectors
- Objective leadership is the foundation for examining issues in a fair and independent process that is not directed by any single criminal justice agency
- Decisions made by a consensus of all interested parties is fundamental to unity
- An open forum for the discussion of issues is imperative for genuine and candid debate
- Success is more certain when all interested parties have a say in crafting solutions
- Expertise and experience of local professionals are invaluable knowledge bases to draw upon

#### Goals

- Study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies
- Provide overall coordination to law enforcement and crime prevention efforts
- Provide an efficient, cost effective, and timely criminal justice system
- Effect the reduction of crime on a permanent basis
- Serve as an advisory board to the Board of County Commissioners on criminal justice issues
- Develop permanent funding solutions for the CJC's initiatives and other criminal justice programs
- Raise the level of knowledge of the local citizenry about the criminal justice system

- Successful model programs and national/international trends can benefit local communities
- Encouragement for bold innovative approaches produces remarkable results

#### **Members**

Jorge Dominicis, *Florida Crystals*George T. Elmore, *CJC Chairman*Edward Fine, *Chief Judge*Barry Krischer, *State Attorney*Wendy Sartory Link, *Ackerman, Link, & Sartory, P.A.*Warren H. Newell, *Board of County Commissioners* 

# The CJC



**And its Special Initiatives** 

20



# **COMMUNITY COURT**

# **PURPOSE**

Community Court addresses "nuisance" crimes that erode the quality of life in a neighborhood.



Edith Bush Chair

# 2002 ACTIVITIES

This year Community Court:

- Processed approximately 2,800 cases
- Had a 90% compliance rate on community service sanctions
- Saw over 700 non-offender walk-ins monthly requesting social service assistance

#### **Community Court Services:**

→ Adult court that addresses "quality of life" non-violent misdemeanor offenses heard every Wednesday. Over 3,400 cases heard from inception on 8/18/99 and

6,904 cases were processed to date

- → Primary sanction is community service—92% completion rate of neighborhood clean up projects
- → Alcohol-drug treatment, Narcotics Anonymous meetings, group and individual counseling, acupuncture on site
- → AIDS education classes for all who perform community service
- New AIDS/HIV testing available three days a week in building
- ★ Food distribution for community service workers and neighborhood needy
- → Job search assistance with volunteers setting up interviews
- ★ Assistance in linking to food stamps, acquisition of ID's, Supplemental Security Income, housing
- → Community service to work off outstanding criminal case fines and traffic fines to get drivers license restored
- ★ The number of non-offender walk-ins requesting services and assistance has grown to over 700 individuals a month
- + In conjunction with Court Administration, initiated a Citizen's Dispute/Community Mediation program in order to assist neighborhood residents in resolving a wide variety of neighborhood disputes
- + Youth Court program, that addresses first time juvenile offenders, meets every Monday evening—youth who perform community service and complete social service requirements have their arrests dropped



# **COMMUNITY COURT**

# **About Community Court:**

The Court provides on-site work skills/job search/training options through the Workforce Development Center; GED classes, literacy skills from Probationers Educational Growth; Food Stamps from Florida Department of Children and Families;



Mental Health services from 45<sup>th</sup> Street Mental Health Center; drug assessments and treatment from the Comprehensive Alcohol Rehabilitation Program and Gratitude House; homeless shelter from Salvation Army, Joshua House, St. Matthew's House and Born Anew. Palm Tran, Inc provides bus passes. The staff of the Court also works with non-offender community residents who seek assistance from these services. Local community policing officers from West Palm Beach Police Department frequently refer non-offending residents to the Court for assistance.

The Citizen's Advisory Board, which meets on a regular basis, serves as the voice of the community informing Court personnel on services needed, local problems and concerns. Staff from Community Court continually meet with neighborhood groups and residents in order to make residents aware of services available. The Court maintains continuing partnerships with a host of neighborhood groups.

### Citizen's Advisory Board Members

Rev. Randy Boone, Salvation Army NW Community Center

Katherine Burns, Probationers Educational Growth

Carlton Cartwright, *The Children's Coalition, Inc.* 

Lori Columbino, West Palm Beach Police Dept.

Rev. Edward Ellis, Tabernacle Missionary Baptist Church

Rev. Henry Fuse, *Urban League* 

Donald Gibson, Project Connect

James Gilbert, *Kingdom Services* 

Carol Hasegawa, Career Paths Project

Lynn Hubbard, *Path* 

Rev. Andrew Jones, First Born Church of the Living God

Julia King, Realtor

Gail & Alan Levine, Activists

Anne Lynch, *Elder Justice Center* 

Cedrick Mayes, *Recovery Outreach* 

Cliff McCray, Community Resident

Tony McCray, Northwest CDC

Rev. Ellis McKenzie, New Creation Missionary Baptist Church

Robert D. Miller, Jr., WPB Housing Authority

Dr. Alice Moore, Retired Educator

Chris Occhipinti, Recovery House of the Palm Beaches

Allan Ortman, West Palm Beach Police Dept.

Stephanie Patterson, West Palm Beach Police Dept.

Sarah Reddick, The Rosemary Village

Roz Riley, Tabernacle Development, Inc.

Laura Robinson, WPB Housing Authority

Aaron Sam, West Palm Beach Police Dept.

Frank L. Sampson, Jr., Sampson Enterprises

Ralph C. Smith, PBC Habitat for Humanity

Sarah Spencer, Florida Dept. of Health

Coni Williams. Front Porch Florida

Faye Williams, St. Matthew's House

Jane E. Zino, Million Mom March



West Palm Beach Police Officer Aaron Sam ensures security at community court

30



# VISUAL PLANNING TECHNOLOGIES

# **PURPOSE**

The Visual Planning Technologies (VPT) Project's primary focus is to provide geographic crime analysis capabilities on a countywide scale and enable the efficient sharing of criminal justice information between criminal justice agencies.

# **Project Overview**

The VPT Project seeks to pursue the use of advanced technologies in order to integrate law enforcement data as well as other data sources within the county, apply innovative crime

mapping and analysis tools to system data to allow for proactive policing and problem identification, and develop a secure and efficient architecture for criminal justice agencies to communicate and share data effectively within the county.

The VPT project is a long-term project to facilitate advanced strategic planning and policy formulation. In this project, the CJC is working in collaboration with the County's Information System Services (ISS) department to promote the comprehensive use of technology by criminal justice agencies.

The VPT Project is a cooperative effort that encompasses all of the law enforcement agencies within Palm Beach County,

#### **Project Structure**

**VPT Steering Committee** Chairman: Chief H.C. Skip Clark II

**3 Permanent Subcommittees:** 

- Management
- **Operations (System Users)**
- Technical



Kelly Ratchinsky presents information on the countywide GIS system

the Department of Corrections, the Florida Department of Law Enforcement, the State Attorney's Office, and Federal agencies. VPT promotes a proactive policing approach by making the information readily available to all users across all jurisdictions, and not just a centralized group of specialists.

The project will allow the agencies within Palm Beach County to continue to find new and innovative ways to use technology to the benefit of our citizens. Proactive policing, efficient data sharing crime prevention, sex offender management, administrative support, and tactical operation support are only a few of the many possible benefits gained by the Project.

# 2002 ACTIVITIES

- Project was established in April as a part of the Criminal Justice Commission's five-year strategic plan to address the need for countywide crime analysis and information sharing.
- A Steering committee was created to provide input on the needs to be addressed by the project and to establish policies and procedures.
- Staff met the CJC's counterpart group in Pinellas County, the Department of Justice Coordination, to view their countywide crime mapping and analysis system.
- In conjunction with County ISS, staff worked to develop an intranet web application to allow access to criminal justice maps and data from outside locations.
- Staff has implemented a detailed survey of all the data/GIS systems in use by each agency in the county to determine how to best link them to allow data sharing.



County maps showing Department of Corrections released offenders

# **GUN SAFETY TASK FORCE**



# **PURPOSE**

To promote gun safety initiatives and distribute gun safety locks throughout Palm Beach County

# 2002 ACTIVITIES

Commissioner Warren Newell Chair 8,604 gunlocks and 3,305 Gun Safety videos have been distributed to the residents of Palm Beach County through:

- Locks to Cops Program through which gunlocks are provided to all local law enforcement agencies to distribute to any resident in need
  - + Gun Safety Day at the Palm Beach County Fair. Commissioner Warren Newell, Chairman of Gun Safety Task Force, distributed gunlocks and gun safety videos to patrons
  - → Florida's Fish and Wildlife Commission for its Gun Safety Courses
  - + All Palm Beach County School District schools. Commissioner Warren Newell distributed a Gun Safety Video to each Principal of a Palm Beach County School District school. Many Principals requested gunlocks for their student's parents that own firearms
  - → Florida Sportsman Coalition for its annual "Youth Day" during which youths come out to the J.W. Corbitt Area to learn about Hunting Safety

### **Locks to Cops Day**



#### **Gun Safety Video**

The CJC contracted with Video Techniques, Inc., for a professional

educational video on gun safety in 2001 and the distribution of the

video continued throughout the year. The video addresses the importance of gun safety and responsible gun ownership. It is distributed free of charge, with a gun safety lock, to all interested Palm Beach County residents. The educational message and the free gunlock are intended to reduce the number of injuries and deaths caused to children by unlocked weapons.

#### **Examples of Gun Safety Locks**





# **GRANTS ADMINISTRATION**

# **Drug Abuse Trust Fund Committee**

CJC responsibility:

- Administer fund for County
- Recommend its allocation to County Commission

# 2002 ACTIVITY

**\$143,000** Detoxification services for Southern

**Palm Beach County** 

\$56,678 Civil Drug Court Treatment

**\$10,000** Cash match for the Drug Court Implementation Grant

**\$239,988** Reappropriated unexpended funds for Drug Court

Treatment

**\$52,000** Substance Abuse Prevention/Grants Coordinator at

the CJC to implement substance abuse prevention

education programs, and to research and leverage funding for substance

abuse treatment



Wendy Sartory-Link Chair

# **Local Law Enforcement Block Grant Program**

CJC responsibility:

- Administer funds for County
- Recommend its allocation to County Commission
- Serve as the advisory board for local units of government applying for grants

#### **Members**

Edward H. Fine, *Chief Judge*Marshall Gage, *Boynton Beach Police Dept.*Carey Haughwout, *Public Defender*Barry Krischer, *State Attorney*Valerie Rolle, *Florida Dept. of Corrections* 

# 2002 ACTIVITY

The Federal FY 2002 allocation totaled \$789,014

The U.S. Department of Justice, Bureau of Justice Assistance (BJA), awarded the funds to be spent over a 24-month period. These funds (including the required 10% match) were allocated as follows:

Community Court Program (Palm Beach County CJC)	\$71,790
Visual Planning Technology/GIS Project (Palm Beach County CJC)	\$122,489
Municipal Public Safety Communications Consortium (MPSCC) (City of Boynton Beach)	\$150,000
Ex-Offender Re-Entry Program (Public Defender's Office)	\$200,000
Community Justice Project (City of Delray Beach)	\$125,000
Community-Based Anti-Crime Unit (COMBAT) (State Attorney's Office)	\$130,000
Truancy Interdiction Program (TIP) (State Attorney's Office)	\$43,750
Juvenile Assessment Center (JAC) Security (Palm Beach Sheriff's Office)	\$33,653

\_\_\_\_\_

# **GRANTS ADMINISTRATION**

# **Byrne Grant Committee**

Edward Byrne Memorial State and Local Assistance Formula Grant Program

CJC responsibility:

- Administer fund for County
- Serve as the County's Substance Abuse Advisory Board (SAAB)
- Recommend its allocation to County Commission



Peter Blanc Chair

#### **Members**

Robert Blomquist, League of Cities
Sandra Duncan, PBC Victim Services
Marshall Gage, Chiefs of Police Association
Carey Haughwout, Public Defender
David Kerr, Florida Dept. of Juvenile Justice
Warren H. Newell, County Commission
Valerie Rolle, Florida Dept. of Corrections
Ken Selvig, State Attorney's Office
Alton Taylor, Drug Abuse Foundation
Bill Tremer, PBC Sheriff's Office

# 2002 ACTIVITY

The State FY 2003 allocation totaled \$730,760

By choice, the CJC issues a local Request For Proposal (RFP) to allow local units of government to apply for the funds. This year, two separate RFPs were issued. The CJC's Byrne Grant Committee reviews the grant

proposals and provides a recommendation to the CJC. Eleven proposals were received during the FY2003 RFP process this



Undersheriff, Bill Tremer

approved by the CJC and then the County Commission. These funds (including the required 25% match) were allocated as follows:

past year. The Byrne Grant Committee's recommendation was

Multi-Agency Narcotics Unit (MAN) (Palm Beach County Sheriff's Office)	\$393,768
Truancy Interdiction Program (TIP) (State Attorney's Office)	
Juvenile Domestic Violence Mediation Program (JDVMP) (Court Administration)	\$53,719
<b>Program Administration</b> (Palm Beach County CJC)	\$63,440
Crime Analysis (Palm Beach County CJC)	\$53,685
Community Court/Community Services Program (Palm Beach County CJC)	\$53,619
Community Court/Treatment Component (Palm Beach County CJC)	\$52,055
Countywide Weed and Seed Administrative Component (City of Delray Beach)	\$56,439
<b>Responding Against Delinquency &amp; Recidivism (RADAR)</b> (City of West Palm Beach)	\$53,733
Civil Drug Court Restart Program (City of Riviera Beach)	\$98,912
Crime Mapping/GIS Project (Palm Beach County CJC)	\$64,149



# MUNICIPAL PUBLIC SAFETY COMMUNICATIONS

# **PURPOSE**

To provide a countywide interoperable radio network for all the municipal law enforcement agencies of Palm Beach County

# 2002 ACTIVITIES

The Municipal Public Safety Communications Consortium (MPSCC) has made great progress during the year. Accomplishments during the year include:



Robert Mangold Chair

- MACOM was selected as the vendor for the radio system through a competitive Request For Proposal process.
- The Board of County Commissioners passed a resolution in February 2002 establishing the procedures for municipalities to access the \$12.50 traffic fine revenues.
- The State approved the MPSCC system as a part of Palm Beach County's Intergovernmental Communications Plan. This was the final approval necessary for access to the \$12.50 funding.
- Municipal Public Safety Communications Consortium (MPSCC) has 20 member municipalities. It is incorporated as a Florida not-for-profit corporation.

Chief Mangold, Wayne English, George Elmore, Chiel Gage

#### End-of-the-Year Status

The MPSCC is working with the County Attorney's Office to put in place the necessary documents required by the February Board of County Commissioners resolution

The MPSCC is preparing for contract negotiations with MACOM including a financing plan

Work on the system is expected to begin in mid 2003 and the system is anticipated to be operational by early 2004

#### The MPSCC member municipalities and their representatives on the Board of Directors are:

Atlantis: Robert Mangold, *Chairman* 

Boca Raton: Andrew Scott

Boynton Beach: Wilfred Hawkins

Greenacres: Wadie Atallah

Juno Beach: H. C. (Skip) Clark, Secretary

Jupiter: Richard Westgate

Lake Clarke Shores: Wes Smith, Vice Chairman

Lake Worth: William Smith. Treasurer

Lantana: Andy Rundle

Manalapan: Clay Walker

North Palm Beach: Dennis Kelly

Palm Beach: Michael Reiter

Palm Beach Gardens: Ernie Carr, CPSCC Chairman

Palm Springs: Jay Pickens

Riviera Beach: Clifton Smith

Royal Palm Beach: Steve Wiesen

South Palm Beach: Roger Crane Tequesta: Stephen Allison

Wellington: Tom Wenham

West Palm Beach: Michael Cambisios



The MPSCC in action

# Palm Beach County Board of County Commissioners

Karen T. Marcus, Chair
Tony Masilotti, Vice Chairman
Jeff Koons
Warren H. Newell
Mary McCarty
Burt Aaronson
Addie L. Greene

# County Administrator

Robert Weisman



# CRIMINAL JUSTICE COMMISSION

George T. Elmore, Chairman Jorge Dominicis, Vice Chairman Leo E. Noble, Secretary Wendy Sartory Link, Treasurer

L. Diana Cunningham,

Executive Director