# PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS



CRIMINAL JUSTICE
COMMISSION

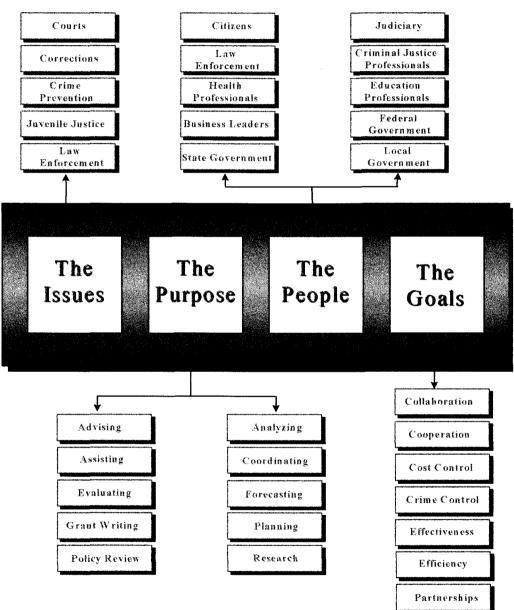


1997 NNUAL REPORT SINCERE APPRECIATION TO THE WEST PALM BEACH POLICE DEPARTMENT, THE PUBLIC DEFENDER'S OFFICE AND THE STATE ATTORNEY'S OFFICE FOR THEIR ASSISTANCE IN PRINTING THIS DOCUMENT.

This Annual Report was written, edited, designed, copied and bound by Criminal Justice Commission staff.

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# Palm Beach County Criminal Justice Commission 1997 Annual Report



Palm Beach County Board of County Commissioners
Criminal Justice Commission
301 North Olive Avenue, Suite 1001
West Palm Beach, Florida 33401-4705

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## The 1997 Palm Beach County Board of County Commissioners

Criminal Justice Commissioners of Palm Beach County created the Criminal Justice Commission in 1988 as an innovative process for coordinating criminal justice issues. In Florida, county government is responsible for a large proportion of criminal justice costs but has little authority in determining these costs. The most effective way to control costs is through a more collaborative criminal justice system.

Since its inception, the Board of County Commissioners has been supportive of the CJC, with a Commissioner being an active member of the CJC. Commissioner Warren Newell is currently the Board's representative on the Criminal Justice Commission and has served as such since 1995.



Maude Ford Lee, Vice Chair
District #7



Burt Aaronson, Chairman District #5



Karen T. Marcus
District #1



Carol A. Roberts
District #2



Warren H. Newell District #3



Mary McCarty
District #4



Ken L. Foster District #6

## 1997 CRIMINAL JUSTICE COMMISSION OFFICERS



#### MAX DAVIS, CHAIRMAN

Max Davis was born and raised in Alabama and moved to Palm Beach County when he was 12 years old. He and his wife, Betty, have two (2) sons, Mark 36 and Matthew 33, and four (4) grandchildren. He is one of the founding fathers of the Community in Schools Program in the County. His other community activities include the Economic Council of Palm Beach County, where he chairs the Higher Education Committee; the Chairman of the Board for the Arthritis Foundation; the Pine Jog Center for Environmental Education; and he was appointed by the Governor as Trustee to the Palm Beach Community College and serves as Chair. He was the founder and President of Max Davis Associates, the County's first authorized SAVIN Copier Dealership established in 1969.

#### RANDOLPH K. JOHNSON, SR., VICE CHAIRMAN

Randy K. Johnson, Sr., and his wife, Barbara, have three (3) children. He is a native of Washington, D.C. and has lived in the West Palm Beach area for 20 years. Mr. Johnson has over 30 years in the telecommunication field, having served in the United States Air Force, the NASA Space Program, and private industry. He attended the University of South Alabama and is a graduate of Palm Beach Community College with an Associate Degree in Business Administration. He is the immediate past Lt. Governor of the Kiwanis Club, Division 20, and is currently Treasurer for the Kiwanis Florida District. He is the President and founder of Communications by Johnson, Inc., which he started in 1982.





#### DR. EFFIE C. GREAR, SECRETARY

Effie C. Grear was born and raised in Huntington, West Virginia. She has been a resident of Palm Beach County since 1956. She and her husband, William, have two (2) children. She holds a Bachelor's Degree is Music from West Virginia State College, a Master's Degree in Music from the Ohio State University and a Doctor of Education Degree in Administration from Nova University. She is currently the Principal of Glades Central Community High School. Some of her special recognition's include the 1988 Humanitarian Award by the Urban League of the County; the 1989 Community Service Award by the NAACP branch in the County; and honored as Citizen of the Year in 1989 by the Belle Glade Chamber of Commerce; recognized in 1991 in "Who's Who Among Black Americans."

#### JOHN H. HOWARD, TREASURER

John Howard is a native Floridian, born in Perry, Florida. He presently serves as President of the Palm Beach County Black Business Investment Corporation and President of Scorpion Ink, Inc., both headquartered in Palm Beach County. He and his wife, Christine, moved to Palm Beach County in 1982 when he was employed as President of Palm Beach Lakes Bank. Mr. Howard is a graduate of the Florida School of Banking and received his MBA in Finance from the University of Miami. He has served on numerous boards of directors of civic, business and community-based organizations and presently serves on the Board of Directors of Barnett Bank of Palm Beach County, The Kravis Center, The Suncoast Chamber of Commerce and as Chairman of the West Palm Beach Minority Business Development Center.





#### **County Administration**

P.O. Box 1989 West Palm Beach, FL 33402-1989 (561) 355-2030 Fax: (561) 355-3982

## Palm Beach County Board of County Commissioners

Burt Aaronson, Chairman
Maude Ford Lee, Vice Chair
Karen T. Marcus
Carol A. Roberts
Warren H. Newell
Mary McCarty
Ken L. Foster

County Administrator Robert Weisman, P.E.

"An Equal Opportunity
Affirmative Action Employer"

December 15, 1997

Hon. Burt Aaronson, Chairman and Members Palm Beach County Board of County Commissioners

It is with pride that we recognize the Criminal Justice Commission (CJC) for its outstanding record of achievement in 1997. Since its inception nine (9) years ago, the CJC has served as a valuable advisory body and has enabled criminal justice agencies from the federal, state and local levels to collaborate on numerous issues of importance to the citizens of Palm Beach County.

Over the course of the past year, Commission members and staff have worked together to accomplish the CJC's objectives. The CJC's most notable achievements in 1997 are the result of the role it has played in facilitating new programs at no cost to the County. Among these are: the Citizens Criminal Justice Academy, the Gang Tattoo Removal Program and the Probationers' Educational Growth Program which are described herein. They also administered \$3,175,107 in grant funds allocated to the County for the Anti-Drug Abuse Act Grant and the Local Law Enforcement Block Grant for fiscal years 97, 98 and 99. The people of Palm Beach County will benefit from programs which are created due to the cooperative efforts of organizations and individuals countywide. We look forward to another productive year in 1998 as the CJC commemorates its 10-year anniversary.

Sincerely,

Robert Weisman
County Administrator



Vince Bonvento
Assistant County Administrator





#### **Criminal Justice Commission**

301 N. Olive Avenue, Suite 1001 West Palm Beach, FL 33401-4705 (561) 355-4943

> Suncom: 273-4943 Fax: (561) 355-4941

Max Davis, Chairman Randy K. Johnson Sr., Vice Chairman Effie C. Grear, Secretary John H. Howard, Treasurer

#### **Executive Director**

L. Diana Cunningham

"An Equal Opportunity
Affirmative Action Employer"



December 15, 1997

Mr. Max Davis, Chairman, and CJC Members:

On behalf of the CJC staff, I thank each Commission member for their contributions in 1997 that resulted in a very successful year. This has been made possible by the many volunteers (over 200) who have assisted the various task forces, committees, and councils that were committed to addressing and improving the Palm Beach County criminal justice system.

This Annual Report illustrates the history, mission, and accomplishments of the Criminal Justice Commission in 1997. More importantly, it represents the greatest accomplishment of all and that is the partnership that has been created by the Criminal Justice Commission between the public and private sector agencies within the County.

This cooperative spirit, achieved during the nine (9) year history of the CJC, has resulted in a vast number of critical criminal justice issues being addressed and resolved.

This 1997 Annual Report provides the CJC staff the opportunity to memorialize the accomplishments of the Commission this past year while providing members the vision to look forward to the challenges of a new year.

Once again, the CJC extends its gratitude to the many dedicated and committed individuals for sharing their time and efforts to improving the quality of life for all Palm Beach County residents.

L' Diana Cunningham

Sincerely,

L. Diana Cunningham, Executive Director

## CRIMINAL HISTICE COMMISSION STAFF



L. DIANA CUNNINGHAM
Executive Director



KRISTINA M. GULICK Sr. Criminal Justice Analyst



**GERALD WARDROP**Sr. Criminal Justice Analyst



CHRIS H. DONOHUE Criminal Justice Analyst



**MARGARET BELL**Grant Program Monitor



PEGGY J. HINKLE
Senior Aid



BARBARA M. MADDEN Administrative Secretary

## WEED AND SEED PROGRAM STAFF



REGENIA H. SCOTT Program Manager



NOEL A. FRANCIS
Fiscal Specialist



**DAVID LORICCHIO**Program Evaluator



SCOTT L. SCRIVNER
Recreation Programs
Coordinator



INDA SPENCER
Safe Haven Coordinator
N.W. Riviera Beach



JAMES HARDNETT
Recreation Aid



SHARON GROSS
Secretary



#### **Criminal Justice Commission**

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Fax: (561) 355-4941

Max Davis, Chairman Randy K. Johnson Sr., Vice Chairman Effie C. Grear, Secretary John H. Howard, Treasurer

#### **Executive Director**

L. Diana Cunningham

"An Equal Opportunity
Affirmative Action Employer"

December 15, 1997

Dear Chairman Aaronson and Members
Palm Beach County Board of County Commissioners

I am honored to present the Criminal Justice Commission's Annual Report for 1997. This year the CJC focused on crime prevention through education and building partnerships between criminal justice agencies and educational institutions.

This report details the accomplishments of the over 200 volunteers whose efforts helped us realize our goals. From judges to police officers and school district employees to community representatives, these individuals are invaluable to our success. It also provides an overview of the criminal justice system in Palm Beach County. The 1997 members of the CJC are proud to have continued the tradition and spirit of this organization in it's ninth year.

Our primary accomplishments this year include the initiation of the Gang Tattoo Removal Program as a pilot in the South County area; the development of the County's first ever Citizens Criminal Justice Academy that will be offered by Palm Beach Community College beginning in January 1998; obtaining support and \$60,000 in funding to initiate the Probationer's Educational Growth Program; administering the County's allocation of federal Anti-Drug Abuse Act Grant funds (\$662,485 for FY97; \$694,032 for FY98); administering the County's allocation of the 2-year federal Local Law Enforcement Block Grant funds (\$873,277 in FY97/FY98; \$945,013 in FY98/FY99); obtaining grants for Riviera Beach and West Palm Beach Weed and Seed sites; monitoring the County's Drug Abuse Trust Fund and the contract that allocated the funds to the Partnership for A Drug Free Community (\$75,000 for FY97; \$75,000 for FY98); the transfer of the Weed and Seed Program to the Sheriff's Office; and monitoring the County contract for misdemeanor probation services.

The Criminal Justice Commission looks forward to its tenth year anniversary in 1998. It has been a pleasure and an honor to serve as Chairman during 1997.

Sincerely,

Max Davis, Chairman

## - 1997 PALM BEACH COUNTY

District 5, Burt Aaronson, Chairman
District 7, Maude Ford Lee, Vice Chair
District 1, Karen T. Marcus
District 2, Carol A. Roberts
District 3, Warren H. Newell
District 4, Mary McCarty
District 6, Ken L. Foster
County Administrator, Robert Weisman
Assistant County Administrator, Vincent Bonvento

#### CRIMINAL INSTICE COMMISSION 1997 CUBIA SECTOR MEMBERS

Jody Gleason, PBC School Board Jack Goldberger, PBC Criminal Defense Lawyers Greg Johnson, FL. Department of Juvenile Justice Richard Jorandby, Public Defender Barry Krischer, State Attorney Richard Burk, Administrative Judge-Juvenile Mike Washam, FDLE Daniel R. McBride, Alcohol, Tobacco & Firearms Robert Neumann, PBC Sheriff Earl Moore, Municipal League of PBC Warren H. Newell, County Commissioner Walter Colbath, Chief Judge James P. Kelly, PBC Police Chiefs Association Ric Bradshaw. West Palm Beach Police Dept Charles Orlando, Crime Prevention Officers Association Valerie Rolle, Florida Dept. of Corrections Tom Rossin, PBC Legislative Delegation Alan Sadowski, FBI Robert Mangiamele, Drug Enforcement Agency Emalyn Webber, U.S. Attorney's Office Dorothy Wilken, Clerk of the Circuit Court

#### - Criminal Tustice Commission 1997 - Private Sictor Members

Roy Davidson, BallenIsles Development Co.
Max Davis, Max Davis Associates, Inc.
Jorge Dominicis, Flo-Sun, Inc.
Dr. Effie C. Grear, Glades Central High School
John Howard, Scorpion Ink, Inc.
Randy K. Johnson Sr., Communications by Johnson
Richard Lubin, Lubin & Gano, P.A.
Thomas E. Lynch, Plastridge Agency
Leo E. Noble, Economic Council
Susan Peterson, Deloitte and Touche
Edward Rodgers, Retired Judge
Priscilla Taylor, Allstate Insurance Company

## COMPAL DISTRECT COMMISSION 1997 OFFICERS

Max Davis, Chairman Randy K. Johnson, Sr., Vice-Chairman Effie C. Grear, Secretary John H. Howard, Treasurer

#### <u> 1997 Staff</u>

L. Diana Cunningham, Executive Director
Kristina M. Gulick, Sr. Criminal Justice Analyst
Gerald Wardrop, Sr. Criminal Justice Analyst
Chris H. Donohue, Criminal Justice Analyst
Margaret Bell, Program Evaluator
Barbara Madden, Administrative Secretary
Peggy J. Hinkle, Senior Aide

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### EXECUTIVE SUMMARY

Highlights of Commission accomplishments and activities for 1997.

### HISTORY AND MISSION

How was the CJC established, what determines its membership and what is it's purpose?

### 10 1997 MEMBERSHIP

Details how members are appointed and selected and who served as members in 1997.

## 13 Sixth Annual Advance

The CJC meets each year to discuss criminal justice issues of concern to the County and to determine its priorities for the year.

## 18 1997 CJC ACTIVITIES

The CJC worked on a wide range of issues this year but prioritized crime prevention through education partnerships.

- Crime as measured by the FBI is up 1 percent in the County. Violent crime is down 6 percent.
- Palm Beach County has 30 municipal police departments, as well as the Sheriff's Office, the Florida Atlantic University School Police Department, and the School District Police Department, not to mention federal and state law enforcement agency branch offices.
- Palm Beach County's criminal courts handle over 90,000 felony, misdemeanor, and criminal traffic cases each year.

## 62 Corrections in Palm Beach County

The County has three (3) correctional facilities that currently house an average of 2,438 inmates on any given day.



1 997 has been a year of growth and change for the Criminal Justice Commission (CJC). The CJC continued to build partnerships and inspire the cooperation achieved during it's past nine (9) years. The Board of County Commissioners (BCC) created the CJC in 1988 to control the rising costs of the criminal justice system in the County.

The CJC builds collaboration by uniting professionals and informed citizens who serve on various task forces to address criminal justice issues of concern to the County. These issues were determined at the beginning of 1997 when the CJC held its Annual Advance. There were over 200 dedicated people this year who volunteered to serve on numerous task forces that report to the CJC. Their generous contributions of time, talent, and hard work resulted in the achievements which are detailed in this report. Highlights of the accomplishments of the CJC and its task forces in 1997 are summarized below.

## CITIZENS CRIMINAL JUSTICE ACADEMY

The Crime Prevention Through Education Partnerships Task Force brought together criminal justice and educational professionals in a partnership to develop the first ever Citizens Criminal Justice Academy in the County as prioritized at the Annual Advance.

The Academy was created to educate citizens about the criminal justice system. It will cover all aspects of the criminal justice system and provide citizens

with a good general knowledge of how the system functions from the perspective of criminal justice professionals. The course be taught by criminal justice practitioners at the Palm Beach County Tours of Courthouse. the County courthouse, the County jail, the Juvenile Detention Center and the Sheriff's Office will give citizens first hand experience of the system. The pilot of the Academy will begin January 5, 1998 and run for 10 weeks every Monday night from 6:00 to 8:00 p.m.

The CJC hopes to institutionalize the Academy by having Palm Beach Community College offer it every semester under its Continuing Education Programs.

#### **COUNTY PROBATION**

The CJC through the Probation Advisory Board, continued to monitor the County contract with PRIDE Integrated Services, Inc. for county court probation services as directed by the BCC. The BCC approved the first option of the contract effective December 6, 1994, the second option of the contract effective December 5, 1995, and the third and final option of the contract effective December 5, 1996. The Board recommended that Pride be given the contract for another year effective December 5, 1997. This recommendation was endorsed by the CJC and subsequently approved by the BCC.

At the October 1997 meeting, members agreed that the Board would once again conduct a random audit of Pride as was done in 1996. The audit purpose is to ensure compliance with the county contract requirements. It is expected that the audit will be completed and the results submitted to the BCC in early 1998.

## COUNTYWIDE PUBLIC SAFETY COMMUNICATIONS

The CJC continued to work on the development and implementation of a countywide public safety radio communication through system the Countywide Public Safety Communications Committee. Because of incompatibility of the various municipal and county public safety radio systems, communication among certain agencies is not possible. County staff and municipal public safety committee members have worked cooperatively on the development of this system.

On February 18<sup>th</sup>, the BCC approved a proposal to allocate funds-collected pursuant to a County ordinance-in the amount of \$430,578.55 to support the development of a Central Hub for the 800 MHz public safety radio communications system.

A North Hub Subcommittee was formed that brought together chiefs of police and fire from the municipalities in the north-end of the County to discuss issues related to the formation of the North County Hub.

#### EDWARD BYRNE MEMORIAL STATE AND LOCAL ASSISTANCE FORMULA GRANT FUNDS

The CJC serving as the Substance Abuse Advisory Board, issued a Request for Proposal for \$694,332 in funds allocated to the County through the Department of Justice's Edward Byrne Memorial State and Local Assistance Formula Grant Program created by the Anti-Drug Abuse Act of 1988. The CJC recommended, and the BCC approved the allocation as follows:

→ Multi-Agency Narcotics Unit - (Palm Beach County Sheriff's Office)

**→** \$528,707

- → Responding Against Delinquency and Recidivism(RADAR) (City of West Palm Beach Police Department)
   → \$ 70.000
- → Special Options Toward Achieving Recovery (SOAR) -(Palm Beach County Victim Services)

**→ \$84,063** 

- → Criminal Justice Academies -(Lake
   Worth & Glades Central High Schools)
   → \$ 22,000
  - . ,
- → Program Administration (Palm Beach County CJC)

→ \$ 13,125

## FORECAST & EVALUATION TASK FORCE

As a result of the Annual Advance, the CJC created a Forecast and Evaluation Task Force to develop a strategic planning process for the CJC.

In light of the CJC's approaching 10<sup>th</sup> Anniversary in 1998, the Task Force made a recommendation that the CJC issue a Request for Information (RFI) for an evaluation of the CJC. The CJC approved this recommendation at its September 22, 1997 meeting. The RFI is expected to be issued in December with a deadline of mid-January. A Request For Proposal (RFP) will follow for an evaluation of the CJC.

A process and impact evaluation is expected to make recommendations regarding the development of a rational data-based decision making strategy for the CJC to employ. Recommendations are expected to also include a listing of the

specific processes that have been effective; the processes that have impeded; and new processes that will enhance the overall effectiveness of the CJC.

The evaluation will provide an opportunity for the CJC to rethink how it operates and to reassess its focus. This is needed from time-to-time in any organization to ensure that the original intent is being met or, in some cases, to document a rationale for a new direction. This will result in an overall "Strategic and Business Plan" for the CJC. Upon completion of the evaluation, the CJC will hold a special session to review the findings and determine its future long-term focus.

#### GANG TATTOO REMOVAL PROGRAM

After more than two (2) years of planning, on September 17, 1997, the CJC held a media conference to introduce the Gang Tattoo Removal Program. More than 30 people attended the event, including the speakers, program participants, staff members, CJC members and members of the media.

The Program is a volunteer driven program to assist young people who wish to turn their lives around by removing physical reminders of their past gang involvement.

To be eligible for the program, an individual must be a former gang member who is under age 18 and who does not have an open case in the juvenile or criminal justice system. The program requires young people to disassociate from gang membership or affiliation and to attend school, work, or seek employment. Program participants must meet all other eligibility criteria to receive services.

Dr. Gary Rosenberg is the first plastic surgeon in the County to offer his

pro-bono assistance to this South County pilot program.

## LOCAL LAW ENFORCEMENT FEDERAL BLOCK GRANTS

In July 1996, County Administration requested the CJC to act as the advisory board to make recommendations to the BCC on the allocation of the County's share of the new Local Law Enforcement Block Grants allocated by the U.S. Department of Justice. The BCC affirmed the CJC's recommendation to award FY97 funds (\$873,277) to the Sheriff's Office to establish and implement a Police Service Aid Program.

In 1997, the CJC once again acted as the County's advisory board for the FY98 grant funds in the amount of \$945,013. On July 15, the BCC approved the CJC's recommended allocation as follows:

- Palm Beach County Sheriff's Office (PBSO) in the amount of \$698,850 to provide the newly created Juvenile Assessment Center (JAC) with six (6) deputies and six (6) aides to perform correctional officer responsibilities at the new facility on a 24 hour basis for a two (2) year period;
- State Attorney's Office in the amount of \$106,943 for one (1) prosecutor to target violent Part I crimes in the Weed and Seed areas for a two (2) year period;
- Weed & Seed Program in the amount of \$97,515 to provide two (2) deputies who will serve on the multi-agency law enforcement units for a two (2) year period; and
- → CJC in the amount of \$41,705 to provide for a position of Criminal Justice Analyst who will be responsible for the following:

research, analysis and technical assistance for new law enforcement technology; other projects that will involve cooperation between community residents and law enforcement personnel; and the administration of the County's LLEBG funds for a year.

On August 11, the CJC Executive Committee acted as the advisory board for seven (7) municipalities: Belle Glade, Boca Raton, Boynton Beach, Greenacres, Lake Park, Lake Worth and West Palm Beach. Conducting an advisory board review is a prerequisite for receiving the LLEBG funds. The municipal proposals focused primarily on the acquisition of new technology and the hiring of additional personnel. The committee recommended all seven (7) proposals; the combined total of federal funds awarded by BJA was \$836,189.

## PROBATIONERS' EDUCATION GROWTH PROGRAM

Over a six-month period, the CJC coordinated the creation of a Probationers' Educational Growth (PEG) Program in Palm Beach County.

PEG's primary goal is to assist probationers to meet academic goals such as literacy and earning a G.E.D. The PEG program helps probationers' cross the barriers they face in identifying and completing their educational goals. Increased education improves their chances of becoming gainfully employed and lowers the probability that they will commit another offense.

In order to start-up the program in Palm Beach County, a coordinator needed to be hired. The coordinator will bring together the available resources—facilities and volunteers—with the probationers. The Workforce Development Board agreed to

hire the coordinator on contract and to provide supervision and administrative support (office furniture, telephone, computer) in its West Palm Beach office.

Member agencies of the PEG coalition donated a total of \$60,000. The Florida Department of Education rewarded the coalition's efforts by making a contribution to organize the program in Palm Beach County. The following agencies provided the funds:

- → Palm Beach County School District→ \$15,000
- → Workforce Development Board→ \$10,000
- **→ Palm Beach Community College Foundation**

**→ \$10,000** 

- → Palm Beach County Sheriff's Office→ \$10,000
- → Florida Department of Education→ \$10,000
- → United Way of Palm Beach County→ \$5,000

An Advisory Board was formed to direct the PEG program over the coming year and beyond with the following members:

Florida Department of Corrections Florida Department of Education

**PBC Criminal Justice Commission** 

**PBC Literacy Coalition** 

**PBC School District** 

PBC Sheriff's office

Palm Beach Community College

#### United Way of Palm Beach County Workforce Development Board

As 1997 came to a close, the coordinator position had been advertised and the program was slated for a January start-up.

#### THE WEED AND SEED PROGRAM

Palm Beach County Weed and Seed has seen tremendous growth and activity, as well as change, during this third year of operation, the final year for receiving federal funds. 1997 has been both rewarding and challenging. The CJC received a three-year grant from the U.S. Department of Justice (DOJ) to implement a Weed and Seed Program in Palm Beach County. The Northwest section of Riviera Beach is the site where the first program was started in 1994. In June 1996, staff developed the grant proposal for the City of West Palm Beach Police Department to request that the Pleasant City Northwest Area of West Palm Beach be designated as a second Weed and Seed site in the County. In October 1996, the grant was awarded. The City agreed to partner with the County's Weed and Seed Program in overseeing the day-to-day administration of the Program.

To the Program's credit, the Palm Beach County Sheriff's Office has adopted the Weed and Seed Program and will fund administrative the operations Program for the succeeding vears. providing a stable environment for the Program. Funding for the "Seeding" activities will be attained through grants and other public and private funds to ensure the success of the Program.

Major recognition for the superior activities of the Program came when the

parent organization of Weed and Seed in Washington, D.C., designated the local program as a training site for future Weed and Seed programs. The designation comes with much responsibility as well as National attention was again focused on the Program in August when staff attended the National Weed and Seed Conference in St. Louis, Missouri. Regenia Scott and Bill Faught were speakers at the Conference. Locally, staff was invited to join a small group of community-based organizations from the County in a roundtable discussion with the president of New the York-based Committee for Economic Development.

The media has taken notice of some Program's law enforcement of the achievements. Over 70 agents are making an impact and a difference. One resident was quoted as saying, "Riviera Beach is 100 times better than it was before." The hiring of a special state attorney has contributed to the enforcement law successes and indictments at both the state and federal levels.

There are a number of projects, activities, and liaisons which have made 1997 a successful year. The extraordinary teamwork of the Multi-Agency Law Enforcement Units (MALEU) of both sites, involving the U.S. Attorney's Office, the U.S. Drug Enforcement Administration, the Florida Department of Enforcement, the Riviera Beach Police Department, the West Palm Beach Police Department, the Palm Beach Gardens Police Department, the Palm Beach County Sheriff's Office, and the State Attorney's Office, is commendable and is exemplary in the law enforcement community. This year these units made a substantial impact on the drug industry operating in the Weed and Seed communities illustrated by the closure of the Land of Oz Bar in Riviera

Beach and the arrest of a significant crack cocaine supplier in West Palm Beach. Had it not been for this high level of teamwork and leadership, these individuals and establishments would still be in operation.

The commitment of both the Riviera Beach and West Palm Beach Police Departments to maintain and enhance the presence of the Community Oriented Police (COP) officers is also deserving recognition and praise. These officers have been outstanding in working with the residents to bring about change in their communities. They have provided assistance with many crime prevention and neighborhood activities and projects. This collaboration is vital in helping the residents reclaim their neighborhoods.

The development of programs at the Safe Haven Centers has not been as progressive in the early years of the Program; however, 1997 has proven to be a winner. To the credit of the current staff and volunteers at both Safe Haven Centers, considerable progress has been made. The dedication and commitment of these individuals has been outstanding.

The Safe Haven Center at Washington Elementary increased its youth participation from an average approximately 15 youth to more than 80 youth daily. With the addition of the Missions of Mercy's Park Center, West Palm Beach Police Athletic League (PAL) and the AmeriCorps Program, the West Palm Beach Safe Haven Center's activities have improved.

The AmeriCorps Program has been the backbone of these Safe Haven programs. The AmeriCorps Members assigned to both sites have shown a tremendous amount of dedication to serving the residents of the Weed and Seed communities. The Members have demonstrated, with great enthusiasm and

vigor, the goal of AmeriCorps which is: "Getting Things Done."

The Program's most proud initiative is the construction of a community center. This came to fruition as a result of Weed and Seed's partnership with the City of Riviera Beach and the Palm Beach County Housing and Community Development Department. This partnership has afforded us with the opportunity to deliver one of the Seed Policy Board's top priorities. This project received funding to begin Another notable October 1. 1997. achievement in the revitalization of the N.W. Riviera Beach Weed and Seed site is the completion of Phase II of Cunningham Prior to implementing Weed and Park. Seed in this area, children did not play in the Park. As a result of the renovations made, at any given time, children and adults can be seen walking, playing or relaxing in the Park.

The second year evaluation for the Riviera Beach site has been completed. The evaluation measured the effectiveness of the project activities finding that overall, the Weed and Seed initiative has made an effective impact on the targeted area. The Program is gearing up for the first year evaluation of the West Palm Beach site. All indications point to an evaluation with equally favorable outcomes.

The successes mentioned in the preceding paragraphs could not have been accomplished without the dedication and unwavering support of many groups, individuals, and organizations. The nature of the Weed and Seed Program is to facilitate and coordinate a change in the way human and social service programs deliver assistance. The Weed and Seed Programs in Palm Beach County have undergone extreme challenges; despite these challenges, progress continues to be made.



he Palm Beach County
Justice Commission
(CJC) was established
by County Ordinance
88-16 in August 1988.
It is composed of 21
representatives of the public sector and 12 representatives
from the private sector.

COOR

The role of the CJC is to study all aspects of the criminal justice and crime prevention systems throughout the federal, state, county, and municipal, private agencies within Palm Beach County and to make recommendations to the Board of County Commissioners (BCC) on policies and programs. It is designed to accomplish an overall coordination of law enforcement and crime prevention efforts; to develop an efficient, cost effective and timely criminal justice system; and to assist in affecting the reduction of crime on a permanent basis.

The CJC was established after County officials and business leaders became concerned about rising crime and the rising costs to the County of crime and the criminal justice system.

The County and the State share the costs of the system but the County has little

or no control over it's share. The State pays the salaries of the state attorney and public defender offices, the judges and their clerical positions.

The County pays for the buildings to house all of the court personnel, the jails to house pretrial detainees and offenders sentenced to less than one year, corrections

> staff for the jails, the County Sheriff's Office, and the Office of the Clerk of the Court that maintains all of the judicial records and processes cases.

> County officials and business leaders built a unique partnership when they created the CJC. In 1988, at it's creation. the idea reinventing government was not as pervasive as it has become today. The notion of government and business working as a team to solve the problems of a community was unique. Today there still exists no other equivalent to the CJC in the State of Florida. There are other similar entities, but thev deviate from the CJC when it comes to the inclusion of business leaders and process.

> Initially, the CJC obtained a comprehensive study of the entire criminal justice system in Palm Beach

County. This 1990 study resulted in almost 100 recommendations for improving the cost effectiveness and efficiency of the system.

The CJC then created eight (8) task forces, including the Criminal Justice Information System, Corrections,

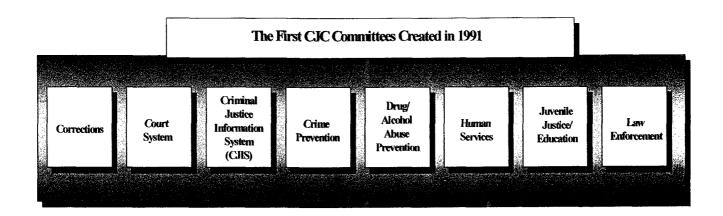
THE CJC IS DESIGNED TO ACCOMPLISH AN **OVERALL** COORDINATION OF LAW ENFORCEMENT AND CRIME PREVENTION EFFORTS; TO **DEVELOP AN** EFFICIENT, COST **EFFECTIVE AND** TIMELY CRIMINAL JUSTICE SYSTEM: AND TO ASSIST IN AFFECTING THE REDUCTION OF CRIME ON A PERMANENT BASIS.

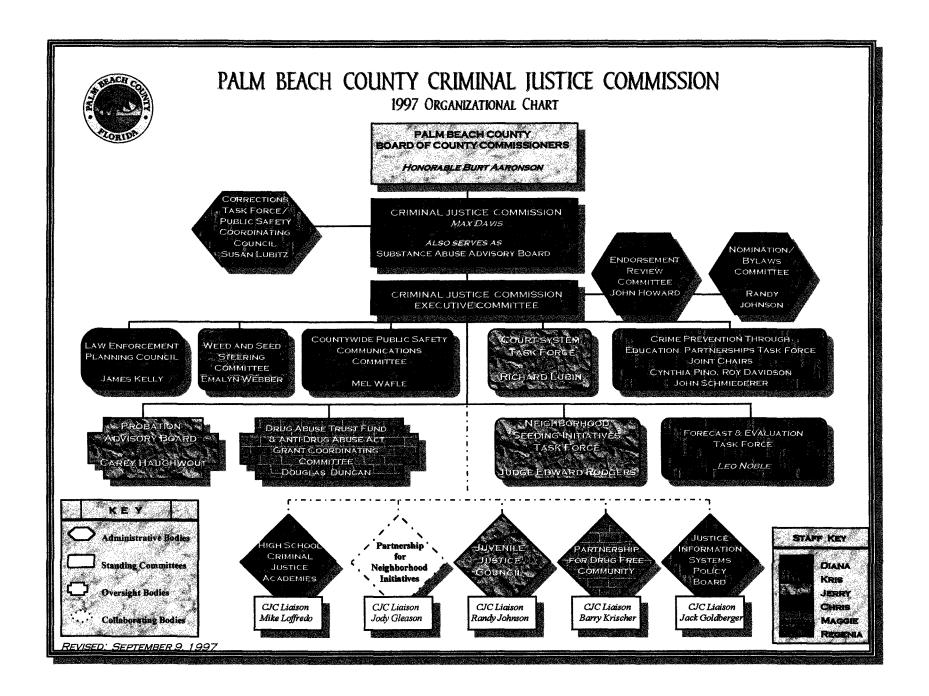
Drug/Alcohol Abuse Prevention, Crime Prevention, Court System, Human Services, Juvenile Justice/Education, and Law Enforcement to assess the recommendations and develop implementation plans. Over the years this committee structure has evolved into its present form.

The CJC is now respected as the forum for review and recommendation by representatives of all criminal justice agencies located in Palm Beach County for any policy, procedure, program, grant, or issue that may positively or negatively impact other criminal justice agencies or the County's criminal justice budget.

The CJC operates through a committee process, inviting professionals from a range of disciplines to participate. Over 200 people volunteer their time and

talents each year. On the next page is the 1997 organizational chart of the CJC. This chart shows all of the standing committees of the CJC and it's overall structure within County government. Within some of the committees several standing are subcommittees. The standing committees of the CJC remain constant, while the subcommittees are temporary in nature. Some of these standing committees are more active in any given year than the others based upon the priorities that are adopted by members at the annual advance.







he membership of the CJC is determined by the county ordinance that created it. These 33 members meet the fourth Monday of each month to discuss current projects of the CJC, hear presentations on new ventures, address issues of concern to the members and conduct the business of the CJC.

District IX, Juvenile Justice Manager Florida Department of Juvenile Justice

GREGORY JOHNSON (Jan.-Oct.) RON WILLIAMS (Nov.-Dec.)

Public Defender, Fifteenth Judicial Circuit
RICHARD JORANDBY

President, PBC Association of Chiefs of Police

JAMES P. KELLY

State Attorney, Fifteenth Judicial Circuit

BARRY KRISCHER

Supervisory Special Agent, Florida Department of Law Enforcement

MICHAEL F. LOFFREDO (Jan.- Apr.) MIKE WASHAM (Apr. - Dec.)

Resident Agent in Charge, Bureau of Alcohol, Tobacco & Firearms

nson DANIEL R.

MCBRIDE (Jan.-Oct.)

BILL JURISON (Oct.-Dec.)

Senior Agent, Drug Enforcement Administration

ROBERT MANGIAMELE

Member, Municipal League of Palm Beach County

EARL MOORE

Sheriff, Palm Beach County

**ROBERT NEUMANN** 

Member, PBC Board of County Commissioners
WARREN H. NEWELL

Chief Judge, Fifteenth Judicial Circuit

RICHARD OFTEDAL (Jan.-June)

WALTER N. COLBATH, JR. (July-Dec.)

President, PBC Crime Prevention Officers' Assoc.

CHARLES ORLANDO

Circuit Administrator, Florida Dept. of Corrections

VALERIE ROLLE



The Criminal Justice Commission at work. From left to right are: Commissioner Warren Newell, Randy K. Johnson Sr., Max Davis, L. Diana Cunningham, and Jorge Dominicis.

### PUBLIC SECTOR MEMBERS

Twenty-one (21) public sector members serve by virtue of their positions as designated in the ordinance. The people who served in these positions in 1997 are indicated below.

Chief, West Palm Beach Police Department
RIC BRADSHAW

Administrative Judge, Juvenile Division
RICHARD BURK

Member, Palm Beach County School Board

JODY GLEASON

Member, PBC Criminal Defense Lawyers Assoc.

JACK A. GOLDBERGER

Member, Palm Beach County State Legislative Delegation

TOM ROSSIN, SENATOR

Senior Supervisory Special Agent Federal Bureau of Investigation

**ALAN SADOWSKI** 

United States Attorney, Northern Region of the Southern District of Florida

**EMALYN WEBBER** 

Clerk of the Circuit Court, Fifteenth Judicial Circuit

**DOROTHY WILKEN** 

### PRIVATE SECTOR MEMBERS

Twelve (12) private sector members are nominated by the Palm Beach County Economic Council and confirmed by the Palm Beach County Board of County Commissioners to serve on the CJC. Private Sector members in 1997 included the following individuals.

ROY DAVIDSON, President BallenIsles Development Corporation

MAX DAVIS, President Max Davis Associates, Inc.



The Criminal Justice Commission at work. From left to right are: Valerie Rolle, Daniel R. McBride, Judge Richard Burk, Leo E. Noble, and Jack Goldberger.

JORGE DOMINICIS, Vice President, Corporate Relations, Flo-Sun, Inc.

**DR. EFFIE C. GREAR,** Principal Glades Central High School

JOHN HOWARD, President Scorpion Ink, Inc.

RANDOLPH K. JOHNSON SR., President Communications by Johnson

RICHARD LUBIN

Law Firm of Lubin and Gano

**THOMAS E. LYNCH,** President Plastridge Agency, Inc.

LEO NOBLE

**Economic Council of PBC** 

SUSAN PETERSON, C.P.A. Accounting Firm of Deloitte & Touche

**EDWARD RODGERS** 

Senior Judge, Fifteenth Judicial Circuit

PRISCILLA TAYLOR

Allstate Insurance Company

## EXECUTIVE COMMITTEE MEMBERSHIP

The Executive Committee of the CJC meets the second Monday of each month to review all business before it is presented to the full membership. A

Nominating Committee makes recommendations to the CJC for this 13 member Committee. The bylaws of the CJC require that there be six (6) public sector members and six (6) private sector members on the Executive Committee. The immediate past chairman of the CJC and the Superintendent of the Palm Beach County School District serve as ex-officio

members. The four (4) elected officers of the CJC must serve on the Executive Committee. The Chairman of the CJC also presides over the Executive Committee.

## EXECUTIVE COMMITTEE PUBLIC SECTOR MEMBERS

#### RICHARD JORANDBY

Public Defender, Fifteenth Judicial Circuit

#### DANIEL R. MCBRIDE

Resident Agent in Charge

Bureau of Alcohol, Tobacco & Firearms

#### **ROBERT NEUMANN**

Sheriff, Palm Beach County

#### WARREN H. NEWELL

Commissioner
PBC Board of County Commissioners

RICHARD OFTEDAL (Jan.-June)
WALTER COLBATH, (July-Dec.)
Chief Judge, Fifteenth Judicial Circuit

## EXECUTIVE COMMITTEE PRIVATE SECTOR MEMBERS

Max Davis, President Max Davis Associates

**DR. EFFIE C. GREAR,** Principal Glades Central High School

**JOHN HOWARD**, President Scorpion Ink, Inc.

RANDOLPH K. JOHNSON SR., President Communications by Johnson

#### **RICHARD LUBIN**

Law Firm of Lubin and Gano

#### LEO NOBLE

**Economic Council of PBC** 

### **EX-OFFICIO MEMBERS**

JOAN KOWAL, SUPERINTENDENT Palm Beach County School District

#### DONALD M. MIDDLEBROOKS

1996 CJC Chairman

(Mr. Middlebrooks was unable to serve as he was appointed to a federal judgeship in Miami by President Clinton.)



From left to right are: John Howard, Effie Grear, Randy Johnson, and Max Davis with Chief Judge Richard Oftedal.

### 1997 OFFICERS

The officers of the CJC are chosen by vote of the membership at the November meeting and sworn in by the Chief Judge in December for the following year. The following individuals served as officers in 1997.

#### Chairman

Max Davis, President Max Davis Associates

#### Vice-Chairman

RANDOLPH K. JOHNSON, SR., President Communications by Johnson

#### Secretary

**EFFIE C. GREAR,**, Principal Glades Central High School

#### **Treasurer**

**JOHN HOWARD**, President Scorpion Ink, Inc.

## SIYTU ANNI AI ADVANCE

n January of each year since 1992, it is a tradition for CJC members to meet and discuss the issues facing the criminal justice system in the County. From this session, the CJC prioritizes the issues it will address during the upcoming year.

In addition to CJC members, participants at the Advance include professionals from the health, education and social service fields, as well as other government and criminal justice officials.

The Advance had a dual theme this year which was crime prevention through education partnerships and rational policy making. Keynote addresses by Secretary

Harry **Singletary** of Florida the Department of Corrections and Dr. **Thomas** Blomberg of Florida State University's Criminology

Richard Lubin leads a discussion on the court system in Palm Beach County.

Department set the tone for the Advance.

Secretary Singletary spoke poignantly about the lack of education of the overwhelming majority of state prisoners. He emphasized the need to educate the youth of today to prevent the crimes of tomorrow.

Dr. Blomberg emphasized the need for bodies such as the CJC to employ rational policy making. He spoke about the need to acquire thorough data to base decisions on and to act on the problems that are identified after an analysis of the available data and information.

Participants were grouped together into seven (7) roundtables to discuss the issues facing the County on each topic. These groups included:

- **→** Corrections
- → Courts
- → Crime Prevention through Education
- → Juvenile Justice
- → Neighborhood Seeding Initiatives
- → Forecast and Evaluation
- → Law Enforcement

The groups met to discuss the County's needs on their particular topic area. Each group selected a speaker who presented the issues of the group to the whole.

After all seven (7) speakers had finished, CJC members engaged in an open

discussion on all the topic areas. Staff then prepared а summary of each of the issues presented by the seven This groups. was taken to the

CJC in February for a vote on which issues it would focus on during the year. The vote resulted in he CJC prioritizing issues as follows:

- 1. Crime Prevention Through Education Partnerships;
- 2. Neighborhood Seeding Initiatives;
- 3. Support of the Juvenile Justice Council Workplan for 1997; and
- 4. Ongoing CJC commitments, grants, etc.

#### **Value 1: Crime Prevention Through Education Partnerships**



#### **Facilitator**

Max Davis, Max Davis Associates, Inc.

#### **CJC Members**

Roy Davidson, BallenIsles Development Company Jody Gleason, School Board of PBC Joan Kowal, Superintendent, PBC School District Mike Loffredo, FL. Department of Law Enforcement Warren Newell, Board of County Commissioners Experts

Mike Washam, FL. Department of Law Enforcement

Vince Bonvento, Assistant County Administrator
Bill Howden, Pratt & Whitney
Lou Johnson, Lake Worth Criminal Justice Academy
Claudia Kirk-Barto, Partnership for a Drug-Free Community
Kathy Perry Lake Worth Criminal Justice Academy
Charles County PBC School District
John Schmiederer, Palm Beach Community College

#### **OUTCOME**

- I. Obtain an occupational forecast that will show the types of jobs and the numbers of employees needed for the criminal justice system in the future.
- II. Involve all criminal justice agencies in developing and implementing a Citizens Criminal Justice Academy.
- III. Support the Criminal Justice Academies and create career paths for Academy graduates.
- IV. Review the current state of educational levels of local law enforcement officers.

#### Roundtable II—Law Enforcement



#### <u>Facilitator</u>

Richard Overman, Chief, Delray Beach Police Department CJC Members

Ric Bradshaw, Chief, West Palm Beach Police Department

#### Subject Matter Experts

Marty Epstein, State Attorney's Office
Ernie Carr, West Palm Beach Police Department
Jeff Lindskoog, Chief, Lake Park Police Department
Jim Marinelli, Law Enforcement Academy, PBCC
Billy Riggs, PBC Sheriff's Office, Director of Administration
Mel Wafle, Boca Raton Police Department

#### OUTCOME

- I. Gain continued CJC support for the Countywide Public Safety Radio Communication System implementation.
- II. Support and enhance Community Oriented Policing (COP)/Problem Oriented Policing (POP) training at the Criminal Justice Institute.
- III. Examine the 4 additional Local Initiative Support Corporation (LISC) sites in the County to evaluate adding one Weed and Seed site in 1998.
- IV. Gain the CJC's support for a study of local police in local schools i.e., the pros and cons of assigning local municipal police officers to the schools within their department's jurisdiction.

#### Roundtable III—Neighborhood Seeding Initiatives



#### Co-Facilitators

Edward Rodgers, Senior Judge, Fifteenth Judicial Circuit John Howard, Scorpion Ink, Inc.

#### **CJC Members**

Michael French, Intracoastal Health Systems, Inc. Susan Petersen, Deloitte & Touche

#### **Subject Matter Experts**

Janice Alger, PBC Sheriff's Office, SAAP

Susan Buza, Health & Human Services Planning Association

Mary Montgomery, Florida Department of Children and Families

Elivio Serrano, Partnership for a Drug-Free Community

Alton Taylor, Drug Abuse Foundation

#### OUTCOME

- Target a specific community and designate defined geographical boundaries when implementing the strategy Once it is determined a success duplicate it in other communities
- A Objain community input and feedback for determining the strategy
- III. Fully fund the strategy.
- IV. Evaluate the strategy. Make the evaluation an integral part of the strategy.

#### **Roundtable IV—Corrections**



#### **Facilitator**

Jeffrey Colbath, County Court Judge, Criminal Division

#### **CJC Members**

Barry Krischer, State Attorney

Robert Neumann, PBC Sheriff

Valerie Rolle, Florida Department of Corrections

#### **Subject Matter Experts**

John Geisler, PBC Sheriff's Office

Darlene Halstedt, PBC Sheriff's Office, Corrections Division

Don Monroe, Florida Department of Corrections

#### Guest

Candy Hatcher, The Palm Beach Post

#### **OUTCOME**

- Study the impact of sentencing guidelines on the County's correctional population and make recommendations to ensure that the state is not transferring an undue builder on the County
- harden on the County

  Respect the vest to the County for medical expenses incurred for treating immates with serious and chronic diseases in the County's correctional facilities
- III. Analyze the County's jail population in terms of who is incarcerated, on what charges and what priors they have.

#### Roundtable V-Courts



#### Facilitator

Richard Lubin, Lubin & Gano, P.A.

#### **CJC Members**

Effie Grear, Glades Central High School

#### **Subject Matter Experts**

Tom Becht, Office of the Clerk of the Court Chuck Burton, State Attorney's Office Paul Damico, Public Defender's Office Mike Edmondson, State Attorney's Office

#### OUTCOME

- Enhance the responsiveness of the court system in meting out justice by more instituting common approaches to case management and disposition.
- II. Address the public's unrealistic perception of how the court system functions.
- III. The State Attorney suggested looking at parity in the hiring of new police officers and the complementing impact on the other criminal justice agencies in terms of workload.

#### Roundtable VI—Juveniles



#### Facilitator

James P. Kelly, Chief, School District Police

#### **CJC Members**

Richard B. Burk, Administrative Judge, Juvenile Division Greg Johnson, Florida Department of Juvenile Justice Charles Orlando, PBC Crime Prevention Officer's Association **Subject Matter Experts** 

Jay Alligood, Second Chance Schools, School District Max Beverly, Palm Beach County Youth Affairs Tana Ebbole, Children's Services Council of PBC William Faught, Truancy Interdiction Program (TIP) Pat Sheffield, Juvenile Justice Council Guest

Kristin Vaughn, the Palm Beach Post

#### **OUTCOME**

The following goals were established by the Juvenile Justice Council for its 1997 workplan and presented to the roundtable which recommended CJC enforsement.

- Continuing 1996 Goal: Juvenile Curfew
- Boot Camp/Military Academy: To establish a program to assist students who have disciplinary problems by removing obstacles to their success.
- Juvenile First Offender Program: To expand the programs within municipalities and the Palm Beach County Sheriff's Office.
- Juvenile Female Programs: community understanding of the need for female programs and provide the necessary support and resources to implement Palm Beach County Based Level 2 - 6 Programs.
- Police Athletic League (PAL): Support PAL in their collaborative expansion efforts.
- Trumey Interdiction Programs (TIP): Expand TIPS countywide.
- CINS/FINS (Children In Need Of Services/Families In Need Of Services: Establish a functional program to address the CINS/FINS type population to enhance the quality of life for citizens in the County

#### Roundtable VII-Forecast and Evaluation



#### **Facilitator**

Tom Blomberg, Florida State University

#### **CJC Members**

Jack Goldberger, PBC Criminal Defense Lawyers Association Randy Johnson, Sr., Communications by Johnson, Inc. Leo Noble, Lawson, Noble & Webb, Inc.

Tom Rossin, Florida Senate

#### Subject Matter Experts

Georgette Carroll, PBC Sheriff's Office Chris Kneisley, PBC Sheriff's Office

#### OUTCOME

In order to ensure the best use of criminal justice system resources and time, the CJC should develop a systematic method for

- Demographically forecasting. all proposed issues (programs, policies, projects, etc.) to determine whether or not action is needed, and
- II. Evaluating all CJC initiatives.

A suggested process would be:

- Review the recommendations of the Roundtables to determine which are Roundtables to determine thich are double choose 2 or 3 of them as initial CIC mitiatives for 1997 and prioritize order resules to additive as the initial project arccompleted.

  As the initiative because Identify that to track and memory for any necessary modifications in the project and redefine the acceptable of the
- project after it is haplemented
- Description of the recommendation and recommends to take action on each issue.
- D Establish uniform evaluation measures for all the initiatives. Consider applying for National Institute of Justice funding for the development of these measures.
- E. Develop a timeline and intervention plan that includes a mechanism for regular progress reports to the CJC. CJC members should continually evaluate the progress of all of its initiatives to ensure the desired outcome.
- F. Evaluate the initiative at its completion and provide the results to all CJC members and other relevant individuals.

# 4997 CIC ACTIVITIES

### **CORRECTIONS**

The CJC handles correctional issues through the Public Safety Coordinating Council. The Council is a statutorily (F.S. 951.26) authorized body. In 1991 to address statewide overcrowding in jails and prisons the legislature created Community Corrections Partnership Act. Part of this act called on counties to establish Public Safety Coordinating Councils to assess the county's jail population and develop methods to keep them from becoming overcrowded. The Legislature used the CJC as the model for how these Council should function in regards to correctional issues.

The Council assumed the role of the CJC's Corrections Task Force in 1991 when the Board of County Commissioners directed the CJC to staff the Council.

The role of the Council, as defined by statute, is to "assess the population status of all detention or correctional facilities owned or contracted by the county and formulate recommendations to ensure that the authorized capacities of such facilities, as established by the Department of Corrections, are not exceeded". The statute details specific areas that the Council should review: "Such recommendations shall include assessment of the availability of pretrial intervention or probation programs, workprograms, substance release abuse programs, gain-time schedules, applicable bail bond schedules, and the confinement status of the inmates housed within each facility".

In 1996, by resolution, the CJC expanded the membership of the Council beyond what the state mandates and gave it a dual name—the Corrections Task Force/Public Safety Coordinating Council. The following individuals served as members in 1997:

#### Chairperson

HON. SUSAN LUBITZ

Administrative Judge County Court, Criminal Division

#### Members

HON. HOWARD BERMAN

Circuit Court Judge

#### MR. TED BOORAS

Chief, County Court Division State Attorney's Office

#### MR. BOB BOZZONE

Executive Director
Comprehensive Alcohol Rehabilitation Program

#### HON. JEFFREY COLBATH

County Court Judge

#### **CHIEF JAMES FITZGERALD**

Palm Beach Gardens Police Department

#### HON, MARY MCCARTY

County Commissioner

Designee: MR. JERRY TAYLOR

#### MR. DONALD MONROE

Correctional Probation Deputy Administrator Florida Department of Corrections

#### MR. KEN MONTGOMERY

Executive Director Private Industry Council

#### Ms. DEBRA PRICE

Assistant Public Defender

#### Ms. LINDA RONDONE

Manager, Circuit Court
Office of the Clerk of the Court

#### MR. ALTON TAYLOR

Executive Director Drug Abuse Foundation

#### MR. CHARLIE TROTTA

Manager Pretrial Services Agency

#### Ms. Dory Tying

PRIDE Integrated Services, Inc.

#### Ms. Darlene Halstedt (Jan.-Apr.)

**Acting Director of Corrections** 

#### MR. HAROLD WILBER (May-Dec.)

Director of Corrections
Palm Beach County Sheriff's Office

This year the Council engaged in the following:

- → Passed a resolution seeking relief from the State of Florida for housing sentenced felons that would otherwise be sentenced to prison, but for sentencing guidelines;
- Researched the local impact of the new Florida Criminal Punishment Code passed by the Florida Legislature in 1997. The Code repeals current sentencing guidelines effective October 1, 1998;
- Prisoner Releasee Reoffender Act passed by the Florida Legislature in 1997. The Act went into effect on May 30, 1997 and calls for offenders who commit or attempt any of a list of specified felonies within three (3) years release from prison, must receive statutory maximum prison terms and serve 100% of their sentence;
- → Reviewed pretrial procedures for in-jail inmates at Gun Club Road with a goal of expediting the process to ensure that

- the jail beds are being utilized in the best manner possible;
- → Heard from Capt. Gary Frechette of the Sheriff's Office on the new Youth Eagle Academy that opened in August;
- Endorsed a legislative proposal to provide for confinement of juvenile traffic offenders who are appropriately sentenced to confinement and to allow judges capias powers over those offenders who fail to appear or do not comply with court orders;
- → Compared the state of the Drug Farm as it existed in Belle Glade to its new location within the County Stockade Compound; and
- → Monitored the average daily jail population.

### COUNTY PROBATION

The Probation Advisory Board (PAB) of the CJC monitors and provides oversight to the contracted probation provider for the county courts of the Fifteenth Judicial Circuit, as directed by the BCC. This monitoring includes the review and evaluation of the effectiveness and efficiency of countywide misdemeanor probation services. Membership of the PAB includes:

#### Chairperson

Ms. Carey Haughwout

Attorney-At -Law

#### MR. TOM BECHT

Deputy Clerk, Court Services
Office of the Clerk of the Court

#### MR. TED BOORAS

Chief, County Court Division State Attorney's Office

#### MR. JOHN CONWAY

Chief, County Court Division Public Defender's Office

#### HON. SUSAN LUBITZ

Administrative Judge County Court, Criminal Division

#### Ms. VALERIE ROLLE

Circuit Administrator
Florida Department of Corrections

#### Ms. Virginia Cataldo

Supervising Officer U. S. Probation

The **PAB** makes an annual recommendation to the CJC who in turn makes a recommendation to the BCC to either continue the contract, renegotiate the contract, or bid a new contract. PRIDE Integrated Services, Inc., (Pride Inc.) was selected through a Request for Proposal (RFP) process to provide these services on December 7, 1993. The BCC entered into a one year contract. This contract was renewable with one (1) year options for three (3) additional years. At the CJC's recommendation, the BCC approved the first option of the contract effective December 6, 1994, the second option of the contract effective December 5, 1995, and the third and final option of the contract effective December 5, 1996.

In 1996 the PAB conducted an audit of Pride for the purpose of monitoring for contract compliance. Members also wanted to measure the timeliness, accuracy and quality of the services Pride was providing to offenders under supervision. The PAB's Chair, Ms Haughwout, presented the results of the audit to the CJC on October 1996. 28, Several positive recommendations were initiated as a result of the audit. This audit lead the PAB to recommend the renewal of the contract for a fifth year effective December 1997. The CJC and the BCC both approved this recommendation.

At the October 1997 meeting of the PAB, members agreed that the PAB would once again conduct a random audit of Pride. The audit purpose is to ensure compliance with the county contract requirements. It is expected that the audit will be completed and the results submitted to the BCC in early 1998.

The County's Internal Auditor, Fred Jenkins, briefed the members during the October meeting of an audit his staff performed at the PAB's request on the 1996 Pride Misdemeanor Probation Services Report and a Pride Quarterly Report dated April - June, 1997. Summary points of Mr. Jenkin's audit included:

- → Concurs with a "clean" opinion from the independent auditor hired by Pride;
- → Pride reports that after expenses in 1996, \$300,000 was transferred to their administrative component.
- The audit cannot help in determining if the company is having financial difficulties since Pride Probation Services is only one component of Pride Integrated Services; and
- The Pride Quarterly Report provides statistical data and accounting of fines, court costs and restitution collected by Pride on behalf of the County, however, the numbers are not audited.

As a result of his findings, Mr. Jenkins recommended that his office include Pride in an Internal Auditor's work plan with the following objectives:

→ To determine the adequacy of internal controls over the collection of fines,

court costs and restitution payments; and

To determine the appropriateness and effectiveness of current financial reporting requirements.

The PAB agreed with the auditor's recommendations and requested they schedule the audit accordingly. A final report is expected by the new year.

## COUNTYWIDE CRIME STATISTICS FOR 1996

In March 1997 the CJC learned that the annual compilation of crime statistics statewide for 1996 done by the Florida Department of Law Enforcement (FDLE) was inaccurate. This resulted from a change in the way FDLE gathered and compiled the statistics from all the local police departments throughout the State. Beginning in January 1996, local police agencies and sheriff's offices statewide were asked to provide "summary" reports each six (6) months to FDLE on crime in their jurisdiction. Previously the agencies were asked to provide crime data in an incident based format where a form was completed on each "incident" and sent to FDLE as the incident occurred.

This change resulted in 22 police agencies across the state not being able to submit their reports by the deadline in February for the entire year of 1996. Five (5) of these agencies were in Palm Beach County and included the Sheriff's Office and four (4) municipal police agencies—Belle Glade, North Palm Beach, Palm Springs, and Riviera Beach. The Sheriff's Office and Riviera Beach had submitted data, but it was incomplete as it showed a dramatic decrease in crime; 56% for Riviera Beach.

The CJC felt this issue to be of critical importance because crime rates are used in formulas that allocate grant funding to the State, the County and to local municipalities. Two (2) grants in particular will be effected, the Edward Byrne Memorial State and Local Assistance Formula Grant and the Local Law Enforcement Block Grant. For example, the Byrne grant is allocated by the U.S. Department of Justice where each state received 0.25 percent of the total formula allocation. The remaining funds are allocated on the basis of each state's relative share of the total U.S. population. In Florida the Department of Community Affairs (DCA) is responsible for taking the state allocation and dividing it up for allocation to Florida's 67 counties. This is done through a two-part formula. The first part of the formula is determined by the rate, trend and magnitude of 12 specific crime statistics in each county. The 12 crime statistics are burglary, adult cocaine sales and possessions, adult arrests for drug sales and possessions, juvenile arrests for drug sales and possessions, juvenile marijuana sales and possessions, larceny, murder and robbery. The DCA looks at each of the 12 crime statistics in a county in relationship to the state as a whole over the past five (5) years. The second part of the formula is determined by comparing a county's population to the state's as a whole over the most recent five (5) year period. Victim's program grants were equally important.

These formulas are set up so that there are no dramatic changes in funding in a given year, unless a county had an increase in population and an increase in crime for that given year. Florida usually receives additional funds from the federal government because of a constant increase in population. If the federal government increases the original allocation, then the DCA will distribute that extra money to the counties

that experienced increases in population and crimes. Money that is not used by a county pooled at DCA. That money is used to make sure that each county does not receive less money than it received the year before or to fund special criminal justice projects of a one (1) year duration.

To address the inaccuracies in the data, the CJC sought to:

- ensure that all agencies had resolved the problems they had encountered in compiling their 1996 statistics, so that the 1997 statistics would be complete;
- encourage all the five (5) agencies who either submitted incomplete data or no data for 1996 to submit what they could;
- sather data from each police agency in the County that was no longer available by FDLE due to the changes in reporting as well as arrest and offense data for Index Crimes (murder, rape, robbery, aggravated assault, burglary, larceny motor vehicle theft); and
- → correspond with FDLE and federal agencies on accepting the complete data that was compiled by the CJC from a combination of FDLE reports and individual agency reports.

At this writing, all of the five (5) agencies had resolved the problems that occurred in submitting their 1996 reports and were set to submit complete data for 1997. All five (5) agencies, except for Belle Glade, were able to compile complete statistics for 1996 and forward them to FDLE and the CJC. The Sheriff's Office volunteered to assist Belle Glade in compiling their 1996 data. The CJC was preparing to write to FDLE and the federal government to ask that they accept the complete data gathered

by the CJC for the County. The CJC will continue to monitor this situation in 1998.

## COUNTYWIDE PUBLIC SAFETY COMMUNICATIONS SYSTEM

Currently, most municipal public safety agencies in the County are unable to communicate due to the existence of separate radio systems. These radio systems are not compatible, which precludes interoperability between the cities. The County and State channels are overloaded, causing excessive delays; conversations become confused due to the congestion; and no VHF frequencies are available to allow for growth capability to support more users. This has become a serious public safety issue.

The CJC recognized that municipal public safety agencies must be able to communicate with one another and the County to handle multi-jurisdictional matters, especially in the event of a natural disaster. The CJC created the Countywide Public Safety Communication Committee to address this issue. The Committee's mission includes, but is not limited to, the following:

- → identify and assess the current resources and needs of municipalities on a countywide basis;
- develop short and long range plans to ensure better coordination of communications systems among municipal, County and State agencies; and
- → obtain funding for the countywide 800 MHz communications system for the municipalities.

Committee members represent law enforcement, fire and public safety

departments from Palm Beach County municipalities who operate their own dispatch systems. All voting members were appointed by their respective municipal managers or mayors in July/August to serve two-year terms. There are three (3) categories of membership which were created based upon the size of the municipal police department (i.e., the number of sworn personnel; Category I=100+; Category II=50-99; Category III=49 and under). There are four (4) voting members from Categories I and II and five (5) members from Category III; the increase reflects the large number of small municipalities in the County. The 1997 membership included the following individuals.

#### **VOTING MEMBERS**

Chairman (Oct. 97 to present)
MR. MEL H. WAFLE
Boca Raton Police Department

Vice Chairman (Oct. 97 to present)
MR. ERNIE CARR

Palm Beach Gardens Police Department (West Palm Beach representative and Chair, Jan. 97 - Sept. 97)

CHIEF MICHAEL MILLER
Belle Glade Police Department

MR. HUGH MCCAFFREY City of Boynton Beach

MR. JEFF KRISTIANSEN
Delray Beach Police Department

LT. ROBERT WEBER
Greenacres Department of Public Safety

CHIEF JEFFERY LINDSKOOG Lake Park Police Department

Ms. TRACY LEHNER
Lake Worth Police Department

CHIEF WES SMITH III
Manalapan Police Department

CHIEF BRUCE SEKERES
North Palm Beach Public Safety Department

Ms. Susan Fischer Palm Beach Police Department

CHIEF JERRY POREBA Riviera Beach Police Department

CHIEF JAMES O. FITZGERALD (1/97-9/97)
Palm Beach Gardens Police Department
Ms. ANDREA LUEGHAUSEN
(10/97 - present)
West Palm Beach Police Department

NON-VOTING MUNICIPAL MEMBERS

LT. TOM BATES
Lantana Police Department

CHIEF JOSEPH VONDEMBOWSKI Mangonia Park Police Department

CHIEF CARMEN SALVATORE III
Pahokee Police Department

CPT. STEVEN KNIFFIN
Palm Beach Shores Police Department

SGT. RANDALL HOFFER
Palm Springs Police Department

MR. JAY KING Royal Palm Beach Police Department

**CHIEF DANNY JONES**South Bay Police Department

CHIEF ROGER CRANE
South Palm Beach Public Safety

LT. ROBERT GARLO
Tequesta Police Department

MR. KEN WELLINGTON Village of Wellington

**ASSOCIATE MEMBERS** 

REPRESENTATIVE ED HEALEY Florida House of Representatives

MR. RALPH JAVORSKY
Palm Beach County Sheriff's Office

**DEPUTY CHIEF LARRY L. KOESTER**Palm Beach County Fire-Rescue Department

CHIEF JAMES P. KELLY
Palm Beach County School District Police Dept.

MR. EARL MOORE Municipal League

Over a period of several months, the committee examined and revised its bylaws, ratifying them at its October meeting. In addition to expanding the membership from nine (9) to thirteen (13) voting members, many changes were instituted in an effort to be more inclusive. voting seats were allotted to the smaller municipalities. The non-voting membership is comprised of thirteen (13) municipal representatives, and five (5) associate members who contribute technical knowledge and ensure cooperation and consistency in planning for long-range integration with the County's communications system. The boundaries of the four regions (north, south, west and were central) adjusted to reflect geographical realities.

On February 18th. the recommendation of the CJC, the BCC approved a proposal to allocate funds-collected pursuant to a County ordinance-to support the development of a Central Hub for the 800 MHz public safety radio communications system. The County transferred \$430,578.55 to the City of West Palm Beach to increase the channel capacity of its radio system, thus, creating the Hub's backbone. The system has the capacity to support radios in West Palm Beach, Riviera Beach and Palm Beach Gardens. It is anticipated that the Hub will ultimately provide adequate signal coverage

for Greenacres, Lake Clarke Shores, Palm Springs, Royal Palm Beach and South Palm Beach.

In North Hub April the Subcommittee was formed, chaired by Lake Park Police Chief Jeff Lindskoog. Chief Lindskoog brought together chiefs of police and fire from the municipalities in the north-end of the County (Juno Beach, Lake Park, Palm Beach, Palm Beach Gardens and Tequesta) and a representative from the Sheriff's Office to discuss issues related to the formation of the North County Hub. The Subcommittee spent several months determining the number of radios, each radio's identification number, the number of radio frequencies and the peak hours of Subcommittee members created a data collection instrument and set out to collect data from the municipalities in the northern part of the County, an effort which was later expanded to the other three regions of the County. Members worked diligently to compile an inventory list; this information will be used to establish the total number of frequencies needed to operate each of the hubs.

delegation of Committee Α members met with the fire and police chiefs from the west-County municipalities at a lunch meeting on August 1st. purposes of the meeting were to: 1) Discuss developments in Palm Beach County's new public safety radio communications system; 2) Seek input from the west-County municipalities; 3) Update the west-County municipalities on the activities of the Committee and encourage their active The delegation received a participation. hospitable welcome. The general consensus expressed was that the west-County communities were not fiscally able to contribute to the new, 800 MHz communications system.

The delegation included the following members and staff: Ernie Carr, Chief Jeff Lindskoog, Mel Wafle, Deputy Chief Larry Koester, and Henry Marshall of Palm Beach County Fire-Rescue, L. Diana Cunningham, Chris Donohue, and Florida State University student intern Mack Bernard. - The following west-County representatives attended the lunch: Chief Mike Miller and Louis Lowery, Belle Glade Police; Chief Danny Jones, South Bay Department of Public Safety; Chief Jerry McVeigh, Canal Point Fire-Rescue; Lt. Andre Perez, Pahokee Fire: Chief Steve Rice, Belle Glade Fire; and Chief Carmen Salvatore III, Pahokee Police.

The Committee is currently exploring possible tower sites in the northern part of the County. Negotiations with the City of Palm Beach Gardens regarding two (2) potential tower sites are ongoing.

At its November meeting, the membership ratified a workplan to clarify its goals for the coming year and to provide guidance to staff. The workplan consists of six (6) objectives:

- 1. develop a map of Palm Beach County showing where the communication gaps are likely to appear;
- 2. support the efforts of the north, south, central and west hubs as they move forward with developing consolidated dispatch options;
- 3. develop a library of communications documents for Palm Beach County;
- 4. research grant opportunities for public and private sources of funding;
- 5. identify methods of communication other than radio; and

 and review interoperability options between Palm Beach and Broward Counties.

In December, seven (7) committee members and CJC staff traveled to Orange County to tour a newly-operational 800 MHz radio system and communications center. The visit enabled members to meet with the system administrators who had successfully negotiated the process of building a new system and to learn from their experiences. Committee members considered the trip a valuable experience.

## CRIME PREVENTION THROUGH EDUCATION PARTNERSHIPS

The CJC created the Crime Prevention Through Education Partnerships Task Force to address the issues prioritized from the Annual Advance. The Task Force brought together criminal justice and educational professionals in a partnerships including:

#### **Joint Chairs**

#### MR. ROY H. DAVIDSON

President, BallenIsle Development Company

#### Ms. CYNTHIA PINO

Associate Superintendent for Accountability and School Improvement Services Palm Beach County School District

#### **DR. JOHN SCHMIEDERER**

Provost, Palm Beach Community College

#### **Members**

#### MR. LARRY COUP

Director, Adult, Vocational and Community Education, Palm Beach County School District

#### MR. MAX DAVIS

CJC Chairman and President of the Board of Directors for Palm Beach Community College

#### Ms. JODY GLEASON

School Board of Palm Beach County

#### MR. BILL HOWDEN

Pratt & Whitney

#### DR. ROBERT HUCKSHORN

Vice President for Northern Campuses Florida Atlantic University

#### CHIEF JAMES P KELLY

School District Police Dept.

#### Ms. CLAUDIA KIRK-BARTO

**Executive Director** 

Partnership for a Drug Free Community

#### MR. MICHAEL F. LOFFREDO

(former CJC member)

CJC Liaison to the High School

Criminal Justice Academies

#### MR. DANIEL R. MCBRIDE

(CJC Member 1/97 - 10/97)

The MAC Group (U.S.)

Adjunct Professor, Florida Atlantic University

#### MR. JIM MARINELLI

Director, Criminal Justice Institute Palm Beach Community College

#### LT. CHARLES ORLANDO

President, Crime Prevention Officers Association

#### MR. KARL PRICE

Criminal Justice Academy, Lake Worth High School

#### MR. JOHN J. SULLIVAN, JR.

Director, Graduate Studies in Criminal Justice Lynn University

#### LT. BILL TESTA

Director, Bureau of Training Palm Beach County Sheriff's Office

#### MR. MIKE WASHAM

Supervisory Special Agent Florida Department of Law Enforcement

#### Citizens Criminal Justice Academy

The Task Force brought together a group of representatives from the various

criminal justice agencies in the County and Palm Beach Community College to develop the first ever Citizens Criminal Justice Academy.

The Academy was created educate citizens about the criminal justice system. It will cover all aspects of the criminal justice system and provide citizens with a good general knowledge of how the system functions from the perspective of criminal justice professionals. The course be taught by criminal iustice practitioners at the Palm Beach County Courthouse. It will include tours of the County courthouse, the county jail, the Juvenile Detention Center, and the Sheriff's headquarters. A general registration fee of \$21.20 will be collected by the College for administrative functions. wishing to attend the course for Continuing Education Credits must pay a fee \$45.00. The first Course will be limited to the first 30 applicants.

The Course was developed through a process called DACUM which is the acronym for the process to "develop a curriculum." Mr. Jan Bussell, Dean of Vocational Education and Ms. Pat Richie, head of the College's Continuing Education Program, worked very closely with the CJC on the Academy. A trained DACUM facilitator, Ms. Sophie Klopp, from the college guided criminal justice professionals in determining the topics to include in the curriculum. The topics were then arranged into a course outline and structure.

The pilot of the Academy will begin January 5, 1998 and run for 10 weeks. Classes will be held Monday nights from 6:00 to 8:00 p.m. The classes are divided into topic areas by class session including:

1. Introduction to the Criminal Justice System

- 2. Local Law Enforcement
- 3. Federal and State Law Enforcement
- 4. Adult Criminal Courts—Part I
- 5. Adult Criminal Courts—Part II
- 6. Juvenile Justice
- 7. Sentencing Panel
- 8. Corrections
- 9. Crime Prevention
- 10. Crime Analysis and the Media

Each class will be taught by criminal justice practitioners in criminal justice settings. Tours of the County courthouse, the County jail, the Juvenile Detention Center and the Sheriff's Office will give students first hand experience of the system.

The CJC hopes to institutionalize the Academy by having the College offer it every semester under its Continuing Education Programs.

## **College Education for Law Enforcement Officers**

The Task Force studied the current educational requirements for law enforcement officers in the County. Florida law requires all officers to have a high school diploma or equivalency. For some rural communities, this level of education is considered sufficient. But in the more urban areas where society is becoming increasingly complex, greater skills are required to ensure public safety.

The debate over how much education officers should have became prominent in the 1970s after the tumultuous decade of the 1960s that tested policing. President Lyndon

B. Johnson created the President's Commission on Law Enforcement and the Administration of Justice in 1967. The Commission recommended that officers should have more education and suggested a phased in approach to first require officers to obtain high school diplomas. After this was the norm, then the requirement should be raised to a two-year college degree, eventually leading to a requirement of a bachelor's degree.

The Task Force looked at the pros and cons of this issue and involved police chiefs officers developing and in recommendations for a countywide policy. The table on page 29 shows the current hiring requirements for entry-level officers in the County's police agencies. At this writing the Task Force was reviewing possible goals for law enforcement education that will be recommended to local police agencies. In conjunction with this, the Task Force through member Mr. Mike Washam, CJC member and the local head of FDLE, has requested that FDLE provide information regarding the current level of education of law enforcement officers in Palm Beach County.

## The High School Criminal Justice Academies

The CJC and Task Force fully support the Lake Worth and Belle Glade High School Criminal Justice Academies. The CJC appointed Mr. Mike Loffredo, former CJC member who retired from the Florida Department of Law Enforcement in April, to serve as the CJC liaison to the Academies this year and to serve on their Advisory Board. The Academies are similar to high school ROTC programs, but are unique in the Country. Students enrolled in the Academies are taught a specific criminal justice curriculum, wear uniforms, and

engage in hands on criminal justice related activities such as crime scene investigations and report writing.

By offering these Academies, the School District hopes to entice youth to pursue careers in the criminal justice field, whether it be in law enforcement, law, or court reporting. The Academies are in their fourth year and graduated the first class in May 1997.

The Task Force believes that the Academies offer students a chance to enhance their high school experience and hopefully deter them from dropping out of school. The Task Force efforts for the Academies included:

1. drafting a list of material needs for the Academies and writing letters of support to possible donors of needed materials and items;

- 2. recommending that law enforcement agencies in the County give preference to Academy graduates when selecting interviewees and/or hiring;
- 3. obtaining a grant proposal for Byrne grant funds to pay for uniforms and equipment for students enrolled in the Academies; and
- 4. encouraging the School District and Palm Beach Community College to work together on building career paths for Academy graduates and a feeder system from the Academies to the College. Students already have the opportunity for dual enrollment.

#### **CURRENT EDUCATIONAL REQUIREMENTS FOR LAW ENFORCEMENT OFFICERS** IN PALM BEACH COUNTY

	1996 La				ersonnel		nformatio	n	
	Data Source: F	DL				T	raining Comm		
				Law Enfo					Personnel
	1996	鐵	Onicer	on Oct.	1, 1990		Minimum	Minimum	nformation Minimum
	Population		Male	Female	Total		Age	Salary	Education**
PBC Sheriff's Office	471,905		985	110	1,095		19	27,888	
Atlantis	1,694		11		11		19	33,000	
Belle Glade	16,858		46	3	49		19	23,310	
Boca Raton	67,754		123	19	142		19	31,304	Associates Degree
Boynton Beach	50,940		114	11	125		21	30,439	High School (GED)
Delray Beach	52,039		141	12	153		19	27,487	High School (GED)
FL Atlantic University	0		20	5	25		19	30,969	High School (GED)
Greenacres City	23,733		37	2	39		19	28,842	High School (GED)
Gulfstream	707		10	0	10		19	29,500	High School (GED)
Highland Beach	3,264		11	-	11		25	30,000	High School (GED)
Juno Beach	2,659	376	10	3	13		19	28,782	High School (GED)
Jupiter	30,599	# T	72	11	83		21	28,377	2 years of college
Jupiter Inlet Colony	421		4	1	5		19	24,500	High School (GED)
Lake Clark Shores	3,640	(e)	12	-	12		21	26,000	High School (GED)
Lake Park	6,887		24	4	28		19	24,961	High School (GED)
Lake Worth	29,844		91	13	104		19	27,296	High School (GED)
Lantana	8,447		25	2	27		19	27,238	High School (GED)
Manalapan	330		9	_	9		. 19	34,432	High School (GED)
Mangonia Park	1,392		14	1	15	I	21	27,040	High School (GED)
North Palm Beach	11,855		29	4	33		19	26,809	High School (GED)
Ocean Ridge	1,635		11	_	11		19	28,705	High School (GED)
Pahokee	6,935		13	1	14		19	23,130	High School (GED)
Palm Beach	9,790		60	12	72		19	30,700	High School (GED)
PBCounty School District	0		69	10	79		19	28,316	High School (GED)
Palm Beach Gardens	31,909		74	10	84		19	28,322	High School (GED)
Palm Beach Shores	1,028		7	-	7		19	25,000	High School (GED)
Palm Srings	9,950		21	4	25		19	26,086	High School (GED)
Riviera Beach	27,782		87	9	96		19	26,035	High School (GED)
Royal Palm Beach	17,668		33	4	37		19	28,696	High School (GED)
South Bay	3,329		10	1	11	100	19	21,500	High School (GED)
South Palm Beach	1,498		10	-	10		21	26,059	High School (GED)
Tequesta	4,673		16	-	16	J	21	26,820	High School (GED)
West Palm Beach	78,370		215	17	232		21	28,500	30 college credits
County Total	979,535		2,414	269	2,683			AVE	RAGE
						I	19.6	27,759	High School or GED

<sup>\*</sup>Number of positions filled on October 1, 1996. \*\*Plus law enforcement certification from the academy.

## Legislative Recommendation Regarding the Law Enforcement Academy

The Task Force recommended the CJC oppose a provision of Senate Bill 1688 passed by the Florida Legislature during the 1997 Session that would cause the local law enforcement academy at Palm Beach Community College to cut its contact hours from 805 to anywhere from 520 to 720.

# CRIMINAL JUSTICE INFORMATION SYSTEM

The CJC spearheaded the effort for a comprehensive study of the entire criminal justice system and the impact of health and human services on crime and the justice system. The study was completed and presented to the CJC in March 1990 with 75 recommendations. The highest priority recommended was the development of "an integrated and automated Criminal Justice Information System (CJIS) Network for Palm Beach County." Work on the project began in November 1990.

A CJC member (Jack Goldberger in 1997) holds a seat on the CJIS Policy Board and the CJC Executive Director is a member on the Management Committee.

Unfortunately no progress has been made this year. A new vendor was retained but is now litigating with the County and has left the project. JIS hopes to find pre-fab software for courts and jail management and attempt to

interface it while ISS prioritizes doing the work required to correct potential year 2000 problems.

### Drug Abuse Trust Fund

Florida Statute Section 893.16 states that for any fine imposed by law for certain criminal offenses, the courts may impose an additional fine in an amount up to the original fine. Florida Statute 893.165 further states that these revenues must be spent on alcohol and other drug abuse prevention, treatment or education. To that end, in March 1989, the Drug Abuse Trust

CJC FUNDS OBTAINED AND						
ASSISTED OTHER IN OBT	AINING					
DONATIONS TO THE						
PALM BEACH COUNTY						
FRIENDS OF WEED AND SEED						
City of Riviera Beach	\$ 25,000 (FY97)					
City of West Palm Beach	\$ 25,000 (FY97)					
Ms. Sharon Merchant	\$250 (FY97)					
Mr. F. Malcolm Cunningham, Jr.	\$125 (FY97)					
Kiwanis Club & Kiwanis Council	\$865 (FY97)					
Palm Beach County Sheriff's Office	\$50,000 (FY97)					
SUBTOTAL	\$101,240					
FUNDS RECEIVED BY AGENCIES &						
PROGRAMS WITH CJC ASSISTANCE						
Civil Drug Court	\$800,900 (FY94)					
Board of County Commissioners						
Summer Youth Jobs Program	\$86,700 (FY95)					
	\$73,130 (FY96)					
	\$46,250 (FY97)					
Countywide Public Safety Communications	\$430,579 (FY98)					
System, Board of County Commissioners						
Lake Park Police Dept., Federal COPS	\$87,948 (FY98)					
Problem-Solving Partnerships Grant						
Probationer's Education Growth Program	\$60,000 (FY98)					
SUBTOTAL	\$1,585,507					
FUNDS IN WHICH CJC SERVED AS						
THE ADVISORY BOARD						
Local Law Enforcement Block Grant for the	\$740,751 (FY97)					
cities of Belle Glade, Boca Raton, Boynton	\$836,189 (FY98)					
Beach (FY98 only), Greenacres, Jupiter						
(FY97 only), Lake Park, Lake Worth and						
West Palm Beach						
SUBTOTAL	\$1,576,940					
TOTAL FUNDS	\$3,263,687					

Fund (DATF) was established in Palm Beach County.

For FY91, a total of \$17,328.25 was collected and allocated to five (5) different agencies in the County. In 1992, the Board of County Commissioners (BCC) transferred responsibility for managing the Fund from the County's Department of Community Services to the CJC.

In 1992 the CJC received BCC approval and refrained from issuing a Request for Proposal since revenues were

too low to have a meaningful impact. Efforts were made to increase the revenues. A proposal was made by State Attorney Barry Krischer to assess only one additional (combined) fee for the DATF and the Cost of Prosecution Trust Fund and split it 50/50.

From FY93-96, funds were allocated from the DATF to the Palm Beach County Sheriff's Office, Substance Abuse Awareness Program (SAAP).

For FY97, the Drug Abuse Trust Fund and Anti-Abuse Drug Act Grant Coordinating Committee reviewed a proposal from the Partnership for a Drug Free Community (PFDFC) and recommended to the CJC that \$75,000 be awarded to them. The CJC endorsed this recommendation and forwarded it to the BCC who awarded the full amount.

The funds were used by the PFDFC to allow permanent staff to be hired and provide for some operating expenses in FY97. The PFDFC is the only Palm Beach County organization which focuses on comprehensive long term strategies to eliminate illegal drugs and the abuse of drugs and alcohol. The Partnership serves as a central clearinghouse for Palm Beach County's direct service providers, creates public awareness programs and is a vocal advocate for drug prevention and treatment in the County.

This year the CJC again recommended that the BCC award the

CJC GRANTS OBTAINED AND A	DMINISTERED
DISCRETIONARY GRANTS AWARDED	AMOUNT
TO THE CJC	
Community Corrections Partnership Act	\$150,000 (FY92)
State of Florida	
Weed and Seed-NW Riviera Beach	\$750,000 (FY95)
U.S. Department of Justice	\$750,000 (FY96)
	\$750,000 (FY97)
Weed and Seed-NW West Palm Beach	\$225,000 (FY97)
U.S. Department of Justice	
Weed and Seed Safe Haven Site (NWRB)	\$100,000 (FY96)
U.S. Departments of Justice & Education	
Community Development Block Grant	\$ 30,000 (FY95)
PBC Housing & Community Development	\$ 70,000 (FY96)
Kiwanis Club of Riviera Beach for the	\$ 16,104 (FY96)
Weed and Seed Program	
AmeriCorps Program	
Florida Commission on Community Service	\$308,631 (FY97)
Palm Beach County Sheriff's Office (match)	\$ 50,000 (FY97)
FL.MotorVehicleTheft Prevention	\$100,000 (CY96)
Authority	
Florida Attorney General's Office	
SUBTOTAL	\$3,299,735
FUNDS ADMINISTERED BY THE CJC	
Edward Byrne Memorial Funds	\$626,506 (FY96)
U.S. Department of Justice through the	\$662,485 (FY97)
Florida Department of Community Affairs	\$694,332 (FY98)
Local Law Enforcement Block Grant	\$873,277 (FY97/98)
U.S. Department of Justice	\$945,013 (FY98/99)
Drug Abuse Trust Funds	\$14,941 (FY92)
Palm Beach County	\$18,210 (FY93)
	\$49,609 (FY94)
	\$74,440 (FY95)
	\$33,160 (FY96)
	\$75,000 (FY97)
	\$75,000 (FY98)
SUBTOTAL	\$4,141,973
GRANT TOTAL	\$7,441,708

funds in the amount of \$75,000 to the Partnership. The BCC approved this recommendation.

The Partnership's mission is to create a safe and drug-free environment by mobilizing local initiatives to eliminate illegal drugs and the abuse of alcohol and other drugs in the County.

In the first year of funding, the Partnership accomplished many things. In order to increase awareness and educate County residents, the Partnership reached out to many different individuals and organizations to collaborate, make presentations, staff information booths and offer technical assistance.

A resource guide for treatment services was produced and distributed to 1,000 individuals and organizations. The Partnership's signature event is the Red Ribbon Celebration, which engages all facets of the community a drug-free activities during the last week of October. The main focus are the schools, as approximately 150,000 red ribbons are distributed to students of all ages.

To spread the drug-free message, work has been done with the national Partnership for a Drug Free America and the local media to donate space to place drug-free ads in all media outlets. The Partnership worked in concert with Dade and Broward County coalitions to produce a Tri-County educational HBO kickoff event called Faces of Addiction: A Day of Family Dialogue which aired nationally this past summer.

# EDWARD BYRNE MEMORIAL STATE AND LOCAL ASSISTANCE FORMULA GRANT PROGRAM

The CJC, serving as the Palm Beach County Substance Abuse Advisory Board, has reviewed funds allocated to Palm Beach County through the Department of Justice's Edward Byrne Memorial State and Local Assistance Formula Grant Program created by the Anti-Drug Abuse Act of 1988. These funds allocated bv are Department of Justice to each State on a formula basis. States then allocate their money to local units of government as they see fit.

In Florida, each county is allocated a share of the funds based on a formula using population and crime rate statistics.

The counties must complete an application for the funds to ensure that they spend the funds within the guidelines and purpose areas of the grant program. The grant funds are intended to be used for drug control and criminal justice system improvement.

From 1991-95, the Sheriff's Office was the sole recipient in Palm Beach County. Funds were used for the Substance Abuse Awareness Program and the Multi-Agency Narcotics Unit. In 1995, after requests from local municipal police chiefs in the County, the CJC initiated a local Request For Proposal (RFP) process for the allocation of FY96 funds to local units of government. The Anti-Drug Abuse Act Grant Coordinating Committee was formed to review the grant proposals and provide a recommendation to the CJC on the allocation of these grant funds.

The Committee members for this past year included the following individuals:

#### Chairman

#### MR. DOUGLAS DUNCAN

**Esquire** 

Roth & Duncan P.A.

#### **Members**

#### MR. ROY DAVIDSON

President

BallenIsles Development Corporation

#### MR. FRED DELORETTO

Palm Beach County Sheriff's Office

#### Ms. SANDY DUNCAN

Manager, Palm Beach County Victim Services

#### MR. GREGORY JOHNSON

District IX Manager

Florida Department of Juvenile Justice

#### Ms. CLAUDIA KIRK-BARTO

**Executive Director** 

Partnership for a Drug Free Community

#### HON. EARL MOORE

Municipal League Representative on the CJC

#### HON. WARREN H. NEWELL

County Commissioner

#### Ms. DEBRA PRICE

Assistant Public Defender

#### **HON. EDWARD RODGERS**

Senior Judge and CJC member

#### LT. CHARLES ORLANDO

President

Crime Prevention Officers Association

#### MR. KEN SELVIG

Chief Assistant State Attorney

During this past year, a RFP was issued to local units of government for FY98 funds. A total of five (5) proposals were received during the RFP process. After reviewing all of the applications, the Anti-Drug Abuse Act Grant Coordinating

Committee made it's recommendation to the CJC who subsequently recommended the Board of County Commissioners allocate the \$694,332 for formula grant funds as follows:

#### **MULTI-AGENCY NARCOTICS**

**UNIT** - (Palm Beach County Sheriff's Office)

\$528,707

The funds are being used to pay for the salaries and benefits of twelve (12) investigative officers and one (1) investigative analyst. Seven municipalities including Greenacres, Boynton Beach, Riviera Beach, Royal Palm Beach, Palm Springs, Lake Park and West Palm Beach as well as the Palm Beach County Sheriff's Office will receive funding from this grant. The balance is being used for operating expenses, office supplies, uniforms, pagers, video equipment, camera equipment and gasoline for vehicles.

## RESPONDING AGAINST DELINQUENCY AND RECIDIVISM(RADAR) - (City

RECIDIVISM(RADAR) - (City of West

Palm Beach Police Dept.)

\$ 70,000

The funds are being used for the overtime salaries/benefits for current officers and probation officers who will be partnered together to ensure juvenile probationers are abiding by the conditions set forth in their probation. Two laptop computers, two cellular phones, two cameras and film plus uniforms are other costs which will be funded.

## SPECIAL OPTIONS TOWARD ACHIEVING RECOVERY (SOAR) -

(Palm Beach County Victim Services)

\$ 84,063

Funds are being used to pay for the salary and benefits for an additional Counselor Advocate and contracted treatment providers who will provide services to an additional 100 victims and their abusers.

CRIMINAL JUSTICE ACADEMIES - (Lake-Worth & Glades Central High School)

\$ 22,000

The funds will be used to purchase uniforms for the students in the Academy.

**PROGRAM ADMINISTRATION** - (Palm Beach County CJC)

\$ 13,125

In order to comply with the Request for Proposal process and the monitoring and reporting requirements, the CJC continues to require a part-time (20 hours per week) Program Monitor position.

The BCC approved the recommended allocation on June 3, 1997. At this writing the CJC was preparing to present to the BCC on December 16, a reallocation of the FY95 funds in the amount of \$165,194 awarded to the Sheriff's Office for the Juvenile Assessment Center due to delays in getting the Center up and running. The proposal for reallocation of the JAC funds was as follows:

- → \$112,500 to fund the Truancy Interdiction Program (\$37,500 cash match provided by the Region IX Department of Juvenile Justice);
- → \$20,287 to fund the Multi-Agency Gang Task Force (\$6,763 cash match provided by the Sheriff's Office);

- → \$25,541 to fund the Multi-Agency Narcotics Unit (\$8,514 cash match provided by the Sheriff's Office); and
- \$6,866 to fund grant administration (\$8,470 cash match provided by the BCC).

## FORECAST AND EVALUATION TASK FORCE

As a result of the Annual Advance, the CJC created a Forecast and Evaluation Task Force to develop a strategic planning process for the CJC. The membership included:

#### Chairman

MR. LEO E. NOBLE

Economic Council Appointee to the CJC

#### Members

MR. JACK GOLDBERGER

President

PBC Association of Criminal Defense Lawyers

MR. RANDY K. JOHSON, SR.

Communications by Johnson, Inc. & CJC Vice Chairman

#### **SENATOR TOM ROSSIN**

Florida Senate

#### MR. MIKE WASHAM

Florida Department of Law Enforcement

In light of the CJC's approaching 10<sup>th</sup> Anniversary in 1998, the Task Force made a recommendation that the CJC issue a Request for Information (RFI) for an evaluation of the CJC. The RFI would provide the Task Force information from vendors on possible approaches and cost for the evaluation. This information will then be used in developing a Request for Proposal (RFP). The RFI is expected to be

issued in December with a deadline of mid-January.

A process and impact evaluation of the CJC and its business operations is needed identify to objectively document the evolution of the decision making processes and decisions employed by the CJC and to make recommendations regarding the development of a rational decision data-based making strategy. Recommendations are expected to also include a listing of the specific processes that have been effective; the processes that have impeded; and new processes that will enhance the overall effectiveness of the CJC.

The evaluation will provide an opportunity for the CJC to rethink how it operates and to reassess its focus. This is needed from time-to-time organization to ensure that the original intent is being met or, in some cases, to document a rationale for a new direction. The evaluation will provide recommendations on any applicable aspect of the CJC's functioning along with a implementing process for these recommendations. This will result in an overall "Strategic and Business Plan" for the CJC. Upon completion of the evaluation, the CJC will hold a special session to review the findings and determine its future long-term focus.

# GANG TATTOO REMOVAL PROGRAM

After more than two (2) years of planning, on September 17, 1997, the CJC held a media conference to introduce the Gang Tattoo Removal Program. More than 30 people attended the event, including the speakers, program participants, staff

members, CJC members and members of the media.

The Program is a volunteer driven program to assist young people who wish to turn their lives around by removing physical reminders of their past gang involvement. The tattoo removal procedure will be done by Dr. Gary J. Rosenberg, a board certified plastic surgeon practicing in Delray Beach. Working to implement the program will be Bob Leh, School District from the **Police** Department, and Pat Aurigema, a social worker at West Boca Medical Center. The program is a one-year pilot project in South Beach County with participating schools—Boca Raton Middle, Omni Middle, Loggers' Run Middle; Olympic Heights High, Boca Raton High, and Spanish River High.

The CJC recognizes the efforts of several volunteers who were instrumental in breathing life into the program:

DR. GARY ROSENBERG
MR. CARL RAVENS
MR. ALLAN GORRIN
MR. DAN LEAVITT
West Boca Community Council

MR. DOUG MARKWARDT Spanish River High Shool

Ms. Dawn Wynn County Attorney's Office

Ms. Mary Bazzicalupo West Boca Medical Center

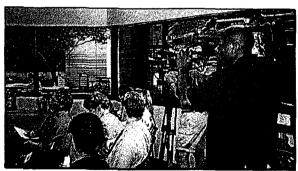
MR. ROBERT LEH, JR.
Palm Beach County School District Police Dept.



Max Davis and L. Diana Cunningham thank Dr. Rosenberg for his hard work and commitment.

To be eligible for the Program, an individual must be a former gang member who is under age 18 and who does not have an open case in the juvenile or criminal justice system. The Program requires young people to disassociate from gang membership or affiliation and to attend school, work, or seek employment. Program participants must meet all other eligibility criteria to receive services.

The CJC created and published a brochure to publicize the Program. The brochure targets young people who are potential program participants. It was disseminated to schools in the County pilot area. In addition, the Work Group-



A press conference announced the Program.



Program developers and supporters announce the Program at a press conference. From left to right are: Randy K. Johnson, Sr., Frank DeMario, Max Davis, Chief James P. Kelly, Barry Krischer, Lt. Julie Bell, and Doug Markwardt,

together with CJC staff--created procedural guidelines for administering the Program.



guidelines The were published in booklet a format and were disseminated not only to the individuals ho administer the pilot program, but also other agencies and organizations which

interested in creating a similar program. Both the brochure and the procedural guidelines will be available on the Internet through the CJC Home Page in 1998.

## LAW ENFORCEMENT PLANNING COUNCIL

The CJC created the Law Enforcement Planning Council in mid-1992 to discuss. evaluate and develop law enforcement policy issues for each of the thirty (30) municipal police departments, the Palm Beach County Sheriff's Office, and the School District Police. Three (3) categories of membership were created based on the size of the police department (i.e., the number of Category personnel: I = 100 + ;Category II=50-99; Category III=49 and under). Five (5) voting members are elected from each of the three (3) categories. The 1997 voting membership included:

#### Chairman

CHIEF JAMES P. KELLY
Palm Beach County School District Police Dept.

CHIEF ROBERT MANGOLD
Atlantis Police Department

CHIEF MICHAEL MILLER
Belle Glade Department of Public Safety

CHIEF PETER A. PETRACCO Boca Raton Police Department CHIEF MARSHALL GAGE
Boynton Beach Police Department

CHIEF RICHARD G. OVERMAN Delray Beach Police Department

CHIEF TONY CERVASIO
Highland Beach Police Department

MITCHELL L. TYRE (8/97 - 12/97) Juno Beach Police Department

CHIEF RICHARD J. WESTGATE
Jupiter Police Department

CHIEF JEFFERY LINDSKOOG (1/97 - 7/7) Lake Park Police Department

CHIEF WILLIAM E. SMITH Lake Worth Police Department

CHIEF JOSEPH L. TERLIZZESE Palm Beach Police Department

SHERIFF ROBERT NEUMANN
Palm Beach County Sheriff's Office

CHIEF JAMES O. FITZGERALD
Palm Beach Gardens Police Department

CHIEF JERRY POREBA Riviera Beach Police Department

CHIEF RIC BRADSHAW
West Palm Beach Police Department

One of the LEPC's most noteworthy accomplishments in 1997 was amending the Palm Beach County Law Enforcement Agencies Combined Operational Assistance and Voluntary Cooperation Mutual Aid Agreement. The members voted unanimously to approve an amendment substitutes new language paragraph 3 of Part III: Procedure for Requesting Assistance. The amendment empowers a municipal law enforcement officer, who witnesses a violent crime in progress, to exercise authority as if the officer was in his/her own jurisdiction. To

assist municipalities in implementing the agreement, the LEPC also adopted a model general order which addresses the amendment with more specificity.

**LEPC** members also worked cooperatively to expand the Harlotry Project which was first implemented by the Department's Lake Worth **Police** community policing unit. The project's goal is to use mapping strategy to reduce calls for prostitution in a specific area. After a prostitute is arrested, she is offered a plea agreement which bans her from her By restricting the arrested area of trade. prostitute's access particular to a geographical the authorities area. effectively map her out of that area for a certain period of time, usually the length of probation.

The LEPC prioritized the need to expand the Truancy Interdiction Program (TIP) to North County. TIP was created in October 1992 after a CJC study concluded that there was a direct correlation between truancy and juvenile delinquency. The program was designed with the primary goal of reducing truancy rates and, as a corollary effect, to reduce the rate of daytime crime committed by juveniles. Over the last several years, the school district has experienced reductions in its truancy and drop-out rates. A study also showed a steady decline in daytime burglaries committed within a one-mile radius of the targeted schools. program is currently operating in West Palm Beach, Belle Glade and Delray Beach. As a result of the CJC's efforts to identify and secure a funding source, the TIP Program is expected to expand countywide in 1998. To accomplish this goal, a full-time program coordinator position will be established. Additionally, two (2) new TIP sites will open. The

potential sites are Palm Beach Gardens and Wellington.

At the conclusion of 1997, LEPC members were considering the Juvenile Justice Interagency Agreement for the County which as developed by the District IX/Palm Beach County Juvenile Justice Council. The agreement is intended to establish a mutual understanding among the participating agencies of the role and responsibility that each has in addressing iuvenile crime in the County. agreement is a major step forward in creating a process to deal with truants from beginning to end. At their November meeting, the chiefs voted to adopt the agreement in concept with understanding that it would be discussed further after the chiefs had been given an opportunity to examine it more closely.

## LOCAL LAW ENFORCEMENT FEDERAL BLOCK GRANTS

The United States Department of Justice, Bureau of Justice Assistance (BJA), awarded Palm Beach County \$945,013 for FY98 to be spent over a 24-month period. The Criminal Justice Commission served as the advisory board to determine the best use of these funds and, on July 15, the Board of County Commissioners approved the following expenditures which were recommended to them by the CJC:

Palm Beach County Sheriff's Office (PBSO) in the amount of \$698,850 to provide the Juvenile Assessment Center (JAC) with six (6) deputies and six (6) aides to perform correctional officer responsibilities at the new facility on a 24 hour basis;

- State Attorney's Office in the amount of \$106,943 for one (1) prosecutor to target violent Part I Crimes;
- → Weed & Seed Program in the amount of \$97,515 to provide two (2) deputies who will serve on the multi-agency law enforcement units; and
- → Criminal Justice Commission (CJC) in the amount of \$41,705 to provide for a position of Criminal Justice Analyst who will be responsible for the following: research, analysis and technical assistance for new law enforcement technology; other projects that will involve cooperation between community residents and law enforcement personnel; and the administration of the County's LLEBG funds.

On August 11, the CJC Executive Committee acted as the advisory board for seven (7) municipalities: Belle Glade, Boca Raton, Boynton Beach, Greenacres, Lake Park, Lake Worth and West Palm Beach. Conducting an advisory board review is a prerequisite for receiving the LLEBG funds. The municipal proposals focused primarily on the acquisition of new technology and the hiring of additional personnel. The committee recommended all seven proposals; the combined total of federal funds awarded by BJA was \$836,189.

### LEGISLATIVE PROPOSALS

This year the CJC presented six (6) legislative issues to the Palm Beach County Legislative Delegation on November 18, 1997 for their consideration during the 1998 Legislation Session. These included the following:

#### 1) <u>Community Corrections</u> Partnership Act

Request to the state legislature to fund the Community Corrections Partnership Act. This will enable counties to forge a relationship between the state and the correctional and public safety programs and facilities in the development of comprehensive criminal justice plans. These plans provide for the creation of community-based alternative corrections programs that divert nonviolent offenders from the state prison system thereby reserving its use for those offenders who are deemed to be the most dangerous to the community.

#### 2) Grant Funding Formula Revision

Request to the state legislature to direct that the current funding formula used by the Department of Community Affairs in the award and distribution of state and federal funds be amended. The current process provides for funding requests to be approved by a local substance abuse advisory board. However, it fails to reward counties like Palm Beach who have a Public Safety Coordinating Council and/or Criminal Justice Commission that brings together local criminal justice agency representatives to cooperatively address crime and system-wide criminal justice issues.

#### 3) <u>Confinement of Juvenile Traffic</u> Crime Offenders

Request to the state legislature to amend Florida Statue, 318.143 (1) to provide for the incarceration of juveniles in a juvenile detention facility when convicted of criminal traffic offenses. Further, to amend Florida Statue 316.635

to provide county court judges with capias powers that would provide for temporary detention of juveniles who are charged but fail to appear on criminal traffic offenses.

## 4) Probationers Educational Growth Program

Request to the state legislature to allocate funds for coordinators in each County to administer the Probationers Educational Growth Program. program assists probationers in meeting academic goals such as literacy and earning a G.E.D. The goal of PEG is to enhance employment opportunities through increased education thereby reducing recidivism. Florida Statues 921.187 and 948.03 provide judicial authority mandate participate in educational programs as a condition of probation.

#### 5) <u>Criminal Justice Commission</u> <u>Model Evaluation Funding</u>

The CJC was created by County ordinance in August, 1988 to improve the health, safety, and welfare of county citizens by addressing system-wide criminal justice issues as they pertain to corrections, courts, and crime prevention policing. issues. It has been a statewide model for other jurisdictions as well as the state legislature in the creation of county Public Safety Coordinating Councils. The CJC requested the legislature to provide funds amounting to \$100,000 dollars for a comprehensive evaluation in this 10th year This evaluation will of its existence. benefit other counties as they seek to improve their criminal justice systems through the implementation of a similar entity.

#### 6) Reduced State Funding for the Law Enforcement Academy

Request to the state legislature to amend SB 1688 to correct unintended consequences that result in state funding to the local law enforcement academy being decreased. The number of contact hours deemed necessary and appropriate by the Region XII Board exceeds the state minimum requirements. The CJC sought state support of this local discretion.

## NEIGHBORHOOD SEEDING INITIATIVES TASK FORCE

As a result of the Annual Advance, the CJC created the Neighborhood Seeding Initiatives Task Force with the following members:

Chairman
JUDGE EDWARD RODGERS
Senior Judge

Ms. Susan Buza Executive Director Health & Human Services Planning Association

**REV. TONY DRAYTON**St. James Missionary Baptist Church

BROTHER ROBERT FELDER JAY Ministeries, Inc.

MR. REMAR HARVIN
Director, PBC Housing & Community
Development

MR. LARRY HERNDON
Program Operations Administrator
Florida Department of Juvenile Justice

MR. JOHN HOWARD CJC Member and President Scorpion Ink, Inc.

#### Ms. Annette Jenkins

Program Director Local Initiatives Support Corporation

#### Ms. Mary Montgomery

Department of Children and Families Alcohol, Drug and Mental Health

#### MR. ED RICH

Director.

PBC Community Services Department

#### MR. ELIVIO SERRANO

President

LATCO International Inc.

#### MR. ALTON TAYLOR

Executive Director
Drug Abuse Foundation of Palm Beach County

#### MR. WILLY WATSON

Riviera Beach Community Housing Services

#### Ms. EMALYN WEBBER

Managing Assistant United States Attorney

#### Ms. VALERIE WRIGHT

Project Director Partnership for Neighborhood Initiatives

The Task Force was to identify troubled neighborhoods in the County and facilitate the coordination of economic revitalization and community-building. The objective was to partner with local resources in a concerted effort to address neighborhood restoration projects.

Seeding initiatives involve two (2) components:

- 1. prevention, intervention and treatment; and
- 2. neighborhood restoration

The strategy is to select a potential "seeding" site, obtain a needs assessment through community input, then to facilitate the resources necessary to address those issues. The Task Force first met in April prioritized job creation and neighborhood revitalization as their objectives. The first revitalization effort was the creation of an Adopt-A-Block Program for implementation in different areas in the County. Members worked with representatives of Intracoastal Health Systems on gaining their participation in the Program. The first job creation effort was to gain the assistance of the Workforce Development Board in ensuring that local colleges provide adequate training necessary for positions. Members toured the six (6) sites in the County sponsored by the **Initiatives** Local **Support** Corporation (LISC). These included Jupiter's Limestone Creek, Riviera Beach's Cunningham Park, West Palm Beach's Pleasant City, Lake Worth, **Boynton** Beach, and Delray Beach. Members also toured sites in Belle Glade. The purpose of the tours was to acquaint members with initiatives already in place, see how these initiatives can be replicated in other needy areas in the County and identify local needs.

At the October Task Force monthly meeting, members unanimously agreed to select S.W. Delray Beach area as an initial potential seeding site. The Task Force then held an on-site meeting there and was briefed by both public and private sector individuals of the initiatives currently in place and how the Task Force could assist them in their efforts. Members have taken this input into consideration and are formulating a response.

# PROBATIONER'S EDUCATION GROWTH (PEG) PROGRAM

The Probationers' Educational Growth (PEG) Program is consistent with the CJC's 1997 Priority: Crime Prevention Through Education Partnerships. Over a six-month period, the CJC coordinated the creation of a PEG program in Palm Beach County.

PEG's primary goal is to assist probationers to meet academic goals such as literacy and earning a G.E.D. Offenders who are unemployed or under-employed cost the taxpayers money by utilizing such programs as Aid to Families Dependent Children. public-assistance health care, and subsidized housing. They are unable to make child and spousal support payments or to pay taxes. PEG program helps probationers' cross the barriers they face in identifying completing educational their goals. Increased education improves their chances of becoming gainfully employed and lowers the probability that they will commit another offense.

Inadequate funding thwarted the County's previous attempt to start-up the Program several years ago. The CJC welcomed the challenge when Ms. Darlene Executive Director Kostrub, County's Literacy Coalition and a new member of the PEG's State Board of Directors, approached the CJC in April for assistance in developing the Program in the County. The CJC sponsored an initial organizational meeting May in recruited several agencies to participate in a Work Group. The members of the planning Work Group agreed that the Program was a worthwhile pursuit and agreed that in order to start-up the program in the County, a coordinator needed to be hired. The

coordinator will bring together the available resources—facilities and volunteers—with the probationers.

The PEG coalition partners agreed either to contribute funds themselves or to solicit funding for the coordinator position. Once adequate funds were pledged or received, the Work Group developed a coordinator position description. The Work Group then established a process for selecting a coordinator and named members to a coordinator selection panel. The following agencies were included on the coordinator selection panel: Palm Beach Community College, Palm Beach County School District, Florida Department of Corrections, Palm Beach County Sheriff's Office, the Workforce Development Board and the Palm Beach County Literacy Coalition.

Member agencies of the PEG coalition donated a total of \$60,000 (below). The Florida Department of Education rewarded the coalition's efforts by making a contribution to organize the program in Palm Beach County. The following agencies provided the funds:

PALM BEACH COUNTY SCHOOL DISTRICT \$15,000

WORKFORCE DEVELOPMENT BOARD (and in-kind items such as office space, etc.)

\$10,000

PALM BEACH COMMUNITY COLLEGE FOUNDATION

\$10,000

PALM BEACH COUNTY SHERIFF'S OFFICE \$10,000

FLORIDA DEPARTMENT OF EDUCATION \$10,000

UNITED WAY OF PALM BEACH COUNTY \$5,000 The PEG Program is projected to be operational in January 1998. The Work Group will turn the management of the program over to a local Advisory Board whose members are listed below:

FLORIDA DEPARTMENT OF CORRECTIONS
PBC CRIMINAL JUSTICE COMMISSION
PBC LITERACY COALITION
PBC SCHOOL DISTRICT
PBC SHERIFF'S OFFICE
PALM BEACH COMMUNITY COLLEGE
UNITED WAY OF PALM BEACH COUNTY
WORKFORCE DEVELOPMENT BOARD

The Advisory Board will approve the program budget and the coordinator's contract. It will work with the coordinator to develop a statement of work. The coordinator will staff the Advisory Board meetings which will be held at the Workforce Developments Board's West Palm Beach offices, where the coordinators will be officed beginning February 1998.

The CJC expresses its gratitude to PEG of Florida's Ms. Brenda Glass. Executive Director. who has instrumental in the coalition's planning process. She has attended Work Group meetings and has provided CJC staff with numerous model documents which were used to draft the PEG Program's budget, position description coordinator questions for the coordinator selection panel. She has also made numerous contacts with members of the State Legislature in an attempt to have funds appropriated to local PEG Programs across Florida. In addition to the assistance she has already provided, Ms. Glass has pledged her ongoing support to train the new coordinator and to assist in developing goals and objectives for 1998.

### PUBLIC RELATIONS TASK FORCE

The Public Relations Task Force was created in October 1997 to promote the CJC and the many criminal justice programs generated by the various task forces of the CJC. The Task Force held its first meeting on November 3, 1997. The following individuals were selected from the CJC membership to serve on the Task Force:

Chairman
HON. ROBERT NEUMANN
Palm Beach County Sheriff

Members
MR. MAX DAVIS
1997 CJC Chairman

MR. RANDY JOHNSON, SR. 1997 CJC Vice Chairman

MR. RICHARD LUBIN, ESQ. Attorney-At-Law

Ms. PRISCILLA TAYLOR Allstate Insurance Company

Through a series of personal with meetings media representatives, committee members will pursue establishing a means by which CJC program news will be disseminated as it pertains to CJC issues.

At its first meeting, members unanimously agreed to initiate contacts with local media representative in order to establish open lines of communication. A second committee objective is the creation of a speakers bureau that will provide members a forum to discuss the CJC, its history and accomplishments in the community.

Through the years, numerous social and criminal justice programs have been created through the efforts of the various public and private sector volunteer members of the CJC and its task forces. Perhaps the greatest accomplishment of the CJC during its ten-year history is the partnership it has created between the public and private sector members and agencies within the County that are committed to improving the Palm Beach County criminal justice system.

These program achievements deserve local, regional and national recognition as many will have a universal application to other communities. Ultimately, the mission of the CJC will be served through the publication of these efforts.

# SENTENCING FORUM ON FLORIDA'S CHANGING SENTENCING LAWS AND THEIR LOCAL IMPACT

On September 22, 1997 the CJC held a three-hour Forum on Florida's Changing Sentencing Laws and their Local Impact. Ms. Joann Leznoff with the Florida Department of Corrections excellently presented the following;

- → current Sentencing Guidelines;
- sentencing practices in the County as compared to other jurisdictions in the State;



Ms. Joann Leznoff presents current sentencing practices in Palm Beach County to CJC members and others.

- the new Florida Criminal Punishment Code passed by the Florida Legislature in 1997 that repeals current sentencing guidelines effective October 1, 1998;
- the Prisoner Releasee Reoffender Act passed by the Florida Legislature in 1997 that went into effect on May 30, 1997.

It was shown that Palm Beach County sentenced more felony offenders to its local jail facilities (40.6%) than the Statewide average (24.9%).

In December, The Palm Beach Post ran a three-part series of articles about sentencing in Palm Beach County's criminal courts. These articles described the Fifteenth Judicial Circuit (encompassing all of Palm Beach County) as the most lenient of all the State's 20 circuits.

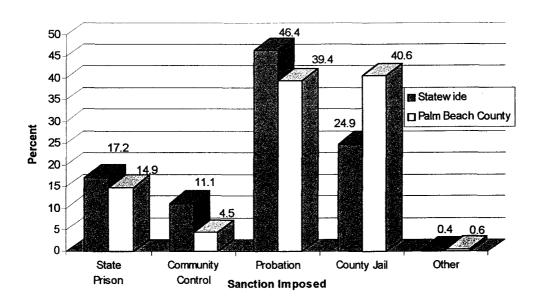
The CJC will continue to monitor the effects of the changing sentencing laws on the County as they take effect in 1998.



From left to right are: State Attorney Barry Krischer, L. Diana Cunningham, Kristina Gulick, and Circuit Court Judge Virginia G. Broome.

#### Distribution of Sanctions Imposed FY97

Data Source: Florida Department of Correcitons



## SUMMER YOUTH JOBS PROGRAM

In 1994 the CJC began an initiative to work with local public and private entities on a summer youth jobs program. In 1995 the Program was implemented with 100 jobs and \$86,700 in BCC funding. These jobs went to youth ages 16 to 21. In 1996 the Program was scaled-back to include just County government jobs. The BCC provided \$46,250 to fund 24 positions. The BCC extended the 1996 Program through the school year on a part-time basis for five (5) youths and provided \$26,880. This year the BCC again allocated \$46,250 to fund 16 youths.

### WEED AND SEED PROGRAM

Weed and Seed is a federal initiative that involves a holistic approach to "weeding out" crime and "seeding in" positive influences to a deteriorated, crimeridden community. The effort began after CJC made application Department of Justice to designate a Weed and Seed site in Palm Beach County. In obtaining this designation, the CJC brought together over 50 federal, state, county, and municipal governmental agencies, community groups and organizations.

A very involved and complicated grant application was completed and submitted in June 1994 to the Federal Department of Justice for funding the Northwest Riviera Beach Weed and Seed Program. In October 1994 the Department of Justice awarded the Palm Beach County Board of County Commissioners, through the CJC, a three-year grant that would total almost \$2,250,000 through September 1997.

The Weed and Seed Program is comprised of four (4) elements that guide it's philosophy and operation. These elements are:



Law Enforcement

A coordinated federal, state, county, and municipal law enforcement unit designed to "weed out" the violent offenders and drug dealers in the targeted area.



**Community/Problem Oriented Policing** 

Law enforcement works closely with residents to solve neighborhood problems that cause crime and drug abuse. Crime prevention is heavily emphasized. Community policing provides the bridge that links the Weeding and Seeding efforts.



## Prevention, Early Intervention and Treatment

Focuses on an increase in availability and delivery of human services in the targeted area through the establishment of a Safe Haven. These services include drug and crime prevention programs, educational opportunities, drug treatment, family services, and recreational activities. It is designed to create an environment where hope, opportunity and empowerment, rather than crime, will thrive.



#### Neighborhood Revitalization

Focuses on increasing home ownership opportunities; renovating and refurbishing housing and commercial establishments; and creating a solid economic foundation for entrepreneurship and job creation. Community clean ups and street-scaping, along with Park Redevelopment are prominent.

The Weed and Seed Program is overseen by a steering committee made up

of representatives from law enforcement, social services, education, government, religious and civic organizations, and community residents. This committee meets on a regular basis to direct the activities and implementation of the Program. It sets the goals, objectives, and mission of the Program.

THE STEERING COMMITTEE OFFICERS INCLUDE:

Chair
MS. EMALYN WEBBER
Managing Assistant, U.S. Attorney's Office



First Vice Chair
CHIEF JAMES O. FITZGERALD,
Palm Beach Gardens

Second Vice Chair
MR. PAUL DAMICO,
Chief of Felony Division
Public Defender's Office

MRS. ISABELLA CUNNINGHAM President of Neighbors United, Inc.

Treasurer
MR. KEN MONTGOMERY
Executive Director
Workforce Development Board

THE STEERING COMMITTEE MEMBERS INCLUDE:

MR. EDGAR AUSTIN
President, Citizen's Crime Watch

MR. W. CECIL BENNETT

CEO, PBC Health Care District

Designee: RAY ADAMS

**CHIEF RIC BRADSHAW** 

West Palm Beach Police Department

Ms. L. DIANA CUNNINGHAM

**Executive Director** 

PBC Criminal Justice Commission

Ms. Rosemary Darden

Owner, St. Matthew's House

**REV. TONY DRAYTON** 

Pastor, St. James Missionary Baptist Church

MS. GAETANA EBBOLE

**Executive Director** 

Children Services Council

MR. HARRY HAGWOOD

Owner, Fountain Shop

MR. REMAR HARVIN

Director, PBC

Housing and Community Development

**REV. ROBERT HENDLEY** 

Pastor, Greater Bethel

Primitive Baptist Church

MR. ED HORTON

District IX Administrator

Department of Children and Families

Designee: MARY MONTGOMERY

Ms. Annetta Jenkins

Program Director

Local Initiatives Support Corporation

MR. GREGORY JOHNSON (Jan.-Oct.)

MR. RON WILLIAMS (Nov.-Dec.)

District IX Manager

Florida Department of Juvenile Justice

Designee: LARRY HERNDON

Ms. SHERRY JOHNSON

**Project Consultant** 

Northwest Riviera Beach

Community Redevelopment Corporation

Hon. RICHARD JORANDBY

Public Defender

Fifteenth Judicial Circuit

Designee: PAUL DAMICO

**REVEREND GERALD KISNER** 

Pastor, Tabernacle Baptist Church

HON. BARRY KRISCHER

State Attorney

Fifteenth Judicial Circuit

Designee: MARTY EPSTEIN

MR. DANIEL R. MCBRIDE (Jan.-Sept.)

MR. BILL JURISON (Oct.-Dec.)

Acting Resident Agent In Charge

U.S. Bureau of Alcohol, Tobacco, and Firearms

COMMISSIONER MAUDE FORD LEE

Palm Beach County Board of County

Commissioners

Designee: Eugene K. Herring

MR. MIKE LOFFREDO (Jan.-Apr)

MR. MIKE WASHAM (May-Dec.)

Supervisory Special Agent

Florida Department of Law Enforcement

MR. ANTHONY D. MACK

President, Pleasant City

Community Redevelopment Corporation

MR. ROBERT MANGIAMELE

Resident Agent In Charge,

U.S. Drug Enforcement Administration

MR. JASE MAXWELL

Owner, Maxwell's Groceries

MR. ADOLPHUS ALVIN MONTGOMERY

Community Resident

Pleasant City/Northwest Area West Palm Beach

DR. PAULA NESSMITH

Principal, Washington Elementary School

SHERIFF ROBERT NEUMANN

Palm Beach County Sheriff's Office

Designee: EDWARD BROOKS

MR. MICHAEL ODUM

**MORP Program Director** 

Urban League of Palm Beach County

#### MS. FAYE OUTLAW-KIRK

Director, West Palm Beach Housing and Community Development

#### **CHIEF JERRY POREBA**

Riviera Beach

#### MR. ED RICH

Director, Palm Beach County Community Services Department

#### MR. ALAN SADOWSKI

Senior Supervisory Agent U.S. Federal Bureau of Investigation

#### Ms. Laura Schuppert

Director, West Palm Beach Parks and Recreation

#### **REV. RICHARD SCOTT**

President, Northwest Community Redevelopment Corporation

#### Ms. EARLENE WESTON

Community Resident Northwest Riviera Beach

#### HON. CLARA WILLIAMS

Mayor, City of Riviera Beach

#### MR. JOHN WILLIAMS

Director, Riviera Beach Parks and Recreation Department

#### MR. RONALD WILLIAMS

District IX Manager Florida Department of Juvenile Justice Designee: Larry Herndon

THE MEMBERSHIP OF THE WEED POLICY BOARD INCLUDES:

#### Chair

#### MS. EMALYN WEBBER

Managing Assistant U.S. Attorney Office

#### **CHIEF RIC BRADSHAW**

West Palm Beach

Designee: RUSSELL BRUCE

#### Ms. L. DIANA CUNNINGHAM

**Executive Director** 

**PBC Criminal Justice Commission** 

#### CHIEF JAMES O. FITZGERALD

Palm Beach Gardens

#### MR. MIKE LOFFREDO (Jan.-Apr)

MR. MIKE WASHAM (May-Dec.)

Supervisory Special Agent

Florida Department of Law Enforcement

#### HON. BARRY KRISCHER

State Attorney, Fifteenth Judicial Circuit

#### MR. DANIEL R. MCBRIDE (Jan.-Sept.)

MR. BILL JURISON (Oct.-Dec.)

Acting Resident Agent In Charge

U.S. Bureau of Alcohol, Tobacco, and Firearms

#### MR. ROBERT MANGIAMELE

Resident Agent In Charge U.S. Drug Enforcement Administration

#### SHERIFF ROBERT NEUMANN

Palm Beach County Sheriff's Office

Designee: ED BROOKS

#### **CHIEF JERRY POREBA**

Riviera Beach

#### MR. ALAN SADOWSKI

Senior Supervisory Special Agent, U.S. Federal Bureau of Investigation

#### MR. ED STUBBS

Supervisory Deputy

U.S. Marshal's Office

Designee: GLEN WILNER

THE MEMBERSHIP OF THE SEED POLICY BOARD FOR THE NORTHWEST RIVIERA BEACH INCLUDES:

#### Chair

#### MR. REMAR HARVIN

Director

PBC Housing and Community Development

#### MR. JESSIE ANDERSON

Community Resident

Northwest Riviera Beach

#### Ms. L. DIANA CUNNINGHAM

**Executive Director** 

**PBC Criminal Justice Commission** 

#### MRS. ISABELLA CUNNINGHAM

President, Neighbors United, Inc.

#### MS. GAETANA EBBOLE

**Executive Director** 

Children's Services Council

#### MR. JOHN GREENE

Housing and Community Development Coordinator City of Riviera Beach

#### Ms. Arleatha Henderson

Assistant Principal

Washington Elementary School

#### MR. LARRY HERNDON

Program Operations Administrator Florida Department of Juvenile Justice

#### MR. DON HENDRICKSON

Code Enforcement Administrator Riviera Beach

#### MRS. EASTER MAE HIGHTOWER

Community Resident Northwest Riviera Beach

#### Ms. SHERRY JOHNSON

Project Consultant Northwest Riviera Beach Community Redevelopment Corporation

#### LT. STEVEN MESAGNO

C.O.P. Supervisor

Riviera Beach Police Department

#### Ms. Mary Montgomery

Director of Substance Abuse

Florida Department of Children and Families

#### MR. GEORGE STEELE

Community Resident

Northwest Riviera Beach

#### MS. EMALYN WEBBER

Managing Assistant U.S. Attorney U.S. Attorney's Office

#### HON. CLARA WILLIAMS

Mayor, City of Riviera Beach

#### MR. JOHN WILLIAMS

Director, Riviera Beach

Parks and Recreation Department

#### MR. DAVID WRIGHT

Grant Writer

Riviera Beach

THE SEED POLICY BOARD FOR THE WEST PALM BEACH SITE INCLUDES THE FOLLOWING MEMBERS:

#### Vice Chair

#### Ms. SUZANNE TURNER

Chief Executive Officer

Home Safe of Palm Beach County

#### CAPTAIN D. BUSH-ELLIS

Commander-Community Response Division West Palm Beach Police Department

#### Ms. Corletta Clay

Director, Kids Kompact

#### Ms. GISELLE COLEMAN

Community Resident West Palm Beach

#### Ms. Dorothea Daniels

Supervisor

Florida Department of Juvenile Justice

#### MR. BILL HOBBS

Director, Missions of Mercy

#### Ms. Ann Kosco

**Executive Director** 

YWCA of Palm Beach County

#### MR. MICHAEL ODUM

**MORP** Director

Urban League of Palm Beach County

#### MR. CHRISTOPHER PLUMMER

Manager, Housing Development

#### MR. EDWARD RICH

Director

PBC Department of Community Services

#### Ms. GLORIA RICHESON

**Principal** 

U.B. Kinsey/Palmview Elementary School

Designee: HELEN BYRD

#### **REV. RICHARD SCOTT**

President

Northwest Community Redevelopment Corporation

Ms. INEZ SMOOTH

Community Resident West Palm Beach

MR. BUD TAMARKIN

Volunteer Services Coordinator, Palm Beach County Health Department

DR. CHARLES WHITE

Director, Roosevelt Service Center

Ms. GLORIA WILLIAMS

Director, Pleasant City Community Center

Staffing and Transition to the Sheriff's Office

The greatest task of both the Weed and Seed and the AmeriCorps Programs has been the recruitment and retention of qualified staff for both sites. It has been extremely difficult to recruit staff to work under a grant-funded program in the highest crime areas of the County during mid-afternoon, evening, and weekend hours. Nevertheless, the Program has made great strides to develop and implement the strategies outlined for the program.

## TRANSITION FROM THE COUNTY TO THE SHERIFF'S OFFICE

Staff worked on the development of a transition plan for the transfer of Weed and Seed to the Palm Beach County Sheriff's Office. The effective transfer date was October 27, 1997. **Employees** were notified in writing of the change in employer and given the opportunity to transfer with the Program. Although some staff positions were vacated, the transition went smoothly. The adoption assimilation of the Program under the Sheriff's umbrella provides the Weed and Seed Program a sense of stability and permanence.

## LAW ENFORCEMENT: STATISTICS AND HIGHLIGHTS

The Riviera Beach Weed Team agents have dedicated countless hours on various drug and prostitution reverses, buybust, surveillance operations and many other operations. The most notable and commendable showing of this team's effort is the operation at the Land of Oz Bar. This operation removed a cancer in Riviera Beach, effectively taking the license off the The Weed Team successfully arrested a total of 18 individuals on drug charges, 5 of the most significant violators were indicted. These arrests are a excellent significant indicator of the cooperation of all the agencies involved including, the U.S. Drug Enforcement Administration, the U.S. Attorney's Office, the Riviera Beach Police Department, the State Division of Alcohol, Beverages and Tobacco, the State Attorney's Office, and the Palm Beach County Sheriff's Office. Over many years the Riviera Beach Police Department has tried to shut the Land of Oz Bar down; however, despite their continuous efforts the Bar managed to remain open for business.

The West Palm Beach Weed Team has made a significant impact on removing violent offenders from the streets. result of the tireless efforts. Winston Wilkins, a.k.a. "Gangster Wimp," one of Palm Beach County's major suppliers of crack cocaine, was arrested August 19 in West Palm Beach on federal drug charges after an investigation by agents from the West Palm Beach. the U.S. Drug Enforcement Administration, the Beach County Sheriff's Office, the Florida Department of Law Enforcement, State Attorney's Office and the U.S. Attorney's Office. "Gangster Wimp" had a very

extensive arrest history including narcotic drug related offenses. The successful removal of this individual from the streets is credited to the entire team's efforts and extraordinary leadership.

The support from the State Attorney's Office in the hiring of an assistant state attorney to oversee the prosecution of the Weed and Seed cases in state court has been an additional bonus for the Program.

#### **COMMUNITY ORIENTED POLICING**

Community Oriented Police (COP) Officers assigned to the Northwest Riviera Beach targeted area made a total of 2,900 contacts with individuals at churches, schools, homes and businesses. Officers participated in neighborhood crime watch meetings, safety fairs, the Martin Luther King. Jr., Parade. senior citizens luncheons, church festivals. youth basketball tournaments and other community events.

Officers assigned to the West Palm Beach targeted area made 2,161 contacts with individuals at churches, homes and businesses. Officers participated in neighborhood crime watch meetings, vehicle safety inspections, youth basketball tournaments, and other community events.

## PREVENTION, INTERVENTION AND TREATMENT

In order to address the critical risk factors associated with high crime rates and social and family breakdowns, the Safe Haven at Washington Elementary School was established. The Riviera Beach Safe Haven organized various programs over the past year through the Recreational Program Coordinator, Scott Scrivner, and the new Safe Haven Coordinator, Inda Spencer.

The Riviera Beach Safe Haven has offered an array of classes and workshops in tutoring, art, safety, parenting, scouting and recreation. Weed and Seed sponsored a number of summer and sports camps for its residents. Partnerships were established with summer camp programs offered at Washington Elementary School, John F. Middle School, Northwood Kennedy University, P.G.A. Golf Academy, and the Phase I of the Drug Education For Youth Many of the Weed and (DEFY) camp. Seed kids were afforded the opportunity to go to West Palm Beach Expos baseball games and Planet Ice. The Safe Haven put on a "Back to School Activities Jam" for youth ages 5-15 which included songs, games, activities, lunch, and free school supplies.

Weed and Seed, in partnership with the Riviera Beach Police Department and the School District of Palm Beach County, hosted a Halloween Carnival and Haunted House at Washington Elementary and Cunningham Park. Activities included a dunking booth. bounce-house, painting, bean bag toss, penny toss, ring toss, sack relay races, and cotton candy. The event was funded by donations received from area residents businesses.

Staff and AmeriCorps Members hosted "Thanksgiving Feast" at the Washington Elementary School. The Safe Haven children sang and provided opening and closing remarks. The success of the event is due in large part to the many donations received from residents and local businesses. Staff and the AmeriCorps Members and community volunteers did a superb job coordinating this event.

The Weed and Seed Program sponsored two (2) basketball teams that play in the City of Riviera Beach League. The youth range in ages from 5-11.

The West Palm Beach Safe Haven offered a variety of cultural, arts and family-oriented programs. The AmeriCorps Members have played a vital role in keeping programs afloat in the absence of having a permanent Safe Haven Coordinator. During the summer, staff assisted summer camps at the Roosevelt Service Center, the U.B. Kinsey/Palmview school, the P.G.A. Golf Academy, and DEFY.

Staff **AmeriCorps** and members assisted with a multi-cultural festival, health programs and a student talent show. The multi-cultural festival was held in August at Gaines Park and included a gospel concert, a fish-fry, and a dinner banquet. Weed and Seed assisted the West Palm Beach Housing Authority coordinating a Community Health Fair which provided residents with free immunizations and health care information. In partnership with the West Palm Beach Police Athletic League, Weed and Seed staff presented a student talent show at the Roosevelt Service Center in August. Staff, AmeriCorps Members and volunteers assisted the Palm Beach County Health Department coordinate a variety of activities at the Wellness Family Day Program November.

Unique for Weed and Seed this year was the implementation of the Drug Education For Youth (DEFY) Program. DEFY is a youth outreach program which uses role models to promote positive life choices, including drug resistance, in 9-12 year olds. This Program is implemented in two phases. Phase I is an 8-day intensive summer camp consisting of anti-drug and anti-gang education, self-esteem development, peer leadership, and physical education. Phase II is a school year mentoring program that features workshops and special events. The DEFY camp was held at the Marine Reserve Training Academy.

#### **COMMUNITY REVITALIZATION**

Over the past year, the Weed and Seed staff has begun implementing the final component of the "Seeding" process. Many of the suggestions put forth in the original Weed and Seed proposal are in the process of being implemented The Northwest Riviera Beach achieved. Community Redevelopment Corporation (NWRBCRC) has constructed and sold 75% of the units in it's first development project. NWRBCRC is starting on the development of its second single-family home ownership project as well as a model and sales center.

#### **CUNNINGHAM PARK**

Prior to the implementation of the Weed and Seed strategies, Cunningham Park was a haven for drug dealers and drug users. Now, Cunningham Park has new life. Weed and Seed's law enforcement efforts are paying off. At any given time children and adults can be seen relaxing and playing in the Park. The Park has new shuffleboard courts, tennis courts, and a beautiful new storage and restroom facility. The final phase of the project will begin in 1998.

#### **COMMUNITY CENTER**

One of the priorities established by the Northwest Riviera Beach Seed Policy Board was to have a community center located in the Weed and Seed target area. In partnership with the City of Riviera Beach, an application was submitted to and awarded by the Palm Beach County Housing and Community Development Department for \$65,000 in Community Development Block Grant (CDBG) funds for the planning, design, and purchase of the land for this center. Subsequently, another application under the partnership was submitted and awarded effective October 1, 1997, for \$400,000 to build the community center. Through the exceptional work of the Northwest Riviera Beach Seed Policy Board Chair, Remar Harvin, the residents' priorities have become a reality.

Many restoration projects are in the planning stages for the newly established West Palm Beach Weed and Seed site. According to the Pleasant City Community Redevelopment Corporation, plans are underway to purchase eight (8) lots in the target area.

Weed and Seed assisted the Pleasant CDC. the Urban League, City Children's International Experiential Learning Organization (CIELO) and the City of West Palm Beach to coordinate the development of a community garden at 540 21<sup>st</sup> Street. Staff and AmeriCorps Members assisted with the coordination and start-up. Approximately 50 area residents have cultivated and maintained the garden. In November, AmeriCorps Members and volunteers sponsored a free car wash at Tank N' Tummy on Tamarind Avenue in a campaign to inform the community of Weed and Seed initiatives and of various programs offered at the Safe Haven Center located at Roosevelt Service Center.

## COLLABORATION AND PARTNERSHIPS

Weed and Seed has established an extraordinary list of partnerships in its efforts to assist the residents in revitalizing their community. Over 50 agreements

have been signed with health and human services agencies and others to provide educational, recreational, job counseling and a myriad of other services to the citizens of the Northwest Riviera Beach and Pleasant City/Northwest areas of West Palm Beach.

#### WEED AND SEED AMERICORPS

The AmeriCorps Program is an excellent compliment to the Weed and Seed Program. It is an added resource to help the resident in the Weed and Seed communities reclaim their neighborhoods. It gives Weed and Seed an added surge of energy for community empowerment.

The implementation of this Program has been an awesome task. The time frame under which the contract was signed and the inability to hire a program coordinator immediately necessitated a move into a new contract period to successfully fulfill the obligation of the Program. Three (3) months into the Program, a coordinator was hired and 14 members for the Program effectively recruited. were approximately five (5) months on the job, the new program coordinator resigned. Approximately four (4) months passed before a second coordinator could be recruited and hired. As a result of the transition from the CJC to the Sheriff's Office, this position was vacated.

The AmeriCorps Members are an important component to the success of the Program. Several activities would suffer without their dedication. During the past program year, the AmeriCorps Members assigned to the Riviera Beach Safe Haven assisted with the following activities:

→ an after school tutoring program;

- recreation programs including cheerleading and dance classes for young girls;
- ⇒ a cleanup project and flower planting along "S" Avenue with Neighbors United;
- outreach efforts with theComprehensive AIDS Project; and
- → summer camp programs.

AmeriCorps Members at the West Palm Beach site assisted with the following activities:

- → a Youth Talent/Step Show in partnership with the West Palm Beach Police Athletic League;
- → worked with girls from the PALsupported STR "89" Ballet dance group;
- worked with a girls group from the Missions of Mercy;
- → a summer camp at U.B.

  Kinsey/Palmview Elementary School of the Arts;
- → the Sankofa young girls group; and
- enhanced the Roosevelt Service Center Seniors Program.

At the end of 1997, 12 of the 20 AmeriCorps Member positions were filled by the following individuals:

STACEY BROWN CORLETTA CLAY WANDRA DANIEL EDNA JONES LATRICE KEY
ARLINDA LOGAN
JANET MURDOCK
IVY NEWTON
ROSALIND RANSOM
RICK THOMAS
NELLIE TILLMAN
MAE TURNER

#### PROGRAM EVALUATION

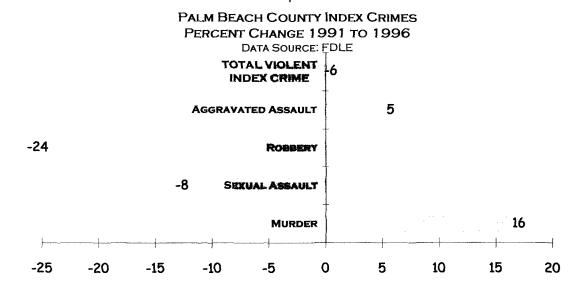
The second year evaluation was conducted by Dr. Thomas Blomberg. Dr. Blomberg collected information about the effects of the Weed and Seed Program on area residents. This information included interviews with area residents and many other major stakeholders in the Program. This evaluation was very accurate at assessing the Program's strengths and It recognized challenges. that there is room for growth and improvement. It is this type of data and information that keeps staff mindful of the work still to be done. Dr. Blomberg and Mark Yeisley have done an excellent job in the development and assessment of the Weed and Seed Program.

# CRIME PREVENTION IN PALM BEACH COUNTY

alm Beach County is fortunate to have officials and professionals from across a spectrum of varying fields who recognize that crime prevention is a community-wide responsibility. Criminal justice, health, business, education, and social service agencies have come together to combat crime on a countywide basis.

despair and low self-esteem all are leading causes of crime. The criminal justice system is not equipped to deal with these problems alone, nor was it ever meant to. Criminal justice agencies and health, mental health, education, employment, and social service agencies must partner to provide the relief needed.

The CJC takes this holistic approach to crime prevention seriously, working closely with agencies such as the Children's Services Council (CSC), the Health and Human Services Planning Association (HHSPA), Partnership for Neighborhood Initiatives (PNI), the Juvenile Justice Council, Partnership for a Drug-Free



Crime prevention efforts help to ensure that children grow to adulthood with the life skills that will enable them to function as healthy, happy, and productive adults. Efforts are also directed toward adults who have committed or are at risk to commit crimes.

Health, substance abuse, domestic and family relations, emotional and physical abuse, lack of employment and educational opportunities, and feelings of Community, the Florida Department of Children and Families, the Collaborative for Children and Families (CCF) and others. This year the CJC focused on building partnerships between education professionals and institutions and criminal justice professionals and agencies.

Statistics show that these holistic efforts have paid off. The crime rate (number of offenses reported per 100,000 county population) in Palm Beach County

is holding pretty steady. There has been only a 1 percent increase from 1990 to 1996. Violent Crime is down 6 percent as the table above shows. Violent Crime is measured by the Federal Bureau of Investigation and other criminal justice

(3) property crimes—burglary, larceny, and motor vehicle theft. The table above shows the number of reported offenses for 1990 and 1996 for each of the seven (7) Index Crimes and the percent change.

This good news does not mean that

#### PALM BEACH COUNTY INDEX CRIME OFFENSES REPORTED

PERCENT CHANGE 1990 TO 1996

DATA SOURCE: FDLE

VIOLENT CRIME OFFENSES	1990	1996	% CHANGE
MURDER	75	87	16
SEXUAL ASSAULT	758	695	-8
ROBBERY	3,591	2,697	-24
AGGRAVATED ASSAULT	6,048	6,357	5
TOTAL VIOLENT CRIME OFFENSES	10,472	9,836	-6
PROPERTY CRIME OFFENSES			
Burglary	22,622	18,819	-16
LARCENY	44,961	49,866	11
MOTOR VEHICLE THEFT	7,891	8,377	6
TOTAL PROPERTY CRIME OFFENSES	75,474	77,062	2
TOTAL ALL INDEX OFFENSES	85,946	86,898	1

entities by looking at the number of reported offenses for four (4) particular crimes: murder, sexual assault, robbery, and aggravated assault. As the table above shows, these crimes overall have decreased. When factoring in the County's population (979,535 in 1996), the chances of being a victim of a violent crime in Palm Beach County are 1 in 1,000.

Total Index Crimes are up one (1) percent. Index Crimes are the crimes used by the FBI and other criminal justice entities to measure the overall level of crime. They include the four (4) violent crimes mentioned above, as well as, three

crime prevention efforts should be abandoned or lessened. Instead they should continue with even more zeal than before. The overall numbers of offenses remain high and the population in Palm Beach County continues to grow.

The CJC will continue to facilitate cooperation across the spectrum of social, community and governmental agencies to address innovative and creative ways to ensure a more responsive criminal justice system in Palm Beach County.

# LAW ENFORCEMENT IN LAW SEACH COUNTY

countywide. Examples of the Council's work include:

→ addressed severe violent street crime, particularly drive-by shootings, by establishing a Multi-Agency Violent Crimes Unit;

alm Beach County has a large number of municipalities (38), 30 of which have their own police departments. The other eight (8) municipalities contract with or have police services provided by another law enforcement agency. There is also a police department for the School District of Palm Beach County and for Florida Atlantic University. Along with the Palm Beach County Sheriff's Office, there are a total of 33 local law enforcement agencies in the County.

This large number of agencies requires a concerted effort to communicate coordinate and work together. The CJC prides itself on the overall spirit of cooperation it helps to cultivate among these agencies. The CJC's Enforcement Planning Council is a coordinating body made up of 15 local police chiefs who represent particular regions of the County. The Council is governed by bylaws and an annually elected chairman. It serves as a conduit for local officials and police chiefs to address issues of concern that affect law enforcement

LAW ENFORCEMENT AGENCIES IN PALM BEACH COUNTY							
Department	Chief of Police	Population	Full	1996			
		Served	Time	Index			
			Sworn	Crime			
	Data (M. J.)		Officers.	Offenses			
Atlantis	Robert Mangold	1,694	11	59			
Belle Glade	Michael Miller	16,858	49	2,305			
Boca Raton	Peter Petracco	67,754	142	2,889			
Boynton Beach	Marshall Gage	50,940	125	5,889			
Delray Beach	Richard Overman	52,039	153	6,386			
FAU	John B. Connor	0	25	283			
Greenacres	John Treanor	23,733	39	1,472			
Gulfstream	Robert Schultz	707	10	16			
Highland Beach	Tony Cervasio	3,264	11	74			
Juno Beach	Mitchell Tyre	2,659	13	44			
Jupiter	Richard Westgate	30,599	83	1,577			
Jupiter Inlet Colony	Randall Parker	421	5	2			
Lake Clarke Shores	Michael Bruscell	_3,640	12	105			
Lake Park	Jeffery Lindskoog	6,887	28	1,045			
Lake Worth	William E. Smith	29,844	104	4,537			
Lantana	Robert Chalman	8,447	27	1,013			
Manalapan	William (Wes)	330	9	16			
	Smith III						
Mangonia Park	Joseph	1,392	15	460			
	VonDembowski						
North Palm Beach	Bruce Sekeres	11,855	33	553			
Ocean Ridge	Edward G. Hillery	1,635	11	57			
Pahokee	Carmen Salvatore	6,935	14	488			
Palm Beach	Joseph Terlizzese	6,790	72	412			
PBC Sheriff	Robert Neumann	471,905	1,095	31,789			
PBC School District	James Kelly	0	79	1,624			
Palm Beach Gardens	James FitzGerald	31,909	84	2,650			
Palm Beach Shores	Roger Wille	1,028	7_	137			
Palm Springs	Karl Umberger	9,950	25	638			
Riviera Beach	Jerry Poreba	27,782	96	6,491			
Royal Palm Beach	Phillip Redstone	17,668	37	1,083			
South Bay	Danny Jones	3,329	11	329			
South Palm Beach	Roger Crane	1,498	10	22			
Tequesta	Stephen Allison	4,673	16	152			
West Palm Beach	Ric Bradshaw	78,370	232	12,301			
TOTALS		979,535	2,683	86,898			
COUDCE, Elevide Done	eterant of I are Enfo		of figures				

SOURCE: Florida Department of Law Enforcement, 1996 figures

- researched the potential of a Gun Buy Back program for the County;
- recommended that the CJC propose to the Board of County Commissioners a pawn shop ordinance for the County providing for the establishment of fee assessments to cover the costs to have all pawn items computer logged and to have records including a thumb print on every individual who pawns an item. The Board of County Commissioners approved this;
- evaluated and adopted both a uniform use of force policy and a uniform high speed pursuit policy for the County;
- evaluated the issue of prostitution in the County and developed a set of recommendations;
- recommended that the CJC request the Board of County Commissioners to adopt a \$12.50 surcharge on moving traffic violations to finance the County public safety communications system;
- developed and facilitated the signing of a Mutual Aid Pact among the 30 municipal law enforcement agencies, the School District Police, and the Sheriff's Office;
- researched and decreased the DUI processing time from eight (8) hours to (2) hours;
- developed unified methods for confiscated drug disposal;
- → revised the evidence disposal process;
- modified law enforcement hurricane preparedness emergency plans;
- facilitated the countywide implementation of the Juvenile First Offender Prearrest Diversion Program; and

collaborated with the State Attorney's Office to develop a Hate Crimes Investigation Position Paper for law enforcement agencies in the County.

The these law largest of agencies is Sheriff's enforcement the Office, as can be seen in the table above. The Sheriff's Office is responsible for policing the unincorporated areas of the County, which encompass about half of the County's population. The Sheriff also provides different types of law enforcement services to 13 cities including, Briny Breezes, Cloud Lake, Golfview, Haverhill, Highland Beach, Hypoluxo, Juno Beach, Jupiter Inlet Colony, Lake Clake Shores, Mangonia Park, Palm Beach Shores, Village of Golf, and Wellington. These services vary by municipality but include items such as, dispatch, answering and/or responding to calls for service, and doing their teletype work.

# CRIMINAL COURTS IN PALM BEACH COUNTY

he Fifteenth Judicial Circuit of Florida, a single county circuit including only Palm Beach County, is under the direction of the Chief Judge, Walter N. Colbath, Jr. The Circuit has two (2) levels of court: circuit and county. The organization structure enables the courts to deliver maximum service in the most flexible and efficient manner.

The Circuit Court handles civil cases (with a value of over \$15,000), criminal felonies, juvenile cases, probate, and appeals from the County Court. A total of thirty-one (31) judges serve in the Circuit Court. The court calendar consists of time-consuming and often complicated jury and non-jury trials, as well as other hearings required to resolve the issues presented.

The County Court handles civil cases (with a value of \$15,000 and under), criminal misdemeanors, and traffic cases. The sixteen (16) judges in the County Court preside over the high-volume, short duration cases which comprise their jurisdiction.

The primary courthouse is located in downtown West Palm Beach. Satellite courthouses are located in the South, North and West County areas and at the Main Detention Center in West Palm Beach.

Two (2) county judges and two (2) circuit court judges serve in the South County, one (1) county judge in the North County, one (1) circuit judge in the West County, one (1) county judge in the Central

County and twelve (12) county and four (4) circuit judges in the Central Courthouse in West Palm Beach, There are thirty-one (31) volunteer Traffic Magistrates who handle infractions. civil traffic These individuals are attorneys working on a pro bono basis. There are five (5) Commissioners or Special Masters, funded by Palm Beach County, who handle civil contempt actions after final judgements are entered.

There are (5) divisions within Palm Beach County court including the Civil Division, Criminal Division, Family Law Division, Probate and Guardianship Division, and the Juvenile Division. There are seven (7) subdivisions within the Circuit Criminal Division.

## THE JUDICIARY— CRIMINAL DIVISIONS

Palm Beach County is fortunate to have a judiciary that is highly respected by the community. A Palm Beach County Bar Association survey taken in 1996 showed that the 767 attorneys who responded feel that the county's judiciary does a satisfactory to excellent job 84 percent of the time.

The judiciary is headed by the Chief Judge who is elected by the other judges in the County to serve for a year. The Honorable Walter N. Colbath, Jr. was elected to this post effective July 1, 1997. The judiciary is divided into several divisions that handle particular cases. Below is a listing of the divisions that handle criminal cases, along with their presiding judges.

#### **CIRCUIT COURT**

## FAMILY DIVISION DOMESTIC SUBDIVISION

HON. KATHLEEN J. KROLL HON. JORGE LABARGA HON. JOHN L. PHILLIPS HON. STEPHEN A. RAPP

#### JUVENILE SUBDIVISION

HON. HUBERT R. LINDSEY HON. RICHARD B. BURK HON. RONALD V. ALVAREZ

#### CRIMINAL DIVISION

HON. VIRGINIA GAY BROOME HON. MARVIN U. MOUNTS, JR. HON. HOWARD C. BERMAN HON. ROGER B. COLTON HON. EDWARD A. GARRISON HON. KAREN L. MARTIN

#### TRIAL DIVISION

HON. RICHARD OFTEDAL HON. MARY E. LUPO

#### **COUNTY COURT**

#### CRIMINAL DIVISION

HON. NELSON E. BAILEY
HON. CORY J. CIKLIN
HON. BARRY M. COHEN
HON. SUSAN R. LUBITZ
HON. ROBERT V. PARKER
HON. ROBERT S. SCHWARTZ

#### SENIOR JUDGES

HON. HOWARD H. HARRISON, JR. HON. EDWARD RODGERS

#### WEST COUNTY COURTHOUSE

HON. MICHAEL D. MILLER

#### SOUTH COUNTY COURTHOUSE

HON. LUCY C. BROWN HON. STEPHEN M. COHEN HON. EDWARD H. FINE HON. ELIZABETH T. MAASS HON. JOHN D. WESSEL

#### NORTH COUNTY COURTHOUSE

HON, WILLIAM A. BOLLINGER

#### CRIMINAL JUSTICE COMPLEX

HON. JEFFREY L. COLBATH HON. PAUL O. MOYLE

### PUBLIC DEFENDER

Hon. RICHARD JORANDBY

The Office of the Public Defender provides legal representation to indigent defendants after being appointed by the Court. The Public Defender provides services in approximately 50,000 cases a year.

Richard L. Jorandby, the Public Defender for the Fifteenth Judicial Circuit, is an elected Constitutional officer of the State of Florida. He has held this office since 1972 and set a high standard for the provision of quality legal representation to the indigent population of Palm Beach County.

The Office staff consists of 93 Assistant Public Defenders who are all members of the Florida Bar. The staff is divided into several major divisions:

APPELLATE DIVISION

**FELONY DIVISION** 

CAPITAL DIVISION

MISDEMEANOR DIVISION

JUVENILE DIVISION

MENTAL HEALTH DIVISION

INTAKE DIVISION AT THE MAIN DETENTION FACILITY (GUN CLUB ROAD)

DIVISION OF COMPREHENSIVE ALTERNATIVES

ADMINISTRATION

INVESTIGATIVE DIVISION

TRAINING PROGRAM

CASE OPENING DIVISION

The main office is located in the Criminal Justice Building in downtown West Palm Beach. The satellite offices in Palm Beach County are located in Delray Beach, Palm Beach Gardens, Gun Club Road (the Main Detention Center), and Belle Glade.

## STATE ATTORNEY HON. BARRY KRISCHER

The Office of the State Attorney is a constitutional office with 90 attorneys and 120 support staff serving all of the Fifteenth Judicial Circuit in and for Palm Beach County, in four (4) offices located in West Palm Beach, Palm Beach Gardens, Delray Beach and Belle Glade.

Barry E. Krischer has served as State Attorney since 1993.

There are 13 divisions within the State Attorney's Office. Each are listed below.

CRIMES AGAINST CHILDREN
DIVISION

JUVENILE DIVISION

APPEALS DIVISION

OFFICIAL CORRUPTION/ ORGANIZED CRIME

INVESTIGATIVE DIVISION

**FELONY DIVISION** 

MAJOR CRIMES UNIT

VICE UNIT

TRAFFIC HOMICIDE INTAKE DIVISION

FIRST APPEARANCE

**ECONOMIC CRIME** 

**COUNTY COURT DIVISION** 

ADMINISTRATIVE DIVISION

The main office is located in the Criminal Justice Building in downtown West Palm Beach. The satellite offices in Palm Beach County are located in Delray Beach, Palm Beach Gardens, Gun Club Road (the Main Detention Center), and Belle Glade.

# CORRECTIONS IN PALM BEACH COUNTY

roviding an adequate number of corrections beds is a continuing challenge for jurisdictions nationwide, including Palm Beach County. The costs to operate a correctional facility are tremendous. The County's FY97 budget for corrections was close to \$67.5 million; \$47.3 million of which funded 850 staff positions.

In 1992 the County completed the construction of a 12 story wing on the Main

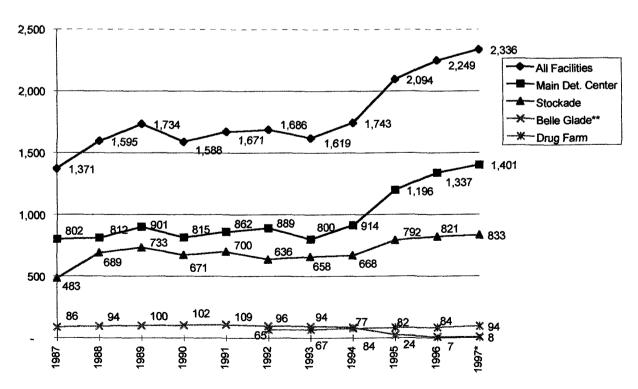
Detention Center. The Belle Glade jail is underwent major construction to expand its inmate capacity by 156. This effort began in March 1995 and ended in December of this year. The expansion is supposed to provide the County with an adequate number of corrections beds to last through the year 2005.

Corrections officials have no control over who is sent to the County's jails. The jail population is controlled by the practices and policies set in place by local, state, and federal rules. Jurisdictions across the Country have set out in search of new and alternative methods of reducing the evergrowing number of inmates coming into their jail systems. One method is to provide alternatives to jail for offenders who qualify, such as electronic monitoring, house arrest, weekend jail, and work-release programs. The County has all of

Palm Beach County Correctional Facilities

Average Daily Population 1987 - September, 1997\*

Data Source: Palm Beach County Sheriff's Office, Corrections Division



these already in place. Another method is to look at the ways in which inmates are being sent to the jail, i.e., look at local policies and practices, such as the time the inmates spends in jail pending case activity.

The CJC plays an instrumental role in assessing the impact of criminal justice system policies and practices on the County's jail population through the per day for their meals. In the first 22 days of enacting this fee \$23,712 was collected.

Sheriff Robert Neumann is responsible for operating three (3) facilities: the Main Detention Center, the Stockade Detention Facility including the Drug Farm, and the Belle Glade Detention Facility. Mr. Harold Wilber, Director of Corrections, oversees the operations of the

#### Palm Beach County Correctional Facilities Beds Certified for Inmate Occupation

Data Source: Palm Beach County Sheriff's Office, Corrections Division

Facility	On 6-1-97	On 11-12-97	Total Bed	Double Bunk
			Capacity	Capacity
			(if all certified)	
Main Detention Center	1,414	1,414	1,798	2,278
Stockade (General Pop.)	832	871	871	871
Stockade (Drug Farm)	96	96	96	96
Belle Glade Jail	facility closed	188	256	336
Total All Facilities	2,342	2,569	3,021	3,581

Corrections Task Force which also sits as the Public Safety Coordinating Council (a statutorily mandated body).

Corrections in Palm Beach County is the responsibility of the Sheriff. The operating budget of the Sheriff's Office is approved by the Board of County Commissioners each fall for the fiscal year beginning October 1. Funds necessary to provide the assigned law enforcement, corrections, and related support functions of the office are generated from property taxes levied by the Board. In an attempt to recoup some funds, the County enacted an option passed by the 1996 Legislature allowing local jail administrators to charge inmates for their meals. Inmates in the County's correctional facilities now pay \$2

Corrections Division and reports directly to Sheriff Neumann.

Full occupancy for these facilities, if all beds were staffed and operational when construction is completed, would amount to 3,021 as the table above shows.

### MAIN DETENTION CENTER

The Main Detention Center is part of the Criminal Justice Complex centrally located in the County in West Palm Beach. It includes several courtrooms, Clerk, State Attorney and Public Defender Offices, a psychological resident position for the Mental Health Center, and the Sheriff's Office central administrative complex.

This maximum security facility houses pretrial adult male detainees, a limited number of county sentenced adult males (trustees) who perform custodial and food preparation activities and those pretrial and sentenced females who require medical and/or psychological isolation.

The jail facility consists of three (3) towers referred to as the East, West, and South Towers. The East and West Towers are each six (6) stories and were completed in 1983. The South Tower is 12 stories and was completed in 1992. This facility is the most populated of all the County's correctional facilities. It costs \$81 per day to house an inmate in this facility.

In 1995 the 12th floor was opened to house the increasing number of juveniles

# STOCKADE DETENTION FACILITY

The County Stockade is located onemile East of State Road 7 on Southern Boulevard in West Palm Beach on a 20 acre compound adjacent to the South Florida Fairgrounds. The compound consists of 15 single story dorms, the oldest of which was completed in 1958. It costs about \$55 per day to house an inmate in this facility.

The Stockade is primarily a minimum/ medium security complex which houses pretrial adult male and female detainees, and county sentenced adult males and females.

Per Inmate in Pa	lm Beach County'	s Correctional Faci	lities (FY96)*
Stockade	Stockade	Belle Glade Jail	Average
(General	(Drug Farm)		All
Population)		,	Facilities
\$55	\$77	\$79	\$73
	Stockade (General Population)	Stockade Stockade (General (Drug Farm) Population)	(General (Drug Farm) Population)

\*Calculated based on FY96 and calendar year 1996 average daily population, except for Belle Glade Jail which is calculated based on calendar year 1994 ADP and FY94 budget due to facility being closed. Formula=budget divided by ADP divided by 365.

being tried as adults in Circuit Court. This juvenile population has averaged about 45 inmates per day.

In 1992 construction was completed on the facility, adding a 12 story wing to the existing facility. With this expansion the total capacity of the facility is 1,798.

As of November 1997, four (4) of the 12 floors are neither opened nor staffed to allow for future growth in the inmate population. The decision to open a floor does not come lightly, due to the financial resources needed. It costs over \$2.5 million per floor per year for staffing, not to mention other increased operating costs.

Since March 1995 the facility has had to house offenders from the Belle Glade Facility which is undergoing construction.

# THE DRUG FARM AT THE STOCKADE

On May 14 of this year, the Drug Farm was relocated from its site in Belle Glade to "F" Dorm of the Stockade.

Long-time Palm Beach County Sheriff Richard P. Wille, who retired in February 1995 after 17 years of service, recognized the futility of 'locking-up' drug addicted offenders who would be returned to society in a short period of time with no treatment or rehabilitation. The majority of these people are motivated to engage in criminal activity because of their drug addiction. Sheriff Wille recognized that the only way to decrease the recidivism rate was to alter the behavior patterns of those individuals committing criminal acts.

He located a program in Amity, Arizona and modeled it's long-term treatment component, which had successfully reduced the recidivism rate of it's residents. In 1991, using two (2) trailers, existing staff, and leased property, he established Florida's first county-run drug farm. The Drug Farm moved to a renovated sugar barracks in 1992 and has a capacity of 136 beds. The Program now has a capacity of 96 beds.

The Program provides intensive substance abuse treatment managed by military discipline in a four (4) phase program which includes drug education, intensive treatment/strict military discipline, halfway house, and after care. Initially, this facility held both male and female inmates, but staffing and logistical concerns necessitated the female component being transferred in September 1994 to the County Stockade where it remains. Now that the male component is at the Stockade also, the two (2) components have become more integrated.

It costs \$79 per day to house an inmate in this facility.

# BELLE GLADE DETENTION FACILITY

The Belle Glade Detention Facility is located in the rural area of the County's most western municipality. The facility includes branch offices for the Clerk of the Court, the State Attorney, the Public Defender, and the Judiciary. This facility serves as the primary booking facility in the western region of the County covering the Cities of Pahokee, South Bay, and Belle Glade. It consists of one three-story structure completed in 1983. It costs bout \$77 per day to house an inmate in this facility.

The jail is a maximum security facility which houses pretrial adult male and female detainees arrested in the Glades area. Pretrial juvenile females being prosecuted as adults, as well as a limited number of County sentenced adult males and females, who perform custodial and food preparation activities, reside there.

Construction began in March of 1995 to expand this facility to 256 beds. The site had a preconstruction capacity of 104 beds. The facility has transferred all but it's 16 bed booking functions to the Stockade during this construction period, which is scheduled to be completed during 1996.

APPENDIX A

## 1997 Criminal Justice Commission Meetings

200	Criminal	Anti-Drug		Corrections	Crime	Forecast		
Criminal Justice Commission	Justice Commission- Executive Committee	Abuse Act Grant Coordinating Committee	Countywide Public Safety Communications Committee	Task Force/ Public Safety Coordinating Council	Prevention Through Education	and Evaluation Task Force	Law Enforcement Planning Council	Neighborhood Seeding Initiatives
30-Jan-97	10-Feb-97	12-Feb-97	14-Mar-97	8-Jan-97	27-Mar-97	16-Apr-97	6-Feb-97	24-Apr-97
24-Feb-97	10-Mar-97	10-Apr-97	4-Apr-97	12-Feb-97	18-Apr-97	21-May-97	6-Mar-97	22-May-97
24-Mar-97	14-Apr-97		2-May-97	12-Mar-97	22-May-97	20-Aug-97	3-Apr-97	26-Jun-97
28-Apr-97	12-May-97		6-Jun-97	16-Apr-97	26-Jun-97		1-May-97	21-Aug-97
27-May-97	16-Jun-97		11-Jul-97	14-May-97	8-Jul-97		5-Jun-97	2-Oct-97
22-Sep-97	14-Jul-97		1-Aug-97	16-Jul-97	14-Aug-97	•	7-Aug-97	20-Nov-97
27-Oct-97	11-Aug-97		3-Oct-97	17-Sep-97	25-Sep-97		4-Sep-97	
24-Nov-97	8-Sep-97		7-Nov-97	12-Nov-97	15-Oct-97		2-Oct-97	
15-Dec-97	14-Oct-97		5-Dec-97	10-Dec-97	13-Nov-97		6-Nov-97	
	10-Nov-97				11-Dec-97		4-Dec-97	
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Advisory Board	Educational Growth Program	Public Relations Task Force			Weed and Seed Steering Committee	Weed Policy Board	West Palm Beach Seed Policy Board	Riviera Beach Seed Policy Board
Advisory	Educational Growth	Relations Task			Seed Steering	Policy	Beach Seed Policy	Seed Policy
Advisory	Educational Growth	Relations Task			Seed Steering	Policy	Beach Seed Policy	Seed Policy
Advisory Board	Educational Growth Program	Relations Task Force			Seed Steering Committee	Policy Board	Beach Seed Policy Board	Seed Policy Board
Advisory Board 12-Mar-97	Educational Growth Program 12-May-97	Relations Task Force			Seed Steering Committee	Policy Board 6-Feb-97	Beach Seed Policy Board 9-Jan-97	Seed Policy Board 9-Jan-97
Advisory Board 12-Mar-97 7-Jan-97	Educational Growth Program 12-May-97 19-Sep-97	Relations Task Force			Seed Steering Committee 16-Jan-97 20-Feb-97	Policy Board 6-Feb-97 6-Mar-97	Beach Seed Policy Board 9-Jan-97 13-Feb-97	Seed Policy Board 9-Jan-97 13-Feb-97
Advisory Board 12-Mar-97 7-Jan-97 28-May-97	Educational Growth Program 12-May-97 19-Sep-97 30-Oct-97	Relations Task Force			Seed Steering Committee 16-Jan-97 20-Feb-97 20-Mar-97 17-Apr-97	Policy Board 6-Feb-97 6-Mar-97 3-Apr-97	Beach Seed Policy Board 9-Jan-97 13-Feb-97 13-Mar-97	Seed Policy Board 9-Jan-97 13-Feb-97 13-Mar-97
Advisory Board 12-Mar-97 7-Jan-97 28-May-97 8-Oct-97	Educational Growth Program 12-May-97 19-Sep-97 30-Oct-97	Relations Task Force			Seed Steering Committee 16-Jan-97 20-Feb-97 20-Mar-97 17-Apr-97 15-May-97	6-Feb-97 6-Mar-97 3-Apr-97 1-May-97 5-Jun-97	Beach Seed Policy Board 9-Jan-97 13-Feb-97 13-Mar-97 10-Apr-97 8-May-97	9-Jan-97 13-Feb-97 13-Mar-97 10-Apr-97 8-May-97
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Advisory Board 12-Mar-97 7-Jan-97 28-May-97 8-Oct-97	Educational Growth Program 12-May-97 19-Sep-97 30-Oct-97	Relations Task Force			Seed Steering Committee 16-Jan-97 20-Feb-97 20-Mar-97 17-Apr-97 15-May-97 19-Jun-97 17-Jul-97 21-Aug-97	6-Feb-97 6-Mar-97 3-Apr-97 1-May-97 5-Jun-97 2-Jul-97 7-Aug-97 4-Sep-97	Beach Seed Policy Board  9-Jan-97  13-Feb-97  13-Mar-97  10-Apr-97  8-May-97  12-Jun-97  10-Jul-97  14-Aug-97	9-Jan-97 13-Feb-97 13-Mar-97 10-Apr-97 12-Jun-97 10-Jul-97 14-Aug-97
Advisory Board 12-Mar-97 7-Jan-97 28-May-97 8-Oct-97	Educational Growth Program 12-May-97 19-Sep-97 30-Oct-97	Relations Task Force			Seed Steering Committee 16-Jan-97 20-Feb-97 20-Mar-97 17-Apr-97 15-May-97 19-Jun-97 17-Jul-97 21-Aug-97 18-Sep-97	6-Feb-97 6-Mar-97 3-Apr-97 1-May-97 5-Jun-97 2-Jul-97 7-Aug-97 4-Sep-97 6-Nov-97	Beach Seed Policy Board 9-Jan-97 13-Feb-97 13-Mar-97 10-Apr-97 8-May-97 12-Jun-97 10-Jul-97 14-Aug-97 11-Sep-97	9-Jan-97 13-Feb-97 13-Mar-97 10-Apr-97 8-May-97 12-Jun-97 10-Jul-97 14-Aug-97 11-Sep-97
Advisory Board 12-Mar-97 7-Jan-97 28-May-97 8-Oct-97	Educational Growth Program 12-May-97 19-Sep-97 30-Oct-97	Relations Task Force			Seed Steering Committee 16-Jan-97 20-Feb-97 20-Mar-97 17-Apr-97 15-May-97 19-Jun-97 17-Jul-97 21-Aug-97 18-Sep-97 16-Oct-97	6-Feb-97 6-Mar-97 3-Apr-97 1-May-97 5-Jun-97 2-Jul-97 7-Aug-97 4-Sep-97 6-Nov-97	9-Jan-97 13-Feb-97 13-Mar-97 10-Apr-97 8-May-97 12-Jun-97 10-Jul-97 14-Aug-97 11-Sep-97 9-Oct-97	9-Jan-97 13-Feb-97 13-Mar-97 10-Apr-97 8-May-97 12-Jun-97 10-Jul-97 14-Aug-97 11-Sep-97 9-Oct-97
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