

1990

ANNUAL REPORT

OF THE

PALM BEACH COUNTY

CRIMINAL JUSTICE

COMMISSION

Justice Commission

Royle, Chairman
Baro A. Coogler, Vice Chairman
Robert W. Neumann, Secretary
James T. Howell, Treasurer

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January 4, 1991

Dear Commission Members:

Enclosed for your review is a copy of the 1990-1991 Annual Report that was prepared for the Palm Beach County Criminal Justice Commission. Following the approval and the acceptance of the report by the full membership of the Criminal Justice Commission, the Annual Report will be submitted to County Administration.

The Annual Report enumerates the accomplishments and summarizes the projects undertaken by the Commission during 1990. The County mandates that each department and division complete an Annual Report.

Cordially,

Clyde J. Smith
Clyde J. Smith

L. Diana Cunningham
L. Diana Cunningham

COMMISSION STAFF

The Criminal Justice Commission staff currently consists of an Executive Director, a Senior Criminal Justice Planner, a Criminal Justice Planner and an Administrative Secretary. The previous Executive Director, Mr. Peter Yellin, resigned from his position in May 1990, and Mr. Clyde Smith was then appointed Interim Executive Director. Mr. Smith served in that capacity until such time that a national search was conducted in which to hire a permanent Executive Director, and Ms. L. Diana Cunningham was chosen as the new Executive Director of the Criminal Justice Commission. Ms. Cunningham commenced employment with Palm Beach County in November 1990. The Commission also employs the following individuals: Ms. Patricia Sheffield as Senior Criminal Justice Planner, Ms. Shari Platt as Criminal Justice Planner and Ms. Jennifer Sauer as Administrative Secretary.

COMMISSION HISTORY AND MISSION

In an effort to reduce the criminal activity in Palm Beach County and to focus on the crime epidemic that is plaguing our residents, the Palm Beach County Board of Commissioners undertook a bold and unique initiative and established the Criminal Justice Commission in August 1988. The Commission provides the necessary forum to ensure that all officials in the criminal justice community continue to engage in constructive and meaningful dialogue so as to enhance cooperation and coordination among all components comprising the criminal justice system. This linkage is essential to providing an effective criminal justice system in Palm Beach County.

The membership of the Criminal Justice Commission blends key public officials and prominent members of the private sector who work together in order to address the serious problems inherent in our criminal justice system. The Commission consists of 33 members, whereby, 21 are from the public sector and 12 are from the private sector.

The membership of the Criminal Justice Commission for 1990 includes the following individuals:

I. PUBLIC SECTOR MEMBERS:

- A. Chair, Palm Beach County Board of Commissioners
*Carol J. Elmquist
- B. Sheriff, Palm Beach County
*Richard P. Wille
- C. State Attorney, 15th Judicial Circuit
*David H. Bludworth
- D. Public Defender, 15th Judicial Circuit
*Richard L. Jorandby
- E. Clerk of Courts, Palm Beach County
*John B. Dunkle
- F. Chief Judge, Circuit Court, 15th Judicial Circuit
*Daniel T.K. Hurley
- G. Administrative Judge, Juvenile Court, Palm Beach County
*Emery J. Newell
- H. Superintendent, Palm Beach County School Board
*Thomas J. Mills
- I. Chair, Palm Beach County Legislative Delegation
*Steve Press
- J. President, Municipal League
~~*Lomax Harrelle~~
- K. District 9, H.R.S. Administrator
*Robert E. Williams
- L. President, Police Chiefs' Association
*Raymond Funk
- M. Chief of Police, West Palm Beach
*B.R. Riggs
- N. Supervisory Special Agent, F.D.L.E.
*Michael F. Loffredo
- O. Director of Health Department, Palm Beach County
*James T. Howell
- P. Supervisory Special Agent, F.B.I., West Palm Beach
*Robert W. Neumann
- Q. Senior Agent, D.E.A., West Palm Beach
*Aldo A. Aurilio
- R. Chief Warrant Officer, U.S. Coast Guard Station, West Palm Beach
*James W. Scott
- S. U.S. Attorney, Southern District of Florida
*Dexter W. Lehtinen
- T. Vice President, Police Chiefs' Association
*Peter A. Petracco
- U. President, Crime Prevention Officers' Association
*Michael Gilles

II. PRIVATE SECTOR MEMBERS:

1. Bill Burson, Area Manager, Southern Bell
2. M. A. "Al" Coogler, Jr., Esq., Adams, Coogler, et. al.
3. F. Malcolm Cunningham, Jr., Attorney At Law
4. Donald K. DeWoody, C.P.A., Holyfield, Elliott & DeHon, P.A.
5. Tom Giuffrida, Publisher, The Palm Beach Post
6. Dr. Effie C. Grear, Principal, Glades Central High School
7. Luciano Martinez, Executive Director, Hispanic Human Resources Council
8. Jon C. Moyle, Esq., Moyle, Flanigan, et. al.
9. Beverly B. Pope, Executive Director, Northern Palm Beaches Chamber of Commerce
10. Leo A. Vecellio, Jr., President, Ranger Construction
11. Michael Wiatrowski, Associate Professor, Criminal Justice, Florida Atlantic University
12. Gerald A. Williams, Esq., Haygood & Williams, P.A.

The following officers comprised the Executive Committee of the Criminal Justice Commission for 1990:

1. Chairman - Jon C. Moyle
2. Vice-Chairman - M. A. "Al" Coogler, Jr.
3. Secretary - Robert W. Neumann
4. Treasurer - James T. Howell

After serving as Chairman for one and a half years, Mr. Moyle resigned from this position in August 1990, and, at that time, Vice-Chairman Coogler assumed the duties as Chairman. At the present time, Mr. Coogler is the Acting Chairman, and he will occupy this position until a new Chairman is elected at the annual Commission meeting in January 1991.

The Criminal Justice Commission meets on a monthly basis on the third Thursday of each month at 3:00 P.M. at the Governmental Center in West Palm Beach. The meetings are open to the public and usually involve various educational themes in order to acquaint the membership with the intricate functions of the criminal justice system. Some notable meeting topics included the following: Dade County's recent establishment of a drug division within the courts for a diversion and treatment program; child sexual abuse in Palm Beach County; and a joint meeting between the Criminal Justice Commission and the Palm Beach County Legislative Delegation.

The Commission's Executive Committee also meets once a month and these meetings occur approximately two weeks prior to the full Commission meetings in order to establish the agenda, and to discuss other business and issues which may come before the entire membership.

The Commission has numerous committees, of which the Juvenile Justice Committee has been the most active. The Juvenile Justice Committee, which is chaired by Gerald A. Williams, has sponsored two juvenile justice workshops in March 1990 that highlighted the inadequacies in Palm Beach County's juvenile justice system.

THE JUSTICE STUDY

The Palm Beach County Criminal Justice Commission, in conjunction with the Economic Council of Palm Beach County, contracted with the consulting firms of MGT of America, Inc. and the Institute for Law and Policy Planning for a \$218,000 study that was performed on Palm Beach County's criminal justice system. According to a detailed Request for Proposal which ensured that the analysis would be broad in scope and would include a comprehensive analysis of the current system operating within Palm Beach County, the consultants spent six months gathering and compiling substantial data on the various disciplines and components comprising the criminal justice system. The consultants issued their final report encompassing their analysis, findings and recommendations to the Criminal Justice Commission on March 15, 1990. Pursuant to the report's 75 recommendations, the Criminal Justice Commission has established eight task forces that have been charged with the responsibility of evaluating the consultants' recommendations in an effort to assemble working documents that will be presented to the Palm Beach County Board of Commissioners for implementation consideration. The eight task forces, including sub-committees, consist of the following:

1. Crime Prevention Task Force
 - A. Economic Problems in High Risk Areas
 - B. Parent Training
 - C. Criminal Justice Research Center
 - D. Child Sexual Abuse
2. Criminal Justice Administration (Information System) Task Force
 - A. Policy Group
 - B. Working Group
3. Law Enforcement Task Force
4. Juvenile Justice / Education Task Force

5. Corrections Task Force
 - A. Detention and Corrections
 - B. Pre-Trial Release
 - C. Probation and Juvenile
6. Drug / Alcohol Prevention and Abuse Task Force
7. Human Services Task Force
 - A. Rehabilitation and Support Services Programs
 - B. Mental Health
8. Court System Task Force
 - A. Prosecution and Defense.

The task forces will first evaluate the consultants' recommendations for improving the problem areas, and will conduct hearings to receive input from the public as well as from other Commission members. Following this evaluation, each task force will prioritize issues and develop a planning model for their recommendations which will be formally presented to the Criminal Justice Commission. Throughout this entire process, the operating agencies effected by the recommendations will interact with the task forces and the agencies' administrative functions will continue.

COMMISSION ACHIEVEMENTS:

1. The Juvenile Justice Committee of the Criminal Justice Commission sponsored several juvenile justice workshops in order to identify and resolve the problems currently existing in our juvenile justice system. This committee sponsored two hearings during the month of March 1990, and heard the testimony of key officials from the Department of Health and Rehabilitative Services, the State Attorney's Office, the Public Defender's Office, the judiciary, as well as from state legislators.

The following consensus was reached at the juvenile justice workshops:

A. The juvenile justice system is currently in a state of crisis;

B. The major problems within the juvenile justice system include accommodations for juvenile offenders, rehabilitation programs, understaffing and low budgets in support agencies;

C. It is essential that District IX of the Department of Health and Rehabilitative Services receive an equitable distribution of juvenile probation and community control counselors in order to ensure that effective counseling services are being delivered;

D. It is necessary for there to be an extension of the 45 day time period in which the State Attorney's Office has to file charges against a juvenile when the State Attorney is attempting to place that juvenile in an intervention program - this extension will ensure that the State Attorney's Office has ample time in which to employ pre-trial intervention techniques as attempts are made to divert the juvenile away from the court system and into an appropriate treatment program;

E. Information about juvenile crimes should be available to the victims of the respective crimes and it is not practical to have police officers block out the names of juveniles who are mentioned in police reports, although care must be given in order to not release any names of juveniles who are listed in the police reports but not involved in the crime.

The Juvenile Justice Committee drafted legislation encompassing the aforementioned issues that was sent to the Palm Beach County Legislative Delegation. Subsequently, the Department of Health and Rehabilitative Services has allocated additional H.R.S. juvenile probation and community control counselors to District IX, thus, resulting in an equitable distribution of counselors for Palm Beach County and an increased quality of available counseling services.

2. The endorsement by the Criminal Justice Commission, and the subsequent enactment by the Palm Beach County Board of Commissioners, of a countywide ordinance encompassing the auto-theft deterrent program "Combat Auto Theft".

3. The endorsement by the Criminal Justice Commission of a ban on assault weapons, and Chairman Moyle appeared before the Legislative Delegation advancing this position. The Criminal Justice Commission additionally hosted a special Assault Weapons Meeting, where confiscated assault weapons were on display and a fire power demonstration was highlighted. State legislators and police chiefs from the tri-County area were invited to this important event which educated those in attendance as to the inherent dangers posed by assault weapons.

4. The endorsement by the Criminal Justice Commission of the Drug Abuse Resistance Education (D.A.R.E.) Program; since the Commission's endorsement, 2,000 additional students in Palm Beach County are now enrolled in the D.A.R.E. Program.

5. The endorsement, by resolution, from the Criminal Justice Commission of the Sheriff's Substance Abuse Awareness Program (S.A.A.P. Farm).

6. The Criminal Justice Commission created the Substance Abuse Advisory Board, which is a body designed to attract approximately \$663,355.00 of federal funds to Palm Beach County pursuant to the federal Anti-Drug Abuse Act of 1988. This amount was calculated according to population and matrix of needs, and a local match of \$165,839.00 is available, thus, bringing the total amount of available funds to \$829,194.00. These funds are intended to be used by the Sheriff to combat drug trafficking and to treat drug addiction through the enhancement of the Sheriff's Multi-Agency Narcotics (M.A.N.) Unit and through funding a portion of the Sheriff's Substance Abuse Awareness Program (S.A.A.P. Farm). The Substance Abuse Advisory Board is chaired by Commissioner Carol J. Elmquist, and includes the following members:

- *Judge Daniel T.K. Hurley, Chief Judge, Fifteenth Judicial Circuit
- *David H. Bludworth, State Attorney, Fifteenth Judicial Circuit
- *Richard L. Jorandby, Public Defender, Fifteenth Judicial Circuit
- *Chief Raymond Funk, President, Police Chiefs' Association
- *Colonel Gerald A. Toles, Director, Palm Beach County Corrections, Palm Beach County Sheriff's Office,
- *Thomas J. Mills, Superintendent, Palm Beach County Schoolboard
- *Dr. Yvette Coursey, Palm Beach County Substance Abuse Coordinator
- *Gary Frechette, Executive Director, Drug Abuse Treatment Association
- *Alton Taylor, Executive Director, Drug Abuse Foundation of Palm Beach County
- *Georgette Carole, Budget Director, Palm Beach County Sheriff's Office
- *Marcia Grobman, Correction Program Coordinator, Palm Beach County Sheriff's Office
- *Lt. Jack Maxwell, Multi-Agency Narcotics Unit, Palm Beach County Sheriff's Office
- *Bill Burson, Area Manager, Southern Bell
- *Donald K. DeWoody, C.P.A., Holyfield, Elliott & DeHon, P.A.

7. The receipt by the Criminal Justice Commission of a \$218,000.00 study of Palm Beach County's criminal justice system that was performed by a consulting firm.

8. The establishment by the Criminal Justice Commission of eight task forces that are charged with evaluating the consultants' recommendations in an effort to assemble working documents that will be presented to the Board of County Commissioners for implementation.

9. Community-wide efforts by the members of the Criminal Justice Commission and the Commission staff to recruit individuals to participate on the task forces that were established by the Criminal Justice Commission.

10. The endorsement by the Criminal Justice Commission of the local option sales tax provided that the Palm Beach County Board of Commissioners allocate a significant portion of the funds presently budgeted for the Criminal Justice facilities line item to fund substance abuse prevention, intervention and treatment programs.

11. At the request of County Administration, the research and compilation by the Criminal Justice Commission staff of information packets detailing various criminal justice programs that would benefit from additional funding in the event that the one half cent County sales tax was passed.

12. At the request of County Administration, the research and compilation by the Criminal Justice Commission staff of information detailing the frequency and the division of use of the criminal justice system facilities by the Sheriff for the unincorporated areas of Palm Beach County and by the law enforcement units in the various municipalities.

13. At the request of the Conflicts Committee, the research and compilation by the Criminal Justice Commission staff of information regarding last year's expenditure by the County of \$1.5 million for the representation of indigent defendants when the Public Defender's Office was unable to handle a case due to a conflict of interest, along with alternatives for the committee's consideration.

FISCAL ANALYSIS

The Criminal Justice Commission's budget for FY 89-90 was \$

CRIMINAL JUSTICE COMMISSION
Fiscal Year 89/90
Budget Expenditures

		BUDGET	EXPENDITURES
Employees			
1201	SALARIES & WAG	135,574.00	124,209.03
2101	FICA-TAXES	10,317.00	9,376.97
2201	RETIREMENT CON	20,255.00	16,990.06
2301	INSURANCE-LIFE	8,700.00	7,446.45
2401	WORKERS' COMPE	2,000.00	2,000.00
	SUB TOTAL	176,846.00	160,022.51
 Capital Expenditures			
5111	OFFICE FURNITU	7,142.00	5,497.20
5121	DATA PROCESSIN	1,525.00	1,441.35
5290	AUDIO/VISUAL D	600.00	570.93
6401	MACHINERY & EQ	5,600.00	5,542.28
6405	DATA PROCESSIN	8,800.00	8,520.00
	SUB TOTAL	23,667.00	21,571.76
 Operations			
3401	OTHER CONTRACT	128,600.00	128,385.53
3415	DATA PROCESSIN	1,150.00	1,003.89
3421	CONTRACTUAL SE	580.00	195.00
4001	TRAVEL AND PER	11,677.00	677.05
4007	TRAVEL-MILEAGE	667.00	0.00
4101	COMMUNICATION	1,380.00	690.90
4205	POSTAGE	1,500.00	600.00
4401	RENT	19,863.00	15,489.38
4415	RENT-PARKING L	453.00	452.88
4501	INSURANCE & SU	1,360.00	1,360.00
4620	REP/MAINT-EQUI	1,420.00	375.38
4674	REP/MAINT-DP E	1,988.00	0.00
4701	PRINTING & BIN	4,500.00	1,400.78
4941	REGISTRATION F	2,750.00	316.00
5101	OFFICE SUPPLIE	4,240.00	4,219.93
5220	PURCHASED WATE	260.00	69.60
5401	BOOKS, PUBLICA	2,050.00	1,638.20
5412	DUES & MEMBERS	600.00	403.75
7111	LEASE/PURCHASE	2,150.00	1,221.78
	SUB TOTAL	187,188.00	158,500.05
	GRAND TOTAL	387,701.00	340,094.32