ORDINANCE NO. 2025-<u>001</u>

OF OF AN ORDINANCE THE BOARD COUNTY COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, ECONOMIC DEVELOPMENT RELATING TO THE AD VALOREM TAX EXEMPTION PROGRAM FOR NEW AND **EXPANSIONS** OF EXISTING **BUSINESSES** BUSINESSES; PROVIDING FOR TITLE; PROVIDING FOR ENACTMENT AUTHORITY; PROVIDING FOR INTENT AND DECLARATION; PROVIDING FOR DEFINITION OF TERMS; PROVIDING FOR ESTABLISHMENT OF AN ECONOMIC DEVELOPMENT AD VALOREM TAX EXEMPTION PROGRAM; APPLICABILITY; PROVIDING PROVIDING FOR FOR APPLICATION AND APPROVAL PROCESS; PROVIDING FOR REVOCATION OF EXEMPTION, AND MONITORING, RECOVERY OF FUNDS; PROVIDING FOR APPEALS; PROVIDING FOR INCLUSION IN THE CODE OF LAWS AND SEVERABILITY: FOR ORDINANCES; PROVIDING PROVIDING FOR REPEAL OF LAWS IN CONFLICT; PROVIDING FOR SUNSET; PROVIDING FOR A SAVINGS CLAUSE; AND, PROVIDING FOR AN EFFECTIVE DATE.

22 WHEREAS, the Board of County Commissioners believes that local government

- 23 should support economic growth by providing an incentive for employment opportunities
- 24 that will lead to the improvement of the quality of life of the residents of Palm Beach
- 25 County and the positive expansion of the economy; and

26 WHEREAS, to this end, the Board of County Commissioners desires to offer ad 27 valorem tax exemptions to new businesses relocating to Palm Beach County and to

28 expansions of businesses already situated in Palm Beach County; and

29 WHEREAS, the granting of ad valorem tax exemptions to businesses will provide

30 Palm Beach County with an additional economic development incentive which will

31 enhance the ability of Palm Beach County to be competitive when trying to encourage

32 new business development in Palm Beach County and retain local businesses with

33 planned expansions; and

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34 **WHEREAS**, such exemptions are authorized pursuant to Article VII, Section 3, of 35 the Constitution of the State of Florida and Florida Statutes §196.1995, as may be 36 amended, upon the successful passage of a referendum; and

WHEREAS, the electors of Palm Beach County desire to authorize the offering of ad valorem tax exemptions as evidenced by the successful passage of a referendum held on this issue on, August 20, 2024; and

40 **WHEREAS**, Palm Beach County has prepared a Business Impact Estimate for the 41 proposed Ordinance, in accordance with Florida Statutes §125.66(3)(a), as may be 42 amended. NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY
 COMMISSIONERS OF PALM BEACH COUNTY, FLORIDA, that:

3 SECTION 1. Title

This Ordinance shall be known as the "Economic Development Ad Valorem Tax
Exemption Program Ordinance of Palm Beach County, Florida."

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SECTION 2. Enactment Authority

Article VII, Section 3, of the Constitution of the State of Florida and Section 196.1995, Florida Statutes, as may be amended, empowers the County to grant economic development ad valorem tax exemptions after the electors of the County, voting on the question in a referendum, authorize such exemptions. In a referendum held on August 20, 2024, the voters of Palm Beach County authorized the Board of County Commissioners to grant economic development ad valorem tax exemptions.

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SECTION 3. Intent and Declaration

It is the intent of the Board of County Commissioners of Palm Beach County (hereinafter the "BCC") in enacting this Ordinance to provide an incentive to those new or expanded businesses which make a positive contribution to the economy of Palm Beach County in terms of new jobs and improvements to real and personal property.

18 The intent of the BCC is to promote the economy by creating jobs in Palm Beach 19 County in such a way so as not to disadvantage existing businesses while recognizing 20 that productive competition assists in economic growth.

The BCC desires to provide incentives to businesses of diverse industries having a positive impact on the economy of Palm Beach County. The BCC declares that the provision of ad valorem tax exemptions pursuant to this Ordinance serves the public purpose of fostering economic growth in Palm Beach County, all to the benefit of Palm Beach County's residents and business owners.

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SECTION 4. Definition of Terms

For the purpose of this Ordinance, terms are defined in accordance with Florida Statutes §196.012, as may be amended, unless otherwise defined below. Where a conflict exists between the Ordinance and the Statute, the Statute shall prevail.

A. <u>Applicant</u> - Any person, firm, partnership, or corporation who files an application with the BCC seeking an economic development ad valorem tax exemption.

B. <u>BCC</u> - The Board of County Commissioners of Palm Beach County.

- C. <u>Business</u> Any activity engaged in by any person, firm, partnership, corporation,
 or other business organization or entity, with the object of private or public gain,
 benefit, or advantage, either direct or indirect.
- 4 D. <u>Expansion of an Existing Business</u> As defined in Florida Statutes §196.012, as
 5 may be amended.
- E. <u>Goods</u> All personalty when purchased primarily for personal, family, or household
 use, but not including personalty sold for commercial or industrial use.
- 8 F. <u>New Business</u> As defined in Florida Statutes §196.012, as may be amended.

9 <u>SECTION 5. Establishment of Economic Development Ad Valorem Tax</u>
 10 <u>Exemption Program</u>

- 11 A. <u>Establishment</u> There is herein established an Economic Development Ad 12 Valorem Tax Exemption (hereinafter the "exemption"). The exemption is a local 13 option tax incentive for new or expanding businesses, which may be granted or 14 refused at the sole discretion of the BCC, on a case by case basis.
- B. <u>Taxes Applicable</u> The exemption applies only to taxes levied by Palm Beach
 County. The exemption does not apply to taxes levied by a municipality, school
 district, or water management district, or to taxes levied for the payment of bonds
 or taxes authorized by a vote of the electors pursuant to Section 9 and Section 12,
 Article VII of the State Constitution.
- 20 C. <u>Exemption Period</u> The exemption may be for a period up to ten (10) years from 21 the date the BCC adopts the ordinance granting the exemption.
- 22 D. <u>Eligibility</u> The ability for an applicant to be eligible for an exemption under this 23 Program is defined in Title XIV - Taxation and Finance, Chapter 196 - Exemption, 24 Florida Statutes, as may be amended, and applies to new businesses locating in 25 Palm Beach County and to expansions of existing businesses presently located in 26 Palm Beach County.
- E. Land No exemption shall be granted for the land upon which new or expanded businesses are to be located.
- 29 SECTION 6. Applicability
- 30 This Ordinance shall be applicable in all areas of Palm Beach County where Palm 31 Beach County is the taxing authority.

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SECTION 7. Application and Approval Process

A. <u>Application</u> - Any person, firm, or corporation which desires an economic
 development ad valorem tax exemption shall file a written application on a form
 prescribed by the Florida Department of Revenue by March 1st in the year that the
 exemption is desired to take effect. The application shall request that the BCC
 adopt an ordinance granting the applicant the exemption and shall include the
 information required by Florida Statutes §196.1995, as may be amended.

B. <u>Property Appraiser Report</u> - Before the BCC takes action on the application, the
 BCC shall deliver a copy of the application to the Property Appraiser for review.
 The Property Appraiser shall report the following information to the BCC:

- 111.The total revenue available to the County for the current fiscal year from ad12valorem tax sources, or an estimate of such revenue if the actual total13available revenue cannot be determined;
- 142.The amount of revenue lost to the County for the current fiscal year by virtue15of exemptions previously granted, or an estimate of such revenue if the16actual revenue lost cannot be determined;
- 173.An estimate of the amount of revenue which would be lost to the County for18the current fiscal year if the exemption applied for were granted had the19property for which the exemption is requested otherwise been subject to20taxation; and
- 214.A determination as to whether the property for which an exemption is22requested is to be incorporated into a new business or the expansion of an23existing business, or into neither, which determination the Property24Appraiser shall also affix to the face of the application. Upon request of the25Property Appraiser, the Florida Department of Revenue will provide the26Property Appraiser such information as it may have available to assist in27making this determination.

28 C. <u>BCC Consideration of Application</u>

291.The granting or denial of applications will be conducted on a rational, non-30arbitrary, nondiscriminatory basis by the BCC, in furtherance of the31economic development goals of Palm Beach County. Any and all32applications granted must result in an economic benefit to the County.

2. In considering any application, the BCC must take into account the criteria set forth in Florida Statutes §196.1995, as may be amended.

D. 3 Written Tax Exemption Agreement - Upon approval of an application for a tax 4 exemption, as a condition precedent to enacting an ordinance granting an 5 exemption, the BCC and the applicant shall enter into a written tax exemption agreement, which shall include performance criteria consistent with the 6 7 requirements of Florida Statutes §196.1995, as may be amended, and any other 8 applicable laws, including a provision regarding the authority to revoke, in whole 9 or in part, the exemption if the applicant fails to meet expectations and 10 representation and such other provisions as deemed necessary by the BCC.

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E. Ordinance - An ordinance granting an exemption under this section shall be adopted in the same manner as any other ordinance of the County and shall include the required information contained in Florida Statutes §196.1995, as may be amended.

15 SECTION 8. Monitoring, Revocation of Exemption, and Recovery of Funds

A. <u>Exemption Renewal Application</u> - On or before March 1st of the first year an exemption takes affect and for every year thereafter for the duration of the exemption, the applicable business shall submit a renewal exemption application in a form prescribed by the Florida Department of Revenue.

B. <u>Annual Report</u> - At the same time that the applicable business submits the renewal application, the business shall submit an annual report to the County demonstrating compliance with the terms and conditions of the written tax agreement, and that the business continues to meet the definition of a new business or an expansion of an existing business.

Revocation - Should the business fail to file the aforementioned annual report with C. 25 the County on or before March 1st of each year the exemption has been granted, 26 or fail to continue to meet the definition of a new business or an expansion of an 27 existing business, and/or fail to fulfill any other representation made to the BCC in 28 the written tax agreement or during the application process, including the creation 29 and maintenance of the total number of new jobs identified by a business in the 30 application and/or in the written tax agreement, the BCC may adopt an ordinance 31 revoking the ad valorem tax exemption. The BCC's authority to revoke the ad 32

valorem tax exemption shall continue beyond the expiration of this Ordinance on
 August 19, 2034. The effective date for the revocation of the exemption will be
 identified in the ordinance revoking the ad valorem tax exemption.

4 D. <u>Notification</u> - Upon revocation, the BCC shall immediately notify the Property
 5 Appraiser.

E. <u>Recover Taxes</u> - For any year that taxes may have been exempted and the BCC
 finds that the business was not entitled to the exemption, such taxes may be
 recovered and the Property Appraiser will assist the BCC to recover any taxes
 exempted.

F. <u>Property Appraiser</u> - Should any new business or expansion of an existing business fail to file the annual exemption renewal application with the Property Appraiser on or before March 1st of each year the exemption has been granted as required in accordance with Florida Statutes §196.011(1)(a), as may be amended, or fail to continue to meet the definition of a new business or an expansion of an existing business, the Property Appraiser may deny the exemption in accordance with Florida Statutes §196.193(5), as may be amended.

17 G. <u>Reapply</u> - Nothing herein shall prohibit a business from reapplying for an ad
 18 valorem tax exemption pursuant to State law.

19 SECT

SECTION 9. Appeals

20 The decision of the BCC not to grant an exemption to a particular business is 21 subject only to judicial review.

22 SECTION 10. Inclusion in the Code of Laws and Ordinances

The provisions of this Ordinance shall become and be made a part of the Code of Laws and Ordinances of Palm Beach County, Florida. The sections of this Ordinance may be renumbered or relettered to accomplish such, and the word "ordinance" may be changed to "section", "article", or any other appropriate word.

27 SECTION 11. Severability

If any section, paragraph, sentence, clause, phrase, or word of this Ordinance is
 for any reason held by a Court to be unconstitutional, inoperative or void, such holding
 shall not affect the remainder of this Ordinance.

1	SECTION 12. Repeal of Laws in Conflict
2	All local ordinances in conflict with any provision of this Ordinance are hereby
3	repealed to the extent of such conflict.
4	SECTION 13. Providing for Sunset
5	This Ordinance shall sunset on August 19, 2034.
6	SECTION 14. Savings Clause
7	For purposes of enforcement and revocation, this Ordinance shall survive the
8	sunset date of August 19, 2034.
9	SECTION 15. Effective Date
10	The provisions of this Ordinance shall become effective upon filing with the
11	Secretary of State.
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 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 	APPROVED AND ADOPTED by the Board of County Commissioners of Palm Beach County, on the <u>14</u> day of <u>January</u> , 2025. ATTEST: JOSEPH ABRUZZO CLERK & COMPTROLLERY COMPANDED BY PALM BEACH COUNTY, FLORIDA BY Deputy Charles By Deputy Deputy Charles By Deputy Dep
33	Assistant County Attorney
34	EFFECTIVE DATE: Filed with the Department of State on the <u>15</u> day of
35	, 2025.
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42	S \Ad Valorem Program\2024\2 - Ordinance\3 - FINAL\1.14.25 Attach 2 - AVTE Ordinance 10.18.24-12.2.24.docx

BUSINESS IMPACT ESTIMATE

This Business Impact Estimate is provided in accordance with Florida Statutes §125.66(3)(a).

Meeting Date: January 14, 2025 BCC Public Hearing.

Proposed Ordinance Title/Reference: Economic Development Ad Valorem Tax Exemption Program Ordinance of Palm Beach County, Florida.

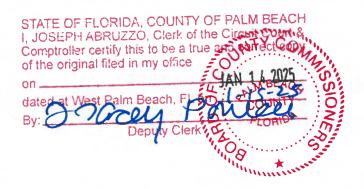
Summary of Proposed Ordinance and Statement of Public Purpose to be Served:

An Ordinance of the Board of County Commissioners (BCC) of Palm Beach County, Florida, establishing the Economic Development Ad Valorem Tax Exemption (AVTE) program for a tenyear period, authorizing the BCC to grant property tax exemptions to new businesses and expansions of existing businesses, to encourage economic development and establish new jobs in the County.

Estimate of Direct Economic Impact on Private, For Profit Businesses:

- a. Estimate of direct business compliance costs: The AVTE program is voluntary. Eligible applicants must be new businesses or expansions of existing businesses that will create new jobs in Palm Beach County. Pursuant to Florida Statutes §196.1995(12), and County policy, eligible businesses approved under this program will be required to enter into a written tax exemption agreement, to include timeframes for reporting improvements to real property, the actual number of new, full-time jobs created and their actual wages. Such agreements may be for a period of up to ten-years, subject to submittal and approval of an annual report and AVTE form 418 for the property appraiser, in accordance with Florida Statutes §196.011. Required information includes verifying proposed improvements to property for which an exemption is requested, and information on jobs created that employers already report to the State of Florida for State Unemployment Insurance laws, or similar. As such, any business compliance costs will be de minimis.
- b. <u>New charges or fee on businesses impacted</u>: No new charges or fees are being proposed by the County's Department of Housing and Economic Development (HED) at this time. The AVTE program was initially established by the BCC in 1994 pursuant to a Referendum approved by County voters, for a ten-year period as authorized by Florida Statutes §196.1995. The BCC re-authorized the AVTE program for 2004 and 2014, with the latter establishing a \$2,000 application fee. No changes to previously established fees are proposed at this time.
- c. <u>Estimate of regulatory costs</u>: DHED administers several economic development incentive programs and coordinates with local, state and federal agencies to seek grants and tax incentives for business development or expansion, and job creation or retention. On average, the County has historically processed one or fewer AVTE applications on an annual basis since program inception in 1994. As such, any additional costs to administer the AVTE program will be coincidental to overall HED economic development efforts and/or addressed by existing fees.

Any Additional Information: N/A.



S:\Ad Valorem Program\202412 - Ordinance\1 - Business Impact Estimate F.S. 125.66(3)(a)\1.14.25_AVTE ORD Business Impact Estimate FINAL_10.18 24_12 2.24 docx



FLORIDA DEPARTMENT Of STATE

RON DESANTIS Governor **CORD BYRD** Secretary of State

January 17, 2025

Joseph Abruzzo Clerk of Circuit Court Palm Beach County 301 North Olive Avenue West Palm Beach, Florida 33401

Dear Joseph Abruzzo,

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge receipt of your electronic copy of Palm Beach County Ordinance No. 2025-001, which was filed in this office on January 15, 2025.

Sincerely,

Alexandra Leijon Administrative Code and Register Director

AL

R. A. Gray Building • 500 South Bronough Street • Tallahassee, Florida 32399-0250 Telephone: (850) 245-6270