# TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Message from the Chairman</td>
<td>4</td>
</tr>
<tr>
<td>2017 Achievements</td>
<td>5</td>
</tr>
<tr>
<td>Message from the Executive Director</td>
<td>6</td>
</tr>
<tr>
<td>Staff</td>
<td>7</td>
</tr>
<tr>
<td>2017 CJC Officers</td>
<td>8</td>
</tr>
<tr>
<td>2017 CJC Members</td>
<td>9</td>
</tr>
<tr>
<td>CJC History and Mission</td>
<td>10</td>
</tr>
<tr>
<td>CJC 2017 Organizational Chart</td>
<td>11</td>
</tr>
<tr>
<td>CJC 2017 Initiatives</td>
<td>12</td>
</tr>
<tr>
<td>Corrections Task Force</td>
<td>13</td>
</tr>
<tr>
<td>Body Worn Camera Committee (BWC)</td>
<td>14–15</td>
</tr>
<tr>
<td>Citizens Criminal Justice Academy</td>
<td>16–17</td>
</tr>
<tr>
<td>Community Engagement Task Force</td>
<td>18–19</td>
</tr>
<tr>
<td>Domestic Violence Training</td>
<td>20–21</td>
</tr>
<tr>
<td>John D. and Catherine T. MacArthur Foundation Safety and Justice Challenge Grant</td>
<td>22–25</td>
</tr>
<tr>
<td>Opioid Epidemic Response</td>
<td>26–27</td>
</tr>
<tr>
<td>Law Enforcement Planning Council</td>
<td>28–31</td>
</tr>
<tr>
<td>Program Monitoring and Evaluation Committee</td>
<td>32–35</td>
</tr>
</tbody>
</table>
2017 PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

PAULETTE BURDICK
Mayor

MELISSA McKinlay
Vice Mayor

HAL R. VALECHE

DAVE KERNER

STEVEN L. ABRAMS

MARY LOU BERGER

MACK BERNARD

COUNTY ADMINISTRATOR

VERDENIA C. BAKER
Dear Mayor Burdick and Commissioners:

On behalf of the members of the Criminal Justice Commission (CJC), I am pleased to present our Annual Report for 2017. This report provides details of the CJC’s work and achievements during the past year.

The most notable accomplishment of this past year was the CJC’s success in obtaining a $2-million Safety and Justice Challenge Grant from the John D. and Catherine T. MacArthur Foundation. This grant continued our local efforts to implement criminal justice system reforms to safely reduce our jail population and address racial and ethnic disparities in that population. This is a tremendous system-wide effort to implement best practices to address the greatest drivers of incarceration in our local jail.

This past year, the CJC took a step toward greater involvement of residents. The Community Engagement Task Force held meetings in a variety of communities including Jupiter’s El Sol Community Center and in Delray Beach. These “Community Conversations” were designed to listen to residents’ feedback about our system of justice, engage in dialogue, and build greater partnerships. The Task Force plans more Conversations and work in various communities in 2018. Our Citizen’s Criminal Justice Academy conducted three sessions and graduated 150 participants. This 12-week free course provides interactive learning about all aspects of the local criminal justice system taught by local system professionals and includes tours of the county jail, 911 operations, the Medical Examiners Offices, and the Main Courthouse.

The work of the CJC involved all aspects of the criminal justice system, including law enforcement, courts and corrections. Our Body Worn Camera Committee established a clearinghouse on the CJC website to serve as a one-stop-shop on information related to the cameras, including model policies, research studies, lessons learned, legal challenges, videos, and resource tool kits. Our Law Enforcement Planning Council continued its tradition of bringing together the 25 local police chiefs, the Sheriff’s Office, and state and federal agencies in monthly meetings to share information, examine crime trends, collaborate on issues of importance, and discuss intelligence information. Our Probation Advisory Board oversaw the Request For Proposal process for misdemeanor probation services, resulting in the renewal of a five-year contract with Professional Probation Services, Inc. Finally, our Corrections Task Force served as the coordinating body to develop a Countywide Behavioral Health Transportation Plan that was approved by the County Commission and forwarded to the Florida Department of Children and Families.

All of these accomplishments are the result of a shared belief amongst leaders in our local criminal justice system, private sector, and government that working together improves justice outcomes in our community. As I end my two years as CJC Chair, I reflect on the unique nature of the CJC and commend the County Commission for the confidence it places in this organization. I am proud of the accomplishments during these past two years that I know will have lasting positive impact.

Lee Waring
Chairman
2017 ACHIEVEMENTS

MACARTHUR SAFETY & JUSTICE CHALLENGE

$2 million was awarded to the CJC in October by the John D. and Catherine T. MacArthur Foundation as one of the 20 national implementation sites for the Safety and Justice Challenge Grant. This maximum allowable award came after an intense two-year planning effort on the part of a collaborative of criminal justice, government and community organizations.

BODY WORN CAMERA COMMITTEE

The group met to review this new technology and its impact on law enforcement and the community. National and local studies were reviewed, providing information on the complexities surrounding the deployment of these devices. A clearinghouse of information was created on the CJC’s website for law enforcement and the public to access.

COMMUNITY ENGAGEMENT TASK FORCE

A Community Conversation was held on June 22 that engaged over 100 residents of the South County area in discussion about race and the local criminal justice system. A resource directory of community engagement activities of local law enforcement agencies was produced.

CITIZEN’S CRIMINAL JUSTICE ACADEMY

Over 150 members of the public graduated from the three academies hosted in the coastal and western communities, totaling 28 weeks of classes this year.

PROBATION ADVISORY BOARD

A Request For Proposals (RFP) was issued for the delivery of misdemeanor probation services for the County as the five-year contract with Professional Probation Services, Inc. (PPS) expired in September. After reviewing two qualified proposals, the selection committee chose to award another five-year contract with PPS.

CORRECTIONS TASK FORCE

At the request of County Administration, the Task Force served as the coordinating body to develop and recommend to the County Commission a Palm Beach County Behavioral Health Transportation Plan (Plan). The Plan seeks to organize a centralized system of acute care services for persons in crisis pursuant to Senate Bill 12 passed in the 2016 Florida Legislative Session. The Plan was approved by the Board of County Commissioners on June 6 and forwarded to the Florida Department of Children and Families.

GRANTS

The CJC received $2,539,543 in grant funding during 2016. These funds went to the Adult and Juvenile Reentry Programs, the Law Enforcement eXchange (LEX), the Frequent Users Systems Engagement (FUSE) Project, and the MacArthur Safety and Justice Challenge Planning Grant.
Dear Mayor Burdick, Commissioners, CJC Chair Waring and CJC Members:

On behalf of the Criminal Justice Commission (CJC) staff, I am pleased to present this Annual Report for 2017. This Report documents the efforts of staff and the many talented and dedicated professionals who come together to make the system of justice in Palm Beach County better.

Chair Lee Waring and other members of the CJC volunteered hundreds of hours of their time toward ensuring the CJC’s success in addressing the needs of our community. There were over 130 meetings in 2017 for the CJC and its 20 committees and subcommittees. The membership of these committees included over 200 subject matter experts in criminal justice, social services, behavioral health, government, and the private sector. On behalf of the staff and CJC members, I want to acknowledge all of these individuals who gave their time and talents to serve on CJC committees.

I also want to take this opportunity to recognize and acknowledge the work of the CJC staff. These individuals must wear many hats, from meeting organizers, to researchers, to writers of reports and grants, to facilitators of consensus. Having a small staff requires us to work as a team and provide support to one another for the overall good of the CJC’s work. The staff performed some wonderful work this year, and I appreciate their dedication, spirit of cooperation and level of excitement.

As the CJC approaches its 30-year anniversary, I am proud to be part of such a unique organization. An ideal justice system involves quality people communicating with each other. People from outside our county who witness how our stakeholders interact are surprised that such an environment exists. This is a credit to the people, as well as, their commitment to the CJC.
The Palm Beach County Board of County Commissioners provides funding to staff the CJC along with county trust funds collected through criminal court cases and grants.

Initially, the CJC obtained a comprehensive study of the entire criminal justice system in the County. This 1990 study resulted in almost 100 recommendations for improving the cost-effectiveness and efficiency of the system. The CJC then created eight (8) task forces to assess the recommendations and develop implementation plans. Each year, the committee structure changes to suit the priorities established at the CJC’s Annual Planning meeting.

The CJC invites professionals, citizens, and interested parties from a wide range of disciplines to participate on committees. Over 200 people volunteer their time and expertise as shown in this report. The staff facilitate the various committees and projects as well as write the minutes, identify topics and project planning needed for the agendas, conduct research and data analysis, and do behind-the-scenes consensus building. The pages that follow highlight the hard work the staff and members produced. The CJC recognizes and appreciates every one of these individuals for their valuable insight, thoughts, and talents and wishes to thank them for their time.
2017 CJC OFFICERS

MR. LEE WARING
Chairman

Client Advisor
Seaside National Bank & Trust
CJC Member since 2005

Lee Waring was nominated by the Economic Council of Palm Beach County as a private-sector member of the CJC in 2009. Mr. Waring is a Client Advisor at Seaside National Bank and Trust in the Boca Raton office. He is responsible for assisting clients with every aspect of their financial needs, including extensions of credit, financial and estate planning, liquidity management, and investment and risk management.

Mr. Waring has over 27 years of banking experience. Prior to joining Seaside, he was the Co-Founder, President and CEO of Firstcity Bank of Commerce in North Palm Beach. Prior to Firstcity Bank, he served as the Market CEO for Gulfstream Business Bank in Delray Beach. Mr. Waring is active in the community and serves on a number of boards.

MR. GERALD RICHMAN
Vice Chairman

Richman Greer, P.A.
CJC Member since 2001

Gerald Richman was nominated by the Economic Council of Palm Beach County as a private-sector member of the CJC in 2001. He is a shareholder with the law firm of Richman Greer. His focus is on trial and appellate practice, and complex commercial litigation with emphasis in numerous areas. Prior to his time at Richman Greer, he served as a captain in the U.S. Army Judge Advocate Generals Corps., and as a White House Social Aide to President Lyndon B. Johnson. Mr. Richman has held numerous leadership positions in local and national organizations.

Mr. Richman’s professional involvement currently includes serving as a Fellow of the American College of Trial Lawyers and on the Board of Governors of the International Society of Barristers. He is a charter member of both the Miami Chapter of the American Board of Trial Advocates (ABOTA) and the National Association of Consumer Advocates.

MS. ROSALYN BAKER
Secretary

Circuit 15 Administrator
Florida Department of Corrections
CJC Member since 2005

Rosalyn Baker was appointed as the 15th Circuit Administrator for the Florida Department of Corrections in 2005 and, as such, holds a public-sector member seat on the CJC. Ms. Baker manages the operations of community supervision for defendants court-ordered to felony probation and parole within Palm Beach County. Ms. Baker has served in this capacity for over thirty years with a focus on inspiring success by saving one life at a time.

Rosalyn holds professional associations with Florida Council on Crime and Delinquency, previously serving as president of the local chapter and is currently a board member on the state level; member of Southern States Correctional Association and Florida Association of Community Corrections. Her community involvement includes Cub Scouts of America pack leader, member of The Links Incorporated, member of Alpha Kappa Alpha Sorority, and member of Tabernacle Missionary Baptist Church.

MR. BARRY KRISCHER
Treasurer

Retired PBC State Attorney
CJC Member since 2013

Barry Krischer was nominated by the Economic Council of Palm Beach County as a private-sector member of the CJC in 2013. Mr. Krischer served as an Assistant District Attorney in Kings County, New York from 1970 to 1973. He joined the Palm Beach County State Attorney’s Office upon his relocation to Florida, served as Chief Assistant to State Attorney David Bludworth for 10 years. He left the office in 1983. During his private practice years, he served as legal counsel to the Palm Beach County Child Protection Team. After his stint in private practice, Barry successfully ran for State Attorney in 1992 and retained that office until his retirement in 2009.

Upon retiring from public office, Mr. Krischer has volunteered two mornings a week at the Palm Beach County Sheriff’s Office Legal Department. He was past Chairperson of the board of the Children’s Home Society. He remains active in child welfare issues through his work with the Palm Beach County Alliance as well as the Florida Department of Children and Families.
2017 CJC MEMBERS

PUBLIC-SECTOR MEMBERS

Honorable Dave Aronberg
State Attorney
15th Judicial Circuit

Ms. Rosalyn Baker
Circuit Administrator
Florida Department of Corrections

Honorable Sharon R. Bock
Clerk & Comptroller
Palm Beach County

Honorable Ric Bradshaw
Sheriff
Palm Beach County

Honorable Jeffrey Colbath
Chief Judge
15th Judicial Circuit
Served January through June

Mr. Michael D’Alonzo
Assistant Supervisory Resident Agent in Charge
Federal Bureau of Investigation

Officer William Dames
Crime Prevention Officers Assoc.
Served October through December

Mr. Rolando Garcia
U.S. Attorney’s Office

Honorable Carey Haughwout
Public Defender
15th Judicial Circuit

Honorable Al Jacquet
Florida House of Representatives
Legislative Delegation

Honorable Keith James
West Palm Beach City Council
League of Cities

Hon. Commissioner Dave Kerner
Palm Beach County
Board of County Commissioners

Ms. Nellie L. King
Criminal Defense Lawyers Assoc.

Chief Frank Kitzerow
PBC Chiefs of Police Association

Deputy Sheriff Karl Martin
Crime Prevention Officers Assoc.
Served January through September

Honorable Judge James Martz
 Administrative Judge
Juvenile Division
15th Judicial Circuit

Honorable Krista Marx
Chief Judge, 15th Judicial Circuit
Served July through December

Chief Sarah J. Mooney
West Palm Beach Police Department

Mr. Gregory Starling
Chief Probation Officer
Florida Dept. of Juvenile Justice

Mr. Frank Mercurio
Special Agent Supervisor
FL Dept. of Law Enforcement

Mr. John McKenna
Resident Agent in Charge
Drug Enforcement Administration

Mr. Robert Shirley
Resident Agent in Charge
Bureau of Alcohol, Tobacco, Firearms & Explosives

Honorable Erica Whitfield
Palm Beach County School Board

PRIVATE-SECTOR MEMBERS – Economic Council

Ms. Barbara Cheives
President
Converge & Associates Consulting

Ms. Rachel Docekal
Lyrae Group, LLC

Mr. Douglas Duncan
Roth and Duncan, P.A.

Mr. George T. Elmore
President
Hardrives of Delray, Inc.

Mr. Gerald Richman
Richman Greer, P.A.

Mr. Joseph Ianno, Jr.
Carlton Fields Jorden Burt, P.A.

Mr. Randolph K. Johnson, Sr.
President
Communications by Johnson, Inc.

Mr. Barry Krischer
Retired PBC State Attorney

Ms. Christina Morrison
Carmel Real Estate & Management

Mr. Lee Waring
Client Advisor
Seaside National Bank and Trust

PRIVATE-SECTOR MEMBERS – Clergy Member

Reverend Kevin L. Jones
Tabernacle Baptist Church
The Palm Beach County Criminal Justice Commission (CJC)

The CJC was created by a Palm Beach County Ordinance in 1988. It has 21 public-sector members representing local, state, and federal criminal justice and governmental agencies, 10 private-sector business leaders representing the Economic Council of Palm Beach County, and one clergy member nominated by a variety of clergy associations in the county representing a broad range of faiths. County officials and business leaders built a unique partnership when they created the CJC. The theory of government and business working as a team to solve the problems of a community was unique. The CJC remains the statewide model for Florida. There are other similar entities, but they differ from the CJC in the inclusion of business leaders and process.

The CJC thrives on challenge. Crime affects everyone in some way. The CJC believes in a holistic approach to address crime that involves practically every branch of government in collaboration with the private sector, community agencies, and residents. The CJC has had great success in building partnerships among these groups with proven results, such as the creation of community programs, efficiency improvements and cost-saving measures, and finding new sources of program funds. CJC members take their role seriously and dedicate much of their own time and effort toward making the local justice system better. Residents of Palm Beach County can be proud that these partners come together on a regular basis to make the local system of justice the best it can be.

MISSION

Study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies within the county. This purpose shall include the study of the health and human services and educational systems, among others, as they pertain to criminal justice or crime prevention.

VISION

Cultivate and enrich local criminal justice practice, policy, and program development by serving as a catalyst to bring together criminal justice and related agencies in partnerships.

OBJECTIVES

- To provide overall coordination to law enforcement and crime prevention efforts in the county;
- To provide an efficient, cost-effective and timely criminal justice system in the county; and
- To affect the reduction of crime in the county on a permanent basis.

CORE VALUES

- An efficient, effective, and timely criminal justice system is vital for the health, safety, and welfare of the County;
- Crime is best addressed through cooperative efforts that involve both public and private sectors;
- Neutral leadership is the best foundation for examining issues in a fair and independent process (not directed by any single criminal justice agency);
- Decisions made by a consensus of all interested parties is fundamental to unity;
- An open forum for the discussion of issues is imperative for genuine and candid debate;
- Success is more certain when all interested parties have a say in crafting solutions;
- Expertise and experience of local professionals is an invaluable knowledge base to draw upon;
- Successful model programs and national/international trends can benefit local communities; and
- Courage to seek bold, innovative approaches produces remarkable results.
THE CJC's INITIATIVES

2017
The Corrections Task Force monitors the County’s jail population and makes recommendations to achieve the efficient use of the County’s limited jail beds. It meets the requirements of Florida Statute 951.26, which requires counties to create Public Safety Coordinating Councils for the same purpose. It has also been designated by the Board of County Commissioners (the Board) as the County’s Criminal Justice Mental Health and Substance Abuse Planning Council per Florida Statute 394.657 to recommend to the Board the best implementation and selection of an applicant for the State’s Criminal Justice Mental Health and Substance Abuse Reinvestment Act Grant Program.

In 2017, at the request of County Administration, the Task Force served as the coordinating body to develop and recommend to the County Commission a Palm Beach County Behavioral Health Transportation Plan (Plan). The Plan seeks to organize a centralized system of acute care services for persons in crisis pursuant to Senate Bill 12, passed in the 2016 Florida Legislative Session. Included in the bill are amendments to the Baker and Marchman Acts for involuntary commitment of persons in mental health and substance abuse crises. The Bill states in § 394.462, F.S. “A transportation plan shall be developed and implemented by each county by July 1, 2017, in collaboration with the managing entity in accordance with this section.” The proposed Plan was developed by the Southeast Florida Behavioral Health Network (SEFBHN) and reviewed by a variety of community stakeholders. The Plan was approved by the Board of County Commissioners on June 6 and forwarded to the Florida Department of Children and Families.

MEMBERS

Chair
Douglas Duncan
Roth and Duncan, P.A.
CJC Member

Rosalyn Baker
Circuit Administrator
Florida Department of Corrections

Commissioner Paulette Burdick
Palm Beach County
Board of County Commissioners

Glenny Cueto
Director of Operations
Professional Probation Services, Inc.

Rev. Clarence S. Ellington Jr.
Senior Chaplain
PBC Sheriff’s Office

Brian Fernandes
Chief Assistant State Attorney

William Genem
Crime Victim Practitioner
CICO, Inc.

Judge Leonard Hanser
Administrative Judge
County Court Criminal Division

Judge John Kastrenakes
Circuit Court Criminal Division

Jenise Link
Court Services Manager
Justice Services Division
PBC Public Safety Department

Judge Joseph Marx
Circuit Court, Criminal Division
Gun Club Branch

Judge Caroline Shepherd
County Court, Criminal Division
Gun Club Branch

Captain James Smige
West Palm Beach Police Dept.

Major Alfonso Starling
PBC Sheriff’s Office

Alton Taylor
Executive Director & CEO
Drug Abuse Foundation of PBC

Louis Tomeo
Director of Criminal Court Svcs
Clerk and Comptroller’s Office

Barbara White
Chief Assistant Public Defender
The Body Worn Camera Committee was created by the CJC in November of 2016, given the emerging importance of this new technology. The committee provided a forum for information sharing, research, and evaluation as this technology is deployed across Palm Beach County. Body worn cameras are being used across the country to increase legitimacy and transparency. A clearinghouse was created on the CJC’s website to provide a central resource to disseminate information about this technology.

(Top) Members Boynton Beach Chief Jeff Katz, PBSO Chief Deputy Mike Gauger, West Palm Beach City Councilman Keith James, and Reverend Kevin Jones.

(Center) Committee Chair Gerald Richman and Vice Chair Commissioner Dave Kerner lead the discussion.

(Bottom) CJC Executive Kristina Henson briefs members on the national resources and studies.
MEMBERS

Chairman
Gerald Richman
CJC Vice Chairman
Richman Greer, P.A.

Vice Chairman
Honorable Commissioner Dave Kerner
Palm Beach County
Board of County Commissioners

Nicole Bishop
Director, Justice Services
Palm Beach County Public Safety Department
Victim Services Division

Ms. Barbara Cheives
President
Converge & Associates Consulting

Mr. Douglas Duncan
Roth and Duncan, P.A.

Brian Fernandes
Chief Assistant State Attorney
State Attorney’s Office

Chief Deputy Mike Gauger
Palm Beach County Sheriff’s Office

Jim Green
American Civil Liberties Union

Honorable Commissioner Keith James
West Palm Beach City Council

Chief Rick Jenkins
President
Palm Beach County Police Chiefs Association

Reverend Kevin L. Jones
Tabernacle Baptist Church

Chief Jeffrey Katz
Boynton Beach Police Department
LEPC Representative

Mr. William L. Kramer
Immediate Past CJC Chairman

Mr. Barry Krischer
CJC Treasurer

Judge James Martz
Circuit Court Judge

Scott Penney
Chief Investigator
Public Defender’s Office

Dr. John Smykla
Director and Professor
FAU School of Criminology and Criminal Justice

FAU School of Criminology and Criminal Justice Director Dr. John Smykla and Professor Vaughn Crichlow brief members on the body camera study they wrote for the City of West Palm Beach.
he Citizen’s Criminal Justice Academy was established in 1998, and in 2017 marked the 34th class. It is an evening program featuring speakers from various federal, state, and local criminal justice agencies once a week for 12 weeks. It is offered three times throughout the year and is free to the public. Participants are also offered to participate in field trips to witness the system in action at various places such as First Appearance Hearings, ride-along with law enforcement officers, and officer simulation training on the use of force/firearms. The public has an opportunity to ask questions and interact with these professionals, providing a personal hands-on experience. A total of 130 participants graduated from the Academy in 2017.

The Palm Beach County Sheriff’s Office is a primary sponsor, providing meeting space, tours of the jail and 911 operations, and demonstrations by drug-sniffing dogs and the bomb squad. The West Palm Beach Police Department also sponsors some of the evenings by providing meeting space and highlighting some of their specialized units and body camera program.

Commissioner Melissa McKinlay opens the Academy class in June 2017 in Belle Glade.

West Palm Beach Chief Sarah Mooney describes the duties of local law enforcement.

The class learns how the courts operate in the Main Courthouse Ceremonial Courtroom.

Criminal Justice Academy at Glades Central High School Jon’Quella Jackson graduates from the Academy with instructor Deputy Mike Keucher.
“My husband and I just completed the 2017 Citizen’s Criminal Justice Academy. We were so impressed by the content of the program, organization, quality of the speakers and presentations and accommodations. There is no other way we know of to get this kind of information in an enjoyable format with an interested group of class participants. We thank you for offering this program to the community. From the jail to the morgue and beyond, this comprehensive program is vital to the community to deepen their knowledge of and respect for Palm Beach criminal justice. We wish you continued success in this fine program.”

Sincerely,
Gwen & Michael Kleper
Bentley Strada (support animal)

The 12-week court outline may vary but generally includes:

- **Week 1**: Introduction to the CJC, the Clerk and Comptroller, the Courts, and Crime Measurement
- **Week 2**: Local and State Law Enforcement and Body Worn Camera Demonstration
- **Week 3**: Federal Law Enforcement Agencies
- **Week 4**: Adult Criminal Court – Part I with judges, prosecutors, and defense attorneys
- **Week 5**: Adult Criminal Court – Part II
- **Week 6**: Introduction to the PBC Sheriff’s Office & the County Medical Examiner’s Office
- **Week 7**: PBC Sheriff’s Office - Special Investigations – Part I
- **Week 8**: PBC Sheriff’s Office - Special Investigations – Part II
- **Week 9**: PBC Sheriff’s Office Corrections and Jail Tour
- **Week 10**: PBC Sheriff’s Office Unit Demonstrations
- **Week 11**: Juvenile Justice
- **Week 12**: Reentry, Victim’s Services & Graduation
The CJC formed the Community Engagement Task Force as one of its priorities as a result of discussions at its 2016 Annual Planning Meeting. The Task Force is co-chaired by a local chief of police and a private-sector business woman who specializes in training organizations in community building and outreach, cultural competency, and race relations. The mission of the Task Force is to engage the community in dialogue with leaders in the criminal justice system to provide channels of communication to share information, concerns, and ideas.

In June, members held a Community Conversation in Delray Beach that included a showing of an episode of the popular television comedy, Blackish, a discussion with a therapist on handling the stress created by witnessing the unrest across the country related to race relations and law enforcement, and questions and answers with a criminal justice panel. Over 100 participants attended.

Task Force meets at the Jupiter El Sol Neighborhood Community Center to learn about the Center’s offerings from Executive Director Jocelyne Skolnick.
## MEMBERS

### Co-Chair

**Barbara Cheives**  
President, Converge & Associates Consulting  
CJC Private Sector Member

**Chief Frank Kitzerow**  
Jupiter Police Department  
CJC Member

**Greta Britt**  
United Believers of Delray

**Jamie Lee A. Brown**  
VP, Community Services  
Community Partners

**Jane E. Tierney**  
Chief Executive Officer  
Catalyst for Justice

**Rev. Kevin L. Jones**  
Tabernacle Baptist Church  
CJC Member

### Members

- **Daniel Eisinger**  
  Felony Division Chief  
  Public Defender’s Office

- **James Snowden**  
  Felony Resource Director  
  Public Defender’s Office

- **Cheo Reid**  
  Assistant State Attorney

- **Captain Chris Keane**  
  PBC Sheriff’s Office

- **Chief Sarah Mooney**  
  WPB Police Department

- **Barry Krischer**  
  CJC Private Sector Member

- **Adam McMichael**  
  Violence Reduction  
  Program Coordinator  
  United States Attorney’s Office

- **James D. Smith**  
  Law Enforcement  
  Community Coordinator  
  US Attorney’s Office

- **Keisha Bazile**  
  Community Outreach Coordinator  
  US Attorney’s Office

- **Rosalyn Baker**  
  Circuit Administrator  
  FL Department of Corrections

- **Jeannette Marshall**  
  Project Director  
  Palm Healthcare Fdn., Inc.  
  Healthier Together Communities

- **Abby Murrell**  
  Ambassador  
  Delray Beach Healthier Together Communities

- **Ricky Petty**  
  Project Director  
  Boynton Beach Healthier Together Communities

- **Dr. Angela Bess**  
  Director  
  Educational Alternatives  
  School District of PBC
DOMESTIC VIOLENCE TRAINING

On April 19 and 20, the CJC hosted a countywide training on domestic violence strangulation identification and prevention at Palm Beach State College. This training was funded through the County’s Domestic Violence Trust Fund and conducted by national experts at the National Family Justice Center Alliance, Training Institute on Strangulation Prevention. The Institute was launched with support from the U.S. Department of Justice, Office on Violence Against Women. The Institute now provides comprehensive training, consulting, and technical assistance on the handling of non-fatal strangulation crimes, domestic violence and sexual assault.

The training consisted of two full days with three nationally-recognized speakers. It was attended by 80 professionals from across the criminal justice spectrum including law enforcement, fire rescue, 911 dispatch operators, domestic violence advocates, prosecutors, defense attorneys, and hospital emergency room personnel. Participants learned how to identify the signs and symptoms of non-fatal strangulation cases; understand and recognize the anatomy and medical aspects of surviving and non-surviving victims; investigate and document cases for prosecution; prosecute cases, including using experts in court; and, most importantly, enhance victim safety through trauma-informed advocacy services.

The training faculty were internationally-recognized experts on strangulation and have a combined 80 years of experience training over 20,000 professionals across the world. Faculty members included:

**GAEL STRACK, JD** Ms. Strack is the CEO and Co-Founder of the National Family Justice Center Alliance, which is the umbrella organization of the Training Institute on Strangulation Prevention. Prior to her position with the Alliance, Ms. Strack was a domestic violence prosecutor for 17 years with the San Diego City Attorney’s Office. She co-authored several articles on strangulation and is recognized for her work in domestic violence by United States Attorney General Eric Holder as a recipient of the National Crime Victim Service Award for Professional Innovation in Victim Services.

**SERGEANT DANIEL RINCON** Sgt. Rincon is a 24-year veteran of the Scottsdale Police Department (Arizona.) He held the rank of Sergeant for the past 12 years and was the Domestic Violence Unit supervisor for over five years. He served on the East Valley Domestic Violence Fatality Review Board (Phoenix Metropolitan Area). Since 2009, Sergeant Rincon has dedicated himself to educating law enforcement professionals, prosecutors, victim advocates and others stakeholders in the area of domestic violence investigations and specifically fatal and near-fatal strangulation investigations nationally.

**DR. BILL SMOCK** Dr. Smock is a police surgeon and directs the Clinical Forensic Medicine Program for the Louisville Metro Police Department. He graduated from the University of Louisville School of Medicine in 1990 and completed a residency in emergency medicine at the University of Louisville in 1993. He is currently a Clinical Professor of Emergency Medicine at the University of Louisville School of Medicine, the Police Surgeon for the Jeffersontown, Kentucky and St. Matthews, Kentucky Police Departments and serves as a sworn tactical physician and detective for the Floyd County Indiana Sheriff’s Department. He has edited three textbooks on clinical forensic medicine and published more than 30 chapters and articles on forensic and emergency medicine. He is an internationally-recognized forensic expert in multiple fields including: officer-involved shootings, strangulation, gunshot wounds, injury mechanism, and motor vehicle trauma.
Lead trainer Ms. Gael Strack, JD, answers questions from participants.

Nationally-renowned trainer Dr. Bill Smock speaks to the class about the forensic and medical evaluation of the non-fatal strangulation victim for the purpose of investigation and prosecuting felony cases.

The class breaks into groups to perform specialized learning sessions.

Case Management

HPI: “The patient is a 36 year old female who had domestic violence in the past from strangulation from her husband who was involved in a recent domestic violence assault last Thursday six days prior to presentation. At that event, she has some area or the event that are somewhat cloudy, but she states he remembers him ‘coming going for her throat.’”
Palm Beach County, through the leadership of the CJC, is one of 20 jurisdictions from across the nation participating in the John D. and Catherine T. MacArthur Foundation Safety and Justice Challenge (SJC). The CJC’s application was selected in a competitive process involving 191 applicants in 2015. The goals of the challenge are to reduce local jail populations without compromising public safety and to address racial disparities within those populations. The CJC was initially awarded $150,000 in May of 2015 to develop strategies for the project. After the submission of a supplemental application, the CJC received an additional $150,000 in March of 2016 to continue the work.

In October of 2017, the CJC was awarded full implementation funding of the maximum award of $2,000,000 over a period of two years. Palm Beach County will implement forward-looking, smart solutions to address the issues found during the planning stage, with a goal of safely reducing the jail population by 16.7 percent (369 less inmates per day) over the next two years. This grant seeks to resolve issues found during the two-year planning phase in 2015 and 2016 which include:

- Despite having an incarceration rate 58 percent below the national average, there is still more room for reducing the Palm Beach County jail population;
- Studies prove that pretrial detention causes disruption in the stability of defendants, families, and communities; it leads to higher re-arrest rates and produces worse case outcomes with more back-end incarceration;
- Palm Beach County’s jail cost taxpayers 14 cents of every county tax dollar;

Ron Brownstein, Senior Editor of The Atlantic Monthly and a CNN political commentator, moderated a criminal justice reform roundtable at the Regional Kitchen on July 31, 2017. The event was part of the CJC’s grant with the MacArthur Foundation, Safety and Justice Challenge (SJC). Palm Beach County was chosen by The Atlantic from among the 20 SJC Sites, which is a big honor.
Studies prove that pretrial detention causes disruption in the stability of defendants, families, and communities; it leads to higher re-arrest rates and produces worse case outcomes with more back-end incarceration.

- African Americans are significantly overrepresented in the county jail, making up 19 percent of the county population but 50 percent of the jail population; Hispanics represent 21 percent of the population and 17 percent of the jail population;

- African Americans (44 days) and Hispanics (40 days) have a much longer average length of stay as compared to whites (25 days);

Chart provided by national jail expert Jim Austin showing that Palm Beach County ranks much below the national average in crime and jail population.
• Some people frequent our systems with no clear path for ending their cycle. From July 2016 through June 2017, Palm Beach County had 108 individuals admitted to the jail three times or more who also accessed homeless services within the County. These individuals used 5,648 bed days in the county jail costing $762,480 (bed days x $135 per day); and

• In 2016, 3,528 people were admitted to the Palm Beach County jail for a Failure to Appear, representing 14 percent of all jail admissions. In all but two of those admissions, the underlying charges were non-violent felonies or low-level charges.

To address these issues, the MacArthur Core Team developed the following strategies funded by the new grant:

• Strategies will touch major decision-points in the system, ranging from diversion to pretrial release to case processing, and are embraced across public safety and community partners;

• These data-driven innovations will reduce jail bed usage while ensuring the county prioritizes public safety while also ensuring access to critically needed services for those most in need;

• Over the next two years, the county will employ five strategies:
  – An increased focus on risk assessment and smart release options for pretrial inmates;
  – Improved case processing efficiencies for pretrial inmates who are not released;
  – Diversion and warrant reduction for low-level defendants;

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**MACARTHUR CORE TEAM**

- **Dr. Angela R. Bess**
  Director of Educational Alternatives
  School District of PBC

- **Nicole Bishop**
  Director, Justice and Victim Services Divisions
  PBC Dept. of Public Safety

- **Judge Jeffrey Colbath**
  Circuit Court Criminal Division
  15th Judicial Circuit

- **Mona Duffus**
  The Lord’s Place

- **Mike Edmondson**
  Executive Assistant to the State Attorney

- **Daniel Eisinger**
  Felony Resource Director
  Public Defender’s Office

- **Kai Li Fouts**
  Criminal Defense Lawyers Association of PBC

- **Michael Gauger**
  Chief Deputy
  PBC Sheriff’s Office

- **Kimber Heddon**
  Circuit Administrator
  Florida Dept. of Corrections

- **Jenise Link**
  Manager, Court Services
  Justice Services Division
  PBC Dept. of Public Safety

- **Jennifer Loyless**
  Program Coordinator
  Public Defender’s Office

- **Sarah Mooney**
  West Palm Beach Police Chief

- **Major Alfonso Starling**
  Director, Jail Operations
  PBC Sheriff’s Office

- **Michelle Spangenberg**
  Director of Case Management
  Court Administration
  15th Judicial Circuit

- **Louis Tomeo**
  Director, Court Operations
  PBC Clerk and Comptroller’s Ofc

- **Abby Murrell**
  Ambassador
  Delray Beach Healthier Together Communities

- **Craig Williams**
  Chief Assistant State Attorney
– A text message-based court date notification system to reduce failures to appear and to prevent new warrants for low-level defendants;

– A new Frequent Users Systems Engagement (PalmFUSE) project will break the cycle of incarceration and homelessness for frequent low-level defendants with behavioral health challenges;

– Increased data capacity and analysis of the local system; and

– Measures to reduce racial and ethnic disparities, including implicit bias training for all criminal justice agencies.

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### MacArthur All Sites Meetings

Denver, CO May 7th to the 9th. Pictured from left to right are: Barbara Cheives, Kristina Henson, Diana Stanley, Damir Kukec, Jennifer Loyless, Cherise Fanno Burdeen from PJI, Katie Crank from CCI, Bert Winkler, and Sarah Fritsche from CCI. Not pictured included Judge Jeff Colbath, Mike Edmondson, and Jenise Link.

New Orleans, LA October 12th to the 14th. Pictured from left to right are: Jenise Link, Michelle Cruz, Chief Sarah Mooney, Jennifer Loyless, Cherise Fanno Burdeen from PJI, Judge Jeffrey Colbath, Kristina Henson, Bert Winkler, Damir Kukec.

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### MacArthur $2-Million Grant Announcement

CJC Chair Lee Waring shares the great news.

> Chief Judge Jeffrey Colbath shares how the grant will benefit the County.

State Attorney Dave Aronberg, County Commissioner Dave Kerner, and Public Defender Carey Haughwout share their thoughts.
In November 2016, the Board of County Commissioners (BCC) directed staff to bring back a plan for a county response to the opioid epidemic. As a result, Deputy County Administrator Jon Van Arnam reached out to CJC Executive Director Kristina Henson to seek her assistance in developing this plan. Ms. Henson assisted in identifying a behavioral health professional organization to do an emergency contract with the County to perform a preliminary analysis of the opioid epidemic in the County, document existing efforts to combat the effort, and review recommendations made by the National League of Cities (NLC) and the National Association of Counties (NACo). The Ronik-Radlauer Group was chosen and an emergency contract established with Director Henson overseeing the work under direction of Deputy Van Arnam. The report was finalized and presented to the BCC on April 4, 2017. Director Henson prepared the presentation and coordinated the panelist presentations. The BCC voted to adopt the recommendations of the report and allocate $1,000,000 in funds to assist the Medical Examiner Office with additional staffing and for initial efforts to combat the epidemic to be brought back to the BCC for specific approval once determined.

Palm Beach County
FATAL OPIOID OVERDOSES

Over the past five years, these overdoses have increased by 314%
IMPACT ON THE CRIMINAL JUSTICE SYSTEM
January 2015-February 2017

Total criminal court cases - all crimes 78,997
Cases where opioid was primary charge 2,425
- 3% of all court cases
- 0.2% are possession of opioids

Law enforcement arrests those selling and manufacturing drugs much more than those using drugs.

CHALLENGE TO THE SYSTEM:
Opioid use is masked in other charges.

DRUGS CAUSING DEATHS IN PALM BEACH COUNTY
NOTE: Represents drug instances, not persons

2016 is the first year the Medical Examiner began testing for and tracking Fentanyl analogue drugs, such as Carfentanil.
The Law Enforcement Planning Council (LEPC) is composed of representatives from over 50 local, state, and federal agencies that meet monthly to provide a forum for the coordination, information sharing, research, and evaluation of law enforcement activities within Palm Beach County.

In 2017, the LEPC facilitated information sharing on topics such as the opioid epidemic, Boys & Girls Club, Next Generation 9-1-1, Youth Court, 211 Services, National Child Safety Council, Victim Information and Notification Exchange (VINE) Program, Sober Homes, Palm Tran Trespass Ordinance, DUI Homicide Project, and SB 249 Overdose and Reporting Requirements. In addition, the members reviewed proposed legislation for the 2017 Florida session and found concern with and chose to oppose Senate Bill 196 related to juvenile civil citation. After similar concern was voiced by other law enforcement agencies in Florida, the bill was amended and found to be of no further concern. The LEPC hosted a coordination meeting with the United States Attorney for the Southern District, Benjamin Greenberg, and leaders for a variety of federal agencies where information of concerns to local law enforcement was shared.

Sheriff Bradshaw, State Attorney Dave Aronberg and others sign support of PBC Victims Services, Start by Believing Public Awareness Campaign to end violence against women organized by Nicole Bishop, Director.
Annual coordination meeting with the LEPC and the U.S. Attorney, Benjamin Greenberg.
# LOCAL MEMBERS

**Chairman**  
Chief Larry Leon  
PBC School District

**Vice Chairman**  
Chief Richard Jenkins  
North Palm Beach

Chief Robert Mangold  
Atlantis

Chief Daniel Alexander  
Boca Raton

Chief Jeffrey Katz  
Boynton Beach

Chief Jeffrey Goldman  
Delray Beach

Interim Chief Sean Brammer  
Florida Atlantic University

Chief Ed Allen  
Gulf Stream

Chief Craig Hartmann  
Highland Beach

Chief Frank Kitzerow  
Jupiter

Chief John Pruitt  
Jupiter Inlet Colony

Chief Brian Smith  
Juno Beach

Chief Wes Smith  
Lake Clarke Shores

Chief Sean Scheller  
Lantana

Chief Carmen Mattox  
Manalapan

Chief Hal Hutchins  
Ocean Ridge

**Director** Kirk Blouin  
Palm Beach

**Honorable Sheriff** Ric Bradshaw  
PBC Sheriff’s Office

**Chief Stephen Stepp**  
Palm Beach Gardens

**Chief Duncan Young**  
Palm Beach Shores

**Chief Thomas Ceccarelli**  
Palm Springs

**Chief Clarence Williams III**  
Riviera Beach

**Chief Carl Webb**  
South Palm Beach

**Chief Christopher Elg**  
Tequesta

**Chief Sarah Mooney**  
West Palm Beach

# FEDERAL MEMBERS

Michael D’Alonzo  
Assistant Special Agent in Charge  
Federal Bureau of Investigation

John McKenna  
Assistant Special Agent in Charge  
Drug Enforcement Administration

Eric Chan  
Assistant Special Agent in Charge  
U.S. Immigration & Customs

Robert Shirley  
Resident Agent in Charge  
Alcohol, Tobacco, Firearms & Explosives

Glen Wilner  
Assistant Chief  
U.S. Marshals

Robert Pearce  
Resident Agent in Charge  
U.S. Secret Service

Kelly Jackson  
Special Agent in Charge  
IRS Criminal Investigation

Pete Garcia  
Federal Security Director  
Transportation Security Admin.

Clay Crawford  
Acting Patrol Agent in Charge  
U.S. Border Patrol

# ADVISORY MEMBERS (Non-voting)

**Director Rick Rocco**  
Criminal Justice Institute,  
Palm Beach State College

Gregory Starling  
Circuit 15 Manager  
Department of Juvenile Justice

Rosalyn Baker  
Circuit Administrator  
Florida Department of Corrections
Dr. Michael Bell  
PBC Medical Examiner

Rolando Garcia  
Deputy Chief  
U.S. Attorney

Honorable Dave Aronberg  
State Attorney

Shawn Fagan  
CJSTC Field Specialist  
Criminal Justice Training & Standards Commission FDLE

Stephanie Tew  
Chief Assistant Statewide Prosecutor

Lantana Chief Sean Scheller signs support of PBC Victims Services’ Start by Believing Public Awareness Campaign to end violence against women, organized by Nicole Bishop, Director.
The purpose of the Program Monitoring and Evaluation Committee is to monitor and report on the performance of programs funded by the CJC. This work is intended to help facilitate discussion and efforts to improve programs under the auspices of the CJC. The Committee directs monitoring and evaluation activities conducted by CJC staff on behalf of the CJC.

**2017 ACTIVITIES**
- Continued to monitor and evaluate local criminal justice programs and policies funded by the CJC. The following programs were monitored during the fiscal year:
  - Delinquency Drug Court
  - Adult Pre-Trial Drug Court
  - Civil Drug Court
  - Reentry restore Program (Sago Palm Reentry Facility)
  - Community Adult Reentry
  - Juvenile Reentry called Back To A Future Program
  - Countywide misdemeanor probation service provider, Professional Probation Services, Inc.

**MEMBERS**

**Chair**
Christina Morrison
Economic Council Member

**Carey Haughwout**
Public Defender

**Alan Johnson**
Chief Assistant State Attorney

**Nellie King**
Criminal Defense Lawyers Assoc.

**Lee Waring**
CJC Immediate Past Chair

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**RESTORE (Regional & State Transitional Reentry)**

*Three-Year Recidivism Results and Targets*

<table>
<thead>
<tr>
<th>Location</th>
<th>2015 Actual</th>
<th>2016 Actual</th>
<th>2017 Actual</th>
<th>Target</th>
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ANNUAL REPORT 2017 CRIMINAL JUSTICE COMMISSION 32
Drug Court Programs
Three-Year Recidivism Results and Targets

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<th>Target</th>
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<td>Delinquency Drug Court</td>
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<td>Adult Drug Court</td>
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<td>Civil Drug Court</td>
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Community Reentry
Three-Year Recidivism Results and Targets

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<th></th>
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<th>2017 Actual</th>
<th>Target</th>
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</thead>
<tbody>
<tr>
<td>Riviera Beach Justice Service Center</td>
<td>11.0%</td>
<td>9.8%</td>
<td>14.9%</td>
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<tr>
<td>Gulfstream Goodwill</td>
<td>18.9%</td>
<td>17.0%</td>
<td>17.2%</td>
<td></td>
</tr>
<tr>
<td>The Lord’s Place</td>
<td>0.0%</td>
<td>4.3%</td>
<td>9.8%</td>
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</table>
Palm Beach County Jail Reentry
Three-Year Recidivism Results and Targets

Gulfstream Goodwill began services in 2012. One person in 2015 and 10 in 2016 are included in the study. None have reoffended.

Palm Beach County Jail Reentry
Three-Year Recidivism Results and Targets

Gulfstream Goodwill

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<tr>
<th>Year</th>
<th>2015 Actual</th>
<th>2016 Actual</th>
<th>2017 Actual</th>
<th>Target</th>
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<td>0.0</td>
<td>23.1</td>
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The Lord’s Place

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<th>Year</th>
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<th>2016 Actual</th>
<th>2017 Actual</th>
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<td>7.6</td>
<td>14.3</td>
<td>19.4</td>
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</table>
The Board of County Commissioners contracts with a private vendor for misdemeanor (county court) probation services in Palm Beach County (the 15th Judicial Circuit). The current misdemeanor probation service provider is Professional Probation Services, Inc., (PPS).

The County Commission directed the CJC to monitor this contract. The CJC created the Probation Advisory Board (PAB) to provide continuing oversight and to ensure compliance with the contract. As part of monitoring the contract, the PAB conducts annual programmatic review of misdemeanor probation operations and services, which includes an overview of all clients’ socio-demographic characteristics and random case file audit on selected offender files from all of the service provider’s offices. The review focuses on the accuracy, timeliness, quality, and contract compliance in providing services to misdemeanor offenders in Palm Beach County. The report is presented to the CJC and the County Commission.

In 2017, a Request For Proposals (RFP) was issued, as the five-year contract with PPS expired in September. After reviewing two qualified proposals, a Selection Committee chose to award the contract to PPS for another five-year term. This was approved by the CJC at their September meeting.

MEMBERS

Chair
Leonard Hanser
Administrative Judge
County Criminal Court

Rosalyn Baker
Circuit Administrator
Florida Department of Corrections

Steven Cohen
Steven A. Cohen, Esq., P.A.

Adrienne Ellis
Chief of County Court
State Attorney’s Office

Nicole Garcia
U.S. Probation

John Rivera
Chief of County Court
Public Defender’s Office

Louis Tomeo
Director of Criminal Court Services
Clerk and Comptroller’s Office