IN ACCORDANCE WITH THE PROVISIONS OF ADA, THIS DOCUMENT MAY BE REQUESTED IN AN ALTERNATIVE FORMAT. CONTACT THE PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION (561) 355-4943.

This report was written and designed by CJC staff.
The CJC seeks to cultivate and enrich local criminal justice policy, practice, and program development.

It does this by serving as a catalyst to bring together criminal justice and related agencies in partnerships.
CJC Goals

1. Study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies

2. Provide overall coordination to law enforcement and crime prevention efforts

3. Provide an efficient, cost effective, and timely criminal justice system

4. Effect the reduction of crime on a permanent basis

5. Serve as an advisory board to the Board of County Commissioners on criminal justice issues

6. Develop permanent funding solutions for CJC initiatives

7. Raise the level of knowledge of the local citizenry about the criminal justice system
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Dear Chairman Newell and Members,

Palm Beach County Board of County Commissioners:

On behalf of the members, I am proud to present the Criminal Justice Commission’s (CJC) Annual Report for 2001. CJC members believe the best way to prevent crime is to address the root causes of criminal behavior, i.e., substance abuse, mental illness, distressed neighborhoods, and lack of job skills and education. This year the CJC continued its long history of forming partnerships in order to make life for the citizens of Palm Beach County better. Below are just some of the significant achievements realized in 2001.

In July, I and others presented to the Board, our projection of the County’s inmate jail population needs to the year 2010. This effort involved an extensive amount of work on the part of the CJC’s Corrections Task Force and the Florida Department of Corrections, Bureau of Research and Data Analysis. We owe a great debt of gratitude to the Bureau’s Director, Dr. William Bales, who performed the analysis without compensation as a public service to Palm Beach County. The projection showed that our current jail facilities will be sufficient to the year 2008, provided no major policy changes occur that greatly impact our inmate population. We will work with Dr. Bales annually to update this projection to ensure we are prepared to address any increases in population that occur.

We successfully obtained a $500,000 grant from the U.S. Department of Justice, Drug Court Program Office for the Drug Court that we opened on November 6, 2000. The funds will be directed toward expanding the availability of treatment that is greatly needed in the County. We also continued our partnership with Court Administration who worked with us on the development of the Drug Court since 1999 and has since taken on its administration. By the end of the year, the CJC will relinquish its incubation role over the Drug Court and successfully transfer the grant and all oversight of the Court to Court Administration.

Community Court has added a variety of new programs and services in the year 2001. In conjunction with Court Administration, we initiated a Citizens’ Dispute/Community Mediation Program in order to assist neighborhood residents in resolving a wide variety of neighborhood disputes. In March we implemented a Youth Court Program which is a collaborative effort between the School District, West Palm Beach Police Department, Florida Department of Juvenile Justice, State Attorney’s Office, Weed and Seed and many area service providers. This program affords at-risk youth the opportunity to avoid a criminal record by completing remedial programs. The number of non-offender walk-ins requesting services and assistance has grown to over 500 individuals a month. Employment assistance has been expanded with the assistance of volunteers.

Our Mentally Ill Offenders Workgroup examined our local criminal justice process for handling these special needs offenders. This examination revealed a need to create front-end methods to alternatively handle law enforcement encounters with the mentally ill. Members identified a nationally recognized model program in Memphis, Tennessee called Crisis Intervention Teams (CIT), that has proven successful in this area. Partnering through funds provided by the Quantum Foundation, members will work in 2002 to implement CIT in the County.

We realized more successes this year than can be explained here, such as the implementation of our Community Justice Initiative. CJC members are proud of the progress made in 2001. These successes are realized because of the extraordinary level of cooperation among all involved agencies. I hope you find this Annual Report informative and that the CJC is meeting your goals as established by county ordinance. We are pleased to have served the County.

Sincerely,

Richard G. Lubin
Chairman

“A CJC members are dedicated to the constant improvement of our local criminal justice system.”
The CJC engaged in many initiatives in 2001. Some are ongoing with their true benefit yet to be realized. The successes highlighted here are accomplishments that have taken, in some instances, years to realize. They represent initiatives that have come to fruition. All illustrate the exceptional commitment to partnerships made by both the public and private sectors which pervades the work of almost every facet of life in Palm Beach County.

**Community Court**
Community Court has added a variety of new programs and services in the year 2001. In conjunction with Court Administration, we initiated a Citizens’ Dispute/Community Mediation Program in order to assist neighborhood residents in resolving a wide variety of neighborhood disputes. In March we implemented a Youth Court Program which is a collaborative effort between the School District, West Palm Beach Police Department, Florida Department of Juvenile Justice, State Attorney’s Office, Weed and Seed and many area service providers. This program affords at-risk youth the opportunity to avoid a criminal record by completing remedial programs. The number of non-offender walk-ins requesting services and assistance has grown to over 500 individuals a month. Employment assistance has been expanded with the assistance of volunteers.

**County Jail Inmate Population Projection**
We worked with the Florida Department of Corrections to develop an inmate population projection of our county jail to the year 2010. The CJC’s Corrections Task Force monitors the county’s jail population and makes recommendations to ensure that the limited beds are available for the most serious and appropriate offenders. Planning for the county’s future jail needs is critical for public safety and to ensure that taxpayer dollars are spent wisely. Based on this projection, the county should have sufficient jail space just beyond the year 2008 provided no major policy shifts cause an unexpected increase.

**Drug Court**
The CJC was successful in obtaining a $500,000 Adult Drug Court Implementation grant from the U.S. Department of Justice, Drug Court Program Office. The funds will be used to expand treatment services to a larger population of substance abuse offenders and will allow for the hiring of two additional staff to deal with the growing caseload. The CJC is in the process of securing permission from the National Drug Court Program Office to transfer the grant award and administration of Drug Court to Court Administration.

**Ex-Offender Reentry**
We researched a national trend to provide transitional assistance to offenders returning to our communities from prisons and jails. Our Workgroup, composed of criminal justice, social service, and governmental agencies, partnered with community organizations to examine the numbers of people returning to Palm Beach County communities and took reentry from a concept to a programmatic reality.

**Gun Safety**
We continued to encourage and promote gun safety through the use and distribution of safety locks on guns. We also produced a gun safety videotape based on the CARGO (Communities Addressing Responsible Gun Ownership) Program. This will allow us to take this very important message to a much broader and larger audience.

**Mentally Ill Offenders**
We examined the impact to the criminal justice system of mentally ill offenders and examined the process from arrest to jail release planning. Our Workgroup of criminal justice, mental health professionals, partnered with local mental health associations to examine methods to strengthen our local systems to reduce the number of mentally ill who enter the criminal justice system. There was unanimous agreement that we should create a Crisis Intervention Team (CIT) Program akin to the nationally recognized CIT in Memphis, Tennessee. At the end of the year we were successful in obtaining a $30,000 grant from the Quantum Foundation that will enable us to obtain technical assistance to create CIT in Palm Beach County during 2002.

**Municipal Public Safety Communications Consortium**
We continued to work very diligently with all the local law enforcement agencies toward accomplishing a way to make their radio communications interoperable. The Consortium has successfully been branched off from the CJC and will function as an independent body. We obtained a approval from the State of Florida for the Consortium’s plan to provide an interoperable public safety radio communications network for the municipalities within the county.
2001 CJC MEMBERS

PRIVATE SECTOR

Carlos Arruza
Sugar Supply, Inc.

Max Davis
Economic Council

Roy H. Davidson
Balletisles Development Co.

Jorge Dominicis
Florida Crystals

George Elmore
Hardrives of Delray, Inc.

Dr. Effie C. Grear
Economic Council

Randolph K. Johnson, Sr.
Communications by Johnson

Wendy Sartory Link
Ackerman, Link, & Sartory, P.A.

Richard G. Lubin
Richard G. Lubin, P.A.

Leo E. Noble
Economic Council

Gerald Richman
Richman, Greer, Weil, Brumbaugh, Mirabito & Christensen, P.A.

Priscilla Taylor
Economic Council

PUBLIC SECTOR

Dale Armstrong
Alcohol, Tobacco, & Firearms

Edward Bieluch
Sheriff

Ric Bradshaw
West Palm Beach Police Dept.

Walter N. Colbath, Jr. (Jan.-June)
Edward Fine (July-Present)
Chief Judge

Kai Li Aloe Fouts
Criminal Defense Lawyers Assoc.

Jody Gleason
School Board

Carey Haughwout
Public Defender

David Kerr
Florida Dept. of Juvenile Justice

Barry Krischer
State Attorney

Robert Mangold
Chiefs of Police Association

Karen Martin
Administrative Judge, Juvenile

Jeff Messer
Crime Prevention Officers Assoc.

Earl Moore
League of Cities

Kenneth Morrow
Drug Enforcement Administration

Warren H. Newell
County Commissioner

Valerie Rolle
Florida Dept. of Corrections

Tom Rossin
Florida Senate

Alan Sadowski
Federal Bureau of Investigation

Mike Washam
Florida Dept. of Law Enforcement

Emalyn Webber
U.S. Attorney’s Office

Dorothy Wilken
Clerk of the Court

Ad Hoc Member
Dr. Art Johnson
School District Superintendent
Criminal Justice Commission

2001 Officers

Richard G. Lubin
Chairman

Richard Lubin was born in New York City and moved to Palm Beach County in 1974. Originally an attorney with the Public Defender’s Office, he is currently the principal in the law firm of Richard G. Lubin, P.A., specializing in state and federal criminal defense litigation. He attended Boston University and received his law degree from Georgetown University. Mr. Lubin served for thirteen years as President of the Palm Beach County Legal Aid Society. He has also served as Chairman of the Palm Beach County Judicial Nominating Commission, President of the Palm Beach Association of Criminal Defense Lawyers, and on numerous other bar committees, including the Florida Bar Grievance Committee, the Board of Directors of both the National and Florida Associations of Criminal Defense Lawyers, and the Supreme Court Committee on Professionalism. Mr. Lubin is a past President of the American Board of Criminal Lawyers. He has been a CJC member since 1996.

George Elmore
Vice Chairman

George T. Elmore came to Florida in 1947 from New Castle, Pennsylvania. He attended the University of Miami and later served in the Korean Conflict. He founded Hardrives, Inc. in 1953. Currently he serves as the President of this highway construction and land development company. Mr. Elmore is currently serving as a Director on the Boards of United Way, Boy Scouts of America, WPBT-Channel 2, Kravis Center, Palm Beach County Council of the Arts, Economic Council of Palm Beach County, Palm Beach Community College Foundation, and International Museum of Cartoon Art and Palm Beach Historical Society. Mr. Elmore is past President and Director of the Florida East Coast Chapter of Associated General Contractors of America, past President of the FAU Foundation, and past President of Crisis Line Information and Referral Services, Inc. He is a Founding member and past Chairman of the Economic Council of Palm Beach County. He has been a CJC member since January 1999.

Leo E. Noble
Treasurer

Mr. Noble is the retired Chairman of the Board of Lawson, Noble and Webb, Inc., a South Florida consulting engineering firm founded in 1981. He has been extensively involved in a wide variety of public and private residential and transportation related projects extending throughout Florida to the Caribbean Basin.

He currently serves as chairman of several committees including the Citizens Advisory Committee to the Metropolitan Planning Organization, the CJC’s Drug Abuse Trust Fund Committee, the CJC’s Strategic Plan Committee, and the Technical Advisory Group to oversee the implementation of school concurrency. He is the Chairman-elect of the Economic Council of Palm Beach County. His previous service includes membership in the Board of Directors of SunFest, the American Cancer Society, the Chamber of Commerce of the Palm Beaches, and the Law Enforcement Assistance Foundation. He has been a CJC member since 1997.

Jorge Dominicis
Secretary

Jorge A. Dominicis is Vice President, Corporate Relations, for Florida Crystals. He holds a Bachelor’s Degree in Finance and International Business from Florida International University. He served as President of the Florida International University student body during his senior year, as well as, a member of the Post Secondary Education Planning Commission in 1986. He is a past Chair of the Workforce Development Board and of the Palm Beach Community College Board of Trustees. In addition to the Criminal Justice Commission he currently is a member of the Board of the Economic Council of Palm Beach County, a member of the Florida Atlantic University Board of Trustees, and is active in a number of other community organizations. Born in Fort Campbell, Kentucky, Mr. Dominicis has resided in Florida for 37 years, and currently lives with his wife, Virginia, and two sons, Jorge and Andres, in West Palm Beach. He has been a CJC member since 1994.
Dedication to Service

2001 CJC Members

Dale Armstrong
Carlos Arruza
Edward Bieluch
Ric Bradshaw
Roy Davidson
Max Davis
Edward Fine
Kai Li Aloe Fouts
Jody Gleason
Effie Grear
Art Johnson
Randy Johnson, Sr.
Carey Haughwout
David Kerr
Barry Krischer

Dedication to Service
2001 CJC Members

Wendy Sartory Link  Robert Mangold  Karen Martin  Jeff Messer

Earl Moore  Kenneth Morrow  Warren Newell  Gerald Richman

Valerie Rolle  Tom Rossin  Alan Sadowski  Priscilla Taylor

Commitment to Community

Mike Washam  Emalyn Webber  Dorothy Wilken
The Board of County Commissioners of Palm Beach County created the Criminal Justice Commission in 1988 as an innovative process for coordinating criminal justice issues. In Florida, county government is responsible for a large portion of criminal justice costs but has little authority in determining these costs. The most effective way to control costs is through a more collaborative criminal justice system. The Board of County Commissioners has been supportive of the CJC since its inception, with a Commissioner being an active member of the CJC. Commissioner Warren Newell is currently the Board’s representative on the CJC and has served as such since December 1994.

Warren H. Newell
Chair
District 3

Carol A. Roberts
Vice Chair
District 2

Karen T. Marcus
District 1

Mary McCarty
District 4

Burt Aaronson
District 5

Tony Masilotti
District 6

Addie L. Greene
District 7
Chairman Newell and Members,

Palm Beach County Board of County Commissioners:

On behalf of County Administration, we are pleased to present the Criminal Justice Commission’s 2001 Annual Report.

It is a significant task to build consensus among our numerous criminal justice agencies on how to address crime and criminal justice challenges facing this County. With support of the Economic Council of Palm Beach County, the Board of County Commissioners established the CJC in 1988 to accomplish this.

The CJC is a unique partnership with 21 public sector members and 12 private sector members. The public sector members serve by virtue of their positions as heads of federal, state and local criminal justice and government agencies. The private sector members are nominated by the Economic Council and confirmed by the County Commission for three-year terms. Private sector members serve as chairman and vice chairman.

The county ordinance gave the CJC a broad scope of authority to coordinate all aspects of the local, state and federal criminal justice system in the County, to research issues involving the criminal justice system, and develop methods to reduce crime. As reflected in this report, the CJC continues to improve the criminal justice system. It is imperative that jurisdictions bring together the public and private sectors to address crime and criminal justice issues at the local level on an on-going basis.

Some of the CJC’s accomplishments this past year include completing a 10-year forecast of the County’s need for jail space; obtaining a $500,000 grant to provide more drug treatment for Drug Court offenders; identifying a mechanism to reduce the number of mentally ill offenders in our local criminal justice system; enhancing the pretrial diversion services provided at our Community Court to include juveniles providing hundreds of citizens with gun safety locks and producing a video on gun safety to be distributed to parents throughout the County.

The CJC’s accomplishments come from building consensus and involving all criminal justice agencies affected by a particular issue in developing remedies. The private sector members add a unique perspective to the CJC and ensure accountability of governmental agencies. Involving all stakeholders in constantly enhancing and improving the local criminal justice system is the CJC’s primary mission whether it be law enforcement, courts or corrections.

You can be proud of this unique organization.

Sincerely,

Robert Weisman                      Vince Bonvento

A MESSAGE FROM COUNTY ADMINISTRATION

“\textit{The CJC benefits all citizens of this County.}”
Dear County Commissioners and CJC Members:

On behalf of your staff, I am proud to present the Annual Report for 2001. This year the CJC’s ability to create partnerships reached to even greater areas. We have progressed on many of our valued initiatives like the Citizen’s Criminal Justice Academy, community justice, Weed and Seed, countywide public safety radio communications, and gun safety.

We were able to greatly enhance two of the CJC’s greatest successes, Drug Court and Community Court.

- We obtained a $500,000 federal grant that will fund substance abuse treatment for offenders. The Drug Court held its first hearing on November 6, 2000, and since that time we have been able to positively impact the lives of many individuals struggling with addictions. We are proud to have transferred the administration of this program to Court Administration, making Drug Court a permanent fixture in our local criminal justice system.

- Our Community Court added a Citizen’s Dispute/Community Mediation Program and a Youth Court Program. It has been three years since our Community Court opened and it has shown its value. This, the state’s first Community Court, has helped both offenders and residents of the community it serves. It provides an array of social services that otherwise would have been difficult for these individuals to access, and it diverts hundreds of people from the criminal justice system.

The CJC also began several new endeavors.

- We brought together professionals from the fields of mental health and criminal justice to explore methods for diverting misdemeanor mentally ill offenders from the criminal justice system. Quantum Foundation in October, awarded us a $30,000 grant that will provide the resources necessary to gain technical assistance to establish a Crisis Intervention Team (CIT) Program throughout law enforcement agencies in the County. We will draw from the experience and model our program after the nationally recognized CIT Program in Memphis, Tennessee.

- Our Ex-Offender Reentry Workgroup has examined the concept of transitioning prison and jail inmates from these institutions to communities. This national trend toward assisting with successful reentry of inmates is gaining strong momentum because of its common sense approach to preventing new crime and reducing recidivism. Our Workgroup has narrowed its focus to sentenced county jail inmates and will soon begin, in conjunction with the Public Defender’s Office, a pilot program to assist these inmates in their transition back to our communities.

These, and all of the CJC’s initiatives, are only possible because of the extraordinary willingness of people to volunteer to serve. The CJC’s success comes from the commitment shown by over 200 people who volunteer their time and expertise to serve on the CJC and it’s various committees of the CJC. CJC members understand that in order to succeed, all involved agencies must be part of the solution. The ownership resulting from participation is an invaluable asset that brings with it pride and satisfaction. I commend and thank everyone who participated in the CJC’s initiatives this past year.

Sincerely,

L. Diana Cunningham

“A message from the Executive Director

L. Diana Cunningham

Executive Director

“CJC members are dedicated and committed to working together to solve the complex criminal justice issues facing Palm Beach County.”
The Palm Beach County Criminal Justice Commission (CJC) was established by County Ordinance 88-15 in August 1988. It is composed of 21 representatives from the public sector and 12 representatives from the private sector.

The CJC was established to affect the rising crime rate and its accompanying rising cost to the County. The County and the State share the costs of the system. The County has extensive responsibilities for paying expenses, but virtually no authority to determine acceptable expenses. The State pays the salaries of the state attorney and public defender offices, the judges and their support positions. The County pays for the buildings to house all of the court personnel, the jails to house pretrial detainees and offenders sentenced to less than one year, corrections staff for the jails, and the County Sheriff's Office.

County officials and business leaders built a unique partnership when they created the CJC. The theory of government and business working as a team to solve the problems of a community was unique. The CJC remains the statewide model for Florida. There are other similar entities, but they differ from the CJC in the areas of inclusion of business leaders and process.

The CJC is now respected as the forum for review of any policy, procedure, program, grant, legislation, or issue that impacts the criminal justice system in the County.

Initially, the CJC obtained a comprehensive study of the entire criminal justice system in Palm Beach County. This 1990 study resulted in almost 100 recommendations for improving the cost effectiveness and efficiency of the system. The CJC then created eight (8) task forces, including the Criminal Justice Information System, Corrections, Drug/Alcohol Abuse Prevention, Crime Prevention, Court System, Human Services, Juvenile Justice/Education, and Law Enforcement to assess the recommendations and develop implementation plans. Over the years this committee structure has evolved into its present form.

The CJC operates through a committee process and invites professionals from a wide range of disciplines to participate. Over 200 people volunteer their time and talent each year.

**MISSION**

Serve as a catalyst to bring together criminal justice and related agencies in partnership

**GOALS**

1. Study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies
2. Provide overall coordination to law enforcement and crime prevention efforts
3. Provide an efficient, cost effective, and timely criminal justice system
4. Effect the reduction of crime on a permanent basis
5. Serve as an advisory board to the Board of County Commissioners on criminal justice issues
6. Develop permanent funding solutions for CJC initiatives
7. Raise the level of knowledge of the local citizenry about the criminal justice system
Municipal Public Safety
Communications Consortium

Wayne English
Intergovernmental Public Safety Communications Manager
(Grant Funded)

Lee Ellen Dascott
Senior Secretary
(Grant Funded)

Community Court

Tom Becht
Community Court Coordinator
(Grant Funded)

Ann Kosinski
Clinical Service Specialist
(Grant Funded)

Sabrina Cornish
Court Case Advisor
(Grant Funded)

Dolores Cutlip
Senior Secretary
(Grant Funded)

Ron Hinkle
Community Service Supervisor
(Grant Funded)
The CJC and its Committees at Work
Approved: March 26, 2001
PURPOSE
Provide oversight for:
+ Community Court
+ Drug Court
+ makes recommendations to improve efficiency of the court process

Community Court
The Court was established by administrative order of Chief Judge Walter N. Colbath, Jr., on August 10, 1999, as a separate county court division. As a result of many months of planning, County Court Judge Barry Cohen opened the first session of Community Court on August 18, 1999. To date, twelve judges have contributed their time to provide coverage at the Court. The Public Defender’s Office, the State Attorney’s Office, the Clerk’s Office, and the West Palm Beach Police Department assign staff to operate the Court.

A county court judge hears pleas on quality-of-life offenses every Wednesday afternoon. For those who plead guilty, a variety of social services are offered to the defendants including substance abuse treatment. All defendants who plead guilty are ordered to serve various numbers of community service hours as their primary sanction. The community service hours are performed on community court supervised work crews at sites throughout the community. The offender thus pays back the neighborhood, which is the victim of these crimes. Additionally, if the defendant completes his/her assigned hours, the case is dismissed.

Drug Court
The Court was established to unite criminal justice entities, substance abuse treatment providers and non-violent substance abusing offenders in a therapeutic court setting, in order to assist the participant in developing a structured, disciplined, law-abiding drug and alcohol free way of life.

On November 6th, 2000, the Court heard its first cases. This is a voluntary program which includes regular court appearances before a designated Drug Court Judge and treatment, which includes drug testing, individual/group counseling, and regular attendance at 12-step meetings (Narcotics or Alcoholics Anonymous).

Other activities included:
+ Conducted a joint study with the CJC’s Law Enforcement Planning Council, on the feasibility of revising policy regarding the dismissal of certain non-violent misdemeanor cases that have had no activity for two years. After much study and discussion, members recommended no change to the policy
+ Studies ways to streamline the traffic citation hearing process when a person enters a guilty plea to a traffic infraction and later decides that she wants to waive the hearing in the matter and pay the civil penalty.
+ Studied the feasibility of implementing a mediation/alternative dispute resolution program for select criminal cases that could not be resolved by the plea negotiation process.
PURPOSE
To oversee the implementation of community justice in crime hot spots throughout the County. Community justice strives to give community residents the resources, knowledge, and information to plan and manage local criminal justice resources to develop programs that target that particular community's needs. It includes restoration of communities through offender accountability and service and proactive problem-solving approaches that seek to address and resolve the root causes of crime. The CJC has established a demonstration site in Delray Beach to test the practicalities of the community justice philosophy.

2001 ACTIVITIES
The Task Force began the implementation of the Community Justice Planning Center in Delray Beach. The Center will bring criminal justice agencies together with business interests, community residents, city government workers, and community residents to address the crime issues arising from the target area. The Center will engage in four activities:

- Crime Mapping Analysis
- Consensus Organizing
- Program Planning and Development
- Place-based Budgeting

At the recommendation of the Task Force in January 2001, the CJC voted to assume local management responsibilities and hire staff to assist the Task Force with administration of this initiative. The CJC approved a plan which reclassified the Weed and Seed countywide administrative staff to the Community Justice Initiatives administrative staff. This approach offered the opportunity to leverage existing grant funding for both initiatives; eliminated the learning curve usually encountered with program start-ups; and enhanced existing and new partnerships, community support and involvement. The plan was finalized in March 2001 and all staff hired on as of June 2001.

Since the implementation of this approach, the following has been accomplished:

- Convened a community working committee which is developing a community mentorship and career resource center
- Convened a local community justice advisory board
- Established a community justice office in the target area
- All community justice staff positions hired

COMMUNITY JUSTICE TASK FORCE

Community Justice
A philosophy changing how the criminal justice system functions so that it can proactively prevent crime

Guided by a simple premise:
Crime is best addressed by understanding places where it occurs and people who live there

Leslie M. Corley
Chair

VICE CHAIR
Gerald Richman
CJC Member

MEMBERS
Lula Butler
City of Delray Beach
Karen Casey Acevedo, Ph.D.
Lynn University
Barry Cohen
County Court Judge
Roy H. Davidson
Ballenisles Development Co.
Brahm Dubin
Dubin & Associates
Dorothea Ellington
Delray Beach Housing Authority
Articia Futch
PBC Sheriff's Office
Carolyn Gholston
Community Representative
Jody Gleason
PBC School Board
Carey Haughwout
Public Defender
David Kerr
Fl. Dept. of Juvenile Justice
Barry Krischer
State Attorney

James Martz
State Attorney’s Office
William McCollom
Delray Beach Police Dept.
Charles Massey, Ph.D.
Florida Atlantic University
Leonard Mitchell
Community Representative
Janet Patrick
Community Representative
Chuck Ridley
MAD DADS
Valerie Rolle
Fl. Department of Corrections
Bill Sanders
Community Development Corp.
Mara Schiff, Ph.D.
Florida Atlantic University
Elivio Serrano
Community Foundation
Seabron Smith
TED Center
Tommy Stephens
Roots Cultural Organization
Alton Taylor
Drug Abuse Foundation
Gerald Thompson
Agape Bible Church
Jimmy Weatherspoon
Urban League of PBC
Emily Webber
U.S. Attorney’s Office
Clay Wideman
Delray Merchants Association
Bill Wood
Chamber of Commerce
PURPOSE
Monitor the jail population and make recommendations to achieve the efficient use of the County’s limited jail beds

2001 ACTIVITIES

Jail Population Projection
Members obtained assistance from the Florida Department of Corrections (DOC) to forecast our jail bed use and needs to the year 2010. Dr. William Bales, Director of DOC’s Bureau of Research and Data Analysis, spent a great deal of time and effort on this study. We were extremely fortunate to receive this quality of work at no cost to the County. Dr. Bales and CJC Chairman Richard Lubin presented the forecast to the Board of County Commissioners during a workshop on July 17th. The forecast showed that the County’s jail facilities should be sufficient up to 2008 at which time the peaks in jail population will likely result in overcrowding. Dr. Bales has agreed to update the forecast on an annual basis so we can track our progress and make sure we are prepared to handle growth.

Recommendations
1. Implement a Jail Management Information System
2. Obtain forecast by inmate classification levels
3. Review potential of creating a County Department of Community Corrections
4. Assess viability of creating a pretrial release option for intensive supervision, such as a Day Reporting Center
5. Identify alternative housing/program for Weekender and Work Release
6. Update forecast annually
7. In 2005, begin planning for additional capacity needs

Forecasted Average Daily Population

<table>
<thead>
<tr>
<th>Year</th>
<th>Average Daily Population</th>
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<tr>
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<tr>
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<td>2,848</td>
</tr>
<tr>
<td>2010</td>
<td>2,881</td>
</tr>
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</table>

COUNTY JAIL BEDS

<table>
<thead>
<tr>
<th>Facility</th>
<th>2001 Average Daily Population</th>
<th>Current Beds Opened</th>
<th>Current Occupancy</th>
<th>Design Capacity</th>
</tr>
</thead>
<tbody>
<tr>
<td>Main Detention Center</td>
<td>1,435</td>
<td>1,916</td>
<td>75%</td>
<td>2,196</td>
</tr>
<tr>
<td>Stockade</td>
<td>800</td>
<td>993</td>
<td>81%</td>
<td>993</td>
</tr>
<tr>
<td>West County</td>
<td>98</td>
<td>150</td>
<td>65%</td>
<td>274</td>
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<tr>
<td><strong>TOTAL</strong></td>
<td><strong>2,332</strong></td>
<td><strong>3,059</strong></td>
<td><strong>76%</strong></td>
<td><strong>3,463</strong></td>
</tr>
</tbody>
</table>
2001 ACTIVITIES continued

Members also engaged in a variety of other activities during 2001, including:

Day Reporting Center

Members began researching the potential benefits that the creation of a Day Reporting Center would bring to the County. These Centers have been established in numerous jurisdictions across the nation to reduce jail populations by providing a greater level of supervision over offenders within the community. Members are working with staff at Alachua County’s Day Reporting Center to learn more about how the Center functions. This review should be completed and a recommendation determined in 2002.

Review of Supervised Release Program

It has been almost seven (7) years since the program was created. Members felt that it has experienced substantial change over the last few years and a review was warranted. The program is run by the Pretrial Services Agency and is located in the Main Courthouse. At this writing, members were exploring several methods to enhance the program, given its increase in the last few years.

Budget Cuts to State Pretrial Intervention (PTI) Program

Members reviewed the Governor’s proposed budget cut to the PTI Program run by Florida Department of Corrections (DOC). The budget proposed cutting all funding for the program, stating that this “function is not mission critical to the Department” and “should be performed by local supervision entities.” Members determined that besides the impact to the system, this will affect our newly created Drug Court as DOC is currently the sole provider, through PTI staff, for the supervision of offenders. Everyone agreed that PTI is a vital program and that they would not want to see it eliminated. At members’ request, the Chairman sent a letter to the Governor expressing the members’ opposition to the elimination of PTI.

National Satellite Videoconference, “Alleviating Jail Crowding”

Members reserved the County’s Emergency Operations Center and registered with the U.S. Department of Justice, National Institute of Corrections for the satellite videoconference entitled “Alleviating Jail Crowding.” This was held on April 18 from 1:00 p.m. to 4:00 p.m. It educated key system actors, policy makers and their staff on how to deal with jail crowding.

Other Issues Addressed Included:
+ Reviewed the potential amendments to the Interstate Compact for the supervision of offender probation or parole
+ Explored the possibility of instituting a risk assessment tool to provide first appearance judges with more information on domestic violence offenders
+ Voiced opposition to HB1350 which proposed decreasing non-monetary release options for certain offenders
+ Reviewed the Sheriff’s Office Alternative Custody Section programs including Work Release, Weekend Jail, and Electronic Monitoring/House Arrest
+ Reviewed the Sheriff’s Office menu of programs offered to inmates
+ Reviewed the potential impact of HB1673 passed by the State Legislature this year that requires a minimum mandatory sentence of 5 days for certain domestic violence offenders
+ Recommended that the Sheriff’s Office contract for the in-custody Batterers’ Intervention Program that was terminated when its grant funds expired, given the new revenue generated by HB1673
A reentry initiative assists in the reintegration of offenders back into the community after being released from jail. The goals are to reduce recidivism by providing literacy, job training and placement, temporary food and housing, life skills assistance and other social service needs.

“Communities need to create support networks and accountability systems to enhance offenders’ chances for successful reintegration.”

-U.S. Department of Justice, Office of Justice Programs

Studies indicate offenders provided with a structured post-release treatment plan do better in the community and recidivate less than those not given a reentry plan.

Therefore, our reentry efforts will begin with a pre-release assessment and an established menu of social services available to access when the offender is actually released.
# EX-OFFENDER REENTRY WORKGROUP

## MEMBERS

<table>
<thead>
<tr>
<th>Name</th>
<th>Organization/Department</th>
</tr>
</thead>
<tbody>
<tr>
<td>Terry Allen</td>
<td>45th Street Mental Health Center</td>
</tr>
<tr>
<td>Joni Baker</td>
<td>Salvation Army Center of Hope</td>
</tr>
<tr>
<td>Tom Becht</td>
<td>Community Court</td>
</tr>
<tr>
<td>Sharon Bock</td>
<td>Clerk’s Office</td>
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<tr>
<td>Ted Booras</td>
<td>State Attorney’s Office</td>
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<tr>
<td>Bob Bozzone</td>
<td>C.A.R.P.</td>
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<tr>
<td>Katherine Burns</td>
<td>PEG Program</td>
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<tr>
<td>Georgiana Devine</td>
<td>PBC Community Services Dept.</td>
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<tr>
<td>Nancy Dixon</td>
<td>PBC Victim Services</td>
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<tr>
<td>Miriam Emihovich</td>
<td>Homeless Coalition</td>
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<tr>
<td>Articia Futch</td>
<td>PBC Sheriff’s Office</td>
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<tr>
<td>Rebecca Gregory</td>
<td>Community Services Dept.</td>
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<tr>
<td>Donna Harris</td>
<td>45th Street Mental Health</td>
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<tr>
<td>Remar Harvin</td>
<td>PBC Housing &amp; Community Dev.</td>
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<tr>
<td>Carey Haughwout</td>
<td>Public Defender</td>
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<tr>
<td>Hanson Jones</td>
<td>Pride Integrated Services</td>
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<tr>
<td>Pam Middleton</td>
<td>Drug Abuse Treatment Assoc.</td>
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<tr>
<td>Ken Montgomery</td>
<td>Workforce Development Board</td>
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<tr>
<td>Michelle Phillips</td>
<td>Sheriff’s Office, Corrections</td>
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<tr>
<td>Jamie Price</td>
<td>Florida Atlantic University</td>
</tr>
<tr>
<td>Valerie Rolle</td>
<td>FL. Dept. of Corrections</td>
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<tr>
<td>Linda Rondone</td>
<td>Clerk’s Office</td>
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<tr>
<td>Chuck Shaw</td>
<td>PBC School District</td>
</tr>
<tr>
<td>Darlene Silverman</td>
<td>Forest Hill Counseling Center</td>
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<tr>
<td>Joe Speicher</td>
<td>South County Mental Health</td>
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<tr>
<td>Alton Taylor</td>
<td>Drug Abuse Foundation</td>
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<tr>
<td>Priscilla Taylor</td>
<td>P. Taylor Insurance Assoc.</td>
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<tr>
<td>Charlie Trotta</td>
<td>Court Administration</td>
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The Reentry Workgroup identified the following transitional services as critical to offender needs:

- Personal identification
- Job training/placement
- Housing
- Primary healthcare
- Mental health counseling
- Transportation assistance
- Literacy assistance
- Substance abuse counseling
- Food and clothing
- Life-skills training

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**Transition Services Needed**
LAW ENFORCEMENT PLANNING COUNCIL

PURPOSE

+ Discuss, evaluate, and develop policy issues for the law enforcement community
+ Develop strategic plans for ensuring better coordination and cooperation among law enforcement agencies, as well as other criminal justice entities
+ Research and evaluate national trends in law enforcement issues for local implementation

2001 ACTIVITIES

This year the Law Enforcement Planning Council (LEPC) expanded its membership to include all police chiefs (31 total) and the Sheriff in Palm Beach County. When the LEPC was created, its membership was based on the size of each police department. The Sheriff and the nine (9) chiefs with 50 or more sworn officers, automatically held a voting seat, while those with less than 25 sworn officers were represented by a chief of their choice within their region (north, south, central, west). The School District police chief was chosen by the regional representatives as a countywide representative. Making all chiefs members of LEPC, no matter the department size, illustrates the level of cooperation and trust among local law enforcement agencies. Specific issues addressed this year are listed below.

Navy Air Warfare Center Training Systems Division (NavAir)

NavAir made a demonstration to the LEPC of several technological tools that would greatly assist local law enforcement. NavAir is mandated to actively participate in the Federal Technology Transfer Program. Items demonstrated included a Voice Response Translator, Team Dimensional Training, Weapons Team Engagement Trainer, Law Enforcement and Corrections Training Website.

Red Light Prevention Campaign

The chiefs worked with Jim Edwards of radio station WJNO on a public service campaign to address red light violations. Several chiefs taped announcements and participated in brief interviews that were broadcast on WJNO.

Railroad Accident/Death Procedures

Established Standard Operating Procedures in the event of railroad accidents/deaths. Standard operating procedures were endorsed by the chiefs relating to the responsibilities of the various jurisdictions.

Other issues addressed included:

+ Began reviewing the potential of implementing countywide procedures relating to the prevention of racial profiling
+ Provided a letter of endorsement on the Regional Training Facility and satellite sites for both law enforcement and fire training
+ Voted unanimously to endorse Senate Bill 706 relating to pawnshop and providing replevin action for victims of crime to retrieve their property
+ Began reviewing the issues surrounding the recruitment and retention of police officers and some potential solutions
+ Voted unanimously to support the Byrne Grant application by the Municipal Public Safety Communications Consortium
+ Voted against a proposed administrative order of the courts providing for the dismissal of certain misdemeanor warrants that have been outstanding with no action for certain number of years
+ Voted unanimously to endorse and support the cooperative statewide Amber Plan as presented by FDLE and Mr. Jim Edwards, Clear Channel Broadcasting Network. The Amber Plan provides for a statewide emergency broadcast on participating radio channels to advise of an abducted child
+ Received a presentation from the American Red Cross on services provided to victims in crisis
+ Received presentation from the Home Safe Child Advocacy Center on the services offered to children and how law enforcement can access those services
+ Received a briefing from the U.S. Attorney’s Office on the Federal Anti-Terrorist Task Force
+ Began reviewing the process for law enforcement to contact the duty-judge for issuance of warrants and other pertinent matters
+ Endorsed the creation of a “Gold Standards” voluntary participation program for the tow truck industry by the Consumer Affairs Office of Palm Beach County
Crime Mapping

What is GIS-based crime mapping?
It is a desktop geographic information system that allows for visualizing, exploring, querying, editing, and analyzing information linked to geographic locations.

What is the application for the law enforcement community?
Using GIS software, it will be possible to map countywide crime patterns that will enable police executives to deploy personnel and resources in a more efficient manner and assist crime analysts in projecting future crime patterns and criminal trends.

Preparing for the future
Crime analysts must be trained in the use of this GIS-based technology. The CJC has facilitated the implementation of a partnership between Florida Atlantic University and the National Law Enforcement and Corrections Technology Center to create a training center in South Florida devoted to training crime analysts in the use and applicability of crime mapping. Two Crime Mapping seminars were held this year. One for police managers and the other for those assigned to do crime mapping.
MENTALLY ILL OFFENDERS WORKGROUP

PURPOSE
- Evaluate the impact of mentally ill offenders on the local criminal justice system
- Identify a method to prevent the arrest of mentally ill offenders
- Review options available to the decision-makers in the criminal justice process, i.e., law enforcement, judges, attorneys, corrections staff
- Foster improved agency communication and coordination to assist mentally ill offenders transitioning from jail back into the community

2001 ACTIVITIES

Forums
The Workgroup held three (3) special forums on specific topics—law enforcement, courts, and jail release planning. Individuals representing each of these areas was invited to the forum to discuss issues and concerns relating to that particular area.

Crisis Intervention Team (CIT) Program
The deinstitutionalization of mental health services in the United States has led to an increase of persons with persistent and serious mental illness in the criminal justice system. Because police serve as the front-line of response to crisis situations, police encounters with the mentally ill are a common daily occurrence. The typical police response methods are drastically different from those required to effectively handle encounters with persons with mental illnesses. Scenarios are playing out across the nation where citizens and/or police are killed due to the untrained response. The increase in mentally ill persons in the criminal justice system has compelled criminal justice organizations to alter their policies, procedures and relationships with mental health providers. CIT began in Memphis in response to a crisis in which an individual with a history of mental illness and substance abuse was fatally shot by a police officer while holding a knife. CIT is made up of officers specially trained to handle encounters with the mentally ill. The ultimate goal is to have one or more CIT trained officers on duty at all times in each police agency in the County who would respond to calls involving the mentally ill. CIT’s modeled after the Memphis Program have been created in many jurisdictions across the Country and the State of Florida. The program is widely promoted as a “best practice” model in national studies and reports by organizations representing both the criminal justice and mental health systems.

CIT has three primary objectives:
1. pre-arrest diversion of the mentally ill from the criminal justice system;
2. providing law enforcement with the tools needed to handle encounters with mentally ill persons and
3. delivery of proper care for the individual in crisis through a collaboration of mental health and criminal justice systems to provide the appropriate infrastructure.

On October 22nd the Quantum Foundation awarded the CJC a $30,000 grant that will provide the necessary technical assistance from Memphis to implement CIT in Palm Beach County during 2002.

Jail Release Planning
The Workgroup brought together mental health professionals with the Sheriff’s corrections staff to explore putting in place procedures to insure for a continuity of care upon release from jail of mentally ill offenders. These special needs offenders tend to recycle in-and-out of the criminal justice system. Recidivism is highly likely when they stop taking their medication or when the police are called because they are acting violently.

Offender Process Map
The Workgroup developed a flowchart relating to mentally ill offenders showing the options available at each decision point along the criminal justice process.

MEMBERS

Jack Ackerman
State Attorney’s Office

Donna Harris
45th Street Mental Health Center

Joe Amato
West County Mental Health Center

Judge Sheree Cunningham
County Court

Officer Chris Brett
West Palm Beach Police Dept.

Elinor Siklossy
NAMI / PBC

Capt. Chris Kneisley
PBC Sheriff’s Office

Laura Leonard
Fl. Dept. of Children & Families

Earl Moore
League of Cities

Linda O’Rourke
Prison Health Services

Juan Pagan
Eli Lilly Company/Public Health

Tina Philips
Palm Beach Habilitation Center

Linda Rondone
Clerk’s Office

Joe Speicher
South County Mental Health Center

Barbara White
Public Defenders Office

Kai Li Aloe Fouts
Chair
PURPOSE
To reduce the CJC's reliance on grants for established initiatives and projects

2000 ACTIVITIES

Special Taxing District
Members began exploring the potential of establishing a special taxing district or municipal services taxing unit for the purpose of generating revenue to fund CJC initiatives and other necessary crime prevention type programs. Members are using the Children's Services Council and the Healthcare Taxing District as models. Enactment of such a district would involve approval by the Board of County Commissioners, the municipalities, the State Legislature and eventually the voters of Palm Beach County through a referendum.

Crime Prevention Fund
At the suggestion of the committee chair, State Attorney Barry Krischer, the CJC recommended that the Board of County Commissioners pass an ordinance to enact an assessment on criminal defendants per Florida Statute 775.083(2)(a)-(d). The revenue from the fund would be directed to the CJC for its crime prevention initiatives. The statute provides that:

“A county may adopt an ordinance imposing, in addition to any other fine, penalty, or cost imposed by subsection (3) or any other provision of law, a fine upon any person who, with respect to a charge, indictment, or prosecution commenced in that county, pleads guilty or nolo contendere to, or is convicted of or adjudicated delinquent for, a felony, a misdemeanor, or a criminal traffic offense under state law, or a violation of any municipal or county ordinance if the violation constitutes a misdemeanor under state law.”

County Ordinance 2001-030 was approved by the County Commission on June 19, 2001 creating the Crime Prevention Fund. The CJC estimates that this fund will generate approximately $380,000 per year. On August 15 the ordinance was filed with the Florida Department of State and forwarded to the Municipal Code Corporation for codification.

Juvenile Assessment Center Security Funding Strategy
Members developed a funding strategy for the security aspect of the Juvenile Assessment Center and enacted it for FY2001 and subsequent years. This strategy entailed the partnership of local law enforcement, the courts, the School District, and the County. For the first year of funding, FY2001, the strategy called for the top ten law enforcement agency users of JAC to contribute, but for subsequent years, all law enforcement agencies are part of the strategy. Members are reviewing the potential of the Sheriff's Office taking over the security staffing function beginning in FY2003 with support from the County, the School District and local law enforcement agencies.

MEMBERS

Barry Krischer
Chair

Bob Bertisch
Legal Aid Society

Peter Blanc
Circuit Court Judge

Jeannette Corbett
Quantum Foundation

Mary McCarty
Board of County Commissioners

Robert Mangold
Atlantic Police Department

Earl Moore
League of Cities

Leo E. Noble
Economic Council

David Kerr
Fl. Dept. of Juvenile Justice

James Watt
Caldwell & Pacetti

Emalyn Webber
U.S. Attorney's Office
The purpose of the Probation Advisory Board (PAB) is to monitor the County professional services contract with Pride Integrated Services, Inc., in the provision of misdemeanor probation services to Palm Beach County.

2001 ACTIVITIES

+ An annual case file audit was conducted on 387 terminated probationer case files at four Pride offices for the period of October 1, 1999 through September 30, 2000. The PAB conducts the audit on selected offender files to determine the accuracy, timeliness, quality and contract compliance by Pride in providing services to misdemeanor offenders in Palm Beach County. A report was provided to the CJC on July 9th with a finding that Pride was in satisfactory compliance with the provisions of the County contract.

+ A “Quality of Services” survey was conducted on four local criminal justice agencies that had direct contact with Pride Probation Officers and support personnel. The four agencies include the County Criminal Court Judiciary, State Attorney and Public Defender’s Office and the Criminal Defense Lawyers Association. The CJC received 50 return survey responses from the four agencies with each survey containing twelve questions and a copy of Pride’s Mission statement. The survey results express an overall satisfaction with Pride’s performance and the role they play in the local criminal justice system.

+ A “Client Satisfaction Survey” was developed by the PAB and Pride designed to assess probationer satisfaction with the quality of probation services provided them. The survey was anonymously distributed at all four Pride offices during the period of August 1 through September 5, 2001 to 3688 probationers. Pride reported 1797 surveys returned or 49% of the total distributed. Two issues of concern were identified by probationers the amount of time waiting to see a Probation Officer and referrals made to ancillary services. Otherwise, probationers expressed satisfaction with probation services they are receiving.

+ The PAB and Pride agreed to review the issue of “Violation of Probation” occurrences to see if process or procedural changes could reduce the number of probation violations being filed with the court. Eleven treatment agencies were surveyed to determine attendance, fee policy and the number of treatment sessions offered to probationers. In addition, current probationer case files were reviewed to identify the reasons for VOP’s being filed. The study revealed that re-arrests and non-compliance with court-ordered probation conditions were the primary reasons for probation violations being filed with the court. In either case, Pride had no recourse other than to file a violation report with the court.

Pride is in the second of a three-year contract with the County and the PAB is expected to make a recommendation to the CJC in early 2002 whether to continue the probation services contract with Pride or to recommend to the BCC to go out for a RFP bid for a possible new probation vendor.
PURPOSE
The purpose of the Public Relations Task Force is to educate citizens about CJC issues, programs and accomplishments and to provide educational forums whereby citizens can learn more about the criminal justice system and how it operates. Public Relations Task Force initiatives include:

2001 ACTIVITIES

Citizen’s Criminal Justice Academy

The Citizen’s Criminal Justice Academy was created by the CJC and Palm Beach Community College to provide an opportunity for citizens to learn more about the criminal justice system in PBC. The eleven-week Citizen Academies are scheduled twice a year in February and September and are free to the public. Courses are taught by local practitioners and includes tours of the County Courthouse, County Jail, Juvenile Assessment Center, Sheriff’s Office, Home Safe Facility and the Eagle Academy. In order to make the Academies more accessible, one of the two annual Academies are held at off-site locations that have included Delray Beach and Royal Palm Beach Village. To date, approximately 160 citizens have graduated from the six Academy classes.

Cable Channel TV 20 Video Programs

Individual CJC programs are video taped for airing to inform citizens about the CJC and the many programs they have created. The panel moderator and panel members are made up of CJC members, various committee members, and staff. Filming has included individual topics such as the CJC, Corrections Task Force, Citizens Academy, Gun Safety, Community Court, Community Justice and Drug Court. Additional programming for the future includes PEG and Countywide Public Safety Radio Communications, dealing with Mentally Ill offenders and the Ex-Offender Reentry Program.

CJC/BCC Luncheon Meetings

The CJC hosts individual luncheon meetings with each County Commissioner to thank them for their continued support of the CJC, to gain their recommendations on local issues needing CJC assessment, and to brief them on emerging issues. The luncheon meetings are hosted by individual CJC members. Each luncheon meeting involved several public and private CJC members. The luncheon meetings began in June 2000 with succeeding months for each BCC member.
PURPOSE

To monitor, amend and update the CJC's Five Year Strategic Plan and report on its progress to the CJC.

The Plan includes:

- Vision Statement
- Mission Statement
- Core Values
- Goals
- Strategies

It takes into account all of the CJC's existing committees, initiatives, and commitments. A timeline provides deadlines and milestone events.

GOALS

1. Study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies
2. Provide overall coordination to law enforcement and crime prevention efforts
3. Provide an efficient, cost effective, and timely criminal justice system
4. Effect the reduction of crime on a permanent basis
5. Serve as an advisory board to the Board of County Commissioners on criminal justice issues
6. Develop permanent funding solutions for the CJC's initiatives and other criminal justice programs
7. Raise the level of knowledge of the local citizenry about the criminal justice system

CORE VALUES

1. An efficient, effective, and timely criminal justice system is vital for the health, safety, and welfare of the County's citizens
2. Crime is best addressed through cooperative efforts that involve both public and private sectors
3. Objective leadership is the foundation for examining issues in a fair and independent process that is not directed by any single criminal justice agency
4. Decisions made by a consensus of all interested parties is fundamental to unity
5. An open forum for the discussion of issues is imperative for genuine and candid debate
6. Success is more certain when all interested parties have a say in crafting solutions
7. Expertise and experience of local professionals are invaluable knowledge bases to draw upon
8. Successful model programs and national/international trends can benefit local communities
9. Encouragement for bold innovative approaches produces remarkable results
The CJC and its Special Initiatives
PURPOSE
Community Court addresses “nuisance” crimes that erode the quality of life in a neighborhood.

2001 ACTIVITIES
The Court provides on-site work skills/job search/training options through the Workforce Development Center; GED classes, literacy skills from Probationers Educational Growth; Food Stamps from Florida Department of Children and Families; Mental Health services from 45th Street Mental Health Center; drug assessments and treatment from the Comprehensive Alcohol Rehabilitation Program and Gratitude House; homeless shelter from Salvation Army, Joshua House, St. Matthew’s House and Born Anew. Palm Tran, Inc provides bus passes. The staff of the Court also works with non-offender community residents who seek assistance from these services. Local community policing officers from West Palm Beach Police Department frequently refer non-offending residents to the Court for assistance.

The Citizen’s Advisory Board, which meets on a regular basis, serves as the voice of the community informing court personnel on services needed, local problems and concerns. Staff from Community Court continually meet with neighborhood groups and residents in order to make residents aware of services available. The Court maintains continuing partnerships with a host of neighborhood groups.

Highlights of Community Court:
- Adult non-violent misdemeanor offenses heard every Wednesday, over 1700 cases heard from 8/18/99 to 8/29/01
- Primary sanction is community service – 90% completion rate on a variety of neighborhood clean up projects
- Alcohol-drug treatment, NA meetings, group and individual counseling on site
- AIDS education classes for all who do community service
- New AIDS/HIV testing available three days a week in building
- Food distribution for community service workers and needy in neighborhood
- Job search assistance with volunteers setting up interviews
- Assistance in linking to food stamps, acquisition of ID’s, SSI, housing
- Community service to work off outstanding criminal case fines and traffic fines to get their driver’s license restored
- Select third degree felony offenders converting weekend jail to days of community service in the neighborhood
- In conjunction with Court Administration, initiated a Citizen’s Dispute/Community Mediation program in order to assist neighborhood residents in resolving a wide variety of neighborhood disputes
- Juvenile First Offender/Youth Court Program started March 2001 to assist at-risk youth; a collaborative effort between School District, West Palm Beach Police Department, Florida Department of Juvenile Justice, State Attorney’s Office, Weed and Seed and many area service providers

Future Planned Enhancements
Planning has begun with the City of West Palm Beach, Weed and Seed, and the Police Athletic League, to seek a larger facility for Community Court, the Weed and Seed Safe Haven, PAL and other future programs under the umbrella of a West Palm Beach Community Justice Service Center.
Community Court’s First 2 Years

In the first two years of operation, August 18, 1999 to August 29, 2001, Community Court disposed of over 1,700 cases. Defendants opted for community service and treatment options as follows:

Cases Set: 3,408
Appeared: 1,743
Appearance Rate: 51%
Plead Guilty: 1,364
Plead Not Guilty: 262
Nolle Prosse, Dismissed, Etc.: 34

COMMUNITY SERVICE
Number Assigned: 10,56
Number Compiled: 943
Failure to Appear: 112
Percentage of Completion: 89%
Number of Community Service Hours: 5,349
Number of Projects/Worksites: 192

DRUG & ALCOHOL TREATMENT
Completed
Aids & Drug/Alcohol Education: 1031
Court Ordered
Drug/Alcohol Evaluation: 154
NA Meetings or Counseling: 176
Drug Court Observation: 11
In House Counseling: 138
Morgue Tour: 5
Received
Evaluation: 102
Medical Detoxification: 66
Outpatient Treatment: 67
Residential Treatment: 50
Halfway House Treatment: 45
Mental Health Treatment: 73
Non-offenders received treatment: 73
Other Alternative Treatment Referrals: 76
Percentage of Successfully Completed: 68%
Tx Court Sanctions: 190

OFFENDER REFERRALS TO SOCIAL SERVICES
Assistance with Food Stamps: 190
Linkage with
Health Care District: 150
Workforce Development: 295
GED Classes: 39
Housing Assistance: 55

SERVICES FOR NON-OFFENDING RESIDENTS
The number of non-offender walk-ins requesting social services and assistance has grown as follows:
- First eleven months 8/16/99 to 7/31/00, 112 people came in for service (averaging 10 people per month)
- Next three months 8/1/00 to 10/31/00, 536 came in for service (averaging 178 people per month)
- Last ten months 11/1/00 to 8/31/01, 536 came in for service (averaging 53 people per month)

Offenders perform community service in the neighborhood
PURPOSE
The purpose of the Drug Court program is to divert eligible felony substance abuse offenders from a traditional court setting to a one-year, treatment-based rehabilitative program.

2001 ACTIVITIES
The 15th Judicial Circuit Drug Court began hearing cases on November 6, 2000 after an 18-month planning process. The Court was established to unite criminal justice entities, substance abuse treatment providers and substance abusing offenders in a therapeutic court setting, in order to assist the participant in developing a structured, disciplined, law-abiding drug and alcohol free way of life. Eligibility criteria for admission to Drug Court includes voluntary, first time, non-violent, offenders who elect to have their substance abuse case diverted from traditional court to the one-year Drug Court. Pending charge(s) are withheld for a period of one year and will be dismissed if the offender successfully completes the one-year rehabilitation program. All offenders are clinically assessed to determine type and level of addiction and a treatment plan is then specifically tailored to each individual. Drug Court clients must appear regularly in front of the Drug Court Judge and team who have been provided a treatment progress report. Progress is eagerly supported and encouraged by the Judge and Drug Court team. Relapse is part of the philosophy of Drug Court, however, clients will be penalized for each relapse by incarceration or a return to an earlier treatment phase.

Drug Court is supported by a treatment modality consisting of substance abuse counseling, 12-step AA/NA, random urinalysis and individual and group therapy. In addition, a litany of social services are available to assist offenders such as literacy and G.E.D. tutoring, job skill training, job placement and temporary housing. The goal of Drug Court is to reduce recidivism by affecting a behavioral change in substance abuse offender lifestyles.

The Drug Court planning phase was funded through a $30,000 Office of Justice Planning grant with a local cash match of $10,000 provided from the Drug Abuse Trust Fund. Drug Court’s initial year of operation was funded locally with $275,000 from the Drug Abuse Trust Fund and $100,000 from the Sheriff’s Office Prosecution Alternative Drug Diversion program (PADD). Personnel for Drug Court are funded through the State Court Administrator’s Office for the positions of Coordinator and Administrative Assistant and local Court Administration provided a clerical person.

In July 2001the CJC was awarded a $500,000 Adult Drug Court Implementation grant from the Office of Justice Drug Court Program Office that contains treatment dollars and funding for two additional Drug Court specialist positions. The grant award is effective October 1, 2001 through September 30, 2002. Drug Court funding will continue to be augmented by the Sheriff’s Office PADD budget of $100,000 and $10,000 from the Drug Abuse Trust Fund.

At the September 24th CJC meeting, members voted to transfer administration of Drug Court and the grant award to Court Administration.
PURPOSE
To promote gun safety initiatives and distribute gun safety locks throughout Palm Beach County

2001 ACTIVITIES

Gun Safety Brochure
The County’s Public Information Office produced a brochure with gun safety tips and instructions on using gun safety locks. The brochure was distributed with the gun safety locks.

South Florida Fair
The CJC provided gun safety locks and brochures for distribution at the Palm Beach County Sheriff's Office and the County's Public Information Office booths.

Gun Safety Video
The CJC contracted with Video Techniques, Inc., for a professional educational video on gun safety. The video production will address the importance of gun safety and responsible gun ownership. It will be distributed free of charge, with a gun safety lock, to all interested Palm Beach County residents. The educational message and the free gunlock are intended to reduce the number of injuries and deaths caused to children by unlocked weapons.

“Locks to Cops” Day
Locks to Cops Day was held on January 10 in the courtyard of the County Governmental Center. Commissioner Warren Newell presided over a press conference announcing the event. The locks were given to law enforcement agencies in the County for officers to carry in their patrol cars and distribute to County residents in appropriate situations. Chiefs and other law enforcement officers received over 15,000 gun safety locks to distribute to citizens in appropriate situations.

Examples of Gun Safety Locks
Drug Abuse Trust Fund Committee

CJC responsibility:
1. Administer fund for County
2. Recommend its allocation to County Commission

2001 ACTIVITY

$10,000 cash match for the Drug Court Implementation Grant

$52,000 for a Substance Abuse Prevention/Grants Coordinator at the CJC to implement substance abuse prevention/education programs, and to e-search and leverage funding for substance abuse treatment

Drug Abuse Trust Fund Committee

Local Law Enforcement Block Grant Program

CJC responsibility:
1. Administer funds for County
2. Recommend its allocation to County Commission
3. Serve as the local advisory board to police departments

2001 ACTIVITY

The Federal FY 2001 allocation totaled $938,726. The U.S. Department of Justice, Bureau of Justice Assistance (BJA), awarded the funds to be spent over a 24-month period. These funds were allocated as follows:

- $204,290 for the Community Court Program
- $100,595 for the Community Court Treatment Component
- $234,100 for the Re-Entry Initiative
- $134,820 for the Law Enforcement Planning Council
- $147,921 for the Community Justice Project
- $117,000 for the Community Based Anti-Crime Unit (COMBAT)

CJC as Advisory Board

On August 13 the CJC Executive Committee acted as the advisory board to review the proposed LLEBG applications for 10 municipalities including Belle Glade, Boynton Beach, Greenacres, Lake Park, Lake Worth, Pahokee, Palm Beach Gardens, Riviera Beach, South Bay, and West Palm Beach. Conducting an advisory board review is a prerequisite for receiving the LLEBG funds. The municipal proposals focused primarily on the acquisition of new technology and the hiring of additional personnel. The Committee endorsed all 10 proposals which represented a combined total of $1,139,869 in federal grants and match funds.
Edward Byrne Memorial State and Local Assistance Formula Grant Program

CJC responsibility:
1. Administer funds for County
2. Serve as the County's Substance Abuse Advisory Board (SAAB)
3. Recommend its allocation to County Commission

2001 ACTIVITY
FY 2002 allocation totaled $968,106

By choice, the CJC issues a local Request for Proposal (RFP) to allow local units of government to apply for the funds. The CJC's Byrne Grant Committee reviews the grant proposals and provides a recommendation to the CJC. Ten proposals were received during the RFP process this past year. The Byrne Grant Committee's recommendation was approved by the CJC and then the County Commission as follows:

Multi-Agency Narcotics Unit (MAN)
(Palm Beach County Sheriff's Office)
$271,595 federal + $90,532 match = $362,127

Truancy Interdiction Program (TIP)
(Palm Beach County School District)
$51,000 federal + $17,000 match = $68,000

Countywide DATA Network
(City of West Palm Beach-Police Dept.)
$200,000 federal + $66,667 match = $266,667

Program Administration
(Palm Beach County CJC)
$42,871 federal + $14,290 match = $57,161

Crime Analyst
(Palm Beach County CJC)
$38,565 federal + $12,855 match = $51,420

Community Court/Community Services Program
(Palm Beach County CJC)
$37,907 federal + $12,636 match = $50,543

Community Court/Treatment Component
(Palm Beach County CJC)
$37,149 federal + $12,383 match = $49,532

Countywide Weed and Seed Administrative Component
(City of Delray Beach)
$46,992 federal + $15,664 match = $62,656

Mary Vreeland presents the TIP Program proposal to the Byrne Grant Committee for funding
PURPOSE

To develop and implement both short and long term plans for funding, design and implementation of a countywide communications system for all law enforcement and public safety agencies of the County that are interested in participating.

2001 ACTIVITIES

The Municipal Public Safety Communications Consortium (MPSCC) has made great progress during the year. A request for proposal was issued to select a vendor for the radio system. Proposals were received in February and carefully evaluated by a nine member committee. A proposal by MACOM for its Open Sky technology was selected by the committee. The committee’s recommendation was carefully reviewed by the MPSCC Board of Directors and approved. Among the features that the MACOM solution provided were a fully digital voice and data system over one network and the capability for four usable channels per frequency. Particular attention has been paid to finalizing the system design and ensuring that the needs of each member municipality were met. Much additional effort has gone into developing a funding strategy for the project. It is desired to acquire the entire radio system infrastructure as one purchase under a financing arrangement. The primary source of funding for the purchase is revenue from a portion of the fine from certain traffic tickets which is designated for countywide communications systems. This particular use of the funds must be approved by the Board of County Commissioners. The MPSCC anticipates that this will be addressed in December of this year. Other Accomplishments during the year include:

- The Municipal Public Safety Communications Consortium provides an organized forum for all municipal officials to address issues involving municipal public safety communications.
- Criminal justice data issues which were not a part of the initial project are now being addressed. This was made feasible by the advanced technology proposed for use in the project. These features include:
  1. Making mobile data applications available to all municipal agencies regardless of size.
  2. Planning for interfaces to make possible data sharing between agencies.
- The City of West Palm Beach applied for and was approved a Byrne Grant award in behalf of the MPSCC in the amount of $250,000 to fund the work on advanced data features.

The MPSCC is moving ahead rapidly with its project. The work plan is very ambitious and will provide the municipalities and in particular the municipal law enforcement agencies of the County, with an interoperable communications system utilizing the best technology available at the lowest cost. It is anticipated that the system will be operational by mid-2002.

MPSCC Officers

Chairman
Robert Mangold
Atlantis Police

Vice-Chairman
Wes Smith
Lake Clarke Shores Police

Treasurer
William Smith
Lake Worth Police

Secretary
H.C. (Skip) Clark
June Beach Police

Executive Director
Wayne English
CJC Staff

CPSCC Chairman
Ernie Carr
Palm Beach Gardens Police
The MPSCC member municipalities and their representatives on the Board of Directors are:

- Atlantic: Robert Mangold
- Belle Glade: Michael Miller
- Boca Raton: Andrew Scott
- Boynton Beach: Wilfred Hawkins
- Delray Beach: David Harden
- Greenacres: Wadie Atallah
- Juno Beach: H. C. (Skip) Clark
- Jupiter: Richard Westgate
- Lake Clarke Shores: Wes Smith
- Lake Worth: William Smith
- Lantana: Andy Rundle
- Manalapan: Clay Walker
- Ocean Ridge: Gregory Dunham
- North Palm Beach: Dennis Kelly
- Palm Beach: Michael Reiter
- Palm Beach Gardens: Ernie Carr
- Palm Beach Shores: Roger Wille
- Palm Springs: Jay Pickens
- Riviera Beach: Clifton Smith
- Royal Palm Beach: Steve Wiesen
- South Palm Beach: Roger Crane
- Tequesta: Stephen Allison
- Wellington: Tom Wenham
- West Palm Beach: Michael Cambisios

Ocean Ridge: Gregory Dunham
North Palm Beach: Dennis Kelly
Palm Beach: Michael Reiter
Palm Beach Gardens: Ernie Carr
Palm Beach Shores: Roger Wille
Palm Springs: Jay Pickens
Riviera Beach: Clifton Smith
Royal Palm Beach: Steve Wiesen
South Palm Beach: Roger Crane
Tequesta: Stephen Allison
Wellington: Tom Wenham
West Palm Beach: Michael Cambisios

Other representatives:
- Hugh McCaffrey: Vice Chair, City of Boca Raton
- Mark Adler: PBC E-911 Management
- Captain Tom Bates: Lantana Police
- Michael Cambisios: West Palm Beach Police
- Chief Roger Crane: South Palm Beach Public Safety
- Lieutenant Daniel Crist: Belle Glade Police
- Clark Curtis: PBC Communications
- George Elmore: Hardrives of Delray - CJC Liaison
- Bonnie Maney: Palm Beach Police
- Chief Gary Frechette: Palm Beach Shores Police
- Assistant Chief Robert Garlo: Tequesta Police
- Katie Hartmann: Delray Beach Police
- Lieutenant Randall Hoffer: Palm Springs Public Safety
- Ray Carlson: PBC Sheriff’s Office
- Chief Danny Jones: South Bay Dept. of Public Safety
- Chief James Kelly: PBC School District Police
- Captain Steven Kniffen: Palm Beach Shores Police
- Deputy Chief Larry Koester: PBC Fire Rescue
- Tracy Lehner: Lake Worth Police
- Andrea Lueghausen: West Palm Beach Police
- Earl Moore: League of Cities
- Captain George Warren: North Palm Beach Public Safety
- Ken Roundtree: Village of Wellington
- Assistant Chief Clifton Smith: Riviera Beach Police
- Jamie Titcomb: PBC League of Cities
- Chief Joseph VonDombrowski: Mangonia Park Police
- Chief Clay Walker: Manalapan Public Safety
- Captain Robert Weber: Greenacres Public Safety
- Steven R. Wiesen: Royal Palm Beach Police
- Robert Zelazny: PBC Communications