Palm Beach County
Criminal Justice Commission

1994
Annual Report
Palm Beach County

Criminal Justice Commission

Annual Report
1994

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Mr. F. Malcolm Cunningham, Jr., Chairman
Mr. Sidney A. Stubbs, Jr., Vice Chairman
Mr. B.R. Riggs, Secretary
Mr. Don Mathis, Treasurer
Ms. L. Diana Cunningham, Executive Director

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Message from
F. Malcolm Cunningham, Jr.
Criminal Justice Commission
Chairman

Dear Fellow Criminal Justice Commission Members:

The year 1994 has been remarkable for the Criminal Justice Commission and our County. We have witnessed dreams becoming reality... ideas becoming viable programs. Through your dedication and with the assistance of staff, we were successful in attaining many of the goals established by you, the members.

One of the most significant accomplishments, as determined by the membership, was Palm Beach County's Weed and Seed Program. On September 20, 1994, the United States Department of Justice selected our program as a Weed and Seed site to receive $750,000. The Program should receive $2.25 million over the next three (3) years to expand the program into other blighted areas of the County.

We have proven that through the cooperation of our public and private sectors, goals can and will be accomplished. Local residents, federal, state, county and city officials, organizations, and citizen groups collaborated to achieve the Criminal Justice Commission's number one priority for 1994, the Weed and Seed initiative. This cooperation clearly demonstrates the success of the Criminal Justice Commission to accomplish an overall coordination of crime prevention efforts to affect the reduction of crime.

Other priorities we accomplished include:
(1) published a report to improve the domestic violence case process;
(2) commitments from three schools to implement the One-by-One Mentoring Program;
(3) obtained youth employment opportunities;
(4) recommendations to increase staffing diversity in criminal justice agencies;
(5) implementation of a juvenile first offender diversion program; and
(6) a commitment from the County for land for juvenile justice programs.

Thank you for dedicating your time and talent to the Commission. It is evident that your individual contributions helped us achieve our many successes this year to enhance the criminal justice system and improve our county. It has been an honor to serve as Chairman and I look forward to our continued success in 1995.

Most sincerely,

F. Malcolm Cunningham, Jr., Chairman
Criminal Justice Commission
Message from  
L. Diana Cunningham  
Criminal Justice Commission  
Executive Director

Dear Criminal Justice Commission Members:

Nineteen-ninety-four has been a year of accomplishments. It has been exciting to bring your thoughts, dreams, and programs to fruition. Your cooperation and leadership encouraged staff to successfully pursue your goals. It has been an honor and a pleasure for staff to work with you in 1994.

The success of the Criminal Justice Commission in its number one priority, “The Weed and Seed Program”, clearly demonstrates the collaboration and partnerships among the Commission members and the over two hundred (200) criminal justice representatives in and involved with the Commission’s task forces, committees, and councils. This initiative synthesized the financial and in-kind support of over sixty (60) local agencies. It is one example of the trust and cooperative spirit that has developed through the activities of the Criminal Justice Commission. Our mission is a reality.

The Criminal Justice Commission is recognized beyond Palm Beach County as an innovative forum in government. On your behalf, I provide technical assistance to other counties, state legislative committees and congressional members. I also speak to media editorial boards, civic and professional groups and various business representatives. The Criminal Justice Commission is recognized on a national level for initiatives that strengthen the performance of government.

Your many accomplishments are reflected in this annual report. The Criminal Justice Commission is a citizens’ effort and Palm Beach County is extremely fortunate to have individuals such as yourselves working on their behalf.

I, and my staff, look forward to the new year with enthusiasm and anticipation. We are eager to fulfill new and even more progressive goals in 1995. Thanks to each of you, especially our Chairman, F. Malcolm Cunningham, Jr., for your continued support and guidance.

Sincerely,

L. Diana Cunningham, Executive Director  
Criminal Justice Commission
County anti-crime program receives $2.5 million grant

Weed and Seed campaign gets Justice Department money
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EXECUTIVE SUMMARY
1994 MAJOR PROJECTS
The process of collaboration and cooperation among criminal justice agencies in Palm Beach County, established in years past, resulted in tremendous progress in 1994.

- Palm Beach County's Weed & Seed Program was selected on September 20, 1994 to receive $750,000 by the U.S. Department of Justice. The Program shall receive a total of $2.25 million over three (3) years.

- The PBC Weed & Seed Program was successfully implemented. It targets a specific community by "Weeding" out the criminal element and "Seeding" it with positive services and programs. Funding was also received from the City of Riviera Beach, the Children's Services Council, Palm Beach County Sheriff's Office, Southern Bell, Florida Power and Light, in-kind services provided by the Palm Beach County School District, and over forty (40) local agencies committing services. This clearly demonstrates the success of the CJC to accomplish an overall coordination of crime prevention efforts to affect the reduction of crime in the County.

- The CJC worked with the Public Safety Coordinating Council, the State Attorney's Office, and the Palm Beach County Sheriff's Office in expanding the use of in-house arrest, through electronic monitoring, for qualified nonviolent offenders, at a substantial cost savings to the County.

- The Court System Task Force identified and finalized its review of the domestic violence case process in the county's courts, and developed twenty-three (23) recommendations to improve this process. The Executive Director of the Governor's Task Force on Domestic Violence appeared before the Courts Task Force to correlate efforts with the Governor's plan and new legislation.

- The Diversity Criminal Justice Agencies Task Force evaluated surveys sent to all law enforcement agencies in the County with twenty (20) or more sworn personnel. Recommendations to increase the diversity have been developed and a report was released in December 1994.

- The Law Enforcement Planning Council is implementing a countywide Juvenile First Offender Prearrest Diversion Program, with the State Attorney's Office maintaining a central computer databank for this program.

- The Law Enforcement Planning Council, in collaboration with the State Attorney's Office, developed a Hate Crimes Investigation Position Paper for law enforcement agencies in the county. The paper defines procedures, responsibilities and training for the investigation of hate crimes.

- The Crime Prevention Task Force School Subcommittee successfully completed a pilot One-by-One Mentoring Program at Bear Lakes Middle School, Bear Lakes, JFK and Roosevelt Middle Schools have committed to implement this program for at risk youth in the 1994-95 school year.

- The Youth Jobs Committee successfully obtained youth employment opportunities for summer 1994, and has reorganized to implement the Palm Beach County Compact. The Compact is a cooperative venture for the creation of job opportunities for high school and college youth. The venture includes a collaboration between the Private Industry Council, Municipalities/County, Private Sector Businesses, and the School Board.

- The Law Enforcement Communication Committee was reorganized into the Countywide Public Safety Communications Committee for municipalities to identify the current resources of each municipality and develop a plan to solve immediate and future needs.

- The Juvenile Justice Facilities Siting Committee worked closely with county staff, to identify sites for residential juvenile justice facilities.

- The CJC, Palm Beach County Sheriff's Office, Courts, Department of Corrections, Public Defender's Office, the Health Department and the State Attorney's Office worked arduously to obtain funding and establish the Civil Drug Court/Pretrial Intervention Program which began in February, 1994.

- The Probation Advisory Board recommended to continue the contract with Pride, Inc for one year to provide county probation services.

- The Legislative Issues Committee, after considering nine (9) proposals, has compiled a total package of fourteen (14) legislative proposals, including four (4) priority issues.
INTRODUCTION

Nineteen-ninety-four (1994) was a successful year for the Criminal Justice Commission. It was productive with regard to the strengthening of interagency cooperation and collaboration in all areas relating to the criminal justice system in Palm Beach County. The Criminal Justice Commission continues to work on numerous projects and programs, and to be a catalyst for bringing together all the criminal justice agencies in Palm Beach County in crime prevention and crime control efforts. This is the key to achieving our mission and making Palm Beach County’s criminal justice system more cost effective and efficient.

Throughout the year, several major projects were initiated. Palm Beach County’s Weed and Seed Program was selected by the U.S. Department of Justice to receive a federal grant in the amount of 2.25 million dollars over three years. A new drug court, with a full treatment continuum for both criminal offenders and civil clients, was realized. The Prearrest Diversion Program for first time juvenile offenders was initiated. With the coordination of the Commission, representatives from the municipalities are developing a countywide municipal public safety communications system. Twenty-three (23) recommendations to improve the processing of domestic violence cases in the county’s court system were developed. A report recommending improvements in staffing diversity in criminal justice agencies was prepared. Youth employment opportunities were realized. The Juvenile Justice Board (JJB) was reorganized to the Juvenile Justice Council (JJC) under the Children’s Services Council (CSC). The County agreed to donate land to the Department of Health and Rehabilitative Services to provide siting for juvenile justice residential facilities.

The Task Forces and their subcommittees, representing over two hundred (200) criminal justice agencies and concerned citizens of Palm Beach County, were active in identifying priorities, assessing alternatives, and recommending solutions to local problems. The Criminal Justice Commission, its Task Forces, Committees and staff are enthusiastic and eager to continue to effect positive changes in Palm Beach County in crime prevention and crime control activities for 1995.
HISTORY AND MISSION

The mission of the Criminal Justice Commission remains the same since its inception on August 16, 1988, when the Commission was formally established by County Ordinance No. 88-16. It was established to study all aspects of the criminal justice systems within the federal, state, county, municipal, and private agencies in Palm Beach County. The Commission serves in an advisory capacity to the Board of County Commissioners and is in place to make recommendations to the Board on policies and programs designed to accomplish the following: 1) to provide an overall coordination of law enforcement and crime prevention efforts; 2) to provide for an efficient, cost effective and timely criminal justice system; and 3) to effect a reduction of crime in Palm Beach County on a permanent basis. The mission is broad, as is the range of possibilities for improvement, adjustment, and change within our criminal justice system.

The first chairman of the Criminal Justice Commission was Mr. Jon Moyle, Sr., who served from August, 1988 to September, 1990. M. A. "Al" Coogler, Jr. became the second chairman and served from September, 1990 to December, 1992. F. Malcolm Cunningham, Jr. has served as chairman from January, 1993 to the present.

The Criminal Justice Commission has come to be respected as the forum for review and recommendation by representatives of all criminal justice agencies located in Palm Beach County. Any policy, procedure, program or issue that may positively or negatively impact other criminal justice agencies or the County’s budget is brought before the Commission.

The County Ordinance establishing the Commission has come to full fruition. Some excerpts from County Ordinance, Number 88-16 signed by the Board of County Commissioners on August 16, 1988 establishing the Criminal Justice Commission reflect our continued direction and efforts.

"WHEREAS for the health, safety and welfare of the citizens of Palm Beach County, the Board of County Commissioners of Palm Beach County, Florida, desires that a commission be established with a broad scope of authority to coordinate all aspects of the state and federal criminal justice systems in Palm Beach County, Florida."

"The Criminal Justice Commission is established to study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies within Palm Beach County, Florida. This purpose shall include the study of the health and human services and educational systems, amongst others, as they pertain to criminal justice or crime prevention."

"The Criminal Justice Commission shall make recommendations to the Board of County Commissioners of Palm Beach County, Florida on policies and programs designed to accomplish the following objectives:

A. To provide overall coordination of law enforcement and crime prevention efforts in Palm Beach County, Florida;
B. To provide an efficient, cost effective and timely criminal justice system in Palm Beach County, Florida;
C. To effect the reduction of crime in Palm Beach County, Florida on a permanent basis."

"The Criminal Justice Commission shall have the following authority and powers:

A. To review, research and evaluate existing systems and programs within the scope of the Criminal Justice Commission;
B. To establish task forces or sub-committees to study in detail, key aspects of programs and systems within the scope of the Criminal Justice Commission;
C. To review and comment on all grant requests for program and systems within the scope of the Criminal Justice Commission;
D. To make recommendations on modifying, creating or abolishing public and private systems and programs within the scope of the Criminal Justice Commission;
E. To make recommendations on modifying, creating or abolishing legislative ordinances or regional or county-wide comprehensive plans dealing with systems and programs within the scope of the Criminal Justice Commission;
F. To assist the consolidation of systems and programs within the scope of the Criminal Justice Commission when approved by the Board of County Commissioners of Palm Beach County, Florida."
The membership of the Criminal Justice Commission consists of thirty-three members (33), twenty-one (21) primarily from the public sector who serve by virtue of their position and twelve (12) primarily from the private sector who are nominated by the Economic Council of Palm Beach County and affirmed by the Board of County Commissioners. Membership of the Criminal Justice Commission for 1994 included the following individuals:

**Public Sector Members**
Honorable Dorothy Wilken
Clerk of the Palm Beach County Circuit Court

Officer Jay Spencer
Crime Prevention Officer’s Association President

Mr. John Wagner
Drug Enforcement Administration Resident Agent-in-Charge

Mr. Robert W. Neumann
Federal Bureau of Investigation Sr. Representative

Honorable Jack H. Cook
Fifteenth Judicial Circuit, Chief Judge

Honorable Howard Berman
Fifteenth Judicial Circuit, Administrative Judge, Juvenile Division

Mr. Michael Loffredo
Florida Department of Law Enforcement, Senior Special Agent

Ms. Valerie Rolle
Florida Department of Corrections, Probation and Parole Administrator

Ms. Suzanne Turner
District IX Administrator, Department of Health and Rehabilitative Services

Honorable Earl Moore
Municipal League Representative

Ms. Carey Haughwout, Esquire
Palm Beach County Association of Criminal Defense Lawyers

Honorable Beverly Green
Palm Beach County School Board

Honorable Richard P. Wille
Palm Beach County Sheriff

Honorable Mary McCarty,
Chairperson, Palm Beach County Board of County Commissioners

* Chief B. R. "Billy" Riggs
West Palm Beach Police Department and President, Palm Beach County Police Chief’s Association

* Holds two seats

Honorable Richard L. Jorandby
Public Defender, Fifteenth Judicial Circuit

Honorable Barry Krischer
State Attorney, Fifteenth Judicial Circuit

Mr. James G. McAdams III, Esquire (Jan.- Oct., 1994),
Ms. Emalyn Webber, Esquire (Oct.- 1994 to present)
Administrator West Palm Beach Office, U. S. Attorney’s Office, Southern District

Mr. Daniel McBride
U.S. Treasury Dept. - Alcohol, Tobacco & Firearms

Honorable Edward J. Healey
Chair, PBC Legislative Delegation, Florida House of Representatives District 84

F. Malcolm Cunningham, Jr.
Chairman

Sidney A. Stubbs, Jr.
Vice Chairman

B. R. Riggs
Secretary

Don Mathis
Treasurer
Meeting of the Criminal Justice Commission.

**Private Sector Members**

Mr. F. Malcolm Cunningham, Jr., Esq.
Cunningham & Self

Mr. Fernando Prieto (resigned 7/94), President,
Team Architecture, Inc.

Ms. Priscilla Taylor (10/94 to present),
Insurance Agent

Mr. Max Davis,
Owner of Max Davis Associates

Mr. Jorge Dominicis, Vice President,
Flo-Sun Incorporated

Mr. Howard Feldman, Managing Partner,
Arthur Andersen & Co.

Mr. Raymon Finch, Jr., Chairman
Emerald Dunes Golf Course

Dr. Effie C. Grear, Principal,
Glades Central High School

Mr. Don Mathis
Regional Director, Southern Bell Telephone

Mr. Donald M. Middlebrooks, Partner,
Steel, Hector & Davis

Ms. Susan Petersen C.P.A.,
Deloitte and Touche

Mr. Sidney A. Stubbs, Jr., Esq.
Partner, Jones, Foster, Johnston, and Stubbs

Mr. Gerald A. Williams, Esq. Partner,
Mack, Williams, Haygood & McLean
Staff of the Criminal Justice Commission (CJC) consists of an Executive Director, two Senior Analysts, a Weed and Seed Program Manager, and an Administrative Secretary. Ms. L. Diana Cunningham, hired in November, 1990, continues as the Executive Director. Ms. Patricia Sheffield, Senior Criminal Justice Analyst, retired on June 17 and Ms. Susan Press from the Public Safety Department transferred to the CJC in her stead on July 6. Ms. Kristina Gulick continues as Senior Criminal Justice Analyst. Ms. Ingrid French assumed the position of the Weed and Seed Program Manager on August 22. Ms. Ann Conforti, Administrative Secretary transferred from the CJC on June 27 to the Financial Management and Budget Department, and Richard Morrelli, from Environmental Resources Management, transferred to the CJC in her stead on August 22.

The staff is highly qualified. Ms. Cunningham is the Executive Director of the Palm Beach County, Florida, Criminal Justice Commission. She has a Master's Degree in Criminal Justice and over twenty (20) years experience in direct services, policy and planning, and administration in the criminal justice system. She was the founding director of the Alachua County, Florida, Department of Court Services; developed the County Court Probation, Community Service, and Pretrial Service programs for Polk County, Florida; and was the founding director of the Department of Youth Services for the Navajo Nation, providing programs for delinquent youth.

Ms. Cunningham is a member of the Forum Club of the Palm Beaches, the Palm Beach County Association of Criminal Defense Lawyers, the Palm Beach County Chiefs of Police Association, the Florida Council on Crime and Delinquency, the American Correctional Association, the American Jail Association, the Academy of Criminal Justice Sciences, the Justice Research and Statistics Association, and The National Association of Pretrial Services Agencies.

Ms. Cunningham serves on the Board of Directors for the St. Matthew's Safe House for Addicted Women as well as the Corporate Board of Directors for the Boys and Girls Club of Palm Beach County, and the Lake Worth High School Criminal Justice Academy Advisory Board.

The CJC and Ms. Cunningham have received local, state and national awards from the Crime Prevention Officers Association, the Florida Council on Crime and Delinquency, and the Rutgers University Excellence in Public Policy.

Ms. Press has twenty (20) years of experience in criminal justice and a Masters Degree in Mental Health Counseling. Ms. Gulick has a Masters Degree in Political Science and five (5) years experience in the criminal justice system. Mr. Morrelli has work experience in both the private and public sectors with over eight (8) years experience supporting the Personnel and Environmental Resources Management Departments in Palm Beach County and over twelve (12) years of secretarial and office management experience. Ms. French has a Juris Doctor from the University of California. She has extensive experience and was previously a Weed and Seed Program Manager in Delaware.
In addition to the above mentioned staff, the Criminal Justice Commission was fortunate in 1994 to have had the assistance of Senior Aides, Ms. Eleanor Smith, Ms. Lucille Fraser, Ms. Shirley Gelband, and Ms. Peggy Hinkle (currently on staff). Nicholas Green, an honor student from Cardinal Newman High School, interned for the summer. They were invaluable to the Criminal Justice Commission and their assistance is greatly appreciated.

Criminal Justice Commission staff had the assistance of volunteers who contributed numerous hours, including evening hours, to help staff complete projects. The efforts of Mr. Al Ramsey and Ms. Gloria Berkowitz are tremendously respected and appreciated.

It is also important to note that, as in previous years, many criminal justice agencies cooperated greatly with the need for additional assistance and provided loaned staff at various times in 1994. These agencies include, but are not limited to, the Palm Beach County Division of Victim Services and Support; the Sheriff’s Office; the Children’s Services Council; the Health and Human Services Planning Association; law enforcement agencies; the Department of Corrections Division of Probation and Parole; the U.S. Attorney’s Office, the State Attorney’s Office, the Department of Health and Rehabilitative Services; and others. This agency cooperation is vital to the success of the Criminal Justice Commission, and it too, is greatly welcomed and appreciated.
THE BOARD OF COUNTY COMMISSIONERS

The Board of County Commissioners of Palm Beach County created the Criminal Justice Commission (CJC) in 1988 as an innovative method for receiving recommendations on criminal justice issues. In Florida, county government is responsible for a large proportion of criminal justice costs but has little authority in determining these costs. The only effective way to control costs is through a more effective criminal justice system.

Since its inception, the Board of County Commissioners has been supportive, with the Chair being an active member of the Criminal Justice Commission. Mr. Vince Bonvento, Assistant County Administrator, provides oversight, administrative guidance, and tremendous support for the Criminal Justice Commission.

A MESSAGE FROM THE BOARD OF COUNTY COMMISSIONERS:

"The Criminal Justice Commission provides an effective mechanism for the many participants in the criminal justice system to meet at one table to discuss problems and design solutions.

One of the most distinctive aspects of the CJC is the private sector's high level of interest and involvement. A fundamental goal of Palm Beach County's 'reinventing government' efforts is to explore innovative and cost-effective solutions that are community-based. In this and other ways, the CJC helps us better serve the public."

Mary McCarty, Chair

Ken L. Foster, Vice-Chairman
District #6

Mary McCarty, Chair
District #4

Karen T. Marcus
District #1

Carol A. Roberts
District #2

Warren H. Newell
District #3

Burt Aaronson
District #5

Maude Ford Lee
District #7
December 19, 1994

F. Malcolm Cunningham, Chairman
Criminal Justice Commission
301 North Olive Avenue, Suite 206
West Palm Beach, FL 33401

Dear Mr. Cunningham:

It is my pleasure to have this opportunity to commend the Criminal Justice Commission for "a job well done" during 1994. Your goal to provide overall coordination of law enforcement and crime prevention efforts in Palm Beach County is becoming a reality.

The Criminal Justice Commission is recognized as a model and innovative approach to community cooperation and crime prevention programming. The approval of Palm Beach County's Weed and Seed Program as a nationally recognized site is further evidence of the cooperative efforts needed to reduce crime in our community. Thanks to the time and effort volunteered by the members of the Criminal Justice Commission, you are fulfilling your mission.

My best wishes for your success in working to benefit Palm Beach County in 1995.

Sincerely,

Robert Weisman, P.E.
County Administrator

Vincent J. Bonvento
Asst County Administrator
CRIMINAL JUSTICE COMMISSION 1994 AWARDS

Exemplary State and Local Award

The Criminal Justice Commission (CJC) was selected to receive an Exemplary State and Local Award by the National Center for Public Productivity at Rutgers University. The Exemplary State and Local Awards Program (EXSL) established by the National Center for Public Productivity in 1989, is a nationwide effort to recognize public initiatives that improve the quality of government services and operations. Twenty-five (25) programs nationally were recognized as having produced exceptional cost savings, measurable increases in quality and productivity, creative approaches to problem solving, and improvements in the quality and effectiveness of government services.

The CJC will be recognized nationally through a series of publications produced by the National Center for Public Productivity including being featured in City and State, a business publication written for state and local government leaders.

Chairman F. Malcolm Cunningham, Jr. received the award and made a presentation at the National Public Sector Productivity Improvement Conference. The Conference, entitled, "Breakthrough Government: Strategies, Measures and Successes," was held September 22-23, in Minneapolis, Minnesota.

Florida Council on Crime and Delinquency, Chapter X, Palm Beach County Distinguished Service Award

Each year the Florida Council on Crime and Delinquency selects individuals in the community who have made outstanding achievements in specific areas as follows: law enforcement; corrections; judiciary; and overall areas of criminal justice. Executive Director L. Diana Cunningham was selected to receive the 1994 overall distinguished service award in criminal justice.

Palm Beach County Crime Prevention Officers Association

The Palm Beach County Crime Prevention Officers Association presented awards to James G. McAdams, III, Assistant U.S. Attorney and L. Diana Cunningham, Executive Director of Palm Beach County’s Criminal Justice Commission for their outstanding contribution to crime prevention in Palm Beach County.

Mr. McAdams was honored for his valuable contribution to crime prevention efforts through his hard work to obtain the Weed and Seed grant for Riviera Beach, and his successful coordination of all law enforcement agencies to commit to the Weed and Seed effort.

Ms. Cunningham and the Criminal Justice Commission were recognized for their extraordinary efforts on behalf of the Weed and Seed program in Riviera Beach. She and her staff worked arduously to make this comprehensive crime prevention effort a reality.

Pictured with Mr. Cunningham are: Kathe Callahan, Managing Director, National Center for Public Productivity; Ian Littman, Partner, Coopers & Lybrand (Conference sponsor); and Marc Holzer, Executive Director, National Center for Public Productivity.
Focus '94 --1994 Annual Advance

The Criminal Justice Commission held its Annual Advance, on January 8, 1994. The speaker was Mr. William Renfro, President, Policy Analysis Company of Washington, D.C. He provided a presentation on how future demographic changes would affect criminal justice institutions. Mr. Renfro developed the forecasting method called "Policy Impact Analysis" and the first model of the life cycles of issues.

Criminal Justice Commission Priorities

The Criminal Justice Commission requested each committee and task force to submit their most important issue to accomplish for 1994. The Executive Committee reviewed the Criminal Justice Commission Workplan priorities from the committees and ranked the priorities as follows:

1) Weed & Seed: Implementation of Weed & Seed programs, including funding and staffing.


3) Criminal Justice Diversity Agencies Task Force: To examine methods and make recommendations to increase the diversity of criminal justice agencies in Palm Beach County.

4) Juvenile Justice Facility Siting Committee: To aid HRS in locating possible sites for juvenile commitment facilities.

5) Public Safety Coordinating Council: Update and revise the "Comprehensive County Public Safety Plan."

6) Law Enforcement Communication Committee: To be reorganized with weighted voting membership to develop a countywide communications plan for municipalities.

7) Probation Advisory Board: To monitor the Probation Services contract.

8) Court System Task Force: Review and identify problem areas in the domestic violence case process.

9) Juvenile Justice Board: To separate the County Juvenile Justice Council from the District Juvenile Justice Board in order to conform with new juvenile justice legislation.

10) Law Enforcement Planning Council: To expand and implement countywide, the Juvenile First Offender Prearrest Diversion Program.

11) Traffic Warrants Workgroup: Finalize research on Driver's License Assistance Program.

All priorities were successfully addressed, priority numbers 1, 2, 5, 6, 7, and 10 will require continuation in 1995.
Palm Beach County's Weed & Seed Program was selected on September 20, 1994 to receive $750,000 by the U.S. Department of Justice. The Program should receive a total of $2.25 million over three (3) years. Weed and Seed is a federal program established under President Bush and continued under President Clinton. It is a comprehensive new approach to urban renewal in America. Its goal is to first “weed out” violent crime, drug use and gang activity from targeted neighborhoods. Then, violent crime is prevented from returning by “seeding in” a wide variety of public and private social programs to strengthen the community.

The WEED AND SEED PROGRAM COMMITTEE was established in early 1993 to develop a proposal to be submitted to the U.S. Department of Justice for the funding of a Weed and Seed Program in the County. This project required the collaboration of CJC members, local offices of the FBI, ATF and FDLE, as well as, municipal law enforcement, private industry, the Health Department, residents, schools, churches, the City of Riviera Beach, the State Attorney’s Office, the Public Defender’s Office, and other government agencies. The Committee selected Northwest Riviera Beach as a pilot program site and worked with the Palm Beach County Office of the U.S. Attorney in submitting a grant proposal to obtain site designation status. The Program has been in operation since September 12, 1993, when the Weeding component began.

Criminal Justice Commission members voted to make Weed and Seed the number one priority of the Commission for 1994. Accordingly, the Commission worked with several individuals from Riviera Beach to complete the extensive grant application which was due June 21, 1994. The Weed and Seed Program received funding from the City of Riviera Beach, the Children’s Services Council, the Palm Beach County Sheriff’s Office, Southern Bell, Florida Power and Light, and the Palm Beach County Board of County Commissioners, as well as in-kind donations and commitments for service. Among these in-kind donations is the use of Washington Elementary School as the Safe Haven site. The Palm Beach County School Board donated the use of two portable units at the Elementary School, as well as use of the school facilities, custodial staff and security.

This Safe Haven serves as the central point for the delivery of services, the Weed and Seed offices, and a gathering location for all the residents of the community. Other in-kind donations include health and recreational services provided by various non-profit organizations, local organizations, and federal, state and local governmental entities. The success of the Weed and Seed strategy depends upon the integration and coordination of federal, state and local law enforcement, community groups, and social service agencies. In order for these social programs to work, law enforcement must first provide a foundation of order. Weed and Seed seeks to focus our law enforcement and social resources at the same time, in the same place, in a mutually reinforcing way.

There are four basic elements to the Weed and Seed Program:

1) Law Enforcement "weeds out" the most violent offenders by coordinating and integrating the efforts of federal, state and local law enforcement agencies in targeted high-crime neighborhoods.

2) Community policing is implemented in the targeted site. Under community policing, law enforcement works closely with residents of the community to ensure that violent crime does not return to the targeted area. Community policing serves as a "bridge" between the "weeding" (law enforcement) and "seeding" (neighborhood revitalization) components.

3) Prevention, Early Intervention and Treatment -- As the "weeding" takes place, law enforcement and social service agencies, the private sector, and the community concentrate a broad array of human services to create a healthy and supportive environment where crime cannot thrive.

4) Neighborhood Restoration -- Federal, state, local and private sector resources focus on revitalizing distressed neighborhoods through the provision of economic opportunities which stimulate housing and economic development. Neighborhoods are revitalized by providing adequate and affordable housing, a clean, attractive environment, and investment opportunities.
Ms. Ingrid French was employed as the Program Manager to fully implement the Weed & Seed Program throughout the county. She will work to establish Safe Havens in the sites in order to implement the delivery of health and recreational services. On August 27, 1994 the Criminal Justice Commission sponsored a Weed and Seed kick-off meeting introducing Ms. French to the residents of Riviera Beach. The meeting was held at Washington Elementary School and attended by over one hundred and fifty (150) residents.

Since her arrival Ms. French has been very active meeting with community members to assess their concerns and explain the role of the Weed & Seed Program. She has recruited over fifty-five (55) volunteers who are in the process of being selected and trained as trainers, leaders and volunteers in Safe Haven programs and activities. Volunteers are being trained as Conflict Resolution Trainers through Injury Prevention funds from the Center for Disease Control.
Palm Beach County is one of the fastest growing counties of comparable size in the nation, and the fastest growing urban area in the State of Florida. Its 1993 estimated resident population was 918,223 permanent residents, plus 120,000 seasonal residents, totalling 1,038,223. This represents a 185% increase from 1980. The rapid expansion of the 1980's brought strong economic development and opportunities to some areas while others saw an increase in criminal activity.

Palm Beach County is unique in that it is comprised of thirty-seven (37) municipalities, with thirty-one (31) separate law enforcement agencies, and a County Sheriff with authority for approximately half of the County's population and land mass in the unincorporated areas. The School District also has its own police department. The majority of the municipalities are located in the eastern part of the county, along the coast. There is a one-to-three mile wide corridor running north to south throughout the entire County, two-to-three miles inland, with a high percentage of people living in poverty and where violent behavior is prevalent.

The data from the table below reveals that the crime rate in Palm Beach County has decreased. The population of Palm Beach County from 1987 to 1993 reflects an overall increase of 16.3%. During the same period, the percent change in the crime rate, measured at a rate of 100,000 per population, reflects a decrease in the crime rate of 10%. Palm Beach County ranked sixth in total crime among the nation's largest metropolitan areas in 1993, according to recent FBI statistics in a Palm Beach Post newspaper article dated December 4, 1994. Palm Beach County dropped two notches lower while Dade and Broward counties worsened their crime rankings from last year, with Dade County rated first and Broward County rated fourth in nation's top crime areas. Palm Beach County dropped in the crime rankings because of declines in robberies, assaults, and burglaries. Florida had more crimes than any other state.

### CRIME TREND DATA FOR PALM BEACH COUNTY 1987 - 1993

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<tbody>
<tr>
<td>Population</td>
<td>789,533</td>
<td>865,507</td>
<td>893,305</td>
<td>883,044</td>
<td>896,970</td>
<td>918,223</td>
<td>16.3%</td>
</tr>
<tr>
<td>Total Index Crime Offenses</td>
<td>76,494</td>
<td>82,811</td>
<td>85,946</td>
<td>79,445</td>
<td>81,551</td>
<td>80,490</td>
<td>5.2%</td>
</tr>
<tr>
<td>Rate Per 100,000</td>
<td>9,688.5</td>
<td>9,567.9</td>
<td>9,621.1</td>
<td>8,996.7</td>
<td>9,091.8</td>
<td>8,765.8</td>
<td>-10%</td>
</tr>
<tr>
<td>Total # of Arrests</td>
<td>56,619</td>
<td>37,643</td>
<td>51,343</td>
<td>46,093</td>
<td>48,981</td>
<td>41,951</td>
<td>-26%</td>
</tr>
<tr>
<td>Rate per 100,000</td>
<td>7,172.2</td>
<td>4,349.2</td>
<td>5,747.5</td>
<td>5,219.8</td>
<td>5,453.1</td>
<td>4,568.7</td>
<td>-36%</td>
</tr>
<tr>
<td>% Arrests: Juvenile</td>
<td>15.4</td>
<td>11.4</td>
<td>9.8</td>
<td>11.4</td>
<td>10.1</td>
<td>10.9</td>
<td>-29%</td>
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*1988 information unavailable due to change in Uniform Crime Reporting standards. Source: FDLE*
Substance abuse is considered by county criminal justice practitioners to be the most significant contributor to crime in Palm Beach County. In a 1986 Detention Facilities Master Plan Report for Palm Beach County, Justice Systems, Inc. estimated that as high as 90-95% of the jails' population was substance abusers and/or mentally disturbed individuals at the time of arrest. The Palm Beach County State Attorney's Office estimates that 80% of all bookings are drug related.

This dilemma is not unique to Palm Beach County. The fact that many criminals are drug users is well documented. During the second quarter of 1989, as many as 84% of the males arrested in metropolitan cities of the United States tested positive for one or more drugs. The corresponding figure for females was 88% (O'Neil and Wish 1989). The Bureau of Justice Statistics (BJS) surveyed 12,000 inmates and indicated that over 75% had used drugs in the month prior to their incarceration and one third admitted to being under the influence of drugs at the time of their offense (Wexler et al. 1989). Further, three (3) out of four (4) jail inmates surveyed by The Bureau of Justice Statistics (BJS) reported some drug use in their lifetime, and two (2) out of three (3) state prison inmates reported they had used drugs as frequently as once a week or more. More than 60% of juveniles and young adults in state-operated juvenile institutions reported using drugs once a week or more for at least a month sometime in the past and almost 40% reported being under the influence of drugs at the time of their offense (BJS, 1992).

While overall murder is down in the state, juvenile murder arrests are increasing. In 1993, 212 juveniles were arrested for murder as compared to 156 in 1992, and 114 juveniles were murder victims last year. In 1993, 92,302 juveniles were victims to crime compared to 89,025 in 1992. Domestic violence murders, forcible sex offenses and aggravated assaults accounted for 17% of all violent crimes reported out of 653,793 in Florida in 1993. Palm Beach County accounted for 6% (41,951) of all the arrests in Florida in 1993.

However, even though statistics show that crime is decreasing, violent crime has been doing the opposite. According to the Bureau of Justice Statistics' (BJS), violent crimes increased 5.6% last year. There are also more arrests for violent and drug crimes, with a wider use of guns, among juveniles.

Juvenile arrests for violent crimes and drug offenses are growing faster than adult arrests for the same offenses. As with the adult picture, the overall number of juvenile arrests actually declined. However, the numbers mask an increase in juvenile arrests for violent and drug offenses. The Florida Department of Law Enforcement (FDLE) reports that the crime rate for Florida fell 1% from 1992 to 1993, to its lowest point since 1985. However, violent crime increased 4% from 1992 to 1993 (FDLE press release, March 16, 1994). Juvenile crime is especially prominent in Florida. FDLE Commissioner Tim Moore said, "Juveniles not only are committing more crimes, they are also falling victim to this violence in an increasing manner. Tragically, in many cases we find children are victimizing children."

Palm Beach County has been coping with gangs since the 1970's. These gangs were older and mature and concentrated on the sale and distribution of narcotics, mostly marijuana and cocaine. They tended to be very organized, without the turf squabbles of smaller "kiddie gangs" whose activities were mostly limited to property crime and graffiti. The boom development period of the 1980s, and the increased population, translated to less open space for the gangs to operate, and fueled the increase in home invasions, property crimes, and auto thefts. Turf battles and drive-by shootings escalated, mostly concentrated in the West Palm Beach and Riviera Beach areas. A total of thirty-seven (37) gangs have been documented in Palm Beach County. The Interim Report of the Tenth Statewide Grand Jury (1992) on gangs and gang-related activity, found the increase in gang and gang activity over the last decade was one of the contributing factors in increased crime statewide. Gang organization in South Florida is influenced by gangs from other parts of the country--California, New York and Chicago. GANGS, being very mobile, have moved North into Palm Beach County. While some of the gangs are strictly "graffiti gangs," the majority in Florida commit crimes as serious as drive-by shootings. National law enforcement statistics reveal approximately 50% of these incidents result in death or injury to innocent bystanders.

Much has been written as to why juveniles account for more than a representative share of the crime in relation to their share of the population at large. Recently, published statistics from the (Legal
**PERCENT OF TOTAL ARRESTS TO PERCENT OF POPULATION**

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<tr>
<td>0 -- 17</td>
<td>12%/22%</td>
<td>12%/22%</td>
<td>13%/22%</td>
<td>12%/23%</td>
<td>13%/24%</td>
</tr>
<tr>
<td>18 -- 24</td>
<td>29%/10%</td>
<td>28%/10%</td>
<td>28%/9%</td>
<td>27%/9%</td>
<td>26%/11%</td>
</tr>
<tr>
<td>25 -- 34</td>
<td>36%/16%</td>
<td>35%/16%</td>
<td>34%/16%</td>
<td>34%/15%</td>
<td>33%/14%</td>
</tr>
<tr>
<td>35 -- 54</td>
<td>21%/24%</td>
<td>22%/24%</td>
<td>23%/25%</td>
<td>24%/25%</td>
<td>25%/25%</td>
</tr>
<tr>
<td>55+</td>
<td>3%/28%</td>
<td>3%/28%</td>
<td>3%/28%</td>
<td>3%/28%</td>
<td>3%/26%</td>
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Source: Palm Beach County State Attorney's Office, Fifteenth Judicial Circuit

Eagle), October 1994 belie this assertion. From the table above, it is clear that the 18 to 34 age group commits far in excess of their percentage of the population. Only the 35 to 54 age group is proportionally represented. In September 1993, the CJC coordinated a multiagency approach to "Weed Out" and control violent and drug-related crime in a targeted neighborhood. With personnel from the Riviera Beach Police Department, Palm Beach Gardens Police Department, the Palm Beach County Sheriff's Office, the Florida Department of Law Enforcement, Federal Bureau of Alcohol, Tobacco and Firearms, the U.S. Attorney's Office and the State Attorney's Office. The Federal Bureau of Investigation, Federal Drug Enforcement Administration, and The Federal Immigration and Naturalization Service also work cooperatively with the multi-agency police force.

Over the past few years, Palm Beach County has felt the weight of crime and poverty. Public officials, law enforcement agencies, social agencies and community residents have been struggling to formulate solutions. There is an increasing realization that the answer is not law enforcement alone. The County has made significant accomplishments over the past few years in its efforts to address the problems of violent crime, gangs, and drug use. The energy, enthusiasm and commitment from so many representatives of the community at large, including its citizens, private sector businesses, human resource agencies, and the law enforcement community, under the guiding force of the Criminal Justice Commission, have joined forces to insure a commitment to solve this problem. The coordinated efforts to establish Palm Beach County as a Weed and Seed site will have a positive and longlasting effect on our community and its citizenry.

In 1994, the membership of the Criminal Justice Commission (CJC), its Executive Committee,
Task Forces, Committees and Subcommittees consisted of over two hundred (200) criminal justice experts, officials, and concerned citizens of Palm Beach County. This overwhelming interest and commitment are what makes the Criminal Justice Commission effective. These individuals dedicated time and talent to address the specific issues of the various Task Forces and Committees of the Criminal Justice Commission. A brief mission statement of each Criminal Justice Commission Task Force and Committee, as well as a summary of their major accomplishments in 1994 follows:

The Court System Task Force (Mr. Sidney A. Stubbs, Chair) was established in January, 1991 to review local policies and practices, and to make recommendations to the affected agencies in order to improve the case flow and overall efficiency of the courts.

The Task Force selected the review of case processing in domestic violence cases as its priority issue for 1994. The Task Force held a day-long workshop on May 18, 1994 for the purpose of identifying the problems and concerns in this process. Individuals representing each agency involved in domestic violence cases attended to share their agency's policies and procedures relating specifically to these cases. Included were the Sheriff's Office, Delray and West Palm Beach Police, the Clerk's Office, Civil and Criminal Judiciary, State Attorney's Office, Public Defender's Office, PRIDE Integrated System Inc., the private defense bar, and Palm Beach County Victim Services.

After the Workshop, the Task Force identified the problem areas and developed a workplan in order to discuss solutions and recommendations. The Task Force has completed its extensive review of the countywide domestic violence case processing and has released a report with twenty-three (23) recommendations to improve this process.

The Drug Court Subcommittee and Implementation Committee (Mr. Ken Selvig, Chair) worked with the Sheriff's Office, the Palm Beach County Courts, the Department of Corrections, the Health Department, the Public Defender's Office and the State Attorney's Office to obtain funding and establish the entire Substance Abuse Awareness Program under the umbrella of the Sheriff. It includes the weekend civil drug court and the prosecutor's alternative drug diversion program (PADD) with a full continuum of treatment. It began March 1, 1994.

The Traffic Warrants Subcommittee (Mr. James L. Eisenberg, Chair) made recommenda-
tions to the Board of County Commissioners to improve the traffic fine collection process to decrease the number of warrants issued for nonpayment, which results in costly arrests. The committee broadened its review to include all assessments and collections for any criminal offense rather than the limited focus of traffic offense collection. The subcommittee reviewed the voice/telephone credit card payment system and implementation of a Driver's License Assistance Program. At the recommendation of the Criminal Justice Commission, the County is now in the process of receiving proposals from private collection agencies to seek payment of past due court ordered assessments. This will decrease the number of warrants issued and have a positive long term impact on the volume of cases that result in warrant arrests initiated due to failure to pay fines. The Subcommittee will be developing recommendations on how to educate the public about the penalties of driving under suspended license.

In 1991, the County authorized the Sheriff's Department, the Department of Public Safety and the County Communications Division to develop a plan to provide for a unified communications (radio etc.) system that would access all users to each other throughout the county. Currently, the frequencies and systems used are not compatible, thus one agency cannot directly communicate with another. This is ineffective, especially in emergency situations.

The Criminal Justice Commission created a Law Enforcement Communications Committee to assure the municipalities were apprised of the County's plans. This would give them the ability to assure any upgrading completed in a city would be compatible with the County's overall long term plan.

However, in 1994, after extensive research, the County Communications Committee advised that state of the art technology was not sufficient to provide a large enough network to accommodate the needs of the County and the needs of the municipalities, other than on an emergency basis only. All parties were disappointed, frustrated and concerned. Extensive friction existed among the cities and the county entities. The Criminal Justice Commission resolved this dissension by establishing the Countywide Public Safety Communications Committee.

The purpose of the Countywide Public Safety Communications Committee (Mr. Ernie Carr, Chair) is to focus on law enforcement and public safety communication planning for municipalities throughout the county; the development of strategic plans for ensuring better coordination and cooperation of law enforcement and public safety communication needs; and other issues as deemed appropriate by the Palm Beach County Criminal Justice Commission. The membership provides for fifteen (15) voting members, by category, according to a weighted voting plan established for the Law Enforcement Planning Council, according to the size of the agency. The Committee adopted bylaws and organized into working subcommittees to identify the current resources of each municipality and develop plans to solve immediate and future needs for the municipalities, with cost sharing and compatibility of systems as priorities.
The Crime Prevention Task Force (Mr. Daniel R. McBride, Chair) was established in January, 1991 to evaluate, propose and improve crime prevention efforts of County law enforcement, health and human services, public safety and school agencies. All of these activities have been very successful.

The Task Force's six (6) subcommittees have been working on their particular issues. The Vehicle Theft Prevention Subcommittee is reviewing programs in Michigan and elsewhere that have proved successful in reducing auto thefts for potential duplication here. The G.R.E.A.T. (Gang Resistance Education and Training) Subcommittee has worked to receive thirty (30) training slots from the federal Alcohol, Tobacco, and Firearms Agency, for law enforcement officers in our county. These officers have been chosen from among all the county's police departments and will receive a week-long training course, after which they will provide training to middle school students on gang prevention. This program is modeled after the National Drug Abuse Resistance Education (DARE) Project. The Schools Subcommittee has evaluated the needs existing in the Truancy Intervention Program and is developing recommendations for corrective action. This subcommittee has also successfully completed a six (6) week pilot mentoring program at Bear Lakes Middle School and has received commitments from three additional middle schools to implement the program for the current school year. The Special Projects Subcommittee is developing a Crime Prevention Directory. They have sent out surveys to all county and municipal law enforcement agencies as well as to local private agencies to identify all crime prevention services existing in the county. The Directory will list all crime prevention agencies and organizations in the county, as well as, all law enforcement agencies, and the crime prevention services they provide.

The Program Research Subcommittee continues to provide evaluation and analysis on successful implementation of crime prevention programs in Palm Beach County. The Recreation Subcommittee serves as a liaison between the Criminal Justice Commission and the Recreation Coalition of the Children's Services Council.

The Criminal Justice Diversity Task Force (Mr. Don Middlebrooks, Chair) was established in late 1993 to further a diverse work force within the county's criminal justice agencies. The Task Force has developed a work-plan and strategy for studying employee diversity in criminal justice agencies, including law enforcement, to determine approaches to improve current staffing patterns. They developed a law enforcement survey questionnaire, which was sent to all police agencies with twenty (20) or more sworn personnel in the county (19 agencies). The Task Force received eighteen (18) of the nineteen (19) questionnaires that were sent out. These questionnaires were used to review the level of diversity of police in the county. The Task Force issued a report on diversity in criminal justice agencies in Palm Beach County, which included seventeen (17) recommendations to increase diversity.

The Task Force has studied the use of assessment centers in the hiring and promotion of police officers. The Task Force is studying the Miami-Dade Assessment Center, the Appleton, Wisconsin Assessment Center and the Criminal Justice Institute's (police academy) plan for establishing a center at Palm Beach Community College. They are examining the possibility of establishing an assessment center in the county to coordinate law enforcement hiring and promotions. It is expected that this method will aid in attracting more minorities to the law enforcement profession.

The Task Force went on a tour of the Criminal Justice Academy at Lake Worth High School, which is the first magnet school in the county for criminal justice students. Members feel that this Academy is a good method to introduce more minorities to the field of criminal justice. They have written a report on the Criminal Justice Academy at Lake Worth High School and its potential to impact positively on staffing diversity in Palm Beach County's criminal justice agencies.
The Criminal Justice Information System (CJIS) Task Force was established in 1991 to develop plans for implementing an integrated computer information system for all criminal justice agencies in Palm Beach County. Task Force duties were assumed by a newly created CJIS Policy Board, which includes the Constitutional Officers and agency heads of the participating entities. The County's Department of Information System Services is coordinating the program development with assistance from a management committee and a user's group. The Criminal Justice Commission remains very active in continuing to support the cooperation necessary for the development of this integrated computerized information system for criminal justice agencies in the County.

The District IX/Palm Beach County Juvenile Justice Council (Ms. Jeanne Howard, Chair) was first established as the Juvenile Delinquency and Gang Prevention Council by Florida Statute in late 1992. Then Chief Judge Hurley authorized the Children's Services Council to act jointly as this Board. However, this was not effective, thus the Juvenile Justice Task Force of the Criminal Justice Commission in 1992, developed the plan to fully implement the Juvenile Justice Council, as provided for in the Florida Statutes and the Commission staffed it for two years. The Children's Services Council provided staffing in 1994, and the newly created Florida Department of Juvenile Justice has funding to provide for staffing in 1995. The Florida Legislature, during its 1994 session, amended the statute to provide its current name.

The mission of the Council is to develop a comprehensive juvenile justice plan for the county to be updated annually. This plan was completed in early 1993, and provides information and direction for County agencies involved in the juvenile justice system. The Council also developed a countywide interagency agreement between law enforcement, the School Board and HRS to encourage cooperation, collaboration and the appropriate sharing of information among these agencies providing services to the youth of Palm Beach County.

The Drug Abuse Trust Fund Administrative responsibility was transferred to the Criminal Justice Commission in 1992 to track assessments and collections, and to make recommendations to the Board of County Commissioners on expenditures of these funds. This Fund was created by County Ordinance to obtain court ordered funds from offenders to be used for drug prevention and treatment efforts. To increase the amount of assessments to this fund, the State Attorney, in response to a request by the Criminal Justice Commission, offered to include in all felony and misdemeanor plea agreements, a condition that each offender pay $25 or $50 (according to the offense) toward this fund. The Committee, through the Commission, recommended to the Board of County Commissioners that these funds be allocated to the Sheriff's Substance Abuse Awareness Program (SAAP) for its Civil Drug Court/Pretrial Intervention Program (created by the CJC in 1993). The amount in the fund went from $3000 per year to $115,950.64 accumulated in 1994.

The Juvenile Justice Facility Sitting Committee (Honorable Barry Krischer, Chair) was established in mid-1993 to study and propose possible juvenile facility sites for Palm Beach County as well as to aid in alleviating some of the difficulties with establishing these sites. The State provided funding for the contracting of juvenile justice commitment beds for youth sentenced in Juvenile Court. However, zoning laws created a scenario making it nearly impossible for the development of halfway houses or institutions to be established in our cities or in the county. Therefore, extensive numbers of youth were sentenced in Juvenile Court and sent home to wait for a bed to be available in existing facilities. The Courts and prosecutor were extremely dismayed with this situation as the majority of these youth reoffended or absconded while awaiting placement. The prosecutor then began to prosecute more and more juveniles in adult court so that they would be housed in the county funded jail or in the adult prison system. Recognizing this transfer of cost and the already overcrowded situation in adult prisons as being a further complication, as opposed to a resolve of the problem, the Criminal Justice Commission established this committee to identify property in the county that could be legally used for juvenile delinquents to be housed.

The Committee brings together individuals from HRS, County government, School Board and crimi-
nal justice agencies in the County to locate possible sites. Several sites have now been identified as potential residential facilities. The Board of County Commissioners has agreed to provide land beside its stockade for use as a juvenile boot camp. The State Department of Juvenile Justice has the funding to operate the program. Land is also being made available for a centralized assessment center for delinquents and substance abusers; and the Sheriff has agreed to provide property adjacent to the Belle Glade jail for a facility for juveniles, to be run by the Department of Juvenile Justice. This will hopefully divert the 400 youth prosecuted in the adult court back to the Juvenile System, where the state, as opposed to the county will fund the sentencing sanctions. The Criminal Justice Commission has also linked HRS Juvenile Justice staff with the Boys and Girls Club for contracting for day programs in West Palm Beach and Belle Glade. Facilities Management and County Administration are now working closely with the CJC on this effort.

The Law Enforcement Planning Council (Chief Peter A. Petracca, Chair) was established in mid-1992 to discuss, evaluate and develop law enforcement policy issues for each of the thirty-one (31) police departments in the county. The membership consists of the police chiefs of the municipalities, the School Board and the Sheriff in Palm Beach County. Fifteen are voting members representing all thirty-three (33) police agencies in the county.

The Council held a workshop to implement their number one priority for 1994, The Juvenile Prearrest Diversion Program which diverts first time arrested juveniles. The program began in Boynton Beach with the police working with juveniles who have been arrested for the first time for non-drug and non-violent crimes. The Program is voluntary and requires the parent(s) and the State Attorney’s Office agreement to participate. The State Attorney has volunteered to maintain a central computer databank for the program. The goal is to decrease the number of first time offend-
ers who commit subsequent offenses and enter the juvenile justice system.

The Council reviewed a program from Ft. Lauderdale depicting the neighborhood decay process and how separating residential from commercial areas, and closing streets encourages neighborhood reclamation and decreases crime. This process is known as crime prevention through environmental design.

The Council in collaboration with the State Attorney's Office, developed a Hate Crimes Investigation Position Paper for law enforcement agencies. The paper defines procedures, responsibilities and training for the investigation of hate crimes.

The Legislative Issues Committee (Ms. Susan Peterson/Mr. Jorge Dominicis, Co-chairs) was established in 1992 to research and develop annually a criminal justice legislative recommendation package for the Palm Beach County Legislative Delegation. The Committee developed legislative proposals received from Criminal Justice Commission Task Forces and Committees. After considering nine (9) proposals, the Committee has compiled a total package of fourteen (14) legislative proposals, including four (4) priority issues. The package was presented to the Palm Beach County Legislative Delegation for sponsorship consideration for the 1995 Legislative Session.

The Probation Advisory Board (Ms. Carey Haughwout, Chair) of the Criminal Justice Commission, as directed by the Board of County Commissioners, has been meeting in order to develop its methodology for monitoring the contracted probation provider for County Court and to make recommendations to the CJC for the Board of County Commissioners to continue the contract, renegotiate the contract, or bid a new contract. The Board recommended that the contract with Pride, Inc. be continued for one year. The Committee also recommended a $5.00 increase (to $45.00) in misdemeanor cost of supervision. It has resolved numerous problems between the service provider and the criminal justice system agencies. Significant county funds are saved through this process.

The Public Safety Coordinating Council (Honorable Barry Cohen, Chair) was established in 1992 by Florida Statute 951.26 to evaluate and make recommendations to the Board of County Commissioners on the correctional needs of the County. The Criminal Justice Commission's Corrections Task Force recommended that this body be created in Palm Beach County and the Commission received a $150,000 grant from the State Department of Corrections to implement the first year plan. The Council is an independent body that is staffed by the Criminal Justice Commission. The Council concentrated its effort on researching and recommending possible approaches for alternative sentencing within the county, which it believes will not only aid in reducing criminal justice costs, but will also further rehabilitation for those offenders who can be helped.

The Council recommended that the Sheriff expand the use of electronic monitoring, especially for pre-trial indigent offenders. A sliding fee schedule was developed and submitted as a Resolution to the Board of County Commissioners, which was
approved on February 1, 1994. Electronic monitoring allows non-violent offenders to continue their ties to the community. An electronic bracelet is secured on the offenders ankle which allows for monitoring to ensure that the offender complies with the restrictions placed on him/her by the Court. In this way, the offender can continue to maintain employment and family relations. This will also benefit the County economically. The daily cost to incarcerate one individual is $75, whereas the weekly cost of an individual placed on electronic monitoring is $65, and most offenders pay this fee.

The Council also reviewed two (2) proposals, one by the Pretrial Services Agency and a second, by the Palm Beach County Bail Agents Association, the Private Industry Council, and Pride, Integrated Services, Inc. on creating a supervised release program in the county. The Council will make a recommendation on the proposals to the Criminal Justice Commission, who in turn will make a recommendation to the Board of County Commissioners.

Initially the Criminal Justice Commission served as The Weed and Seed Steering Committee (Mr. James McAdams, Chair to October, 1994; Ms. Emalyn Webber, Chair). The Committee has undergone several changes since the inception of the project. These changes are represented not only in actual membership, but, also in the roles and responsibilities that the Committee has assumed. In April, 1994 the Committee voted to reduce the number of members to a manageable size by having just the Executive Director of the CJC and the President of the Northwest Riviera Beach Community Development Corporation represent each of their organizations. The Committee then decided to invite individuals representing law enforcement, government agencies, social service agencies, non-profit organizations, residents of the enforcement zone and private sector businesses to serve on the steering committee. The Committee is a standing committee of the Criminal Justice Commission.

The role and responsibility of the Steering Committee has changed since the inception of the Weed and Seed Program. The Committee has the final authority for establishing the goals and objectives of the program. The goals of site selection; Weed, Bridge and Seed Team selection; needs assessment of the targeted area; identifying resources (current and potential); and developing strategies and implementation schedules for the weed, bridge, and seed teams have all been accomplished. The Committee provides guidance and direction, and regularly assesses the achievement of the Weed, Bridge and Seed Teams, and implementation of the Weed and Seed effort, as well as the Weed and Seed Program Manager in designing and developing programs.

The Youth Jobs Committee (Mr. Ken Montgomery, Chair) was made a special committee of the Criminal Justice Commission to implement the Palm Beach County Compact, modeled after the Boston Compact.

Eight intensive training sessions were conducted by the Private Industry Council, from which forty one (41) economically disadvantaged youths graduated. Of these youth, thirty (30) were placed in jobs, completing the normal interview and selection process in competing for jobs. They received motivational training, learned how to present and market themselves, develop long and short term goals, and a job search plan. Several of the youths have returned to school to complete their GED or to begin college studies in addition to working full or part time.

The Committee is drafting a mission statement with vision and goals for the 1995 Summer Youth Jobs Program, and has reorganized into a cooperative venture between the Private Industry Council, Municipalities/County, Private Sector Businesses, and the School Board.
The CJC held its Annual Advance, Saturday, January 8. The speaker was Mr. William Renfro, President, Policy Analysis Company of Washington, D.C.

During the year, the CJC welcomed several new members:

Judge Howard Berman,
Administrative Juvenile Judge
Mr. Jorge Dominicis,
Vice President, Flo-Sun, Inc.
Mr. Raymon Finch,
Owner, Emerald Dunes
Mr. Max Davis, President,
Max Davis Associates
Honorable Earl Moore,
Mayor of Atlantis, representing the Municipal League

The Executive Director coordinated AIDS education programs for juvenile offenders with HRS Juvenile Justice and the Comprehensive AIDS Program (CAP).

The Chairman and Executive Director met individually with each of the County Commissioners to obtain their input and recommendations for the CJC 1994 workplan.

The Chairman and Executive Director met with gubernatorial candidate, Jeb Bush on January 17 to discuss Palm Beach County Crime Issues.

The CJC continues to participate in the Federal Senior Aide program. Senior Aides, Ms. Eleanor Smith, Ms. Shirley Gelband, Ms. Lucille Fraser, and Ms. Peggy Hinkle were hired.

The CJC assisted the Florida Association of Counties in lobbying for appropriations to counties for legislation resulting in extensively expanded use of county jail for adult sentenced felons and juveniles.

The CJC assisted Polk, Hillsborough, Seminole and Sarasota Counties, Florida, in the initiation of their Public Safety Coordinating Councils.

The CJC voted to become a partner in Partnership for Neighborhood Initiatives by the MacArthur Foundation.

The CJC provided assistance and staff support to the Directions '94 Committee. The Executive Director and several CJC members participated.

The CJC Chairman spoke at the Sheriff's Substance Abuse Awareness Program kickoff on February 10, officially initiating the treatment component of the Civil Drug Court and Criminal Pretrial Intervention Program which was initiated by the CJC.

The CJC made a presentation to the Economic Council of Palm Beach County on February 22, of its accomplishments and future goals.

The CJC held a workshop by Colonel Steve Lasley, Palm Beach County Sheriff's Corrections Director, on the population status of County Correctional Facilities.

The Chairman and Executive Director presented the CJC 1993 Annual Report to the Board of County Commissioners on March 15.

Staff attended the Seventh National Youth Crime Prevention Conference in Miami on March 17 and 18.

The CJC successfully urged the federal government through its Florida congressional representatives, to continue funding of the Anti-Drug Abuse Act. These funds are used to support the Sheriff's MAN Unit, Drug Court and Drug Farm.

The CJC endorsed Chief Sekeres as a candidate to be appointed by the Governor to the Florida Standards and Training Commission.

The Economic Council newsletter for April highlighted the CJC.

CJC provided the program for the PBC Business Forum, April 6.

The CJC moved their offices to the Governmental Center, Suite 206, June 6.

CJC cosponsored a "Legislative Wrap Up" workshop on Health Care, Human Services and Criminal Justice at the Ramada Inn, WPB, July 13.

The CJC brought Ms. Robin Hassler, Executive Director of the Governor's Task Force on Domestic Violence to make a presentation to the Community Forum, and before the Courts Task Force to correlate efforts with the Governor's Plan and new legislation.

CJC staff, Ms. Kristina Gulick, and Chief Riggs attended the Southern Regional Strategy Development Conference, Office of National Drug Control Policy, in New Orleans, September 18 to 20.

The CJC adopted a Vision/Goals, Challenges/Barriers and Strategies Paper for County Administration in response to the County Reinventing Government Program.

Staff of the CJC prepared and submitted under the auspices of the PBC School Board, an application to the Dept. of Justice and Education for a Safe Haven grant award.

CJC appointed Max Davis to serve as representative on the Business Forum Task Force to develop plans for State funded Criminal Justice Facilities in Palm Beach County.
EXECUTIVE DIRECTOR ACTIVITIES

Participated In:
- the Board of Directors of the Criminal Justice Academy for Lake Worth High School and assisted in recruiting mentors for this program.
- the Public Issues Committee for Leadership Palm Beach.
- the "Building Bridges" Program (role modeling for girls), April 2
- reorganization efforts of the Partnership for a Drug Free Community
- coordination with representatives of the National Community Corporation regarding private pretrial diversion and community service programs
- the Federal Workshop on Weed and Seed in Tampa, April 7
- coordinating with Kids Golf Inc. for their program with the Weed and Seed site in August
- meetings with nearly all Board of County Commissioners, School Board and Children Services Council members to educate and gain support for the Weed and Seed Program
- monthly County Department Head meetings
- meetings with the Bail Bond Industry regarding their desire to provide private Supervised Release Services for pretrial offenders
- coordinating meetings for the "PBC Compact" summer youth employment program
- the National Night Out Against Crime Activities at Riviera Beach, Aug. 2
- meetings with the private sector, including FPL and Southern Bell to educate and obtain financial support for the Weed and Seed Program
- negotiations with the School Board, the BCC and the Children Services Council to obtain funding and contracts for the Weed and Seed Program
- the Juvenile Justice Roundtable discussion with Governor Chiles on January 19.

Represented the CJC:
- at the monthly Criminal Defense Lawyers' meetings
- at the monthly Chief's of Police Association
- on the advisory Board for Lake Worth High School Criminal Justice Academy
- at the Legal Aid Services Annual Pro Bono Awards Ceremony where two CJC members, Sid Stubbs and Carey Haughwout, received awards

Spoke at:
- the American Society of Public Administrators on January 21.
- the Human Services Board, Lantana, May 24.
- the Palm Beach County Criminal Defense Lawyers Association meeting on February 25.
- the Boca Raton Chamber of Commerce Public Issues Committee on March 14.
COMMITTEES

Court System Task Force
Mr. Sidney A. Stubbs, Jr., Chairman
President, Jones Foster, Johnston and Stubbs

Ms. Janice Alger, Manager
Substance Abuse Awareness Program
PBC Sheriff’s Office

Ms. Anita Blakeslee
West Palm Beach, FL

Honorable Peter Blanc
County Court Judge

Mr. Philip Butler
Butler & Brown

Honorable Walter Colbath
Administrative Judge
Circuit Court

Honorable Jack H. Cook
Chief Judge, 15th Judicial Circuit

Major Frank Croft
Palm Beach Police Department

Mr. Donald C. Dowling, Esq.
Spinner, Dittman, Federstiel, & Dowling

Mr. Michael Dubiner, Esq.
Dubiner & Blumberg

Ms. Sandra Duncan, Manager
PBC Victim Services

Mr. James L. Eisenberg, Esq.
West Palm Beach, FL.

Ms. Susan Ferrante, Court Administrator
15th Judicial Circuit

Ms. Trudy Fox
Boca Raton, Florida

Mr. Guy Fronstin, Esq.
State Attorney’s Office

Mr. Robert Gentile, Esq.
State Attorney’s Office

Ms. Carrie Haughwout, Esq.
PB Assn. of Criminal Defense Lawyers

Ms. Louise A.D. Jones, Esq.
West Palm Beach, Fl.

Mr. Robert A. Krantz, C.I.I.
Investigator

Honorable Barry Krischer
State Attorney

Mr. Bernard Motola

Mr. Donnie Murrell, Esq.
Birch & Murrell

Mr. Michael Nefzger
West Palm Beach, Florida

Ms. Suzanna Narushko
West Palm Beach, Florida

Ms. Debra Price
Office of the Public Defender

Mr. Franklin Prince, Esq.
Franklin Prince, P.A.

Ms. Joan Roberson
Palm Beach County Sheriff’s Office

Ms. Linda Rondone
Office of the Clerk of the Court

Lt. Terry Rowe
PBC Sheriff’s Office

Deputy Chief Philip Sweeting
Boca Raton Police Department

Mr. Richard Weinstein
Palm Beach, Florida

Honorable Dorothy Wilken
Clerk of the Courts

Mr. Harry Witt
Delray Beach, Florida

Ms. Anne C. Hilf
Executive Director, PRIDE, Inc.

Mr. Mark Wilensky, Esq.
West Palm Beach, Florida

Countywide Public Safety Communications Committee
Mr. Ernie Carr, Chairman
Director, Information Systems
West Palm Beach Police Department
Assistant Chief Bob Chalman
Lantana Police Department

Major Ed Humphrey
Jupiter Police Department

Representative Ed Healey
State Representative District 84

Mr. Michael Wright
Delray Beach Police Department

Chief Jim Kelly
School Police

Chief Jeffery Lindskoog
Lake Park Police Department

Mr. Hugh McCaffrey
City of Boynton Beach

Col. Jim McCants
Palm Beach County Sheriff's Office

Chief Joseph vonDembowski
Town of Mangonia Park

Mr. Earl Moore
City of Atlantis

Chief Jerry Poreba
Riviera Beach Police Department

Chief Bruce Skekeres
North Palm Beach Public Safety Department

Mr. Michael Forsythe
Royal Palm Beach Police Department

Mr. Jeff Tarr/Ms. Susan Fischer
Palm Beach Police Department

Mr. Millard H. Wafle
Boca Raton Police Department

Mr. Matthew Wessendorf
PBC Director of Communications Division

Lt. Robert Weber
Greenacres Public Safety

Chief Carmen Salvatore III
City of Pahokee

Sgt. Paul Colombo
Palm Beach County Sheriff's Office

Mr. James J. Carroll
PBC Communications Department

Chief James Fitzgerald
Palm Beach Gardens Police Department

Chief Roger Crane
City of South Palm Beach

Lt. Stephen J. Allison
Village of Tequesta

Probation Advisory Committee
Ms. Carey Haughwout, Chair
PB Assn. of Criminal Defense Lawyers

Mr. Tom Becht
Clerk of Court's Office

Mr. Ted Booras
Assistant State Attorney

Honorable Barry Cohen
15th Judicial Court -- County Court

Mr. John Conway
Assistant Public Defender

Ms. Valerie Rolle
Circuit Administrator
Department of Corrections

Mr. Robert Widmann
U. S. Probation

Law Enforcement Planning Council
Chief Peter A. Petracca, Chairman
Boca Raton Police Department

Sheriff Richard P. Wille
Palm Beach County Sheriff's Office

Chief B.R. "Billy" Riggs
West Palm Beach Police Department

Chief Richard G. Overman
Delray Beach Police Department

Chief Thomas Dettman
Boynton Beach Police Department

Chief William Smith
Lake Worth Police Department
Chief Jerry Poreba
Riviera Beach Police Department

Chief Joseph L. Terlizzese
Palm Beach Police Department

Chief Richard J. Westgate
Jupiter Police Department

Chief James O. FitzGerald
Palm Beach Gardens Police Department

Chief Bruce Sekeres
North Palm Beach Police Department

Chief Jeffery Lindskoog
Lake Park Police Department

Chief Joseph VonDembowski
Mangonia Park Police Department

Chief Carl Roderick
Tequesta Police Department

Chief Mitchell L. Tyre
Juno Beach Police Department

Chief Roger Wille
Palm Beach Shores Police Department

Chief Randall Parker
Jupiter Inlet Colony Police Department

Chief John B. Connor
Florida Atlantic University

Chief William Carson/Asst. Chief Chairman
Lantana Police Department

Chief Edward G. Hillery
Ocean Ridge Public Safety Department

Chief William Cecere
Highland Beach Police Department

Chief Robert Schultz
Gulfstream Police Department

Chief Wes Smith
Manalapan Public Safety Department

Chief Michael Miller
Belle Glade Department of Public Safety

Chief Jeff Waites
Royal Palm Beach Police Department

Chief Carmen Salvatore, III
Pahokee Police Department

Chief Roy L. Humston/Chief Charles Napier
South Bay Police Department

Chief John Treanor
Greenacres Department of Public Safety

Chief Elmer Hoagland
Palm Springs Department of Public Safety

Chief Robert Mangold
 Atlantis Police Department

Chief Michael Bruscell
Lake Clarke Shores Police Department

Chief Roger Crane
South Palm Beach Department of Public Safety

Chief James Kelly
Palm Beach County School Board Police

Youth Jobs Committee
Mr. Ken Montgomery, Chairman
Executive Director, Private Industry Council

Dr. Kate Gildan
PBC School Board

Ms. Arlene Jenkins
Boca Raton, Florida

Mr. Earl Moore
City of Atlantis, Municipal League Representative

Reverend R. Odom
Bethel House, Inc.

Mr. Randy Palo
Children’s Services Council

Ms. Mary Sorge, Senior Vice Pres.
Barnett Bank

Ms. Donna Tabak, Correctional Probation Officer,
Department of Corrections

Mr. Gary Young, Executive Director
Economic Council of PBC

Mr. Earl Wright, Juvenile Justice

Ms. Myra Quinn & Ms. Care Stuber,
Technical Support, Private Industry Council
Weed and Seed Steering Committee
Chairwoman, Ms. Emalyn Webber

Honorable Barry Krischer, State Attorney, Fifteenth Judicial Circuit of Florida

Ms. Isabelle Cunningham, Director, Neighbors United Community Resident

Ms. Suzanne Turner, District IX Administrator, Florida Department of Health and Rehabilitative Services

Dr. John Boyle, Area Six Superintendent, Palm Beach County School Board

Mr. Greg Johnson, District IX Juvenile Justice Manager, Florida Department of Health and Rehabilitative Services

Mr. Ken Montgomery, Executive Director, Palm Beach County Private Industry Council

Ms. Gaetana Ebbole, Executive Director, The Children’s Services Council of Palm Beach County

Mr. Gerald Adams, City Manager, City of Riviera Beach

Chief Jerry Poreba
Riviera Beach Police Department

Mr. Walter Freeman, Vice President, N.W. Riviera Beach Community Development Corporation

Mr. Charles Gainey, President, N.W. Riviera Beach Community Development Corporation

Mr. Ralph E. Hamilton, Director of Florida Philanthropy, John D. and Catherine T. MacArthur Foundation

Mr. Cecil Bennet, Executive Director Palm Beach County Health Care District

Reverend Griffin Davis, Pastor
Hill Top Baptist Church

Reverend R.H. Henley, Pastor, Greater Bethel Primitive Baptist Church

Mr. Remar Harvin, Director, Palm Beach County Division of Housing and Community Development

Mr. Howard Feldman, Managing Partner
Arthur Anderson and Company

Mr. Don Mathis, Regional Director
Southern Bell Telephone Company

Honorable Richard P. Wille, Sheriff, Palm Beach County

Chief B. R. “Billy” Riggs
West Palm Beach Police Department

Ms. L. Diana Cunningham, Executive Director, Palm Beach County Criminal Justice Commission

Crime Prevention Task Force
Mr. Dan McBride, Chairman, ATF

Ms. Annette Andre
State Attorney’s Office

Mr. Steven Ashworth, Operations Manager
PBC Department of Airports

Ms. Shirley Booth, Crime Prevention Specialist
Lake Worth Police Department

Ms. Shari Britton, Department of Corrections

Ms. Susan Buza, Executive Director
Health & Human Services Planning Assoc.

Ms. Kimberly G. Coldcotte
University of Florida

Mr. Frank DeMario
G & P Auto Brokers

Mr. Jon Herrick, Director
PBC Parks & Recreation Department

Sergeant Sam Goldstein
Palm Beach County Sheriff’s Office

Chief Jim Kelly, School Police
Palm Beach County School Board

Mr. Michael F. Loffredo
FDLE

Honorable Elizabeth Maass
County Court Judge

Dr. Charles R. Massey, Ph.D.
Ass. Prof., FAU
Mr. Ulysses Smith
PBC School Board

Ms. Trisde Welch, President,
Citizens for Auto-Theft Responsibility, Inc.

Mr. Gary Young, Executive Director
Economic Council of PBC

Mr. Nell Chamelin
Division of Motor Vehicles

Mr. Ed McCardle
Alamo Rent A Car

Mr. Ron Mislowsky
State Farm Insurance Company

Detective Bill Faught
West Palm Beach Police Dept.

Ms. Shelly Parpard
PBC School Board

Mr. Wayne Akers
Wayne Akers Ford

Mr. Don Cook
Don Cook Motors

Mr. Tom DeRita
Don Cook Motors

Captain Bill Tremor
Palm Beach County Sheriff's Office

Mr. Thomas Britton
Florida Parole Commission

Criminal Justice Diversity Committee
Mr. Donald M. Middlebrooks, Esquire, Chairman,
Steel, Hector & Davis

Mr. William Wilkins
Assistant County Administrator

Chief James Fitzgerald
Palm Beach Gardens Police Department

Ms. Ann Illes
President NAACP-WPB Chapter

Mr. Roel Ritfeld, Vice President
PBC Guardians, Inc.

Mr. Jorge A. Dominicis, Vice President
Flo-Sun Incorporated

Chief Michael Miller
Belle Glade Dept. of Public Safety

Palm Beach County Public Safety
Coordinating Council
Honorable Barry Cohen, Chairman
Administrative County Criminal Judge

Honorable Carol A. Roberts
PBC Board of County Commissioners

Colonel Steven G. Lasley
Palm Beach County Sheriff's Office
(Sheriff's Designee)

Ms. Debra Price
Assistant Public Defender
(Public Defender's designee)

Mr. Brian Brennan
State Attorney's Office
(State Attorney's designee)

Ms. Anne C. Hilf, Director
PRIDE Integrated Services, Inc.

Honorable Walter N. Colbath, Jr.
Administrative Circuit Criminal Judge
(Chief Judge Cook's designee)

Ms. Valerie Rolle, Administrator
Department of Corrections

Mr. Kenneth Montgomery, Exec. Dir.
PBC Private Industry Council

Mr. Robert Bozzone
C.A.R.P.

Mr. Alton Taylor
Drug Abuse Foundation of Palm Beach County

Legislative Issues Committee
Mr. Jorge Dominicis, Vice-President, Co-chair,
Flo-Sun Incorporated

Ms. Susan Petersen, C.P.A., Co-chair
Deloitte and Touche