



Palm Beach County
League of Cities / Board of County Commissioners
Joint Meeting

February 24, 2020 9:30am – 11:00am

Clayton Hutcheson Ag. Center, Expo Room B
559 N Military Trail, West Palm Beach, FL 33415

Agenda of Discussion Items

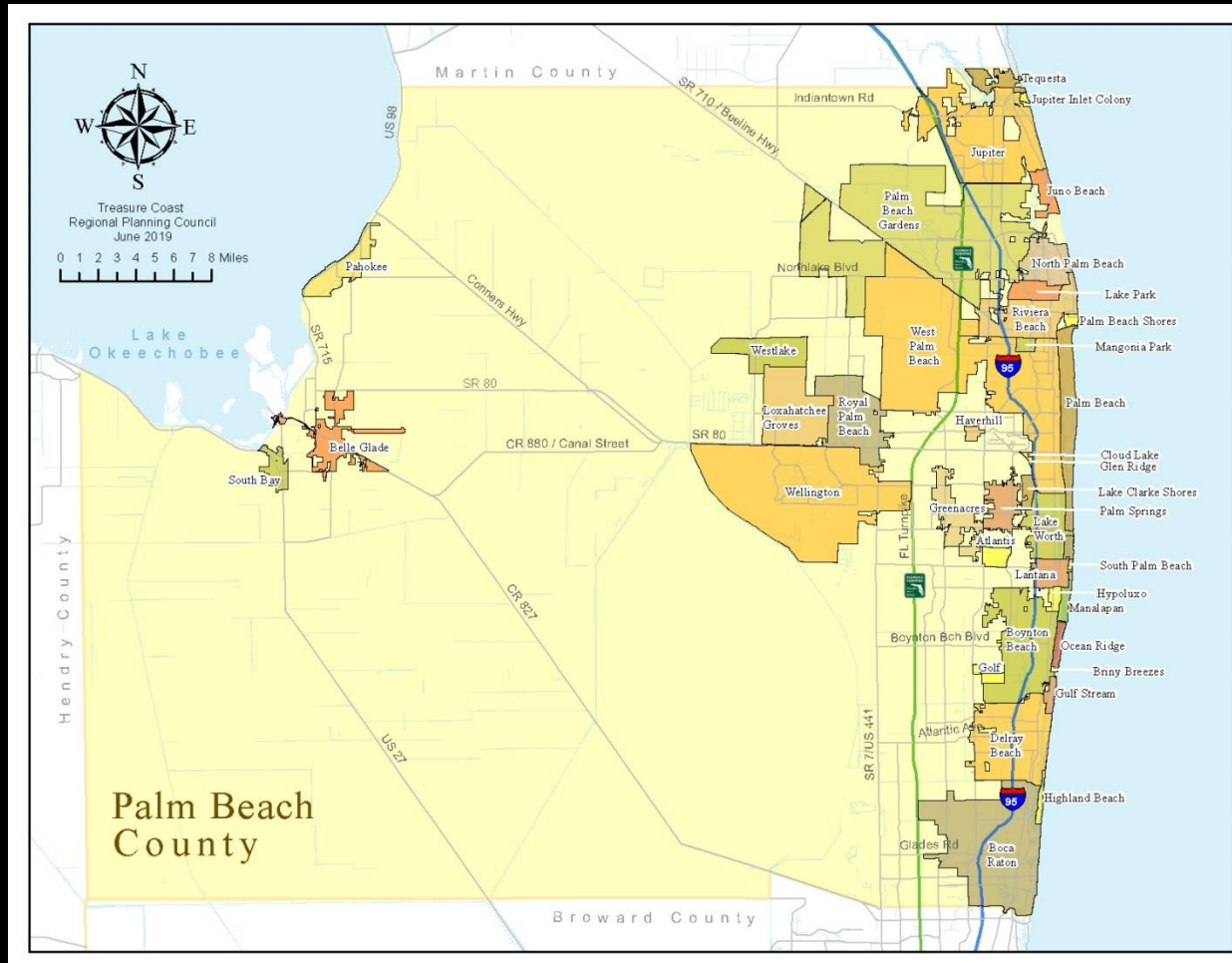
1. Issues Forum
 - Background and History – Tom Lanahan, TCRPC
 - Future use as a tool for intergovernmental issue resolution
2. Transportation
 - P.B. County Mobility Summit
 - Cities' Transportation Concerns
3. Water Resources
 - Water Resources & Supply
 - Resiliency/sea level rise
 - Proposed Environmental and Water General Obligation Bond
4. Housing
 - Affordable /Workforce Housing & Homelessness
 - Glades Area Housing
 - Proposed Housing Bond
5. Additional items, time permitting
 - Census 2020
 - Vacation Rentals, Other state preemptions update
 - Emergency Operations Center integration

An aerial photograph of the Palm Beach County Lighthouse, a tall red tower with a black lantern room, situated on a grassy hill overlooking a large, turquoise harbor. The harbor is filled with boats and surrounded by lush greenery and palm trees. In the background, a city skyline is visible under a blue sky with scattered white clouds. A white-bordered box with black text is overlaid on the lower half of the image, and a smaller white-bordered box with black text is overlaid on the bottom center.

**PALM BEACH COUNTY
LEAGUE OF CITIES
BOARD OF COUNTY COMMISSIONERS
JOINT MEETING**

Monday, February 24, 2020

PALM BEACH COUNTY INTERGOVERNMENTAL PROGRAM ISSUES FORUM – EXECUTIVE COMMITTEE – IPARC



**JOINT MEETING
BOARD OF COUNTY COMMISSIONERS
LEAGUE OF CITIES
FEBRUARY 24, 2020**



**COMING TOGETHER IS A BEGINNING;
KEEPING TOGETHER IS PROGRESS;
WORKING TOGETHER IS SUCCESS.**

**HENRY FORD
OR
EDWARD EVERETT HALE**



MULTI-JURISDICTIONAL ISSUES COORDINATION FORUM

AS CREATED THROUGH 1993 INTERLOCAL AGREEMENT

- Identify multi-jurisdictional issues and potential solutions
- Determine a countywide position on multi-jurisdictional issues
- Constructive input on county legislative proposals with countywide implications
- All participants have a seat in the Forum
- A place for continuing dialogue



MULTI-JURISDICTIONAL ISSUES

COORDINATION FORUM

AS CREATED THROUGH 1993 INTERLOCAL AGREEMENT

- Forum consists of all participating governments (County, Municipalities) + School Board + SFWMD + Special Districts
- Meet Quarterly
- Discuss issues, refer topics for further exploration, oversee Executive Committee
- Foster good intergovernmental coordination, cooperation, and relationships



EXECUTIVE COMMITTEE

FOR ISSUES FORUM AND COORDINATED REVIEW

- Executive Committee is a subset of Forum, with County – City – School Board representation
- Meet Quarterly, guide operation of Program
- Determine if issues are of multi-jurisdictional significance and recommend a course of action, or determine it is not within scope of Program
- Refer the issue to an ad-hoc committee (traditionally IPARC)



COMPREHENSIVE PLAN AMENDMENT COORDINATED REVIEW

AS CREATED THROUGH 1993 INTERLOCAL AGREEMENT

- Distribution and dissemination – adequate notice
- Avenue for discussion and evaluation
- Opportunity for conflict resolution
- Does not diminish or transfer authority
- All local governments and service providers are eligible to participate
- If you have a Planning Director, they are to be appointed to IPARC



CLEARINGHOUSE

FOR COORDINATED PLAN AMENDMENT REVIEW

- Receives notice of Comprehensive Plan amendments from County and municipalities
- Distributes County amendments to all participants and City amendments to County and all neighbors
- Required to be 30 days prior to transmittal – better notice than the typical 10 day advertising/notice
- Process any objections, set up Fact Finding Panels and Conflict Resolution Panels



INTERLOCAL PLAN AMENDMENT REVIEW COMMITTEE

FOR COORDINATED PLAN AMENDMENT REVIEW

- All Planning Directors in the county
- Meets quarterly, with frequent e-mail contact
- Sharing of information, experience, and concerns in a peer environment
- Take up issues that are referred by Issues Forum for exploration and policy recommendation
- Provide staff for the Fact Finding Panel and Conflict Resolution Panel



SUCCESS STORIES

- Comprehensive Plan Amendment sharing, coordination, and dispute resolution
- School Concurrency Implementation
- Industrial Lands Study
- Pill Mill / Diversion / Pain Management Clinics
- ILA for Coordinated School Planning



**ALONE WE CAN DO SO LITTLE,
TOGETHER WE CAN DO SO MUCH.**

HELEN KELLER



TRANSPORTATION

Palm Beach County Mobility Planning Summit

Wednesday, April 1, 2020

Palm Beach County Convention Center

AM: Ron Miliam, from Fehr & Peers, a national transportation planning group speaking on:

- Trends in Transportation
- Potential effect of trends on travel behavior, infrastructure planning and financing.

PM : John Streitmatter, Director of the Leadership Research Institute will lead roundtable discussions on:

- making efficient and clear decisions on mobility
- interconnection of governing bodies
- financing, balancing county and cities' needs



WATER RESOURCES

Lake Okeechobee Operations

- Support open, transparent process to re-evaluate lake operations
- Ensure future lake operations are appropriately evaluated

Comprehensive Everglades Restoration Plan - CERP

- Support consistent future funding
- Ensure projects proceed in a timely fashion
- Support collaborative efforts to address City, County and stakeholder concerns with proposed plan
- Advance local projects to reduce flooding and increase availability of water supplies



WATER RESOURCES

Resilience/South Florida Climate Change Compact

- Support recognition of regional resilience collaborative like the Compact in state law, including eligibility for relevant programs and funding opportunities
- Support regional collaborative resilience projects and programs throughout Southeast Florida

Proposed Environmental and Water General Obligation Bond



HOUSING

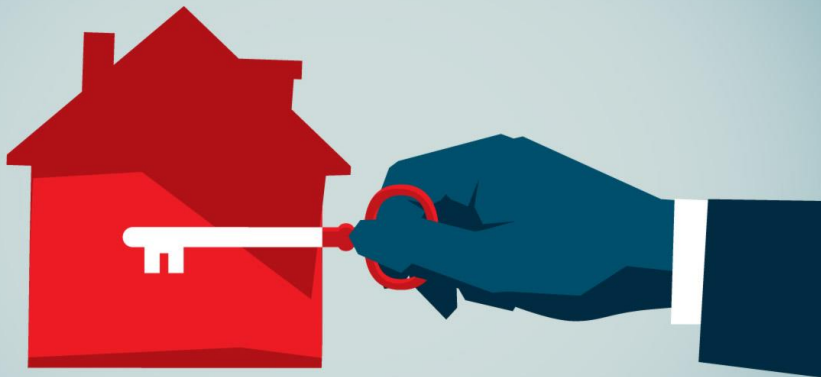
Affordable Housing

- Support efforts to increase affordable housing opportunities throughout Palm Beach County

Homelessness

- Support efforts to collaboratively identify and fund programs for the homeless

Proposed Housing Bond



OTHER ITEMS AND COMMENTS



INTERGOVERNMENTAL COORDINATION

Two Interlocal Agreements established in October 1993 following the sunset of the Countywide Planning Council.

Comprehensive Plan Amendment Coordinated Review Interlocal Agreement establishes the Intergovernmental Plan Amendment Review Committee (IPARC) and the Executive Committee and a process for countywide comprehensive plan amendment review with a Clearinghouse to disseminate proposed comprehensive plan amendments in advance of public hearings, to coordinate a fact finding panel when there is a conflict between local plan amendments, and provide administrative services. The agreement also establishes a conflict resolution process.

Multi-Jurisdictional Issues Coordination Forum Interlocal Agreement establishes an **Issues Forum** and Executive Committee as a means of establishing a countywide position relative to multi-jurisdictional issues. This is done by providing a place to go to for consensus building, identification, research and debate on such issues, and providing direction on the steps to address, resolve, or implement a program to do so.

Three Standing Committees

Executive Committee was designed to have four (4) representatives appointed by the League of Cities; two (2) County Commissioners; a School Board member; a member from the South Florida Water Management District (SFWMD) Board or director; and a Special District representative and alternates if desired. Current composition does not have the second BCC member, the SFWMD, or a special district representation as most withdrew when the Issues Forum went into hiatus. The Executive Committee determines whether to accept issues of multi-jurisdictional significance, refers the issues to ad-hoc committees and makes written reports to the Forum on the action taken regarding the issue.

IPARC is a standing committee comprised of planning directors from local governments having full time planning staff. Serves as professional planning staff for the Issues Forum. This keeps the need for staff at a minimum and allows larger communities to provide staff as in-kind contribution while everyone pays the same annual fee.

Issues Forum intended to be made up of elected officials, allows each signatory a single vote, providing everyone a voice, to accept, veto, or modify an action of the Executive Committee by at least 2/3 of members present and voting; and to raise an item of potential multi-jurisdictional significance. In addition, the Issues Forum can take a countywide position on multi-jurisdictional and growth management needs at the County, Regional, and State level. The intent is also to have a place to provide input to proposed countywide legislation prior to its drafting and to provide clarification and technical assistance in understanding Regional and State initiatives. The Forum was relaunched December 19, 2019 and is scheduled to meet in 2020 on April 30 and September 29 at 10:30 am at the Village of Palm Springs Council Chambers.

Since its formation, the Issues Forum with directive from the Executive Committee and assistance from IPARC have identified and addressed many complex multi-jurisdictional issues. The efforts have municipal and county staff working together with special districts and other agencies.

Growth Management/Land Use/ Collective Issues

Loss of Industrial Lands – IPARC initially formed a subcommittee to examine and study the impact of loss of industrial land on the local economy. A consultant was hired to further study the issue, which was funded by EDRI, the Board of County Commissioners, the Business Development Board, the Metropolitan Planning Organization and the City of West Palm Beach. The resulting report was used to guide consideration of land use changes in multiple jurisdictions in the county.

“Pill Mill” Pain Management Clinics and Sober Homes – IPARC subcommittee involving municipal, county, and law enforcement met to develop solutions to rampant prescription drug diversion as best as possible through consistency in land use and zoning regulations. The subcommittee also worked to raise awareness and encourage appropriate state action.

Traffic Performance Standards/Thoroughfare Protection – the DCA settlement related to CRALLS criteria and proposed changes to TPS were discussed by Issues Forum. Further discussion included mitigation of impacts from removing roadways from County’s Thoroughfare Protection Map and an agreement between League of Cities legal staff with County Attorney.

Affordable Housing – Initially a subcommittee was formed to look at alternatives to the Coastal Residential Exception Area that would link traffic exceptions in the coastal areas with affordable housing. Subsequent discussion and a recommendation from the Market Street Study developed by the Economic Council led to the creation of the Housing Leadership Council to address this issue. During the downturn in the real estate market, the Realtors of Palm Beach County worked with IPARC and the Issues Forum to address issues associated with high foreclosure rates. Most recently, IPARC was involved in reviewing the County’s current policy and rules and providing staff to various Housing Consortium subcommittees and input to their recommendations following a countywide Housing Summit.

School Concurrency – The initial setup of School Concurrency was done by a consultant and was presented both to the Issues Forum for support and to individual local governments for adoption. In conjunction with expiration of the original 10-year agreement, a new IPARC subcommittee was formed to create a new interlocal agreement. The end result recognized new circumstances and incorporated extensive municipal, county, and school district input. Model comprehensive plan amendment language was produced and coordinated.

Post Disaster Redevelopment was the first Issue raised in 1994 and then again in 2005 as best practices were shared following storms. It is now being considered again as this is a continuing countywide effort.

Water Supply – Issues Forum, IPARC, SFWMD, and Palm Beach County Water Utilities were required to develop coordinated comprehensive plan and utility population projections and worked

collectively for the first time due to new state planning initiatives. Recent amendments were again coordinated through IPARC.

Chapter 163 requirements – both ICE (Intergovernmental Coordination Element) and School Siting – collective review of Chapter 163 requirements by a subcommittee with recommended policy changes provided to all local governments. There has been discussion about how to address further evolution of growth management laws as they relate to the local process throughout the years.

Countywide Communication Towers – subcommittee developed a list of recommendations on issues best addressed through intergovernmental coordination; best addressed by local policy makers; and non-issues which was distributed to all members.

Countywide Addressing – members discussed the application of countywide standards for addressing to alleviate future duplications of address. GIS staff presented the protocol available for use by municipal governments. A decision was made to accept historical problems of addressing due to the cost associated with forcing address changes on individual businesses.

Service Provision

Fire Rescue HazMat – two subcommittees were set up to address this item. One subcommittee provided a regional solution to HazMat response that was equitable and cost effective. Standards were developed for training and equipment. The other subcommittee developed a mechanism for funding.

Fire Rescue Level of Service - subcommittee developed a research paper to discuss current level of service being provided by various service providers in order to establish a minimum level of service standard countywide. Four levels were documented and proposed rate structures to determine cost of contracting services. A subsequent subcommittee developed procedures for allowing communities to change level of service designation.

Beach Funding – a subcommittee reviewed sources for beach restoration and renourishment project funding, what to do if federal and state dollars diminish in the future, and methods to better coordinate projects and distributed its findings.

Library Services – a subcommittee reviewed the provision of library services on a countywide basis and made recommendations on shared facilities.

Annexation – a subcommittee reviewed the challenges surrounding voluntary and involuntary annexation, service provision issues, and developed a voluntary notification similar to plan amendments to assist with conflicts surrounding annexation in 1999. This issue was readdressed in 2003.

School Crossing Guard Funding – a subcommittee reviewed the cost and availability of funding for providing uniforms, training, rules and regulations, communications for crossing guards countywide following changes in countywide service provision.

Support of Others Efforts

Aquifer Storage and Recovery – Resolution to support South Florida Water Management District efforts to use this technology.

Biosolids Pelletization – Resolution in support of Solid Waste Authority’s effort to seek funding.

No Net Loss – an effort to stop loss of waterfront access.

Passenger Rail – Local governments were made aware of state initiatives and began to incorporate regulations and plans to accommodate them.

Business Development Board -IPARC worked to help establish Expedited Permitting and Shovel Ready Projects for Development. The BDB continues to meet with local governments to discuss development.

Economic Council – Market Street Study of local economic development challenges identified several changes needed which were addressed through the Issues Forum and other venues. One major outcome was the regulatory climate group which met and developed a uniform building permit for use countywide on a voluntary basis.

Informational Items

Street Naming, Gas Tax Allocation, Hurricane Shelters, MPO Bus Shelter Funding, Sector Planning, Utility Relocation from FPL and BellSouth, DCA Infrastructure Planning and Funding, County Archeologist, Business Development Board resources, FEC Railway study, Intracoastal Waterway Charette, proposed Inland Port discussion.